

# **Comprehensive Annual Financial Report**

For Fiscal Year Ended December 31, 2018

Village of Oak Park, Illinois

COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Year Ended December 31, 2018

Prepared by Department of Finance

Steven Drazner Chief Financial Officer

## **INTRODUCTORY SECTION**

| List of Village Officials   | i        |
|---|----------|
| Organization Chart  | ii       |
| Certificate of Achievement for Excellence in Financial Reporting  | iii      |
| Letter of Transmittal   | iv-x     |
| FINANCIAL SECTION   |          |
| INDEPENDENT AUDITOR'S REPORT  | 1-3      |
| GENERAL PURPOSE EXTERNAL FINANCIAL STATEMENTS   |          |
| Management's Discussion and Analysis  | MD&A 1-9 |
| Basic Financial Statements  |          |
| Government-Wide Financial Statements  |          |
| Statement of Net Position   | 4-5      |
| Statement of Activities   | 6-7      |
| Fund Financial Statements   |          |
| Governmental Funds  |          |
| Balance Sheet   | 8-9      |
| Reconciliation of Fund Balances of Governmental Funds to<br>the Governmental Activities in the Statement of Net Position  | 10       |
| Statement of Revenues, Expenditures and Changes in Fund Balances  | 11-12    |
| Reconciliation of the Governmental Funds Statement of Revenues,<br>Expenditures and Changes in Fund Balances to the Governmental<br>Activities in the Statement of Activities | 13       |

| FINANCIAL SECTION (Continued)   |          |
|---|----------|
| GENERAL PURPOSE EXTERNAL FINANCIAL STATEMENTS (Continued)                     |          |
| Basic Financial Statements (Continued)  |          |
| Fund Financial Statements (Continued)   |          |
| Proprietary Funds   |          |
| Statement of Net Position   | 14-15    |
| Statement of Revenues, Expenses and Changes in Fund Net Position              | 16-17    |
| Statement of Cash Flows   | 18-19    |
| Fiduciary Funds   |          |
| Statement of Fiduciary Net Position   | 20       |
| Statement of Changes in Fiduciary Net Position                                | 21       |
| Notes to Financial Statements   | 22-83    |
| Required Supplementary Information  |          |
| Schedule of Revenues, Expenditures and Changes in Fund Balance -              |          |
| Budget and Actual   |          |
| General Fund  | 84       |
| Special Tax Allocation Fund   | 85       |
| Madison Street TIF Fund   | 86       |
| Schedule of Employer Contributions  |          |
| Illinois Municipal Retirement Fund and  |          |
| Sherriff's Law Enforcement Personnel Fund                                     | 87       |
| Police Pension Fund   | 88       |
| Firefighters' Pension Fund  | 89       |
| Schedule of Changes in the Employer's Total OPEB Liability and Related Ratios |          |
| Other Postemployment Benefit Plan   | 90       |
| Schedule of the Village's Proportionate Share of the Net Pension Liability    |          |
| Illinois Municipal Retirement Fund  | 91       |
| Schedule of Changes in the Employer's Net Pension Liability                   | 71       |
| and Related Ratios  |          |
| Sheriff's Law Enforcement Personnel Fund                                      | 92       |
| Police Pension Fund   | 92<br>93 |
|   |          |
| Firefighters' Pension Fund  | 94       |

## FINANCIAL SECTION (Continued)

## GENERAL PURPOSE EXTERNAL FINANCIAL STATEMENTS (Continued)

#### Required Supplementary Information (Continued)

| Schedule of Investment Returns              |    |
|---|----|
| Police Pension Fund                         | 95 |
| Firefighters' Pension Fund                  | 96 |
| Notes to Required Supplementary Information | 97 |

## COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

#### MAJOR GOVERNMENTAL FUNDS

| Combining Balance Sheet - General Fund                     | 98      |
|--|---------|
| Combining Schedule of Revenues, Expenditures and           |         |
| Changes in Fund Balances - General Fund                    | 99      |
| Schedule of Revenues - Budget and Actual - General Subfund | 100-101 |
| Schedule of Expenditures - Budget and Actual               |         |
| General Subfund  | 102     |
| Schedule of Detailed Expenditures - Budget and Actual      |         |
| General Subfund  | 103-108 |
| Schedule of Revenues, Expenditures and Changes in          |         |
| Fund Balance - Budget and Actual                           |         |
| Farmers Market Subfund                                     | 109     |
| Sustainability Subfund                                     | 110     |
| Schedule of Expenditures - Budget and Actual               |         |
| Special Tax Allocation Fund                                | 111     |
| Madison Street TIF Fund                                    | 112     |
| Schedule of Revenues, Expenditures and Changes in          |         |
| Fund Balance - Budget and Actual                           |         |
| General Obligation Debt Service Fund                       | 113     |
| Capital Improvement Fund                                   | 114-115 |
|  |         |

#### NONMAJOR GOVERNMENTAL FUNDS

| Combining Balance Sheet                                      | 116 |
|--|-----|
| Combining Statement of Revenues, Expenditures and Changes in |     |
| Fund Balances  | 117 |

## FINANCIAL SECTION (Continued)

### COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES (Continued)

## NONMAJOR SPECIAL REVENUE FUNDS

| Combining Balance Sheet                                      | 118-119 |
|--|---------|
| Combining Statement of Revenues, Expenditures and Changes in |         |
| Fund Balances  | 120-121 |
| Schedule of Revenues, Expenditures and Changes in            |         |
| Fund Balance - Budget and Actual                             |         |
| Foreign Fire Insurance Fund                                  | 122     |
| Community Development Loan Fund                              | 123     |
| Federal RICO Fund  | 124     |
| Motor Fuel Tax Fund  | 125     |
| Emergency Solutions Grant Fund                               | 126     |
| Special Service Area #1 Fund                                 | 127     |
| Community Development Block Grant Fund                       | 128     |
| Special Service Area #7 Fund                                 | 129     |
| Cook County Lead Hazard Reduction Fund                       | 130     |
| Grants Fund  | 131     |
| Schedule of Expenditures - Budget and Actual                 |         |
| Community Development Block Grant Fund                       | 132     |
| NONMAJOR CAPITAL PROJECTS FUNDS                              |         |
| Combining Balance Sheet                                      | 133     |
| Combining Statement of Revenues, Expenditures and Changes in |         |
| Fund Balances  | 134     |
| Schedule of Revenues, Expenditures and Changes in            |         |
| Fund Balance - Budget and Actual                             |         |
| Capital Building Improvements Fund                           | 135     |
| Equipment Replacement Fund                                   | 136     |
| Fleet Replacement Fund                                       | 137     |
| South Harlem Redevelopment Fund                              | 138     |
| MAJOR ENTERPRISE FUNDS                                       |         |
| Schedule of Revenues, Expenses and Changes in                |         |

| Net Position - Budget and Actual |  |
|----------------------------------|--|
| Water and Sewer Fund             |  |
| Parking Fund                     |  |
| 6                                |  |

#### FINANCIAL SECTION (Continued)

#### COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES (Continued)

#### NONMAJOR ENTERPRISE FUND

| Schedule of Revenues, Expenses and Changes in<br>Net Position - Budget and Actual<br>Environmental Services Fund | 141     |
|--|---------|
|  | 141     |
| INTERNAL SERVICE FUNDS   |         |
| Combining Statement of Net Position  | 142     |
| Combining Statement of Revenues, Expenses and  |         |
| Changes in Net Position  | 143     |
| Combining Statement of Cash Flows  | 144-145 |
| Schedule of Revenues, Expenses and Changes in  |         |
| Net Position - Budget and Actual   |         |
| Self-Insurance Retention Fund  | 146     |
| Employee Health and Life Insurance Fund  | 147     |

#### FIDUCIARY FUNDS

#### PENSION TRUST FUNDS

| Combining Statement of Net Position            | 148 |
|--|-----|
| Combining Statement of Changes in Net Position | 149 |

#### OTHER SUPLEMENTAL INFORMATION

| Consolidated Year End Financial Report | 150 |
|--|-----|
|--|-----|

## STATISTICAL SECTION (UNAUDITED)

| Financial Trends  |         |
|---|---------|
| Net Position by Component                               | 151-152 |
| Change in Net Position                                  | 153-156 |
| Fund Balances of Governmental Funds                     | 157-158 |
| Changes in Fund Balances of Governmental Funds          | 159-162 |
| Revenue Capacity  |         |
| Assessed Value and Actual Value of Taxable Property     | 163     |
| Property Tax Rates - Direct and Overlapping Governments | 164     |
| Principal Property Taxpayers                            | 165     |
| Property Tax Levies and Collections                     | 166     |

## STATISTICAL SECTION (UNAUDITED) (Continued)

| Debt Capacity                                       |     |
|---|-----|
| Ratios of Outstanding Debt by Type                  | 167 |
| Ratios of General Bonded Debt Outstanding           | 168 |
| Direct and Overlapping Governmental Activities Debt | 169 |
| Schedule of Legal Debt Margin                       | 170 |
| Demographic and Economic Information                |     |
| Demographic and Economic Information                | 171 |
| Operating Information                               |     |
| Principal Employers                                 | 172 |
| Full-Time Equivalent Employees                      | 173 |
| Operating Indicators                                | 174 |
| Capital Asset Statistics                            | 175 |
|   |     |

## The Village of Oak Park

Principal Officials December 31, 2018

#### **LEGISLATIVE**

Village President Anan Abu-Taleb

#### Village Board of Trustees

Deno Andrews Dan Moroney Simone Boutet James Taglia Andrea Button Bob Tucker

Village Clerk Vicki Scaman

#### <u>ADMINISTRATIVE</u>

<u>Village Manager</u> Cara Pavlicek

Deputy Village <u>Manager</u> Lisa Shelley

Chief Financial <u>Officer</u> Steven Drazner

Public Works <u>Director</u> John P. Wielebnicki

Development Customer Services <u>Director</u> Tammie Grossman

> Communications <u>Director</u> David Powers

Village <u>Attorney</u> Paul Stephanides

Fire Department <u>Chief</u> Thomas Ebsen

Information Technology <u>Director</u> Alvin Nepomuceno

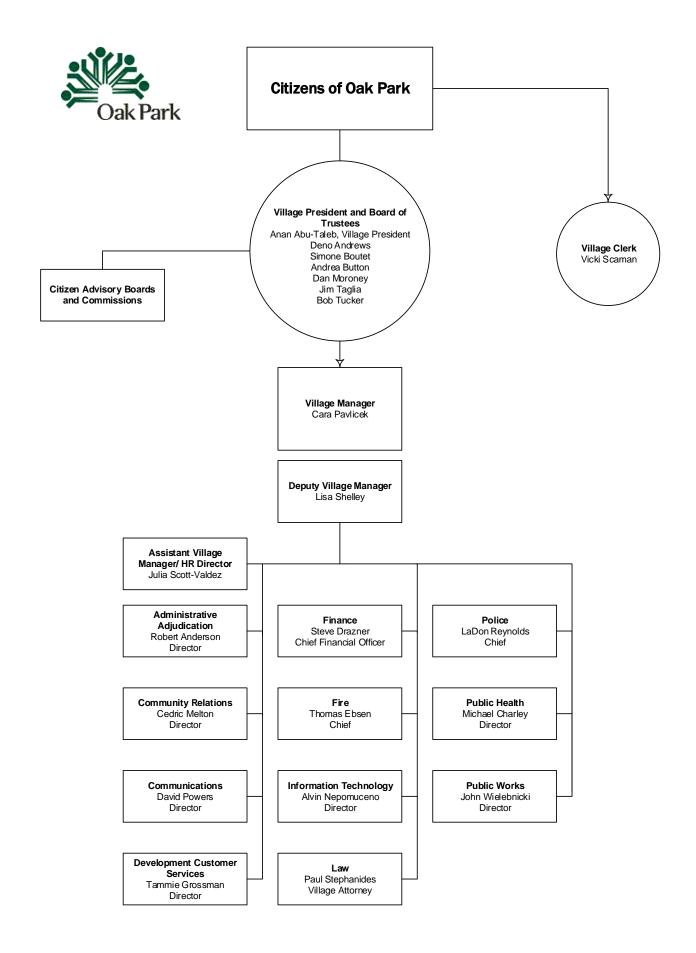
> Public Health <u>Director</u> Mike Charley

Human Resources <u>Director</u> Julia Scott-Valdez

Police Department <u>Chief</u> LaDon Reynolds

Administrative Adjudication <u>Director</u> Robert H. Anderson

> Community Relations <u>Director</u> Cedric V. Melton





**Government Finance Officers Association** 

## Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Village of Oak Park Illinois

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

December 31, 2017

Christophen P. Morrill

Executive Director/CEO



The Village of Oak Park Village Hall 123 Madison Street Oak Park, Illinois 60302 708.383.6400 Fax 708.383.6692 village@oak-park.us www.oak-park.us

June 5, 2019

Honorable Village President; Village Board Trustees; Village of Oak Park Citizens

The Village of Oak Park Comprehensive Annual Financial Report ("CAFR") for the year ended December 31, 2018 is submitted herein. This report represents a comprehensive picture of the Village's financial activities during 2018 and the financial condition of its various funds on December 31, 2018. The Village is required to annually issue a report of its financial position and activity presented in conformance with generally-accepted accounting principles ("GAAP") and audited in accordance with generally-accepted auditing standards by an independent firm of certified public accountants. While this report is formally addressed to the elected officials and citizens of Oak Park, it is also intended for the general public and interested parties such as investors, financial institutions, and other governmental entities.

The Village is a home rule municipality under the Illinois Constitution. Adjacent to the western border of the City of Chicago and approximately eight miles west of downtown Chicago, the Village occupies a land area approximating 4.6 square miles and has a certified 2010 census population of 51,878. Additional demographics are located in the statistical section of this report.

Responsibility for the accuracy, reasonableness, and completeness of data, including note disclosures, rests with Village Management. We believe the data, as presented, is accurate in all material respects; that it is presented in a manner designed to fairly set forth the financial position of the Village and the results of its operations as measured by the financial activity of its various funds; and that all disclosures deemed necessary to enable the reader to gain the maximum understanding of the Village's financial affairs have been included.

In addition to the financial audit, the Village has determined that it is required to file a single audit to comply with provisions of the Single Audit Act of 1984 as amended and U.S. Office of Management and Budget Circular A-133, <u>Audits of States, Local Governments, and Non-Profit Organizations and the Uniform Guidance</u>. Information related to this single audit, including the Schedule of Federal Awards, findings, and recommendations, as well as an auditor report on the internal controls and compliance with applicable laws and regulations, is presented in a separate single audit report.

Sikich LLP has issued an unmodified ("clean") opinion on the Village of Oak Park's financial statements for the year ended December 31, 2018. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the main financial statements. The MD&A is intended as a supplement to this transmittal letter and covers some of the more technical aspects of the financial report.

#### Profile of the Government

The Village of Oak Park was incorporated in 1902 and operates under the council/manager form of government. This form of government was approved by referendum in 1953 and has been in effect since that time. The legislative body consists of the village president and a board of six trustees, all elected on an at-large basis with overlapping four-year terms. The Village Manager is responsible for all day-to-day operations of the Village.

The Village provides a full range of general governmental services. More specifically, such services include police and fire protection, public health, water and sewer utilities, street construction and maintenance, code enforcement, planning and zoning, and general administrative services.

The statements have been prepared in accordance with all applicable Governmental Accounting Standards Board (GASB) Statements. The GASB is an organization that establishes accounting and financial reporting standards for state and local governments in the United States. Each year, the GASB typically issues new statements and the Village, in conjunction with its auditor, must determine if such new statements are relevant to the Village and if so, what must be done in order to continue remaining in full GASB compliance.

The financial reporting entity of the Village of Oak Park is comprised of all funds of the primary government (i.e., the Village of Oak Park as legally defined) and its pension trust funds which include the Oak Park Police and Firefighters' Pension Funds. These pension funds are categorized as trust funds due to their fiduciary and fiscal relationships with the Village since their sole purpose is to adhere to relevant State statutes and provide retirement/disability benefits to eligible sworn police officers and firefighters. The Oak Park Public Library is not included as a discrete presentation since an independently elected board of trustees governs it. No other legally separate entity qualifies as a component unit of the Village.

#### Accounting System and Budgetary Control

The accounts of the Village are organized on the basis of Funds, each of which is considered a separate and distinct accounting entity. The operations of each Fund utilize a separate set of "self-balancing" accounts that include assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues, and expenditures/expenses.

Revenues are allocated and accounted for in funds based upon the purpose they serve as well as any restrictions or limitations which are set either locally or by the State or Federal government for expending such revenues. In essence, each fund operates as its own "profit-and-loss center."

The accounting records for general governmental operations are maintained on a modified accrual basis, with revenues recorded when available and measurable, while expenditures are recorded when materials or services are received and the fund liability incurred. Accounting records for the Village's enterprise funds, internal service funds and pension trust funds are maintained on a full accrual basis of accounting.

In brief, the three major types of accounting are:

#### <u>Çash</u>

The cash method recognizes revenues and expenditures at the time physical cash is actually received or paid out.

#### Modified Accrual

This accounting method commonly used by government agencies is somewhat of a hybrid between accrual-basis and cash-basis accounting. Modified accrual accounting recognizes revenues when they become measurable and available and with a few exceptions, recognizes expenditures when fund liabilities are incurred. This system divides available funds into separate entities within the organization to ensure that the money is being spent as it was intended.

#### Accrual

This accounting method measures the performance and position of an entity by recognizing economic events regardless of when cash transactions occur. The general concept is that economic events are recognized by matching revenues to expenses (the matching principle) at the time in which the transaction occurs rather than when payment is made (or received). This method allows for current cash inflows/outflows to be combined with future expected cash inflows/outflows to provide an accurate picture of a company's current financial condition.

Management of the Village is responsible for establishing and maintaining a system of internal accounting controls. These controls are designed to ensure that the assets of the Village are safeguarded against material loss, theft or misuse. These controls also provide assurance that the financial statements are in conformity with generally accepted accounting principles.

Internal accounting controls are designed to provide reasonable assurances that control objectives are met. The concept of reasonable assurances recognizes that (1) the cost of control should not exceed the likely benefits to be derived; and (2) the evaluation of costs and benefits require certain estimates and judgment by Management.

The annual budget serves as a foundation for the Village's financial planning and control. State law requires that a municipality operating under the budget system adopt its annual budget prior to the start of its fiscal year. Through the budget, spending authority is conveyed by expenditure object codes. The legal level of budgetary control is at the department level, or, where no departmental segregation of a fund exists, at the fund level. An electronic copy of the annual budget is located on the Village's website.

#### Local Economy and Economic Factors

There are several measures of economic health for local governments. Four of the most objective measures or indicators are local employment levels, family income levels, construction activity, and retail sales. The overall outlook for the Village's economic market is strong given its stability in these key areas.

Employment levels on a percentage basis in the Village are usually favorable to that of Cook County and the State of Illinois as a whole. At December 31, 2018 the Village's unemployment rate was 2.9%. This compared to 3.8% for Cook County in its entirety and 4.4% for the State of Illinois.

The most recent median household income figures demonstrate that the average Oak Park resident income of \$82,826 far exceeds Cook County and State of Illinois averages of \$66,712 and \$70,967, respectively.

Properties within the Village are primarily residential although there is a fairly strong commercial component. As such, the Village has a strong dependence on property tax revenue, but sales tax is also a key revenue for supporting day-to-day Village operations. The property tax revenue derived from the residential, commercial, and industrial properties is based on the Village's annual tax levy and is extremely stable, especially since Cook County automatically adds on an additional 3% to the Village's general levy to offset delinquent taxpayers and potential appeals.

In 2018, the Retailers' Occupation Tax (ROT) generated \$4,231,830 which was \$242,397 greater than the prior year. The Village is a "built out" community and there are thus limited opportunities for bringing in substantial new sales tax dollars, especially from "big box" retailers. Therefore, any increase in this highly important revenue source must originate from increased sales from existing businesses or the opening of several smaller retail venues.

In addition to its large and diversified residential areas, Oak Park is home to commercial districts and is considered a hub for independently owned restaurants and drinking establishments as well as other types of entertainment. For residents who prefer a tranquil suburban lifestyle while also living within walking distance or a short drive to Chicago, Oak

Park is considered by many as an ideal place to reside.

The majority of Village employees participate in one of nine collective bargaining agreements which typically have contractual built-in compensation increases covering cost of living, merit, or both. These automatic increases to salaries, which happen to be the largest expenditure category of the Village, requires that continual progress be made to enhance the assessed property tax valuations by developing new residential and/or commercial projects, thus reducing the overall property tax burden on existing properties by spreading the annual fixed levy over a greater number of properties. In addition, new businesses continue to open and should further increase municipal sales tax revenue distributed to the Village.

The Village has two active increment financing districts (TIF) in the downtown area and along Madison Street. Incremental property tax generated within each of these two districts may only be used for TIF eligible expenses as permitted by State statute. TIFs have been successfully used by the Village over many years to regenerate and reinvigorate certain areas where growth may have been either stagnant or in decline. This benefits not only the Village but all the taxing districts within Oak Park boundaries by improving neighborhood appearance and enhancing economic vitality.

#### Long-term Financial Planning & Financing

The Village utilizes a five-year Capital Improvement Program (CIP) to address major capital and infrastructure improvements. For a project to be included in the CIP, it must typically involve a tangible asset costing at least \$25,000 or be a component of a larger infrastructure improvement project.

While an extended five year capital plan is presented to the Village Board each year, only the first year of the plan is incorporated within the adopted appropriations budget and the four other extended years are merely included for informational and strategic planning purposes. The Village has primarily followed a "pay-as-you-go" strategy for the maintenance and replacement of existing assets with the intent to only issue additional bonds for major new projects. Certain dedicated revenue sources are allocated each year to the Capital Improvement Plan Fund, including 100% of both the home rule sales and the locally assessed gasoline taxes, as well as a portion of the telecommunications tax. Grant revenue can also be a major source of funding for some projects.

The Village issued one taxable bond issue during the year: Series 2018A for \$8,760,000. This bond issue refunded the remaining outstanding principal on sales tax revenue bond Series 2006C. This refunding will save the Village approximately \$225,000 on a present value basis over the remaining life of the bonds. No other new debt was issued to fund capital projects during the year.

All of the Village's existing debt has a fixed rate of interest and is thereby not subject to fluctuations in the economy. More information regarding the Village's debt can be found in Note 6 of the Notes to the Financial Statements.

For every bond issue, the Village engages the services of the top two rating agencies, Moody's and Standard & Poor's, to issue ratings for investors. The Village has a current rating of A1 from Moody's and AA from S&P. Both these ratings are considered investment grade which appeal to those investors having a low risk tolerance.

#### MOODY'S RATING STRUCTURE

| Rating           | Description                       |
|------------------|-----------------------------------|
| Aaa              | Prime                             |
| Aa1, Aa2, Aa3    | High grade                        |
| A1, A2, A3       | Upper medium grade                |
| Baa1, Baa2, Baa3 | Lower medium grade                |
| Ba1, Ba2, Ba3    | Speculative                       |
| B1, B2, B3       | Highly speculative                |
| Caa1, Caa2, Caa3 | Substantial risk/possible default |
| Ca               | Default imminent                  |
| C                | In default                        |

#### **S&P RATING STRUCTURE**

| Rating       | Description                       | · · · · ·                                 |
|--------------|-----------------------------------|---|
| AAA (+ or -) | Prime                             |   |
| AA (+ or -)  | High grade                        |   |
| A (+ or -)   | Upper medium grade                |   |
| BBB (+ or -) | Lower medium grade                |   |
| BB (+ or -)  | Speculative                       | 1. S. |
| B (+ or -)   | Highly speculative                |   |
| CCC (+ or -) | Substantial risk/possible default |   |
| cc           | Default imminent                  |   |
| C (+ or -)   | Default imminent                  |   |
| D (+ or -)   | In default                        |   |

<u>Pension Benefits</u> – As required by the State of Illinois, the Village sponsors two independent defined benefit pension plans known as the Police and Firefighters' Pension Plans. Each year, a certified actuary hired by the Village calculates the recommended annual required contributions that the Village must levy for each pension plan in order to ensure that the plan will be able to fully meet all its present and future financial obligations to those public safety employees accruing pension benefits as well as existing retirees.

As a matter of policy, the Village of Oak Park fully funds the annual required contribution to each public safety pension plan as determined by the independent actuary. As of December 31, 2018, funding levels were 52.4% and 39.6% of the actuarial accrued liabilities for the Police Pension and Firefighters' Pension, respectively. The Village has taken a "100% funding by 2040" approach in order to accelerate the pay-down of the unfunded pension liabilities. This approach goes above and beyond the State statutory 90% funding requirement by 2040.

The Village also provides pension benefits for eligible non-public-safety employees. These benefits are provided through a state-wide plan managed by the Illinois Municipal Retirement Fund (IMRF) Board. This plan invests all participant funds on a pooled basis, thus increasing investment returns from economies of scale. However, employer participant accounts are maintained by IMRF separately and employer contribution rates are determined by IMRF on an annual basis. The Village therefore has no discretion in the amount or percentage of payroll it must contribute. Employees participating in IMRF are also required to contribute 4.50% of their annual pensionable salary pursuant to State statute.

<u>Risk Management</u> - The Village's insurance coverage is outlined in the Notes to Financial Statements - Risk Management section. In summary, the Village is self-insured for general liability, auto liability and workers' compensation. The Village's retention for general liability is \$750,000.

In addition, the Village carries a policy for excess coverage for general and auto liability. Third-party coverage is currently maintained for property, auto comprehensive, boiler and machinery, construction equipment, and fidelity bonds.

The Village is self-funded for its health insurance. The prescription drug plans are part of either the PPO or HMO. The Village utilizes a third-party to administer and pay eligible claims.

#### Awards and Acknowledgements

The Village will submit its comprehensive annual financial report (CAFR) to the Government Finance Officers Association of the United States and Canada (GFOA) for the fiscal year ended December 31, 2018. In order to be awarded a Certificate of Achievement, the applicant must publish an easily readable and logically organized comprehensive annual financial report with contents that conform within program standards. The Certificate of Achievement is considered the highest form of recognition for excellence in state and local government financial reporting.

Each certificate is valid for a single year. In order to qualify for the annual certificate, the Village must submit an application for the award no later than the program deadline of six months after fiscal year end. Based on the Village's strong commitment and history of financial reporting excellence, we are confident that the Comprehensive Annual Financial Report herein will once again qualify for the Certificate of Achievement.

Finally, I express my sincere appreciation to the entire finance team as well as all other employees throughout the Village who contributed during the audit process. I would also like to specifically express gratitude to the Village Manager, Village President, and Village Board of Trustees for their continued support during this process.

Respectfully submitted,

Steven Drazner Chief Financial Officer/Treasurer

**INDEPENDENT AUDITOR'S REPORT** 



1415 West Diehl Road, Suite 400 Naperville, IL 60563 630.566.8400

#### SIKICH.COM

### **INDEPENDENT AUDITOR'S REPORT**

The Honorable Village President Members of the Board of Trustees Village of Oak Park, Illinois

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Village of Oak Park, Illinois (the Village) as of and for the year ended December 31, 2018, and the related notes to financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Village's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Village of Oak Park, Illinois, as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Change in Accounting Principle**

The Village adopted GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, which established standards for measuring and recognizing liabilities, deferred inflows and outflows of resources, and expenses for OPEB liabilities; modified certain disclosures in the notes to financial statements; and the required supplementary information. Our opinion is not modified with respect to these matters.

## **Other Matters**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures during our audit of the basic financial statements.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village's basic financial statements. The introductory section, combining and individual fund financial statements and schedules and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 5, 2019, on our consideration of the Village's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

Sikich LLP

Naperville, Illinois June 5, 2019

## GENERAL PURPOSE EXTERNAL FINANCIAL STATEMENTS



## MANAGEMENT'S DISCUSSION & ANALYSIS

DECEMBER 31, 2018

The Management Discussion and Analysis ("MD&A") is designed to (1) assist the reader in focusing on significant financial issues, (2) provide an overview of the Village's financial activity, (3) identify Village's financial position and ability to address future challenges, (4) identify material deviations from budget, and (5) identify concerns specific to individual funds.

Since the MD&A is designed to focus on the current year's activities, resulting changes, and currently known facts, please read it in conjunction with the Transmittal Letter and the Village's financial statements.

## FINANCIAL HIGHLIGHTS

#### **Net Position**

- The Village's total net position in 2018 increased by \$2,728,769, or 119%, from the fiscal year's beginning balance of \$2,290,777 to an ending balance of \$5,019,546 primarily due to a combined increase in capital assets which was not completely offset by increased liabilities.
- The governmental activities portion of net position decreased by 1.7%, or \$1,487,886, to \$(87,343,916), as liabilities increased to a greater extent compared to assets.
- The business-type activities portion of net position increased by 4.8%, or \$4,216,655, to \$92,363,462, primarily from an increase in capital assets.

#### **Governmental Activities**

- For the fiscal year ended December 31, 2018, revenues from Governmental Activities totaled \$90,350,103, a 10.3% increase, or \$8,402,878, from 2017.
- Property Taxes generated 53.0% of the Village's revenue stream or \$47,900,824. Other taxes of \$22,066,757 are primarily attributable to the Village's utility, sales, state income and real estate transfer taxes realizing an increase of \$1,196,067 from the 2017 fiscal year.
- For the fiscal year ended December 31, 2018, expenses from Governmental Activities totaled \$86,957,530, a \$1,448,009 decrease from the 2017 fiscal year amount of \$88,405,539, predominately related to decreases in economic and community development expenditures.

## Village of Oak Park, Illinois Management Discussion & Analysis

#### **Business Type Activities**

• Business-type activity total revenues increased by 15.2% or \$4,251,161 from FY 2017 for a total of \$32,289,415. Meanwhile, expenses decreased 3.0% in 2018 by \$709,522 for a total of \$22,570,818.

#### General Fund – Fund Balance

• In 2018, the Village's General Fund unassigned fund balance increased \$3,575,915 from \$8,730,393 to \$12,306,308.

In 2012, the Village Board adopted a fund balance policy having the goal to achieve an unassigned fund balance ranging between ten to twenty percent of annual general fund expenses, of which, at least sixty percent of the fund balance would be in the form of cash and/or liquid investments. As of December 31, 2018, the Village is at the high end of the range under this policy.

#### USING THE FINANCIAL SECTION OF THIS COMPREHENSIVE ANNUAL REPORT

In prior years, the primary focus of local government financial statements has been summarized by fund type information on a current financial resource basis. This approach has been modified, and the Village's Financial Statements present two kinds of statements, each with a different snapshot of the Village's finances.

The Financial Statements' focus is on both the Village as a whole (government-wide) and on the major individual funds. Both perspectives (government-wide and major funds) allow the user to address relevant questions, broaden a basis for comparison (year to year or government to government), and enhance the Village's accountability.

## Government-Wide Financial Statements

The Government-Wide Financial Statements are designed to emulate the corporate sector in that all governmental and business-type activities are consolidated into columns that add to a total for the Primary Government. The focus of the *Statement of Net Position* (the "Unrestricted Net Position") is designed to be similar to bottom line results for the Village and its governmental and business-type activities. This statement combines and consolidates governmental funds' current financial resources (short-term spendable resources) with capital assets and long-term obligations using the accrual basis of accounting and economic resources measurement focus. Over time, increases or decreases in net position may serve as a useful indicator on whether the financial position of the Village is improving or deteriorating.

The Statement of Activities presents information showing how the Village's net position changed during the most recent fiscal year and is focused on both the gross and net cost of various activities (including governmental and business-type), which are supported by the Village's general taxes and other resources. This is intended to summarize and simplify the user's analysis of the cost of various government services and/or subsidy to various business-type activities.

The Governmental Activities reflect the Village's basic services, including police, fire, public works, public health, highways and streets, community development, and general administration. Property taxes, shared state sales taxes, local utility and real estate transfer taxes, permits, fees and fines and shared state income taxes finance the majority of these activities. The Business-Type Activities reflect private sector-type operations (Waterworks Fund, Sewerage Fund, and Parking Funds), where the fee for service typically covers all or most of the cost of operation, including depreciation.

## **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Fund Financial Statement allows the demonstration of sources and uses and/or budgetary compliance associated therewith. Traditional users of governmental financial statements will find the Fund Financial Statements presentation more familiar. The focus is now on major funds, rather than (the previous model's) fund types. All of the funds of the Village can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

### Governmental Funds

The Governmental Major Fund presentation is presented on a sources and uses of liquid resources basis. This is the manner in which the financial plan (the budget) is typically developed. The flow and availability of liquid resources is a clear and appropriate focus of any analysis of a government entity. The focus of governmental funds is narrower than that of the Government-Wide Financial Statements.

The Governmental Fund Balance Sheet and the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances necessitate reconciliations to facilitate the comparison between governmental funds and governmental activities. The Governmental Funds Total column requires reconciliation because of the different measurement focus (current financial resources versus total economic resources), which is reflected. The flow of current financing resources reflects bond proceeds and inter-fund transfers as other financial sources as well as capital expenditures and bond principal payments as expenditures.

The reconciliation eliminates these transactions and incorporates the capital assets and long-term obligations (bond and others) into the Governmental Activities column (in the Government-Wide Statements). The Village maintains various individual governmental funds. Information is presented separately in the Governmental Fund Balance Sheet and in the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances. The General, Special Tax Allocation, Madison Street TIF, General Obligation Debt Service, Capital Improvement, and Colt Westgate Redevelopment Funds are categorized as "major" Funds. Data from the other governmental funds are combined into a single, aggregate presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

## **Proprietary Funds**

The Village maintains two different types of proprietary funds. The first, Enterprise Funds, are used to report the same functions presented in Business-Type Activities in the Government-Wide Financial Statements. The second, Internal Service Funds, are an accounting device used to accumulate and allocate costs internally among the Village's various functions.

The Village uses internal service funds to account for property/general liability/workers compensation insurance and employee health and life insurance programs. Whereas Internal Service Funds serve governmental rather than business-type functions they have been included with Governmental Activities in the Government-Wide Financial Statements.

Proprietary Fund Financial Statements provide the same type of information as the Government-Wide Financial Statements, only in more detail. The Water and Sewer and Parking Funds are considered to be major funds of the Village and are presented in separate columns in the Fund Financial Statements. The Environmental Services Fund is the Village's non-major enterprise fund. The Internal Service Funds are combined in a single, aggregate presentation in the Proprietary Fund Financial Statements. Individual fund data for the non-major enterprise and internal service funds are presented elsewhere in the report.

#### Fiduciary Funds

Fiduciary funds are used to account for recourses held for the benefit of parties outside of the government. Fiduciary funds are not reflected in the government-wide financial statements because these assets are restricted in purpose and do not represent discretionary assets of the government. The Village maintains two independent fiduciary funds, the Police and Firefighters' Pension Funds.

## Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the Government-Wide and Fund Financial Statements.

## Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information including the general and major special revenue fund budgetary schedules and data concerning the Village's progress in funding its obligation to provide pension benefits and other postemployment benefits to its employees.

The combining and individual fund statements referred to earlier in connection with the major and non-major governmental and enterprise funds as well as the internal service and pension trust funds are presented immediately following the required supplementary information on pensions.

## Infrastructure Assets

Historically, a government's largest group of assets (infrastructure - roads, bridges, storm sewers, etc.) have neither been reported nor depreciated in governmental financial statements. Government wide statements require that these assets be valued and reported within the Governmental Activities column of the Government-Wide Statements. Additionally, the government must elect to either:

- (1) Depreciate these assets over their estimated useful life; or
- (2) Develop a system of asset management designed to maintain the service delivery potential to near perpetuity.

If the government develops the asset management system (the modified approach) that periodically (at least every third year), by category, measures and demonstrates its maintenance of locally established levels of service standards, the government may record its cost of maintenance in lieu of depreciation. The Village has chosen to depreciate assets over their useful life. If a road project is considered a recurring cost that does not extend the road's original useful life or expand its capacity, the cost of the project will be expensed. An "overlay" of a road will be considered maintenance whereas a "rebuild" of a road will be capitalized.

## Village of Oak Park, Illinois Management Discussion & Analysis

## **GOVERNMENT-WIDE STATEMENTS**

## **Statement of Net Position**

When excluding illiquid capital assets from the total, net position serves as a useful indicator of a government's financial position. In the case of the Village of Oak Park, assets exceed liabilities by \$5,019,546, or an increase of \$2,728,769, as of December 31, 2018. This can be further broken down as an increase in total assets of \$9,956,618 and an increase in total liabilities of \$7,227,849.

The following table reflects the condensed Statement of Net Position:

|                                  | Govern<br>Activ |                           | Business<br>Activiti |                       | Primary<br>Government |               |  |
|----------------------------------|-----------------|---------------------------|----------------------|-----------------------|-----------------------|---------------|--|
|                                  | <u>2017</u>     | <u>2018</u>               | <u>2017</u>          | <u>2018</u>           | <u>2017</u>           | <u>2018</u>   |  |
| Current Assets                   | 91,052,827      | 93,036,175                | 14,949,236           | 17,471,043            | 106,002,063           | 110,507,218   |  |
| Capital Assets                   | 119,115,398     | 123,565,175               | 96,944,485           | 101,903,250           | 216,059,883           | 225,468,425   |  |
| Subtotal                         | 210,168,225     | 216,601,350               | 111,893,721          | 119,374,293           | 322,061,946           | 335,975,643   |  |
| Deferred Outflows of Resources   | 26,259,040      | 23,016,209                | 1,054,913            | 340,663               | 27,313,953            | 23,356,872    |  |
| Total Assets and Deferred        |                 |                           |                      |                       |                       |               |  |
| Outflows of Resources            | 236,427,265     | 239,617,559               | 112,948,634          | 119,714,956           | 349,375,899           | 359,332,515   |  |
|                                  |                 |                           |                      |                       |                       |               |  |
| Current Liabilities              | 14,430,226      | 16,241,368                | 3,203,929            | 5,652,756             | 17,634,155            | 21,894,124    |  |
| Long-Term Liabilities            | 240,616,506     | 249,566,521               | 21,509,778           | 20,675,006            | 262,126,284           | 270,241,527   |  |
| Subtotal                         | 255,046,732     | 265,807,889               | 24,713,707           | 26,327,762            | 279,760,439           | 292,135,651   |  |
| Deferred Inflows of Resources    | 67,236,563      | 61,153,586                | 88,120               | 1,023,732             | 67,324,683            | 62,177,318    |  |
| Total Liabilities and Deferred   |                 |                           |                      |                       |                       |               |  |
| Inflows of Resources             | 322,283,295     | 326,961,475               | 24,801,827           | 27,351,494            | 347,085,122           | 354,312,969   |  |
| Net Position                     |                 |                           |                      |                       |                       |               |  |
| Net Investment in Capital Assets | 29,116,987      | 40,473,767                | 76,636,518           | 79,792,301            | 105,753,505           | 120,266,068   |  |
| Restricted                       | 13,283,043      | 26,665,833                | -                    | -                     | 13,283,043            | 26,665,833    |  |
| Unrestricted                     | (128,256,060)   | (154,483,516)             | 11,510,289           | 12,571,161            | (116,745,771)         | (141,912,355) |  |
| Total Net Position               | (85,856,030)    | (85,856,030) (87,343,916) |                      | 88,146,807 92,363,462 |                       | 5,019,546     |  |

Furthermore, the Village's total net position for combined Governmental and Business Activities can also be summarized as a change in net position of \$13,111,270 that was partially offset by negative prior period adjustments of \$8,091,724.

## Village of Oak Park, Illinois

## Management Discussion & Analysis

## Changes in Net Position as of December 31, 2018

The Statement of Changes in Net Position provides revenue and expense information for the entire fiscal year with comparisons to the prior fiscal year.

|                                  | Governmental   | Activities     | Business-Ty  | pe Activities | Primary Government |               |  |
|----------------------------------|----------------|----------------|--------------|---------------|--------------------|---------------|--|
|                                  | <u>2017</u>    | <u>2018</u>    | <u>2017</u>  | <u>2018</u>   | <u>2017</u>        | <u>2018</u>   |  |
| Revenues                         |                |                |              |               |                    |               |  |
| Program Revenues                 |                |                |              |               |                    |               |  |
| Charges for Services             | \$6,240,003    | \$7,711,290    | \$27,950,350 | \$28,112,829  | \$34,190,353       | \$35,824,119  |  |
| Operating Grants                 | 3,785,704      | 4,799,371      | 0            | 0             | 3,785,704          | 4,799,371     |  |
| Capital Grants                   | 347,896        | 1,823,567      | 0            | 4,000,000     | 347,896            | 5,823,567     |  |
| Sub-total                        | \$10,373,603   | \$14,334,228   | \$27,950,350 | \$32,112,829  | \$38,323,953       | \$46,447,057  |  |
| General Revenues                 |                |                |              |               |                    |               |  |
| Property Taxes                   | \$44,694,826   | \$47,900,824   | \$0          | \$0           | \$44,694,826       | \$47,900,824  |  |
| Other Taxes                      | 20,870,690     | 22,066,757     | 0            | 0             | 20,870,690         | 22,066,757    |  |
| Other                            | 6,008,106      | 6,048,294      | 87,904       | 176,586       | 6,096,010          | 6,224,880     |  |
| Sub-total                        | \$71,573,622   | \$76,015,875   | \$87,904     | \$176,586     | \$71,661,526       | \$76,192,461  |  |
| Total Revenues                   | \$81,947,225   | \$90,350,103   | \$28,038,254 | \$32,289,415  | \$109,985,479      | \$122,639,518 |  |
| Expenses                         |                |                |              |               |                    |               |  |
| General Government \$            | 7,034,596      | \$ 6,782,427   | \$0          | \$0           | \$7,034,596        | \$6,782,42    |  |
| Public Safety                    | 46,533,217     | 47,749,854     | 0            | 0             | 46,533,217         | 47,749,854    |  |
| Highways and Streets             | 7,478,711      | 12,273,021     | 0            | 0             | 7,478,711          | 12,273,021    |  |
| Health                           | 1,113,912      | 814,072        | 0            | 0             | 1,113,912          | 814,072       |  |
| Economic & Com Dev               | 23,136,579     | 16,634,599     | 0            | 0             | 23,136,579         | 16,634,599    |  |
| Interest                         | 3,108,524      | 2,703,557      | 0            | 0             | 3,108,524          | 2,703,557     |  |
| Water and Sewer                  | 0              | 0              | 12,955,649   | 12,772,663    | 12,955,649         | 12,772,663    |  |
| Parking                          | 0              | 0              | 6,871,282    | 6,276,638     | 6,871,282          | 6,276,638     |  |
| Solid Waste                      | 0              | 0              | 3,453,309    | 3,521,417     | 3,453,309          | 3,521,417     |  |
| Total Expenses                   | \$88,405,539   | \$86,957,530   | \$23,280,240 | \$22,570,718  | \$111,685,779      | \$109,528,248 |  |
| Transfers In (Out)               | 922,840        | 394,000        | (922,840)    | (394,000)     | 0                  | 0             |  |
| Net Position Jan. 1              | (\$80,320,556) | (\$85,856,030) | \$84,099,092 | \$88,146,807  | 3,778,536          | \$2,290,777   |  |
| Prior period Adj.                | 0              | (5,274,459)    | 212,541      | (5,108,042)   | 212,541            | (10,382,501   |  |
| Net Position Jan. 1, as restated | (\$80,320,556) | (\$91,130,489) | \$84,311,633 | \$83,038,765  | \$3,991,077        | (\$8,091,724  |  |
| Chg. in Net Position             | (5,535,474)    | 3,786,573      | 3,835,174    | 9,324,697     | (1,700,300)        | 13,111,270    |  |
| Net Position Dec.31              | (\$85,856,030) | (\$87,343,916) | \$88,146,807 | \$92,363,462  | \$2,290,777        | \$5,019,546   |  |

## FINANCIAL ANALYSIS OF THE VILLAGE'S FUNDS

#### **Governmental Funds**

At December 31, 2018 the Governmental Funds reported a combined fund balance of \$40,904,272, an increase of \$2,301,893 from the beginning of the year's balance of \$38,012,350.

The General Fund is the Village's primary operating fund and the largest funding source of day-to-day service delivery. The General Fund's unassigned fund balance increased by \$3,575,914, to a total of \$12,306,308.

The Special Tax Allocation Fund recognized an increase in its overall fund balance in fiscal year 2018 by \$472,695 to a total balance of \$3,259,899.

The Madison Street TIF Fund recognized an increase in its overall fund balance in fiscal year 2018 by \$1,533,629 to a total balance of \$16,043,259.

The General Obligation Debt Service Fund recognized an increase in its overall fund balance in fiscal year 2018 by \$172,471 to a total balance of \$4,093,723. This small increase was the result of interfund transfers in from other revenue sources dedicated to contributing toward the annual debt service.

The Capital Improvement Fund recognized a significant decrease in its overall fund balance in fiscal year 2018 by \$5,528,321 to a total balance of \$1,485,897 due to the timing of invoices and carryforward of capital expenditures from the prior year.

## **Proprietary Funds**

At December 31, 2018 the Proprietary Funds' (for Business-type Activities) total net position increased by \$4,216,655 for a total of \$92,363,462. Overall operating revenue increased by \$162,479 in 2018 to \$28,112,829 due to water/sewer rate increases. In total, operating income before depreciation and amortization is \$9,363,180 or a \$1,132,911 increase over the previous year.

The Water and Sewer Fund increased its overall net position in fiscal year 2018 by \$4,479,182 to a total balance of \$65,079,544.

The Parking Fund decreased its overall net position in fiscal year 2018 by \$244,528 to a total balance of \$26,740,195.

The Environmental Services Fund decreased its overall net position in fiscal year 2018 by \$17,999 to a total balance of \$543,723.

(See Independent Auditor's Report) - MD&A 8 -

## Village of Oak Park, Illinois Management Discussion & Analysis

## <u>DEBT</u>

The Village's outstanding general obligation bonds for its Governmental and Business-Type Activities as of December 31, 2018 totaled \$84,139,180 and \$21,875,820, respectively. This is a decrease of \$8,544,430 for Governmental Activity bonds and an increase of \$1,874,430 for Business Type Activity bonds, for a total combined net decrease of \$6,670,000. Detailed information regarding the change in debt for Governmental and Business-Type Activities is included in Note 6 to the Financial Statements.

## **CAPITAL ASSETS**

The Village's investment in capital assets for its Governmental and Business-Type Activities as of December 31, 2018, totaled \$225,486,425 of which, \$23,281,954 was classified as non-depreciable land or right-of-way. The investment in capital assets includes land, buildings, equipment, and improvements other than buildings, underground systems, infrastructure, and construction in progress. Detailed information regarding the change in capital assets for Governmental and Business-Type Activities is included in Note 4 in the Notes to the Financial Statements.

## **BUDGETARY HIGHLIGHTS**

On an annual basis, the Village adopts a budget for all Funds as well as a more detailed capital improvement plan. Departments submit budget requests to the Chief Financial Officer and Village Manager for input during the process. The budget is prepared by fund, function, and activity, and includes historical results, current year projections, and requested amounts for the following fiscal year. The proposed budget is presented to the Village Board for review, at which time public hearings before the budget is officially adopted. Detailed information on the Village's budget to actual results starts on page 84 of the report.

## CONTACTING THE VILLAGE'S FINANCIAL MANAGEMENT

The Village appreciates all interest expressed in its finances and this report has been designed to provide residents, businesses, customers, investors, and creditors with a detailed overview of its financial information as well as illustrate financial accountability and transparency. The governing body prides itself for its open-style of communication with the public and welcomes all constructive feedback.

Questions or comments concerning this report or requests for additional financial information may be addressed to: *Village of Oak Park, Attention: Chief Financial Officer, 123 Madison Street, Oak Park, Illinois 60302* or to: <u>finance@oak-park.us</u>. Electronic versions of this report as well as other pertinent financial information may be found at <u>http://www.oak-park.us/Finance/index.html</u>

(See Independent Auditor's Report) - MD&A 9 -

#### STATEMENT OF NET POSITION

#### December 31, 2018

|   | Primary Government |               |               |
|---|--------------------|---------------|---------------|
|   | Governmental       |               |               |
|   | Activities         | Activities    | Total         |
|   |                    |               |               |
| ASSETS  |                    |               |               |
| Cash and investments                                | \$ 39,328,114      | \$ 12,396,999 | \$ 51,725,113 |
| Cash held at paying agent                           | 873,101            | 65,545        | 938,646       |
| Receivables (net, where applicable,                 |                    |               |               |
| of allowances for uncollectibles)                   |                    |               |               |
| Property taxes                                      | 34,200,070         | -             | 34,200,070    |
| Other taxes   | 614,151            | -             | 614,151       |
| Accounts  | 1,230,276          | 4,343,138     | 5,573,414     |
| Grants  | 19,319             | -             | 19,319        |
| Notes   | 4,562,820          | -             | 4,562,820     |
| Interest  | 9,090              | -             | 9,090         |
| Other   | 25,833             | 2,300         | 28,133        |
| Due from other governments                          | 4,932,142          | -             | 4,932,142     |
| Prepaid expenses                                    | 100,000            | -             | 100,000       |
| Net pension asset - IMRF                            | 3,630,689          | 663,061       | 4,293,750     |
| Net pension asset - IMRF SLEP                       | 3,375              | -             | 3,375         |
| Property held for resale                            | 3,507,195          | -             | 3,507,195     |
| Capital assets not being depreciated                | 24,848,794         | 11,143,206    | 35,992,000    |
| Capital assets (net of accumulated depreciation)    | 98,716,381         | 90,760,044    | 189,476,425   |
|   |                    |               | , ,           |
| Total assets  | 216,601,350        | 119,374,293   | 335,975,643   |
| DEFERRED OUTFLOWS OF RESOURCES                      |                    |               |               |
| Pension items - IMRF                                | 949,027            | 173,318       | 1,122,345     |
| Pension items - IMRF SLEP                           | 15,795             | -             | 15,795        |
| Pension items - Police Pension                      | 15,038,547         | -             | 15,038,547    |
| Pension items - Fire Pension                        | 6,172,069          | -             | 6,172,069     |
| Unamortized loss on refunding                       | 840,771            | 167,345       | 1,008,116     |
| Total deferred outflows of resources                | 23,016,209         | 340,663       | 23,356,872    |
| Total assets and deferred outflows of resources     | 239,617,559        | 119,714,956   | 359,332,515   |
| LIABILITIES   |                    |               |               |
| Accounts payable                                    | 3,916,439          | 2,150,727     | 6,067,166     |
| Accrued payroll                                     | 976,292            | 61,450        | 1,037,742     |
| Accrued interest payable                            | 444,785            | 157,116       | 601,901       |
| Other payables                                      | 442,621            | 20,897        | 463,518       |
| Unearned revenue                                    | 3,190,659          | 727,200       | 3,917,859     |
| Noncurrent liabilities                              |                    |               |               |
| Due within one year                                 | 7,270,572          | 2,535,366     | 9,805,938     |
| Due in more than one year                           | 249,566,521        | 20,675,006    | 270,241,527   |
| Total liabilities                                   | 265,807,889        | 26,327,762    | 292,135,651   |
| DEFERRED INFLOWS OF RESOURCES                       |                    |               |               |
| Pension items - IMRF                                | 5,222,326          | 953,737       | 6,176,063     |
| Pension items - IMRF SLEP                           | 4,293              | -             | 4,293         |
| Pension items - Police Pension                      | 12,580,216         | -             | 12,580,216    |
| Pension items - Fire Pension                        | 7,932,814          | -             | 7,932,814     |
| OPEB items  | 792,805            | -<br>69,995   | 862,800       |
|   |                    | 07,775        | 475,510       |
| Deferred gain on refunding                          | 475,510            | -             |               |
| Deferred property taxes                             | 34,145,622         | -             | 34,145,622    |
| Total deferred inflows of resources                 | 61,153,586         | 1,023,732     | 62,177,318    |
| Total liabilities and deferred inflows of resources | 326,961,475        | 27,351,494    | 354,312,969   |

(This statement is continued on the following page.) - 4 -

#### STATEMENT OF NET POSITION (Continued)

December 31, 2018

|                                  | Pr              | Primary Government |                |  |  |  |  |
|----------------------------------|-----------------|--------------------|----------------|--|--|--|--|
|                                  | Governmental    | Business-Type      |                |  |  |  |  |
|                                  | Activities      | Activities         | Total          |  |  |  |  |
| NET POSITION                     |                 |                    |                |  |  |  |  |
| Net investment in capital assets | \$ 40,473,767   | \$ 79,792,301      | \$ 120,266,068 |  |  |  |  |
| Restricted for                   |                 |                    |                |  |  |  |  |
| Public safety                    | 821,378         | -                  | 821,378        |  |  |  |  |
| Debt service                     | 4,093,723       | -                  | 4,093,723      |  |  |  |  |
| Economic development             | 20,436,835      | -                  | 20,436,835     |  |  |  |  |
| Affordable housing               | 882,183         | -                  | 882,183        |  |  |  |  |
| Highways and streets             | 342,643         | -                  | 342,643        |  |  |  |  |
| DUI enforcement                  | 89,071          | -                  | 89,071         |  |  |  |  |
| Unrestricted (deficit)           | (154,483,516)   | 12,571,161         | (141,912,355)  |  |  |  |  |
| TOTAL NET POSITION               | \$ (87,343,916) | \$ 92,363,462      | \$ 5,019,546   |  |  |  |  |

See accompanying notes to financial statements. - 5 -

#### STATEMENT OF ACTIVITIES

For the Year Ended December 31, 2018

|   |    |             | Program Revenues |              |                         |               |                       |               |  |
|---|----|-------------|------------------|--------------|-------------------------|---------------|-----------------------|---------------|--|
|   |    |             | Charges          |              | Operating<br>Grants and |               | Capital<br>Grants and |               |  |
|   |    |             |                  |              |                         |               |                       |               |  |
| FUNCTIONS/PROGRAMS                            |    | Expenses    |                  | for Services |                         | Contributions |                       | Contributions |  |
| PRIMARY GOVERNMENT<br>Governmental Activities |    |             |                  |              |                         |               |                       |               |  |
| General government                            | \$ | 6,782,427   | \$               | 3,362,358    | \$                      | 645,032       | \$                    |               |  |
| Public safety                                 | φ  | 47,749,854  | φ                | 1,675,726    | φ                       | 646,805       | φ                     | -             |  |
| Highways and streets                          |    | 12,273,021  |                  | 2,500,133    |                         | 1,352,661     |                       | 1,823,567     |  |
| Health  |    | 814,072     |                  | -            |                         | 232,725       |                       | -             |  |
| Economic and community development            |    | 16,634,599  |                  | 173,073      |                         | 1,811,936     |                       | -             |  |
| Interest                                      |    | 2,703,557   |                  | -            |                         | 110,212       |                       | -             |  |
| Total governmental activities                 |    | 86,957,530  |                  | 7,711,290    |                         | 4,799,371     |                       | 1,823,567     |  |
| Business-Type Activities                      |    |             |                  |              |                         |               |                       |               |  |
| Water and sewer                               |    | 12,772,663  |                  | 17,621,279   |                         | -             |                       | -             |  |
| Parking system                                |    | 6,276,638   |                  | 6,456,689    |                         | -             |                       | 4,000,000     |  |
| Environmental services                        |    | 3,521,417   |                  | 4,034,861    |                         | -             |                       | -             |  |
| Total business-type activities                |    | 22,570,718  |                  | 28,112,829   |                         | -             |                       | 4,000,000     |  |
| TOTAL PRIMARY GOVERNMENT                      | \$ | 109,528,248 | \$               | 35,824,119   | \$                      | 4,799,371     | \$                    | 5,823,567     |  |

|           | Net (Expense) Revenue and Change in Net Position<br>Primary Covernment  |   |  |  |  |  |  |  |  |
|-----------|---|---|--|--|--|--|--|--|--|
|           | Pri   | mary Government   |  |  |  |  |  |  |  |
|           | Governmental  | Business-Type   |  |  |  |  |  |  |  |
|           | Activities  | Activities  | Total  |  |  |  |  |  |  |
|           |   |   |  |  |  |  |  |  |  |
|           | \$ (2,775,037) \$   | \$ - \$   | (2,775,037)  |  |  |  |  |  |  |
|           | (45,427,323)  | ρ - φ<br>-  | (45,427,323)   |  |  |  |  |  |  |
|           | (6,596,660)   | _   | (6,596,660)  |  |  |  |  |  |  |
|           | (581,347)   | _   | (581,347)  |  |  |  |  |  |  |
|           | (14,649,590)  | _   | (14,649,590)   |  |  |  |  |  |  |
|           | (2,593,345)   | _   | (2,593,345)  |  |  |  |  |  |  |
|           | (2,373,343)   |   | (2,373,343)  |  |  |  |  |  |  |
|           | (72,623,302)  | -   | (72,623,302)   |  |  |  |  |  |  |
|           |   | 4,848,616   | 4,848,616  |  |  |  |  |  |  |
|           | -   | 4,180,051   | 4,848,010  |  |  |  |  |  |  |
|           | -   | 513,444   | 4,180,031<br>513,444   |  |  |  |  |  |  |
|           |   |   |  |  |  |  |  |  |  |
|           |   | 9,542,111   | 9,542,111  |  |  |  |  |  |  |
|           | (72,623,302)  | 9,542,111   | (63,081,191)   |  |  |  |  |  |  |
| tricted   | $\begin{array}{r} 47,900,824\\ 1,214,389\\ 5,755,772\\ 2,626,012\\ 2,075,909\\ 4,298,368\\ 6,096,307\\ 4,968,152\\ 389,482\\ 354,029\\ 336,631\\ 394,000\\ \end{array}$ | -<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>- | 47,900,824<br>1,214,389<br>5,755,772<br>2,626,012<br>2,075,909<br>4,298,368<br>6,096,307<br>4,968,152<br>389,596<br>639,226<br>227,906 |  |  |  |  |  |  |
|           | 76,409,875  | (217,414)   | 76,192,461   |  |  |  |  |  |  |
| Ν         | 3,786,573   | 9,324,697   | 13,111,270   |  |  |  |  |  |  |
|           | (85,856,030)  | 88,146,807  | 2,290,777  |  |  |  |  |  |  |
| principle | (9,327,845)   | (846,150)   | (10,173,995)   |  |  |  |  |  |  |
|           | 4,053,386   | (4,261,892)   | (208,506)  |  |  |  |  |  |  |
| ΓATED     | (91,130,489)  | 83,038,765  | (8,091,724)  |  |  |  |  |  |  |
|           | \$ (87,343,916) \$  | \$ 92,363,462 \$  | 5,019,546  |  |  |  |  |  |  |

# See accompanying notes to financial statements. - 7 -

#### BALANCE SHEET GOVERNMENTAL FUNDS

#### December 31, 2018

|                                     | <br>General      | 1  | Special<br>Tax<br>Allocation | Madison<br>Street TIF | General<br>Obligation<br>Debt<br>Service | In | Capital<br>aprovements | olt Westgate<br>development | Go | Nonmajor<br>overnmental<br>Funds | Total            |
|-------------------------------------|------------------|----|------------------------------|-----------------------|--|----|------------------------|-----------------------------|----|----------------------------------|------------------|
| ASSETS                              |                  |    |                              |                       |  |    |                        |                             |    |                                  |                  |
| Cash and investments                | \$<br>7,984,730  | \$ | 2,580,684                    | \$<br>12,814,121      | \$<br>4,031,726                          | \$ | 1,283,437              | \$<br>-                     | \$ | 6,040,579                        | \$<br>34,735,277 |
| Cash held at paying agent           | 1,200            |    | 679,275                      | -                     | 46,690                                   |    | 145,936                | -                           |    | -                                | 873,101          |
| Receivables (net, where applicable, |                  |    |                              |                       |  |    |                        |                             |    |                                  |                  |
| of allowances for uncollectibles)   |                  |    |                              |                       |  |    |                        |                             |    |                                  |                  |
| Property taxes                      | 29,819,440       |    | 3,918                        | 9,869                 | 4,323,257                                |    | -                      | -                           |    | 43,586                           | 34,200,070       |
| Other taxes                         | 614,151          |    | -                            | -                     | -  |    | -                      | -                           |    | -                                | 614,151          |
| Accounts                            | 1,230,276        |    | -                            | -                     | -  |    | -                      | -                           |    | -                                | 1,230,276        |
| Grants                              | -                |    | -                            | -                     | -  |    | -                      | -                           |    | 19,319                           | 19,319           |
| Notes                               | 1,533,051        |    | -                            | -                     | -  |    | -                      | -                           |    | 3,029,769                        | 4,562,820        |
| Interest                            | 2,685            |    | 1,935                        | 1,023                 | 1,429                                    |    | 1,526                  | -                           |    | 492                              | 9,090            |
| Other                               | 11,833           |    | -                            | -                     | -  |    | -                      | -                           |    | 14,000                           | 25,833           |
| Due from other funds                | 4,398,795        |    | -                            | -                     | -  |    | -                      | -                           |    | -                                | 4,398,795        |
| Due from other governments          | 1,592,918        |    | -                            | -                     | 2,030,831                                |    | 911,370                | -                           |    | 397,023                          | 4,932,142        |
| Property held for resale            | <br>-            |    | -                            | 3,507,195             | -  |    | -                      | -                           |    | -                                | 3,507,195        |
| TOTAL ASSETS                        | \$<br>47,189,079 | \$ | 3,265,812                    | \$<br>16,332,208      | \$<br>10,433,933                         | \$ | 2,342,269              | \$<br>-                     | \$ | 9,544,768                        | \$<br>89,108,069 |

|   | General       | Special<br>Tax<br>Allocation | Madison<br>Street TIF | General<br>Obligation<br>Debt<br>Service | Capital<br>Improvements | Colt Westgate<br>Redevelopment | Nonmajor<br>Governmental<br>Funds | Total         |
|---|---------------|------------------------------|-----------------------|--|-------------------------|--------------------------------|-----------------------------------|---------------|
| LIABILITIES, DEFERRED INFLOWS<br>OF RESOURCES AND FUND BALANCES |               |                              |                       |  |                         |                                |                                   |               |
| LIABILITIES   |               |                              |                       |  |                         |                                |                                   |               |
| Accounts payable  | \$ 1,177,878  | \$ 5,913                     | \$ 288,949            | \$ -                                     | \$ 842,771              | \$ 100,001                     | \$ 605,807                        | \$ 3,021,319  |
| Accrued payroll   | 960,349       | -                            | -                     | -  | 13,601                  | -                              | -                                 | 973,950       |
| Due to other funds  | -             | -                            | -                     | -  | -                       | 4,163,538                      | 235,257                           | 4,398,795     |
| Other payables  | 442,621       | -                            | -                     | -  | -                       | -                              | -                                 | 442,621       |
| Unearned revenue  |               | -                            | -                     | -  | -                       | -                              | 3,190,659                         | 3,190,659     |
| Total liabilities   | 2,580,848     | 5,913                        | 288,949               | -  | 856,372                 | 4,263,539                      | 4,031,723                         | 12,027,344    |
| DEFERRED INFLOWS OF RESOURCES                                   |               |                              |                       |  |                         |                                |                                   |               |
| Unavailable property taxes                                      | 29,797,618    | -                            | -                     | 4,309,379                                | -                       | -                              | 38,625                            | 34,145,622    |
| Unavailable intergovernmental revenue                           |               | -                            | -                     | 2,030,831                                | -                       | -                              | -                                 | 2,030,831     |
| Total deferred inflows of resources                             | 29,797,618    | -                            | -                     | 6,340,210                                | -                       | -                              | 38,625                            | 36,176,453    |
| Total liabilities and deferred inflows of resources             | 32,378,466    | 5,913                        | 288,949               | 6,340,210                                | 856,372                 | 4,263,539                      | 4,070,348                         | 48,203,797    |
| FUND BALANCES   |               |                              |                       |  |                         |                                |                                   |               |
| Nonspendable  | 1 500 051     |                              |                       |  |                         |                                |                                   | 1 522 051     |
| Long-term receivables<br>Restricted                             | 1,533,051     | -                            | -                     | -  | -                       | -                              | -                                 | 1,533,051     |
| Public safety   | -             | -                            | -                     | -  | -                       | -                              | 821,378                           | 821,378       |
| Debt service  | -             | -                            | -                     | 4,093,723                                | -                       | -                              | -                                 | 4,093,723     |
| Highways and streets  | -             | -                            | -                     | -  | -                       | -                              | 342,643                           | 342,643       |
| Economic and community development                              | -             | 3,259,899                    | 16,043,259            | -  | -                       | -                              | 1,133,677                         | 20,436,835    |
| Affordable housing  | 882,183       | -                            | -                     | -  | -                       | -                              | -                                 | 882,183       |
| DUI enforcement   | 89,071        | -                            | -                     | -  | -                       | -                              | -                                 | 89,071        |
| Unrestricted, assigned  |               |                              |                       |  |                         |                                |                                   |               |
| Capital acquisition   | -             | -                            | -                     | -  | 1,485,897               | -                              | 3,195,513                         | 4,681,410     |
| Unassigned (deficit)  | 12,306,308    | -                            | -                     | -  | -                       | (4,263,539)                    | (18,791)                          | 8,023,978     |
| Total fund balances (deficit)                                   | 14,810,613    | 3,259,899                    | 16,043,259            | 4,093,723                                | 1,485,897               | (4,263,539)                    | 5,474,420                         | 40,904,272    |
| TOTAL LIABILITIES, DEFERRED INFLOWS                             |               |                              |                       |  |                         |                                |                                   |               |
| OF RESOURCES AND FUND BALANCES                                  | \$ 47,189,079 | \$ 3,265,812                 | \$ 16,332,208         | \$ 10,433,933                            | \$ 2,342,269            | \$ -                           | \$ 9,544,768                      | \$ 89,108,069 |

See accompanying notes to financial statements. - 9 -

#### RECONCILIATION OF FUND BALANCES OF GOVERNMENTAL FUNDS TO THE GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION

#### December 31, 2018

| FUND BALANCES OF GOVERNMENTAL FUNDS  | \$ 40,904,272  |
|--|--|
| Amounts reported for governmental activities in the statement of net position are different because:   |  |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds  | 123,565,175  |
| Intergovernmental receivable from the Library is not unearned revenue on the statement of net position   | 2,030,831  |
| Accrued interest on long-term liabilities is shown as a liability on the statement of net position   | (444,785)  |
| The net pension asset of the Village's pension plans are included in the governmental activities<br>in the statement of net position<br>Illinois Municipal Retirement Fund<br>Illinois Municipal Retirement Fund - SLEP  | 3,630,689<br>3,375   |
| The net pension liability of the Village's pension plans are included in the governmental activities   | 5,575  |
| in the statement of net position   |  |
| Police Pension<br>Firefighters' Pension  | (82,177,578)<br>(72,713,912)                                       |
| Deferred outflows of resources related to pensions are not a current financial resource and, therefore, are not reported in the governmental funds   |  |
| Police Pension   | 15,038,547   |
| Firefighters' Pension<br>Illinois Municipal Retirement   | 6,172,069<br>949,027   |
| Illinois Municipal Retirement - SLEP   | 15,795   |
| Deferred inflows of resources related to pensions are not a current financial resource and,<br>therefore, are not reported in the governmental funds<br>Police Pension<br>Firefighters' Pension<br>Illinois Municipal Retirement<br>Illinois Municipal Retirement - SLEP<br>OPEB | (12,580,216)<br>(7,932,814)<br>(5,222,326)<br>(4,293)<br>(792,805) |
| OPEB liabilities are due and payable in the current period and, therefore, is not reported<br>in the governmental funds  | (9,724,196)  |
| Long-term liabilities are not due and payable in the current period and, therefore, are not  |  |
| reported in the governmental funds<br>Bonds payable<br>Capital leases  | (84,139,180)<br>(500,063)  |
| Unamortized premium on bonds is shown as a liability on the statement of net position  | (857,585)  |
| Compensated absences are not due and payable in the current period and, therefore, are not reported in governmental funds  | (1,684,684)  |
| Discount on bonds is shown as a liability on the statement of net position   | 190,159  |
| Unamortized gain on bond refunding is shown as a deferred outflows of resources on the statement of net position   | (475,510)  |
| Unamortized loss on bond refunding is shown as a deferred outflows of resources on the statement of net position   | 840,771  |
| The unrestricted net position of the internal service fund is included in the governmental activities in the statement of net position   | (1,434,679)  |
| NET POSITION OF GOVERNMENTAL ACTIVITIES  | \$ (87,343,916)  |

See accompanying notes to financial statements. - 10 -

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

|                                    | General       | Special<br>Tax<br>Allocation | Madison<br>Street TIF | General<br>Obligation<br>Debt<br>Service | Capital<br>Improvements | Colt Westgate<br>Redevelopment |            | Total<br>Governmental<br>Funds |
|------------------------------------|---------------|------------------------------|-----------------------|--|-------------------------|--------------------------------|------------|--------------------------------|
| REVENUES                           |               |                              |                       |  |                         |                                |            |                                |
| Property taxes                     | \$ 29,296,211 | \$ 11,044,259                | \$ 2,572,345          | \$ 4,203,223                             | \$ -                    | \$ -                           | \$ 784,786 | \$ 47,900,824                  |
| Other taxes                        | 16,381,913    | -                            | -                     | -  | 3,592,495               | -                              | -          | 19,974,408                     |
| Licenses, permits and fees         | 3,634,912     | -                            | -                     | -  | -                       | -                              | -          | 3,634,912                      |
| Intergovernmental                  | 6,562,006     | -                            | -                     | 1,069,346                                | 42,016                  | -                              | 3,820,747  | 11,494,115                     |
| Charges for services               | 2,830,405     | -                            | -                     | -  | 7,199                   | -                              | -          | 2,837,604                      |
| Fines and forfeits                 | 2,688,771     | -                            | -                     | -  | -                       | -                              | -          | 2,688,771                      |
| Investment income                  | 308,436       | 28,894                       | 7,731                 | 10,457                                   | 9,431                   | 604                            | 23,929     | 389,482                        |
| Miscellaneous                      | 353,249       | -                            | -                     | -  | 11,585                  | -                              | 3,821      | 368,655                        |
| Total revenues                     | 62,055,903    | 11,073,153                   | 2,580,076             | 5,283,026                                | 3,662,726               | 604                            | 4,633,283  | 89,288,771                     |
| EXPENDITURES                       |               |                              |                       |  |                         |                                |            |                                |
| Current                            |               |                              |                       |  |                         |                                |            |                                |
| General government                 | 6,700,635     | -                            | -                     | -  | -                       | -                              | -          | 6,700,635                      |
| Public safety                      | 37,511,828    | -                            | -                     | -  | -                       | -                              | 82,253     | 37,594,081                     |
| Highways and streets               | 6,744,016     | -                            | -                     | -  | 1,680,593               | -                              | 30         | 8,424,639                      |
| Health                             | 591,469       | -                            | -                     | -  | -                       | -                              | 221,448    | 812,917                        |
| Economic and community development | 5,687,988     | 7,340,452                    | 817,032               | -  | -                       | -                              | 2,825,243  | 16,670,715                     |
| Capital outlay                     | -             | -                            | -                     | -  | 6,782,244               | -                              | 1,443,572  | 8,225,816                      |
| Debt service                       |               |                              |                       |  |                         |                                |            |                                |
| Principal retirement               | 1,022,982     | 1,645,000                    | -                     | 3,149,430                                | -                       | -                              | 240,165    | 6,057,577                      |
| Interest and fiscal charges        | 21,196        | 375,483                      | -                     | 2,359,602                                | -                       | -                              | 25,736     | 2,782,017                      |
| Total expenditures                 | 58,280,114    | 9,360,935                    | 817,032               | 5,509,032                                | 8,462,837               | -                              | 4,838,447  | 87,268,397                     |
| EXCESS (DEFICIENCY) OF REVENUES    |               |                              |                       |  |                         |                                |            |                                |
| OVER EXPENDITURES                  | 3,775,789     | 1,712,218                    | 1,763,044             | (226,006)                                | (4,800,111)             | 604                            | (205,164)  | 2,020,374                      |

|  |               | <i>~</i>       |               | General      |              |                |              |               |
|--|---------------|----------------|---------------|--------------|--------------|----------------|--------------|---------------|
|  |               | Special        |               | Obligation   |              |                | Nonmajor     | Total         |
|  | ~ .           | Tax            | Madison       | Debt         | Capital      | Colt Westgate  | Governmental |               |
|  | General       | Allocation     | Street TIF    | Service      | Improvements | Redevelopment  | Funds        | Funds         |
| <b>OTHER FINANCING SOURCES (USES)</b>        |               |                |               |              |              |                |              |               |
| Transfers in                                 | \$ 1,490,000  | ) \$ -         | \$ -          | \$ 780,000   | \$ 1,836,000 | \$ -           | \$ 4,158,759 | \$ 8,264,759  |
| Transfers (out)                              | (2,376,000    | ) (1,404,549)  | ) –           | -            | (2,564,210)  | -              | (1,526,000)  | (7,870,759)   |
| Issuance of refunding bonds                  | -             | 8,760,000      | -             | -            | -            | -              | -            | 8,760,000     |
| Payment to escrow agent                      | -             | (8,594,974)    | ) –           | -            | -            | -              | -            | (8,594,974)   |
| Proceeds from sale of assets                 | 318,125       | 5 -            | -             | -            | -            | -              | 18,506       | 336,631       |
| Loss on disposal of property held for sale   | -             | -              | (24,109)      | -            | -            | -              | -            | (24,109)      |
| Total other financing sources (uses)         | (567,875      | 5) (1,239,523) | (24,109)      | 780,000      | (728,210)    | -              | 2,651,265    | 871,548       |
| NET CHANGE IN FUND BALANCES                  | 3,207,914     | 472,695        | 1,738,935     | 553,994      | (5,528,321)  | 604            | 2,446,101    | 2,891,922     |
| FUND BALANCES (DEFICIT), JANUARY 1           | 11,602,699    | 2,787,204      | 14,509,630    | 3,921,252    | 7,014,218    | (4,264,143)    | 3,031,519    | 38,602,379    |
| Prior period adjustment                      |               | -              | (205,306)     | (381,523)    | ) -          | -              | (3,200)      | (590,029)     |
| FUND BALANCES (DEFICIT), JANUARY 1, RESTATED | 11,602,699    | 2,787,204      | 14,304,324    | 3,539,729    | 7,014,218    | (4,264,143)    | 3,028,319    | 38,012,350    |
| FUND BALANCES (DEFICIT), DECEMBER 31         | \$ 14,810,613 | 3 \$ 3,259,899 | \$ 16,043,259 | \$ 4,093,723 | \$ 1,485,897 | \$ (4,263,539) | \$ 5,474,420 | \$ 40,904,272 |

#### RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES

For the Year Ended December 31, 2018

| NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS   | \$<br>2,891,922                                   |
|--|---|
| Amounts reported for governmental activities in the statement of activities are different because:   |   |
| Governmental funds report capital outlay as expenditures; however, they are capitalized and depreciated in the statement of activities   | 9,239,276   |
| Contributions of capital assets are reported only in the statement of activities   | 1,683,835   |
| The receipt of debt service contributions from the Library is reported as revenue in the governmental funds but as a decrease of due from other governments in the statement of activities   | (959,134)   |
| The issuance of long-term debt is reported as an other financing source in governmental fund but as an increase of principal outstanding in the statement of activities Debt issued  | (8.760.000)                                       |
| Debt issued  | (8,760,000)                                       |
| Payments to an escrow agent in the course of a refunding are reported as other financing uses in the funds but as a decrease of the refunded liability in the statements of activities   | 8,594,974   |
| The amortization of discount on long-term debt does not provide current financial resources and, therefore, is not reported as revenue in the governmental funds   | (16,117)  |
| The amortization of premiums on long-term debt does not provide current financial resources  |   |
| and, therefore, is not reported as revenue in the governmental funds   | 135,088   |
| The repayment of the principal portion long-term debt is reported as an expenditure when due in governmental funds but as a reduction of principal outstanding in the statement of activities  | 6,057,577   |
| The change in the net pension liabilities/assets are only reported only in the statement of activities<br>Police Pension Fund<br>Firefighters' Pension Fund<br>Illinois Municipal Retirement<br>Illinois Municipal Retirement - SLEP   | (14,538,378)<br>(6,871,347)<br>8,236,476<br>4,358 |
| The change in deferred inflows and outflows of resources for net pension liabilities are reported<br>only in the statement of activities<br>Police Pension Fund<br>Firefighters' Pension Fund<br>Illinois Municipal Retirement Fund<br>Illinois Municipal Retirement Fund - SLEP | 9,793,341<br>2,765,945<br>(8,435,723)<br>255      |
| Accrual of interest is reported as interest expense on the statement of activities   | 42,622  |
| The decrease in the pollution remediation obligations is reported as an expense in the statement of activities   | 112,589   |
| Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds Depreciation of capital assets   | (6,473,334)                                       |
| Amortization of deferred charges on refunding  | (83,133)  |
| The decrease in the compensated absences liability is an expense on the statement of activities  | 90,410  |
| The change in OPEB liabilities are reported only in the statement of activities  | 740,162   |
| The change in deferred inflows and outflows of resources for OPEB liabilities are reported only<br>in the statement of activities  | (792,805)   |
| The change in net position of certain activities of internal service funds is in governmental funds  | <br>327,714                                       |
| CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES  | \$<br>3,786,573                                   |

See accompanying notes to financial statements.

#### STATEMENT OF NET POSITION PROPRIETARY FUNDS

December 31, 2018

|   |    |             |    | Business-Ty  |                                |            |    |              | vernmental<br>Activities |
|---|----|-------------|----|--------------|--------------------------------|------------|----|--------------|--------------------------|
|   |    | Water and   |    |              | Nonmajor<br>Deuking Enternaise |            |    |              | Internal                 |
|   | ;  | Sewer       |    | Parking      | Ľ                              | Interprise |    | Total        | <br>Service              |
| CURRENT ASSETS                                  |    |             |    |              |                                |            |    |              |                          |
| Cash and investments                            | \$ | 8,113,416   | \$ | 3,867,527    | \$                             | 416,056    | \$ | 12,396,999   | \$<br>4,592,837          |
| Cash held at paying agent                       |    | 65,545      |    | -            |                                | -          |    | 65,545       | -                        |
| Receivables                                     |    |             |    |              |                                |            |    |              |                          |
| Accounts - billed                               |    | 1,135,391   |    | 80,216       |                                | 306,944    |    | 1,522,551    | -                        |
| Accounts - unbilled                             |    | 2,191,537   |    | -            |                                | 629,050    |    | 2,820,587    | -                        |
| Other   |    | -           |    | -            |                                | 2,300      |    | 2,300        | -                        |
| Prepaid expenses                                |    | -           |    | -            |                                | -          |    | -            | 100,000                  |
| Total current assets                            | 1  | 1,505,889   |    | 3,947,743    |                                | 1,354,350  |    | 16,807,982   | 4,692,837                |
| NONCURRENT ASSETS                               |    |             |    |              |                                |            |    |              |                          |
| Net pension asset - IMRF                        |    | 319,175     |    | 264,266      |                                | 79,620     |    | 663,061      | -                        |
| Capital assets not being depreciated            |    | 3,593,791   |    | 7,549,415    |                                | -          |    | 11,143,206   | -                        |
| Capital assets being depreciated, at cost       | 9  | 93,368,779  |    | 58,427,795   |                                | 25,341     |    | 151,821,915  | -                        |
| Accumulated depreciation                        | (3 | 86,278,175) |    | (24,758,355) |                                | (25,341)   |    | (61,061,871) |                          |
| Net noncurrent assets                           | 6  | 51,003,570  |    | 41,483,121   |                                | 79,620     |    | 102,566,311  |                          |
| Total assets                                    | 7  | 2,509,459   |    | 45,430,864   |                                | 1,433,970  |    | 119,374,293  | 4,692,837                |
| DEFERRED OUTFLOWS OF RESOURCES                  |    |             |    |              |                                |            |    |              |                          |
| Pension items - IMRF                            |    | 83,429      |    | 69,077       |                                | 20,812     |    | 173,318      | -                        |
| Unamortized loss on refunding                   |    | 79,883      |    | 87,462       |                                | -          |    | 167,345      | -                        |
| Total deferred outflows of resources            |    | 163,312     |    | 156,539      |                                | 20,812     |    | 340,663      | -                        |
| Total assets and deferred outflows of resources | 7  | 2,672,771   |    | 45,587,403   |                                | 1,454,782  |    | 119,714,956  | 4,692,837                |
|   |    |             |    |              |                                |            |    |              |                          |

|   |    |            | Business-Ty      | pe Ac  | tivities  |                  | overnmental<br>Activities |
|---|----|------------|------------------|--------|-----------|------------------|---------------------------|
|   | v  | Vater and  |                  | -<br>N | onmajor   |                  | Internal                  |
|   |    | Sewer      | Parking          | Eı     | nterprise | Total            | Service                   |
| CURRENT LIABILITIES                                 |    |            |                  |        |           |                  |                           |
| Accounts payable                                    | \$ | 1,106,548  | \$<br>374,631    | \$     | 669,548   | \$<br>2,150,727  | \$<br>895,120             |
| Accrued payroll                                     |    | 30,537     | 23,791           |        | 7,122     | 61,450           | 2,342                     |
| Accrued interest payable                            |    | 59,583     | 97,533           |        | -         | 157,116          | -                         |
| Compensated absences payable                        |    | 4,579      | 7,303            |        | 2,828     | 14,710           | -                         |
| Bonds payable - current                             |    | 747,025    | 1,730,595        |        | -         | 2,477,620        | -                         |
| Other payables                                      |    | -          | 20,897           |        | -         | 20,897           | -                         |
| Claims payable                                      |    | -          | -                |        | -         | -                | 1,108,975                 |
| OPEB liability - current                            |    | 22,011     | 16,255           |        | 4,770     | 43,036           | -                         |
| Unearned revenue                                    |    | -          | 724,401          |        | 2,799     | 727,200          | -                         |
| Total current liabilities                           |    | 1,970,283  | 2,995,406        |        | 687,067   | 5,652,756        | 2,006,437                 |
| LONG-TERM LIABILITIES                               |    |            |                  |        |           |                  |                           |
| Claims payable                                      |    | -          | -                |        | -         | -                | 4,121,079                 |
| Compensated absences payable                        |    | 18,318     | 29,211           |        | 11,313    | 58,842           | -                         |
| OPEB liability                                      |    | 417,085    | 308,010          |        | 90,395    | 815,490          | -                         |
| Bonds payable                                       |    | 4,692,645  | 15,108,029       |        | -         | 19,800,674       | -                         |
| Total long-term liabilities                         |    | 5,128,048  | 15,445,250       |        | 101,708   | 20,675,006       | 4,121,079                 |
| Total liabilities                                   |    | 7,098,331  | 18,440,656       |        | 788,775   | 26,327,762       | 6,127,516                 |
| DEFERRED INFLOWS OF RESOURCES                       |    |            |                  |        |           |                  |                           |
| Pension items - IMRF                                |    | 459,097    | 380,115          |        | 114,525   | 953,737          | -                         |
| OPEB items  |    | 35,799     | 26,437           |        | 7,759     | 69,995           | -                         |
| Total deferred inflows of resources                 |    | 494,896    | 406,552          |        | 122,284   | 1,023,732        |                           |
| Total liabilities and deferred inflows of resources |    | 7,593,227  | 18,847,208       |        | 911,059   | 27,351,494       | 6,127,516                 |
| NET POSITION  |    |            |                  |        |           |                  |                           |
| Net investment in capital assets                    |    | 55,324,608 | 24,467,693       |        | -         | 79,792,301       | -                         |
| Unrestricted (deficit)                              |    | 9,754,936  | 2,272,502        |        | 543,723   | 12,571,161       | (1,434,679)               |
| TOTAL NET POSITION                                  | \$ | 65,079,544 | \$<br>26,740,195 | \$     | 543,723   | \$<br>92,363,462 | \$<br>(1,434,679)         |

#### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

|                               | Water and<br>Sewer | Business-Type ActivitiesWater andNonmajorSewerParkingEnterprise |           |    |            |    |            |    | overnmental<br>Activities<br>Internal<br>Service |
|-------------------------------|--------------------|---|-----------|----|------------|----|------------|----|--|
| OPERATING REVENUES            |                    |   |           |    |            |    |            |    |  |
| Charges for services          | \$ 17,621,27       | ° 9   | 6,456,689 | \$ | 4,034,861  | \$ | 28,112,829 | \$ | _  |
| Contributions                 | φ 17,021,27        | γψ  | -         | Ψ  | -+,05+,001 | ψ  | -          | ψ  | 10,598,567                                       |
| Controlutions                 |                    |   | _         |    | _          |    |            |    | 10,570,507                                       |
| Total operating revenues      | 17,621,27          | 9   | 6,456,689 |    | 4,034,861  |    | 28,112,829 |    | 10,598,567                                       |
| OPERATING EXPENSES            |                    |   |           |    |            |    |            |    |  |
| Costs of sales and service    |                    |   |           |    |            |    |            |    |  |
| Personal services             | 884,61             | 6   | 773,103   |    | 196,397    |    | 1,854,116  |    | 62,990   |
| Fringe benefits               | 388,99             | 6   | 308,345   |    | 84,604     |    | 781,945    |    | -  |
| Materials and supplies        | 176,49             | 5   | 113,822   |    | 6,002      |    | 296,319    |    | -  |
| Contractual services          | 808,97             | 7   | 1,516,207 |    | 3,234,414  |    | 5,559,598  |    | -  |
| Cost of water                 | 7,137,99           | 6   | -         |    | -          |    | 7,137,996  |    | -  |
| Insurance and claims          | 1,000,00           | 0   | 1,000,000 |    | -          |    | 2,000,000  |    | 10,207,863                                       |
| Administrative charge         | -                  |   | -         |    | -          |    | -          |    | -  |
| Capital outlay                | 736,48             | 4   | 383,191   |    | -          |    | 1,119,675  |    | -  |
| Total operating expenses      |                    |   |           |    |            |    |            |    |  |
| excluding depreciation        | 11,133,56          | 4   | 4,094,668 |    | 3,521,417  |    | 18,749,649 |    | 10,270,853                                       |
| OPERATING INCOME BEFORE       |                    |   |           |    |            |    |            |    |  |
| DEPRECIATION AND AMORTIZATION | 6,487,71           | 5   | 2,362,021 |    | 513,444    |    | 9,363,180  |    | 327,714  |
| Depreciation and amortization | 1,466,66           | 1   | 1,559,101 |    | -          |    | 3,025,762  |    | -  |
| OPERATING INCOME              | 5,021,05           | 4   | 802,920   |    | 513,444    |    | 6,337,418  |    | 327,714  |

|   |               | Business-Typ             | e Activities  |                          | Governmental<br>Activities |
|---|---------------|--------------------------|---------------|--------------------------|----------------------------|
|   | Water and     |                          | Nonmajor      |                          | Internal                   |
|   | Sewer         | Parking                  | Enterprise    | Total                    | Service                    |
| NON-OPERATING REVENUES (EXPENSES)                         |               |                          |               |                          |                            |
| Investment income   | \$ -          | \$ 114                   | \$ - \$       | 114                      | \$ -                       |
| Miscellaneous   | 65,829        | 214,402                  | 4,966         | 285,197                  | -                          |
| Loss on disposal of capital assets                        | -             | (108,725)                | -             | (108,725)                | -                          |
| Interest expense  | (172,438)     | (622,869)                | -             | (795,307)                |                            |
| Total non-operating revenues (expenses)                   | (106,609)     | (517,078)                | 4,966         | (618,721)                | -                          |
| NET INCOME BEFORE TRANSFERS AND CONTRIBUTIONS             | 4,914,445     | 285,842                  | 518,410       | 5,718,697                | 327,714                    |
| TRANSFERS   |               |                          |               |                          |                            |
| Transfers in  | -             | 40,000                   | -             | 40,000                   | -                          |
| Transfers (out)   |               | -                        | (434,000)     | (434,000)                |                            |
| Total transfers   |               | 40,000                   | (434,000)     | (394,000)                | -                          |
| CONTRIBUTIONS   |               | 4,000,000                | -             | 4,000,000                | -                          |
| CHANGE IN NET POSITION                                    | 4,914,445     | 4,325,842                | 84,410        | 9,324,697                | 327,714                    |
| NET POSITION, JANUARY 1                                   | 60,600,362    | 26,984,723               | 561,722       | 88,146,807               | (1,762,393)                |
| Change in accounting principle<br>Prior period adjustment | (435,263)     | (308,478)<br>(4,261,892) | (102,409)     | (846,150)<br>(4,261,892) | -                          |
| NET POSITION, JANUARY 1, RESTATED                         | 60,165,099    | 22,414,353               | 459,313       | 83,038,765               | (1,762,393)                |
| NET POSITION, DECEMBER 31                                 | \$ 65,079,544 | \$ 26,740,195            | \$ 543,723 \$ | 92,363,462               | \$ (1,434,679)             |

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

|   |                  | Business-Ty | pe Activities |                        | Governmental<br>Activities |
|---|------------------|-------------|---------------|------------------------|----------------------------|
|   | Water and        |             | Nonmajor      |                        | Internal                   |
|   | Sewer            | Parking     | Enterprise    | Total                  | Service                    |
| CASH FLOWS FROM OPERATING ACTIVITIES                        |                  |             |               |                        |                            |
| Receipts from customers and users                           | \$ 17,750,551 \$ | 6,409,172   | \$ 4,022,214  | \$ 28,181,937 \$       | 1,062,713                  |
| Receipts from internal service transactions                 | -                | -           | -             | -                      | 9,535,854                  |
| Payments to suppliers                                       | (9,060,433)      | (2,403,591) | (3,258,782)   | (14,722,806)           | (7,250,714)                |
| Payments to employees                                       | (1,265,109)      | (759,611)   | (264,734)     | (2,289,454)            | (1,810,511)                |
| Payments for internal services                              | ( ) ) )          | (           |               | () ) - )               | ()                         |
| and interfund reimbursements                                | (1,000,000)      | (1,000,000) | -             | (2,000,000)            | -                          |
| Miscellaneous non-operating receipts                        | 65,829           | 214,402     | 4,966         | 285,197                | -                          |
| Net cash from operating activities                          | 6,490,838        | 2,460,372   | 503,664       | 9,454,874              | 1,537,342                  |
| CASH FLOWS FROM NONCAPITAL<br>FINANCING ACTIVITIES          |                  |             |               |                        |                            |
| Transfers in  | _                | 40,000      | _             | 40,000                 | _                          |
| Transfers (out)   |                  | -           | (434,000)     | (434,000)              | -                          |
| Net cash from noncapital financing activities               |                  | 40,000      | (434,000)     | (394,000)              | -                          |
| CASH FLOWS FROM CAPITAL AND RELATED<br>FINANCING ACTIVITIES |                  |             |               |                        |                            |
| Purchase of capital assets                                  | (3,114,735)      | (792,109)   | -             | (3,906,844)            | -                          |
| Principal paid on bonds                                     | (715,930)        | (1,484,640) | -             | (2,200,570)            | -                          |
| Interest paid on bonds                                      | (188,082)        | (856,190)   | -             | (1,044,272)            | -                          |
| Net cash from capital and related                           |                  |             |               |                        |                            |
| financing activities  | (4,018,747)      | (3,132,939) | -             | (7,151,686)            | -                          |
| CASH FLOWS FROM INVESTING ACTIVITIES<br>Interest received   | -                | 114         | _             | 114                    | _                          |
|   |                  |             |               |                        |                            |
| Net cash from investing activities                          | -                | 114         | -             | 114                    | -                          |
| NET INCREASE (DECREASE) IN CASH AND<br>CASH EQUIVALENTS     | 2,472,091        | (632,453)   | 69,664        | 1,909,302              | 1,537,342                  |
| CASH AND CASH EQUIVALENTS, JANUARY 1                        | 5,706,870        | 4,499,980   | 346,392       | 10,553,242             | 3,055,495                  |
| CASH AND CASH EQUIVALENTS, DECEMBER 31                      | \$ 8,178,961 \$  | 3,867,527   | \$ 416,056    | <u>\$ 12,462,544 S</u> | 4,592,837                  |

#### STATEMENT OF CASH FLOWS (Continued) PROPRIETARY FUNDS

|  |              |           |    | Business-Ty | pe A | ctivities |    |            | ~ ~ | vernmental<br>Activities |
|--|--------------|-----------|----|-------------|------|-----------|----|------------|-----|--------------------------|
|  |              | Vater and |    | v           | -    | lonmajor  |    |            |     | Internal                 |
|  |              | Sewer     |    | Parking     | E    | nterprise |    | Total      |     | Service                  |
|  |              |           |    |             |      |           |    |            |     |                          |
| RECONCILIATION OF OPERATING INCOME<br>TO NET CASH FLOWS FROM     |              |           |    |             |      |           |    |            |     |                          |
|  |              |           |    |             |      |           |    |            |     |                          |
| OPERATING ACTIVITIES   | \$           | 5.021.054 | ¢  | 802,920     | ¢    | 513,444   | \$ | 6,337,418  | ¢   | 327,714                  |
| Operating income<br>Adjustments to reconcile operating income to | φ            | 5,021,054 | φ  | 802,920     | φ    | 515,444   | φ  | 0,337,418  | φ   | 327,714                  |
| net cash from operating activities                               |              |           |    |             |      |           |    |            |     |                          |
| Depreciation   |              | 1,466,661 |    | 1,559,101   |      |           |    | 3,025,762  |     |                          |
| Miscellaneous nonoperating receipts                              |              | 65,829    |    | 214,402     |      | 4,966     |    | 285,197    |     | -                        |
| (Increase) decrease in   |              | 05,629    |    | 214,402     |      | 4,900     |    | 203,197    |     | -                        |
| Accounts receivable  |              | 129,272   |    | (63,270)    |      | (15,446)  |    | 50,556     |     | _                        |
| Deferred outflows of resources                                   |              | 324,910   |    | 269,012     |      | 81,051    |    | 674,973    |     | -                        |
| Net pension asset - IMRF   |              | (319,175) |    | (264,266)   |      | (79,620)  |    | (663,061)  |     | -                        |
| Increase (decrease) in   |              | (319,175) |    | (204,200)   |      | (79,020)  |    | (005,001)  |     | -                        |
| Accounts payable   |              | (200,481) |    | (77,634)    |      | (18,366)  |    | (296,481)  |     | 278.604                  |
| Accrued payroll  |              | (3,633)   |    | 398         |      | 3,234     |    | (2)0,401)  |     | 339                      |
| Compensated absences payable                                     |              | (7,758)   |    | (3,163)     |      | 8.148     |    | (2,773)    |     | -                        |
| OPEB liability   |              | (33,422)  |    | (24,681)    |      | (7,244)   |    | (65,347)   |     | _                        |
| Net pension liability - IMRF                                     |              | (404,897) |    | (335,239)   |      | (101,005) |    | (841,141)  |     |                          |
| Deferred inflows of resources - IMRF                             |              | 416,679   |    | 344,994     |      | 103,944   |    | 865,617    |     |                          |
| Deferred inflows of resources - OPEB                             |              | 35,799    |    | 26,437      |      | 7,759     |    | 69,995     |     |                          |
| Claims payable   |              | -         |    | -           |      | -         |    | -          |     | 930,685                  |
| Unearned revenue   |              | _         |    | 15,753      |      | 2,799     |    | 18,552     |     | -                        |
| Deposits payable   |              | -         |    | (4.392)     |      | -         |    | (4,392)    |     | -                        |
| Deposits payable   |              | -         |    | (4,392)     |      | -         |    | (4,392)    |     | -                        |
| NET CASH FROM OPERATING ACTIVITIES                               | \$           | 6,490,838 | \$ | 2,460,372   | \$   | 503,664   | \$ | 9,454,874  | \$  | 1,537,342                |
| CASH AND INVESTMENTS   |              |           |    |             |      |           |    |            |     |                          |
| Cash and cash equivalents  | \$           | 8,113,416 | \$ | 3,867,527   | \$   | 416,056   | \$ | 12,396,999 | \$  | 4,592,837                |
| Cash at paying agent   | Ŷ            | 65,545    | Ψ  | -           | Ψ    | -         | Ψ  | 65,545     | Ψ   | -                        |
|  |              |           |    |             |      |           |    | ,          |     |                          |
| TOTAL CASH AND INVESTMENTS                                       | \$           | 8,178,961 | \$ | 3,867,527   | \$   | 416,056   | \$ | 12,462,544 | \$  | 4,592,837                |
| NONCASH TRANSACTIONS   |              |           |    |             |      |           |    |            |     |                          |
| Contributions of capital assets by developers                    | \$           | -         | \$ | 4,000,000   | \$   | -         | \$ | 4,000,000  | \$  | -                        |
| Capital asset additions in accounts payable                      | -            | 140,177   |    | 46,230      |      | -         |    | 186,407    |     | -                        |
| TOTAL NONCASH TRANSACTIONS                                       | \$           | 140,177   | \$ | 4,046,230   | \$   |           | \$ | 4,186,407  | \$  |                          |
| IOTAL NONCASH INANSACTIONS                                       | <del>ب</del> | 140,177   | φ  | +,0+0,230   | φ    | -         | φ  | 4,100,407  | φ   | -                        |

# STATEMENT OF FIDUCIARY NET POSITION PENSION TRUST FUNDS

# ASSETS

| Cash and investments                         |                   |
|--|-------------------|
| Cash and short-term investments              | \$<br>5,535,984   |
| Investments                                  |                   |
| U.S. Government and U.S. agency obligations  | 21,192,937        |
| State and local obligations                  | 1,762,575         |
| Corporate bonds                              | 25,209,848        |
| Equities                                     | 79,866,077        |
| Annuity contracts                            | <br>4,346,923     |
| Total cash and investments                   | <br>137,914,344   |
| Receivables                                  |                   |
| Accrued interest                             | 360,379           |
| Prepaid expenses                             | <br>3,952         |
| Total receivables                            | <br>364,331       |
| Total assets                                 | <br>138,278,675   |
| LIABILITIES                                  |                   |
| Accounts payable                             | <br>54,683        |
| Total liabilities                            | <br>54,683        |
| NET POSITION RESTRICTED FOR PENSION BENEFITS | \$<br>138,223,992 |

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PENSION TRUST FUNDS

For the Year Ended December 31, 2018

| ADDITIONS                                     |                |
|---|----------------|
| Contributions<br>Employer                     | \$ 11,269,610  |
| Participants                                  | 1,821,177      |
| T atterpants                                  | 1,021,177      |
| Total contributions                           | 13,090,787     |
| Investment income                             |                |
| Net appreciation (depreciation) in fair value |                |
| of investments                                | (13,681,501)   |
| Interest earned                               | 4,219,870      |
| Less investment expenses                      | (362,143)      |
| Net investment income                         | (9,823,774)    |
| Total additions                               | 3,267,013      |
| DEDUCTIONS                                    |                |
| Administrative                                | 170,037        |
| Pension benefits and refunds                  | 14,627,508     |
| Total deductions                              | 14,797,545     |
| NET INCREASE (DECREASE)                       | (11,530,532)   |
| NET POSITION RESTRICTED FOR PENSION BENEFITS  |                |
| January 1                                     | 149,754,524    |
| December 31                                   | \$ 138,223,992 |

See accompanying notes to financial statements.

### NOTES TO FINANCIAL STATEMENTS

### December 31, 2018

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Village of Oak Park, Illinois (the Village) have been prepared in conformity with accounting principles generally accepted in the United States of America (hereinafter referred to as generally accepted accounting principles (GAAP)), as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Village's accounting policies are described below.

#### a. Reporting Entity

The Village is a municipal corporation governed by an elected Village President and a six-member board of trustees. As required by GAAP, these financial statements present the Village (the primary government) and its component units.

The Village's financial statements include two pension trust funds.

Police Pension Employees Retirement System

The Village's police employees participate in the Police Pension Employees Retirement System (PPERS). PPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the Village President, one elected pension beneficiary and two elected police employees constitute the pension board. The Village and PPERS participants are obligated to fund all PPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the Village is authorized to approve the actuarial assumptions used in the determination of contribution levels. Although it possesses many of the characteristics of a legally separate government, PPERS is reported as if it were part of the primary government because its sole purpose is to finance and administer the pensions of the Village's police employees, and because of the fiduciary nature of such activities. PPERS is reported as a pension trust fund.

Firefighters' Pension Employees Retirement System

The Village's firefighters participate in the Firefighters' Pension Employees Retirement System (FPERS). FPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the Village President, one elected pension beneficiary and two elected fire employees constitute the pension board. The Village and FPERS participants are obligated to fund all FPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the Village is authorized to approve the actuarial

### a. Reporting Entity (Continued)

Firefighters' Pension Employees Retirement System (Continued)

assumptions used in the determination of contribution levels. Although it possesses many of the characteristics of a legally separate government, FPERS is reported as if it were part of the primary government because its sole purpose is to finance and administer the pensions of the Village's firefighters and because of the fiduciary nature of such activities. FPERS is reported as a pension trust fund.

Based on the criteria of GASB Statement No. 61, *The Financial Reporting Entity: Omnibus - an amendment of GASB Statements No. 14 and No. 34*, there are no component units for which the Village is considered to be financially accountable.

b. Fund Accounting

The Village uses funds to report on its financial position, changes in its financial position and cash flows. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts.

Funds are classified into the following categories: governmental, proprietary and fiduciary.

Governmental funds are used to account for all or most of the Village's general activities. Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. Capital projects funds are used to account for and report financial resources that are restricted, committed or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. Debt service funds are used to account for and report financial resources that are restricted or assigned to expenditure for general assets. The General Fund is used to account for all activities of the general government not accounted for in some other fund.

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Goods or services from such activities can be provided either to outside parties (enterprise funds) or to other departments or agencies primarily within the Village (internal service funds).

#### b. Fund Accounting (Continued)

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the Village. When these assets are held under the terms of a formal trust agreement, a pension trust fund is used. The pension trust funds account for the assets of the Village's public safety employees' pension plans.

### c. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Village. The effect of material interfund activity has been eliminated from these financial statements. Interfund services provided and used are not eliminated on these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function, segment or program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The Village reports the following major governmental funds:

The General Fund is the Village's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

The Special Tax Allocation Fund accounts for the receipts and disbursements of tax increment revenues and other financial resources restricted to the Downtown Oak Park Business District.

c. Government-Wide and Fund Financial Statements (Continued)

The Madison Street TIF Fund accounts for the receipt and disbursement of tax increment revenues and other financial resources received restricted to the Madison Street Business corridor.

The General Obligation Debt Service Fund accounts for the resources restricted for the payment of principal and interest on the Village's general obligation debt.

The Colt Westgate Redevelopment Fund is used to account for the revenues and expenditures assigned for improvements to the Lake Street/Westgate/North Boulevard site in downtown Oak Park. The Village has elected to present this fund as major.

The Capital Improvements Fund accounts for the revenues and expenditures related to capital improvements specifically committed to general governmental improvements such as street repair and construction curb and gutter replacement, street lighting and tree replacements. The Village has elected to present this fund as major.

The Village reports the following major proprietary funds:

The Water and Sewer Fund accounts for the provision of water and sewer services to the residents of the Village. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, financing of debt service, maintenance, billing and collection.

The Parking Fund accounts for the administration and operation of parking areas within the Village as well as the development of new parking areas. All activities necessary to provide such services are accounted for in this fund including administration, operations, maintenance, financing of debt service and collection efforts.

Internal service funds account for operations that provide services to other departments or agencies of the Village, or to other governments, on a cost-reimbursement basis. The Village reports the Self-Insured Retention Fund and the Employee Health and Life Insurance Fund as internal service funds.

The Village reports the following fiduciary funds:

The Village reports Pension Trust Funds as fiduciary funds to account for the Police Pension Fund and Firefighters' Pension Fund.

### d. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues and additions are recorded when earned and expenses and deductions are recorded when a liability is incurred. Property taxes are recognized as revenues in the year for which they are levied (i.e., intended to finance). Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Operating revenues and expenses are directly attributable to the operation of the proprietary funds. Non-operating revenue/expenses are incidental to the operations of these funds.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become measurable, available and earned). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The Village recognizes property taxes when they become both measurable and available in the year intended to finance. Expenditures are recorded when the related fund liability is incurred. Principal and interest on general long-term debt are recorded as expenditures when due.

Those revenues susceptible (within 60 days except sales and telecommunications tax which use 90 days) to accrual are property taxes, franchise taxes, licenses, interest revenue and charges for services. Sales taxes owed to the state at year end on behalf of the Village are also recognized as revenue. Fines and permits revenues are not susceptible to accrual because generally they are not measurable until received in cash.

In applying the susceptible to accrual concept to intergovernmental revenues (i.e., federal and state grants), the legal and contractual requirements of the numerous individual programs are used as guidelines. Monies that are virtually unrestricted as to purpose of expenditure, which are usually revocable only for failure to comply with prescribed compliance requirements, are reflected as revenues at the time of receipt or earlier if the susceptible to accrual criteria are met.

The Village reports unearned revenue and unavailable/deferred revenue on its financial statements. Unavailable revenues arise when a potential revenue does not meet both the measurable and available criteria for recognition in the current period, under the modified accrual basis of accounting. Deferred revenues arise when property tax levies are intended to finance the next fiscal year. Unearned revenue arises when a revenue is measurable but not earned under the accrual basis of accounting.

d. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

Unearned revenues also arise when resources are received by the Village before it has a legal claim to them or prior to the provision of services, as when grant monies are received prior to the issuance of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the Village has a legal claim to the resources, the liability and deferred inflows of resource for unearned and unavailable/deferred revenue are removed from the financial statements and revenue is recognized.

e. Cash and Investments

For purposes of the statement of cash flows, the Village's proprietary funds consider all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

f. Investments

Investments with a maturity of one year or less when purchased and all non-negotiable certificates of deposit are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are reported at fair value. All investments of the pension trust funds, regardless of length of maturity, are reported at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The Village categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

g. Short-Term Interfund Receivables/Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" on the financial statements. Short-term interfund loans, if any, are classified as "interfund receivables/payables."

Advances between funds, if any, are offset by nonspendable fund balance in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

### h. Prepaid Items/Expenses

Payments made to vendors for services that will benefit periods beyond the date of this report are recorded as prepaid items/expenses.

# i. Property Held for Resale

Property held for resale is valued at cost, unless if is purchased for investment purposes and valued at fair value. Reported property held for resale is equally offset by nonspendable fund balance or restricted fund balance if the proceeds would be restricted, which indicates that it does not constitute available spendable resources. The property held consists of numerous parcels within TIF Districts, that the Village owns and is holding until sold.

# j. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, storm water), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the Village as assets with an initial, individual cost of more than \$10,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

With regard to improvements to buildings and improvements to infrastructure, the expenditure must be significant and comprise an improvement to the property. The capitalization for building improvements shall be an amount in excess of \$75,000. The capitalization threshold for infrastructure improvements shall be in excess of \$100,000.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

### j. Capital Assets (Continued)

Property, plant and equipment is depreciated using the straight-line method over the following estimated useful lives:

| Assets                     | Years |  |  |  |  |  |
|----------------------------|-------|--|--|--|--|--|
| Buildings and improvements | 40    |  |  |  |  |  |
| Parking structures         | 10    |  |  |  |  |  |
| Machinery and equipment    | 5     |  |  |  |  |  |
| Vehicles                   | 4     |  |  |  |  |  |
| Roadways                   | 24-50 |  |  |  |  |  |
| Water and sewer mains      | 40-50 |  |  |  |  |  |

### k. Compensated Absences

Vested or accumulated vacation and sick leave are only recorded as a liability and expenditure in the governmental funds for retirees or terminated employees. Vested or accumulated vacation and sick leave of proprietary funds at both levels and governmental activities at the government-wide level is recorded as an expense and liability as the benefits accrue to employees.

In accordance with the provisions of GASB Statement No. 16, *Accounting for Compensated Absences*, no liability is recorded for nonvesting accumulating rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulating sick leave benefits that it is estimated will be taken as "terminal leave" prior to retirement.

l. Arbitrage

The Village reports any arbitrage as a reduction of revenue. Where applicable, any liability for arbitrage is reported in the fund in which the excess interest income was recorded.

m. Long-Term Obligations

In the government-wide financial statements and proprietary funds in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund financial statements. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

#### m. Long-Term Obligations (Continued)

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

The Village has adopted GASB Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*, which prescribes the method for financial reporting and disclosure of a liability relating to pollution remediation. According to GASB Statement No 49, the Village is required to estimate its expected outlays for pollution remediation and accrue for the corresponding liability if any obligating events requiring reporting and disclosure occur:

- a. The Village is compelled to take pollution remediation action because of an imminent endangerment.
- b. The Village violates a pollution prevention-related permit or license.
- c. The Village is named, or evidence indicates that it will be named, by a regulator as a responsible party or potentially responsible party for remediation or as a governmental entity for sharing costs.
- d. The Village is named or evidence indicates that it will be named, in a lawsuit to compel participation in pollution remediation.
- e. The Village commences or legally obligates itself to commence pollution remediation.

The Village has identified underground storage tanks which have been removed, but has identified a pollution remediation liability in connection with the circumstances. Note 7 provides detail on the Village's pollution remediation obligation.

### n. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

#### o. Fund Balances/Net Position

In the fund financial statements, governmental funds report nonspendable fund balance for amounts that are either not in spendable form or legally or contractually required to be maintained intact. Restrictions of fund balance are reported for amounts constrained by legal restrictions from outside parties for use for a specific purpose or externally imposed by outside entities. None of the restricted fund balance result from enabling legislation adopted by the Village. Committed fund balance is constrained by formal actions of the Village's Board of Trustees, which is considered the Village's highest level of decision-making authority. Formal actions include ordinances approved by the Village's intent to use them for a specific purpose. The authority to assign fund balance has been delegated to the Village's Chief Finance Officer through the Village's fund balance policy. Any residual fund balance of the General Fund is reported as unassigned, which has a target of between 10% and 20%.

The Village's flow of funds assumption prescribes that the funds with the highest level of constraint are expended first. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Additionally, if different levels of unrestricted funds are available for spending, the Village considers committed funds to be expended first followed by assigned and then unassigned funds.

In the government-wide financial statements, restricted net positions are legally restricted by outside parties for a specific purpose. None of the Village's restricted net positions are restricted as a result of enabling legislation adopted by the Village. The Village's net investment in capital assets is the book value of the capital assets less the outstanding principal balance of long-term debt issued to construct or acquire the capital assets.

p. Interfund Transactions

Interfund transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

All other interfund transactions, except interfund services transactions and reimbursements, are reported as transfers.

### q. Accounting Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

# 2. DEPOSITS AND INVESTMENTS

The Village maintains a cash and investment pool that is available for use by all funds, except in certain restricted and special funds and pension trust funds. Each funds portion of this pool is displayed on the financial statements as cash and investments.

Permitted Deposits and Investments - Statutes authorize the Village to make deposits/invest in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury, U.S. agency and U.S. instrumentality, money market mutual funds regulated by the SEC and whose portfolios consist only of domestic securities, investment-grade obligations of state, provincial and local governments and public authorities, certificates of deposits and other evidences of deposit at financial institutions, bankers' acceptances and commercial paper, rated in the highest tier by a nationally recognized rating agency, local government investment pools, either state-administered or through joint powers statutes and other intergovernmental agreement legislation.

It is the policy of the Village to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Village and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objective of the policy is safety (preservation of capital and protection of investment principal), liquidity and yield.

# Village Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of a bank's failure, the Village's deposits may not be returned to it. The Village's investment policy requires pledging of collateral with a fair value of 105% of all bank balances in excess of federal depository insurance.

The Village's deposits with financial institutions were covered by either FDIC or collateral pledged to the Village and held by a third party custodian in the Village's name.

# 2. DEPOSITS AND INVESTMENTS (Continued)

#### Village Investments

In accordance with its investment policy, the Village limits its exposure to interest rate risk by structuring the portfolio so that securities mature concurrent with cash needs. The investment policy limits the maximum maturity length of investments to five years from date of purchase, unless specific authority is given to exceed. Investments in reserve funds may be purchased with maturities to match future projects or liability requirements. In addition, the policy requires the Village to structure the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity.

The Village limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in obligations guaranteed by the United States Government or securities issued by agencies of the United States Government that are explicitly or implicitly guaranteed by the United States Government. The money market mutual funds are not rated.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Village will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Village's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held by a third party acting as the Village's agent separate from where the investment was purchased or by the trust department of the bank where purchased, in the Village's name. The money market mutual fund are not subject to custodial credit risk.

Concentration of credit risk is the risk that the Village has a high percentage of their investments invested in one type of investment. The Village's investment policy limits the Village's investments to the safest types of securities, pre-qualifies financial institutions, broker/dealers, intermediaries and advisors with which the Village does business and diversifies the investment portfolio so that potential losses on individual securities will be minimized. At December 31, 2018, the Village's only investments were in money market mutual fund accounts.

# 3. **RECEIVABLES**

### a. Property Taxes

Property taxes for 2018 attach as an enforceable lien on January 1, 2018, on property values assessed as of the same date. Taxes are levied by December of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are prepared by the County and issued on or about February 1, 2019 and October 1, 2019, and are payable in two installments, on or about March 1, 2019 and November 1, 2019. The County collects such taxes and remits them periodically. The allowance for uncollectible taxes has been stated at 3% of the tax levy, to reflect actual collection experience. As the 2018 tax levy is intended to fund expenditures for the 2019 fiscal year, these taxes are reported as unavailable/deferred revenue as of December 31, 2018.

# **3. RECEIVABLES** (Continued)

### b. Community Development Loans

The Village has several loan programs which provide loans to residents and certain housing development agencies for the rehabilitation of single-family and multi-family housing. Funding for the loans is from community development grants, the proceeds of general obligation bonds and the Equity Assurance Fund. The community development single-family loan program and single-family emergency loan program provide interest-bearing and 29-year deferred payment loans.

In addition, the Community Development Grant Fund financed short-term loans to certain housing development agencies. The housing bond multi-family loan program makes loans for 10 to 20-year terms. The equity assurance employee down payment loans are 12-year loans with payments deferred for the first three years and a balloon payment in the 12th year. Additionally, the Special Tax Allocation Fund provides retail rehabilitation loans.

| Fund   | Balances<br>January 1 | Issuances | Repayments/<br>Adjustment | Balances<br>December 31 |  |  |
|--|-----------------------|-----------|---------------------------|-------------------------|--|--|
| Acquisition Loans Receivable   | \$ 1,962,460          | \$-       | \$ -                      | \$ 1,962,460            |  |  |
| Community Development Block Grant -<br>loans bearing interest of 0% to 5% due<br>through 2025.                         | 1,222,951             | 87,076    | 292,718                   | 1,017,309               |  |  |
| Diversity Assurance Housing Bond Loans   | 46,474                | -         | 11,464                    | 35,010                  |  |  |
| General Fund - Barrie Park<br>non-interest-bearing loans due upon sale of<br>property.                                 | 800,541               | -         | 52,500                    | 748,041                 |  |  |
| Community Development Block Grant<br>Fund - Oak Park Housing Authority<br>non-interest-bearing loan due June 16, 2023. | 50,000                | -         | -                         | 50,000                  |  |  |
| Oak Park Residence Corp.   | 750,000               | -         | -                         | 750,000                 |  |  |
| Less allowance for losses on notes receivable  | (88,031)              |           | (88,031)                  |                         |  |  |
| TOTAL NOTES RECEIVABLE   | \$ 4,744,395          | \$ 87,076 | \$ 268,651                | \$ 4,562,820            |  |  |

The following is a summary of changes in notes receivable during the fiscal year:

# 4. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2018 was as follows:

|   | Balances<br>January 1 | Increases                               | Decreases    | Balances<br>December 31 |
|---|-----------------------|---|--------------|-------------------------|
| GOVERNMENTAL ACTIVITIES                 |                       |   |              |                         |
| Capital assets not being depreciated    |                       |   |              |                         |
| Land                                    | \$ 3,333,381          | \$ -                                    | \$ -         | \$ 3,333,381            |
| Land right of way                       | 12,310,380            | ÷                                       | Ψ<br>-       | 12,310,380              |
| Construction in progress                | 9,259,691             | 8,753,852                               | 8,808,510    | 9,205,033               |
| Total capital assets not being          |                       | 0,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, | 0,000,000    | ,                       |
| depreciated                             | 24,903,452            | 8,753,852                               | 8,808,510    | 24,848,794              |
|   |                       |   |              |                         |
| Capital assets being depreciated        |                       |   |              |                         |
| Buildings and improvements              | 44,068,435            | 465,107                                 | -            | 44,533,542              |
| Machinery and equipment                 | 6,644,691             | 1,582,990                               | 49,374       | 8,178,307               |
| Vehicles                                | 8,421,377             | 1,052,679                               | 723,411      | 8,750,645               |
| Infrastructure                          | 136,600,561           | 7,876,993                               | -            | 144,477,554             |
| Total capital assets being depreciated  | 195,735,064           | 10,977,769                              | 772,785      | 205,940,048             |
| Less accumulated depreciation for       |                       |   |              |                         |
| Buildings and improvements              | 15,771,074            | 1,040,029                               | -            | 16,811,103              |
| Machinery and equipment                 | 5,678,352             | 738,474                                 | 49,374       | 6,367,452               |
| Vehicles                                | 6,529,691             | 788,647                                 | 723,411      | 6,594,927               |
| Infrastructure                          | 73,544,001            | 3,906,184                               | -            | 77,450,185              |
| Total accumulated depreciation          | 101,523,118           | 6,473,334                               | 772,785      | 107,223,667             |
| -                                       | ii                    | · ·                                     |              | · · ·                   |
| Total capital assets being depreciated, |                       |   |              |                         |
| net                                     | 94,211,946            | 4,504,435                               | -            | 98,716,381              |
| GOVERNMENTAL ACTIVITIES                 |                       |   |              |                         |
| CAPITAL ASSETS, NET                     | \$ 119,115,398        | \$ 13,258,287                           | \$ 8,808,510 | \$ 123,565,175          |
| CAFITAL ASSETS, NET                     | \$ 119,113,390        | \$ 13,230,207                           | \$ 8,808,310 | \$ 125,505,175          |
| BUSINESS-TYPE ACTIVITIES                |                       |   |              |                         |
| Capital assets not being depreciated    |                       |   |              |                         |
| Land                                    | \$ 3,638,193          | \$ 4,000,000                            | \$ -         | \$ 7,638,193            |
| Construction in progress                | 1,662,667             | 2,765,014                               | 922,668      | 3,505,013               |
| Total capital assets not being          | , ,                   | , ,                                     | ,            | · · · · ·               |
| depreciated                             | 5,300,860             | 6,765,014                               | 922,668      | 11,143,206              |
|   |                       |   |              |                         |
| Capital assets being depreciated        |                       |   |              |                         |
| Land improvements                       | 323,631               | -                                       | -            | 323,631                 |
| Buildings and improvements              | 837,490               | -                                       | -            | 837,490                 |
| Parking structures                      | 52,826,161            | 815,705                                 | -            | 53,641,866              |
| Machinery and equipment                 | 4,358,499             | -                                       | 217,449      | 4,141,050               |
| Vehicles                                | 1,318,107             | 386,552                                 | 257,889      | 1,446,770               |
| Public improvements                     | 90,382,460            | 1,048,648                               | -            | 91,431,108              |
| Total capital assets being depreciated  | 150,046,348           | 2,250,905                               | 475,338      | 151,821,915             |

#### **VILLAGE OF OAK PARK, ILLINOIS** NOTES TO FINANCIAL STATEMENTS (Continued)

# 4. CAPITAL ASSETS (Continued)

| Balances<br>January 1 |            |  | Increases   | ]   | Decreases  | Balances<br>December 31   |  |
|-----------------------|------------|--|---|---|--|---|--|
|                       |            |  |   |   |  |   |  |
|                       |            |  |   |   |  |   |  |
| \$                    | 323,632    | \$   | -   | \$  | -  | \$  | 323,632  |
|                       | 804,649    |  | 4,059   |   | -  |   | 808,708  |
|                       | 20,108,420 |  | 1,347,168   |   | -  |   | 21,455,588   |
|                       | 2,944,021  |  | 195,414   |   | 108,725  |   | 3,030,710  |
|                       | 1,231,166  |  | 110,003   |   | 257,889  |   | 1,083,280  |
|                       | 32,990,835 |  | 1,369,118   |   | -  |   | 34,359,953   |
|                       | 58,402,723 |  | 3,025,762   |   | 366,614  |   | 61,061,871   |
|                       | 91 643 625 |  | (774 857)   |   | 108 724  |   | 90,760,044   |
|                       | 71,045,025 |  | (774,037)   |   | 100,724  |   | 70,700,044   |
| \$                    | 96 944 485 | \$   | 5 990 157   | \$  | 1 031 392  | \$  | 101,903,250  |
|                       |            | January 1<br>\$ 323,632<br>804,649<br>20,108,420<br>2,944,021<br>1,231,166<br>32,990,835 | January 1<br>\$ 323,632 \$<br>804,649<br>20,108,420<br>2,944,021<br>1,231,166<br>32,990,835<br>58,402,723<br>91,643,625 | January 1       Increases         \$ 323,632       \$ -         804,649       4,059         20,108,420       1,347,168         2,944,021       195,414         1,231,166       110,003         32,990,835       1,369,118         58,402,723       3,025,762         91,643,625       (774,857) | January 1       Increases       I         \$ 323,632       -       \$         \$ 804,649       4,059         20,108,420       1,347,168         2,944,021       195,414         1,231,166       110,003         32,990,835       1,369,118         58,402,723       3,025,762         91,643,625       (774,857) | January 1       Increases       Decreases         \$ 323,632       -       \$ -         804,649       4,059       -         20,108,420       1,347,168       -         2,944,021       195,414       108,725         1,231,166       110,003       257,889         32,990,835       1,369,118       -         58,402,723       3,025,762       366,614         91,643,625       (774,857)       108,724 | January 1       Increases       Decreases       Decreases         \$ 323,632       -       \$       -       \$         \$ 804,649       4,059       -       \$         20,108,420       1,347,168       -       2         2,944,021       195,414       108,725       1,231,166       110,003       257,889         32,990,835       1,369,118       -       -       58,402,723       3,025,762       366,614         91,643,625       (774,857)       108,724       -       -       - |

Depreciation expense was charged to functions/programs of the governmental activities as follows:

| GOVERNMENTAL ACTIVITIES                                 |                 |
|---|-----------------|
| General government                                      | \$<br>722,583   |
| Public safety   | 547,603         |
| Highways and streets, including depreciation of general |                 |
| infrastructure assets                                   | 5,519,547       |
| Health  | 4,895           |
| Economic development                                    | <br>38,706      |
| TOTAL DEPRECIATION EXPENSE - GOVERNMENTAL ACTIVITIES    | \$<br>6,473,334 |

### 5. RISK MANAGEMENT

The Village is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; natural disasters; and illnesses of employees. The Village has established a limited self-insurance program for workers' compensation and liability claims. The Village is self-insured for the first \$750,000 for general liability claims, \$125,000 for health insurance claims and \$500,000 to \$700,000 for workers' compensation claims. Commercial insurance is carried for amounts in excess of the self-insured amounts. There has been no significant reduction in coverage in any program from coverage in the prior year. For all programs, settlement amounts have not exceeded insurance coverage for the current or three prior years. The Village's self-insurance activities are reported in the Self-Insurance Retention Fund which is an internal service fund. Premiums have been displayed as expenditures/expenses in appropriate funds. There have been no significant reductions in insurance coverage. Settlement amounts have not exceeded insurance coverage for the current or the three prior years.

# 5. RISK MANAGEMENT (Continued)

Premiums are paid into the Self-Insurance Retention Fund by the departments of the General Fund and other funds based upon historical cost estimates. Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Reported liabilities are actuarially determined and include an amount for claims that have been incurred but not reported. The total claims liability as of December 31, 2018 was \$5,084,269.

A reconciliation of claims liability for the current year and that of the preceding year follows:

|                             | Workers'<br>Compensation | General<br>Liability | Health<br>Insurance | Total        |
|-----------------------------|--------------------------|----------------------|---------------------|--------------|
| CLAIMS PAYABLE,             |                          |                      |                     |              |
| DECEMBER 31, 2016, Restated | \$ 1,512,841             | \$ 2,296,357         | \$ 309,717          | \$ 4,118,915 |
| Claims incurred - 2017      | 390,632                  | 2,522                | 5,281,736           | 5,674,881    |
| Claims payments and         |                          |                      |                     |              |
| adjustments - 2017          | 296,596                  | (548,969)            | (5,242,054)         | (5,494,427)  |
|                             |                          |                      |                     |              |
| CLAIMS PAYABLE,             |                          |                      |                     |              |
| DECEMBER 31, 2017           | 2,200,060                | 1,749,910            | 349,399             | 4,299,369    |
| Claims incurred - 2018      | 166,220                  | 812,148              | 4,499,651           | 5,478,019    |
| Claims payments and         |                          |                      |                     |              |
| adjustments - 2018          | 31,904                   | 124,027              | (4,703,265)         | (4,547,334)  |
| CLAIMS PAYABLE,             |                          |                      |                     |              |
| DECEMBER 31, 2018           | \$ 2,398,184             | \$ 2,686,085         | \$ 145,785          | \$ 5,230,054 |

Claims and Judgments

The Village is obligated under a judgment order dated December 8, 1987 to pay an annual pro-rata salary to two separated police officers on the attainment of the individuals' 50th birthdays based on prevailing wages at the date of initial distribution. The Village is paying this liability according to the terms of the judgment. The estimated value of the obligation is \$814,937 as of December 31, 2018 and is included in claims payable.

### 6. LONG-TERM DEBT

### a. Changes in Long-Term Liabilities

During the fiscal year, the following changes occurred in long-term liabilities:

|                                  |      | Balances<br>January 1,<br>Restated | ary 1, |            |    | Balances<br>December 31 |    |             | Current<br>Portion |           |
|----------------------------------|------|------------------------------------|--------|------------|----|-------------------------|----|-------------|--------------------|-----------|
| GOVERNMENTAL ACTIVITIES          |      |                                    |        |            |    |                         |    |             |                    |           |
| Compensated absences*            | \$   | 1,775,094                          | \$     | 264,609    | \$ | 355,019                 | \$ | 1,684,684   | \$                 | 336,937   |
| General obligation bonds         | ·    | 80,173,610                         |        | 8,760,000  |    | 4,794,430               |    | 84,139,180  | ·                  | 5,187,380 |
| Revenue bonds                    |      | 8,435,000                          |        | -          |    | 8,435,000               |    | -           |                    | -         |
| Notes payable                    |      | 1,022,982                          |        | -          |    | 1,022,982               |    | -           |                    | -         |
| Capital lease                    |      | 740,228                            |        | -          |    | 240,165                 |    | 500,063     |                    | 150,316   |
| Premium on bonds                 |      | 992,673                            |        | -          |    | 135,088                 |    | 857,585     |                    | -         |
| Discount on bonds                |      | (206,275)                          |        | -          |    | (16,116)                |    | (190,159)   |                    | -         |
| Claims payable                   |      | 4,299,369                          |        | 5,478,019  |    | 4,547,334               |    | 5,230,054   |                    | 1,108,975 |
| Pollution remediation obligation |      | 112,589                            |        | -          |    | 112,589                 |    | -           |                    | -         |
| Net pension liability - IMRF*    |      | 4,605,787                          |        | -          |    | 4,605,787               |    | -           |                    | -         |
| Net pension liability - SLEP*    |      | 983                                |        | -          |    | 983                     |    | -           |                    | -         |
| Net pension liability - Police*  |      | 67,639,200                         |        | 14,538,378 |    | -                       |    | 82,177,578  |                    | -         |
| Net pension liability - Fire*    |      | 65,842,565                         |        | 6,871,347  |    | -                       |    | 72,713,912  |                    | -         |
| OPEB liability*                  |      | 10,464,358                         |        | -          |    | 740,162                 |    | 9,724,196   |                    | 486,964   |
| TOTAL GOVERNMENTAL               |      |                                    |        |            |    |                         |    |             |                    |           |
| ACTIVITIES                       | \$ 2 | 245,898,163                        | \$     | 35,912,353 | \$ | 24,973,423              | \$ | 256,837,093 | \$                 | 7,270,572 |

\*Compensated absences, the pollution remediation liability, the net pension liabilities and the OPEB liability are primarily liquidated by the General Fund.

|                             | Jai   | alances<br>nuary 1,<br>estated | Additions Re |        | Reductions | Balances<br>December 31 |    |            | Current<br>Portion |           |
|-----------------------------|-------|--------------------------------|--------------|--------|------------|-------------------------|----|------------|--------------------|-----------|
| BUSINESS-TYPE<br>ACTIVITIES |       |                                |              |        |            |                         |    |            |                    |           |
| Compensated absences        | \$    | 76,325                         | \$           | 12,492 | \$         | 15,265                  | \$ | 73,552     | \$                 | 14,710    |
| General obligation bonds    |       | 4,076,390                      | Ŷ            | -      | Ψ          | 2,200,570               | -  | 21,875,820 | Ψ                  | 2,477,620 |
| Premium on bonds            |       | 513,200                        |              | -      |            | 83,436                  |    | 429,764    |                    | -         |
| Discount on bonds           |       | (28,811)                       |              | -      |            | (1,521)                 |    | (27,290)   |                    | -         |
| Net pension liability -     |       |                                |              |        |            |                         |    |            |                    |           |
| IMRF                        |       | 841,141                        |              | -      |            | 841,141                 |    | -          |                    | -         |
| OPEB liability              |       | 923,873                        |              | -      |            | 65,347                  |    | 858,526    |                    | 43,036    |
|                             |       |                                |              |        |            |                         |    |            |                    |           |
| TOTAL BUSINESS-TYPE         |       |                                |              |        |            |                         |    |            |                    |           |
| ACTIVITIES                  | \$ 20 | 5,402,118                      | \$           | 12,492 | \$         | 3,204,238               | \$ | 23,210,372 | \$                 | 2,535,366 |

# 6. LONG-TERM DEBT (Continued)

### b. Governmental Activities

The Village issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both general government and proprietary activities. These bonds, therefore, are reported in the proprietary funds if they are expected to be repaid from proprietary revenues. In addition, general obligation bonds have been issued to refund general obligation bonds.

General obligation bonds are direct obligations and pledge the full faith and credit of the Village. General obligation bonds currently outstanding are as follows:

|   | Fund Debt<br>Retired By      | Balances<br>January 1 | Additions | Reductions | Balances<br>December 31 | Current<br>Portion |  |
|---|------------------------------|-----------------------|-----------|------------|-------------------------|--------------------|--|
| \$4,900,000 General<br>Obligation Corporate<br>Purpose Bonds Series 2011A<br>dated October 24, 2011, due<br>in annual installments of<br>\$550,000 to \$680,000 plus<br>interest at 2% to 3% through<br>January 1, 2020.  | Special<br>Tax<br>Allocation | \$ 1,980,000          | \$ -      | \$ 640,000 | \$ 1,340,000            | \$ 660,000         |  |
| \$2,094,783 General<br>Obligation Corporate<br>Purpose Project and<br>Refunding Bonds Series<br>2011B dated October 24,<br>2011, due in annual<br>installments of \$25,000 to<br>\$1,455,000 plus interest at<br>3.000% to 3.625% through<br>January 1, 2025 (1). | Debt<br>Service              | 2,049,001             | -         | 12,480     | 2,036,521               | 12,480             |  |
| \$7,303,375 General<br>Obligation Corporate<br>Purpose Refunding Bonds<br>Series 2012A dated<br>October 23, 2012, due in<br>annual installments of<br>\$75,000 to \$1,100,000 plus<br>interest at 2% through<br>November 1, 2026 (2).                             | Debt<br>Service              | 5,039,609             | -         | 796,950    | 4,242,659               | 834,900            |  |

# **VILLAGE OF OAK PARK, ILLINOIS** NOTES TO FINANCIAL STATEMENTS (Continued)

# 6. LONG-TERM DEBT (Continued)

# b. Governmental Activities (Continued)

|   | Fund Debt<br>Retired By | Balances<br>January 1 | Additions Reduction |            | Balances<br>December 31 | Current<br>Portion |
|---|-------------------------|-----------------------|---------------------|------------|-------------------------|--------------------|
| \$13,470,000 General<br>Obligation Corporate<br>Purpose Refunding Bonds<br>Series 2015A dated<br>November 12, 2015, due in<br>annual installments of<br>\$530,000 to \$1,705,000 plus<br>interest at 2% to 3% through<br>November 1, 2028.      | Debt<br>Service         | \$ 12,270,000         | \$-                 | \$ 650,000 | \$ 11,620,000           | \$ 935,000         |
| \$9,000,000 General<br>Obligation Corporate<br>Purpose Bonds Series 2015B<br>dated December 22, 2015,<br>due in annual installments of<br>\$240,000 to \$1,370,000 plus<br>interest at 3.00% to 3.75%<br>through November 1, 2040.              | Debt<br>Service         | 8,165,000             | -                   | 420,000    | 7,745,000               | 430,000            |
| \$20,300,000 General<br>Obligation Corporate<br>Purpose Refunding Bonds<br>Series 2016A dated<br>March 28, 2016, due in<br>annual installments of<br>\$175,000 to \$4,240,000 plus<br>interest at 3.000% to 3.375%<br>through November 1, 2032. | Debt<br>Service         | 20,300,000            | -                   | -          | 20,300,000              | -                  |
| \$10,005,000 General<br>Obligation Corporate<br>Purpose Bonds Series<br>2016D dated November 1,<br>2016, due in annual<br>installments of \$25,000 to<br>\$1,000,000 plus interest at<br>3.00% to 3.25% through<br>November 1, 2036.            | Debt<br>Service         | 10,005,000            | -                   | -          | 10,005,000              | 125,000            |
| \$2,845,000 General<br>Obligation Corporate<br>Purpose Bonds Series<br>2016C dated March 30,<br>2016, due in annual<br>installments of \$50,000 to<br>\$2,845,000 plus interest at<br>1.70% to 2.25% through<br>November 1, 2021.               | Debt<br>Service         | 2,845,000             | -                   | -          | 2,845,000               | 50,000             |

# **VILLAGE OF OAK PARK, ILLINOIS** NOTES TO FINANCIAL STATEMENTS (Continued)

# 6. LONG-TERM DEBT (Continued)

# b. Governmental Activities (Continued)

|   | Fund Debt<br>Retired By      | Balances<br>January 1 | Additions Reductions |              | Balances<br>December 31 | Current<br>Portion |  |
|---|------------------------------|-----------------------|----------------------|--------------|-------------------------|--------------------|--|
| \$13,415,000 General<br>Obligation Corporate<br>Purpose Bonds Series<br>2017A dated November 6,<br>2017, due in annual<br>installments of \$680,000 to<br>\$1,355,000 plus interest at<br>3.000% to 3.375% through<br>November 1, 2037. | Debt<br>Service              | \$ 13,415,000         | \$-                  | \$-          | \$ 13,415,000           | \$-                |  |
| \$1,385,000 General<br>Obligation Corporate<br>Purpose Bonds Series<br>2017B dated December 12,<br>2017, due in annual<br>installments of \$195,000 to<br>\$495,000 plus interest at<br>4% through November 1,<br>2021.                 | Debt<br>Service              | 1,385,000             | -                    | 400,000      | 985,000                 | 295,000            |  |
| \$2,720,000 General<br>Obligation Corporate<br>Purpose Bonds Series<br>2017C dated December 12,<br>2017, due in annual<br>installments of \$870,000 to<br>\$945,000 plus interest at<br>5% through November 1,<br>2020.                 | Debt<br>Service              | 2,720,000             | -                    | 870,000      | 1,850,000               | 905,000            |  |
| \$8,760,000 Taxable<br>General Obligation<br>Refunding Bonds, Series<br>2018A dated April 3, 2018,<br>due in annual installments<br>of \$880,000 to \$1,090,000<br>plus interest at 2.25% to<br>3.30% through<br>December 1, 2026.      | Special<br>Tax<br>Allocation |                       | 8,760,000            | 1,005,000    | 7,755,000               | 940,000            |  |
| TOTAL BONDS AND<br>NOTES  |                              | \$ 80,173,610         | \$ 8,760,000         | \$ 4,794,430 | \$ 84,139,180           | \$ 5,187,380       |  |

### 6. LONG-TERM DEBT (Continued)

#### b. Governmental Activities (Continued)

- The General Obligation Corporate Purpose Project and Refunding Bonds Series 2011B outstanding at December 31, 2018 totaling \$4,890,000 are allocated \$2,036,521 to governmental activities and \$2,853,479 to business-type activities in the Enterprise - Water and Sewer Fund.
- (2) The General Obligation Corporate Purpose Refunding Bonds Series 2012A outstanding at December 31, 2018 totaling \$5,585,000 are allocated \$4,242,659 to governmental activities and \$1,342,341 to business-type activities in the Enterprise Water and Sewer Fund.

Revenue bonds are limited obligations and are payable solely from the revenue streams or trusts that are securing the obligations. Revenue bonds currently outstanding are as follows:

|  | Fund Debt<br>Retired By      | Balances<br>January 1 |    |   | Balances<br>December 31 |    | <br>Current<br>Portion |         |
|--|------------------------------|-----------------------|----|---|-------------------------|----|------------------------|---------|
| \$9,995,000 Sales Tax<br>Revenue Bonds Series<br>2006C dated<br>December 12, 2006, due<br>in annual installments of<br>\$770,000 to \$1,120,000<br>plus interest at 4.00% to<br>4.25% commencing<br>December 1, 2016<br>through December 1,<br>2026. | Special<br>Tax<br>Allocation | \$<br>8,435,000       | \$ | _ | \$<br>8,435,000         | \$ | -                      | \$<br>  |
| TOTAL  |                              | \$<br>8,435,000       | \$ | - | \$<br>8,435,000         | \$ | -                      | \$<br>_ |

### c. Current Refunding

On April 3, 2018, the Village issued \$8,760,000 of Taxable General Obligation Refunding Bonds, Series 2018A, due in annual installments of \$880,000 to \$1,090,000 plus interest at 2.25% to 3.30% through December 1, 2026 to currently refund the Sales Tax Revenue Bonds Series 2006C in the amount of \$8,435,000. The proceeds of the bonds related to the refunding were placed in an irrevocable trust to provide all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the financial statements. The bonds were paid off as of May 15, 2018 and, therefore, as of December 31, 2018, there were no outstanding amounts to be paid from escrow. As a result of the refunding, the Village had a cash flow savings of \$259,586 and an economic gain of \$225,142.

# d. Business-Type Activities

The Village issues bonds where the Village pledges income derived from the acquired or constructed assets to pay debt service. Bonds currently outstanding are as follows:

|   | Fund Debt<br>Retired By                        | Balances January 1 Additions Reductions |     | Balances<br>December 31 | Current<br>Portion |              |
|---|--|---|-----|-------------------------|--------------------|--------------|
| \$13,315,000 General Obligation<br>Refunding Bonds Series 2010C<br>dated August 17, 2010, due in<br>annual installments of \$175,000<br>to \$1,585,000 plus interest at 3%<br>to 4% through November 1,<br>2023 (1).                                    | Water and<br>Sewer<br>Fund/<br>Parking<br>Fund | \$ 5,140,000                            | \$- | \$ 1,520,000            | \$ 3,620,000       | \$ 1,585,000 |
| \$2,935,217 General Obligation<br>Corporate Purpose Project and<br>Refunding Bonds Series 2011B<br>dated October 24, 2011, due in<br>annual installments of \$25,000<br>to \$1,455,000 plus interest at<br>3.000% to 3.625% through<br>January 1, 2025. | Water and<br>Sewer<br>Fund                     | 2,870,999                               | -   | 17,520                  | 2,853,479          | 17,520       |
| \$2,311,625 General Obligation<br>Corporate Purpose Refunding<br>Bonds Series 2012A dated<br>October 23, 2012, due in annual<br>installments of \$75,000 to<br>\$1,100,000 plus interest at 2%<br>through November 1, 2026.                             | Water and<br>Sewer<br>Fund                     | 1,595,391                               | -   | 253,050                 | 1,342,341          | 265,100      |
| \$4.075,000 General Obligation<br>Corporate Purpose Bonds Series<br>2016B dated March 30, 2016,<br>due in annual installments of<br>\$190,000 to \$315,000 plus<br>interest at 1.60% to 4.00%<br>through November 1, 2035.                              | Water and<br>Sewer<br>Fund                     | 4,075,000                               | -   | -                       | 4,075,000          | 190,000      |
| \$10,395,000 General Obligation<br>Corporate Purpose Bonds Series<br>2016E dated November 1, 2016,<br>due in annual installments of<br>\$410,000 to \$740,000 plus<br>interest at 3% to 4% through<br>November 1, 2036.                                 | Parking<br>Fund                                | 10,395,000                              |     | 410,000                 | 9,985,000          | 420,000      |
| TOTAL   |  | \$ 24,076,390                           | \$- | \$ 2,200,570            | \$ 21,875,820      | \$ 2,477,620 |

- d. Business-Type Activities (Continued)
  - (1) The General Obligation Refunding Bonds Series 2010C outstanding at December 31, 2018 totaling \$3,620,000 are allocated \$1,064,495 to business-type activities in the Enterprise - Water and Sewer Fund and \$2,555,505 to business-type activities in the Enterprise - Parking Fund.
- e. Debt Service Requirements to Maturity

Annual debt service requirements to maturity for general obligation bonds are as follows:

| Fiscal | Governmental Activities |            |    | <b>Business-Type Activities</b> |                  |    |           |
|--------|-------------------------|------------|----|---------------------------------|------------------|----|-----------|
| Year   |                         | Principal  |    | Interest                        | Principal        |    | Interest  |
|        |                         |            |    |                                 |                  |    |           |
| 2019   | \$                      | 5,188,121  | \$ | 2,561,192                       | \$<br>2,476,879  | \$ | 750,333   |
| 2020   |                         | 5,591,086  |    | 2,408,095                       | 1,898,914        |    | 665,465   |
| 2021   |                         | 6,038,611  |    | 2,244,968                       | 1,566,389        |    | 595,642   |
| 2022   |                         | 4,287,211  |    | 2,082,315                       | 1,927,789        |    | 541,055   |
| 2023   |                         | 4,439,471  |    | 1,958,825                       | 1,770,529        |    | 483,471   |
| 2024   |                         | 4,825,276  |    | 1,828,995                       | 1,354,724        |    | 428,465   |
| 2025   |                         | 5,837,171  |    | 1,686,190                       | 1,382,829        |    | 387,003   |
| 2026   |                         | 5,787,233  |    | 1,518,175                       | 812,767          |    | 352,826   |
| 2027   |                         | 4,715,000  |    | 1,343,625                       | 760,000          |    | 328,481   |
| 2028   |                         | 4,705,000  |    | 1,202,175                       | 790,000          |    | 303,869   |
| 2029   |                         | 4,890,000  |    | 1,061,025                       | 815,000          |    | 276,994   |
| 2030   |                         | 4,975,000  |    | 913,925                         | 845,000          |    | 248,550   |
| 2031   |                         | 5,180,000  |    | 758,906                         | 875,000          |    | 218,325   |
| 2032   |                         | 5,345,000  |    | 591,294                         | 910,000          |    | 184,000   |
| 2033   |                         | 2,540,000  |    | 412,775                         | 945,000          |    | 147,600   |
| 2034   |                         | 2,395,000  |    | 332,031                         | 980,000          |    | 109,800   |
| 2035   |                         | 2,245,000  |    | 254,494                         | 1,025,000        |    | 70,600    |
| 2036   |                         | 2,210,000  |    | 180,556                         | 740,000          |    | 29,600    |
| 2037   |                         | 1,575,000  |    | 105,581                         | -                |    | -         |
| 2038   |                         | 440,000    |    | 51,375                          | -                |    | -         |
| 2039   |                         | 455,000    |    | 34,875                          | -                |    | -         |
| 2040   |                         | 475,000    |    | 17,813                          | -                |    | -         |
| TOTAL  | \$                      | 84,139,180 | \$ | 23,549,204                      | \$<br>21,875,820 | \$ | 6,122,080 |

#### f. Legal Debt Margin

The Village is a home rule municipality.

Article VII, Section 6(k) of the 1970 Illinois Constitution governs computation of the legal debt margin.

"The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property ...(2) if its population is more than 25,000 and less than 500,000 an aggregate of one percent:...indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum ...shall not be included in the foregoing percentage amounts."

To date the General Assembly has set no limits for home rule municipalities.

g. Capital Leases

The Village is committed under leases for various vehicle and equipment purchases as follows:

| Issue    | Fund Debt<br>Retired by | Balances<br>January 1 | Additions | R    | eductions | Balances<br>December 31 | Current<br>Portion |
|----------|-------------------------|-----------------------|-----------|------|-----------|-------------------------|--------------------|
| Vehicles | Fleet<br>Replacement    | \$ 740,228            | \$        | - \$ | 240.165   | \$ 500,063 \$           | 150,316            |
| TOTAL    | Replacement             | \$ 740,228            |           | - \$ | 240,165   |                         | 150,316            |

The Village entered into a capital lease during the year ended December 31, 2010 for the purchase of two fire engines at a gross cost of \$794,234. The total lease payable was \$794,234 and is payable in eight annual payments of \$99,262 beginning in fiscal year 2011 after an initial payment of \$160,000 in fiscal year 2010 at 5.20% interest.

The Village entered into a capital lease during the year ended December 31, 2014 for the purchase of fire trucks at a gross cost of \$795,294. The total lease payable was \$795,294 and is payable in ten annual payments of \$94,858 beginning in fiscal year 2014 at 3.34% interest.

The Village entered into a capital lease during the year ended December 31, 2016 for the purchase of an ambulance at a gross cost of \$203,830. The total lease payable was \$203,830 and is payable in three annual payments of \$71,783 beginning in fiscal year 2017 at 2.80% interest.

#### g. Capital Leases (Continued)

Annual debt service requirements to maturity under capital leases are as follows:

| Year Ending<br>December 31,  | <br>Total   |
|--|---|
| 2019<br>2020<br>2021<br>2022<br>2023                                     | \$<br>166,641<br>94,858<br>94,858<br>94,861<br>94,853 |
| Total minimum lease payments<br>Less: Amount representing interest costs | <br>546,071<br>(46,008)                               |
| PRESENT VALUE OF MINIMUM LEASE PAYMENTS                                  | \$<br>500,063   |

# 7. POLLUTION REMEDIATION OBLIGATION

The Village had previously recognized a pollution remediation liability for cleanup and remediation after the removal of six previously unidentified underground storage tanks. The estimate was calculated by performance of a site assessment to obtain an evaluation of the cost associated with correcting the environmental effects in accordance with the requirements of the Illinois Environmental Protection Agency. This liability is subject to changes due to price fluctuations, changes in technology or application laws and regulations. An amount of estimated recoveries is not determinable.

## 8. CONTRACTUAL COMMITMENTS

#### Joint Venture

The Village participates in the West Suburban Consolidated Dispatch Center (WSCDC), a governmental joint venture with the Village of River Forest and the Village of Elmwood Park. The joint venture was formed in 1999 under the Intergovernmental Cooperation Act (ILCS 5, Act 220) for the joint and mutual operation of a centralized communication system. WSCDC commenced operations on May 1, 2002. All activities of WSCDC are cost shared by the members. Each member's share for each fiscal year of operation will be based on the total number of calls dispatched by the member in the preceding fiscal year divided by total calls dispatched by all members during the preceding fiscal year. Each member's cost sharing allocation is approved by the Board of Directors of WSCDC annually. Either member may withdraw from the joint venture upon one year notice.

During fiscal 2018, the Village's allocated cost share totaled \$1,004,444 including operational expenses and acquisition of equipment.

### **VILLAGE OF OAK PARK, ILLINOIS** NOTES TO FINANCIAL STATEMENTS (Continued)

#### 9. INDIVIDUAL FUND DISCLOSURES

#### a. Due To/From Other Funds

Due from/to other funds are as follows:

|   | Due From     | Due To                 |  |
|---|--------------|------------------------|--|
| MAJOR GOVERNMENTAL FUNDS<br>General             |              |                        |  |
| Colt Westgate                                   | \$ 4,163,538 | \$ -                   |  |
| Nonmajor Governmental                           | 235,257      | -                      |  |
| Total General                                   | 4,398,795    | -                      |  |
| Colt Westgate<br>General<br>Total Colt Westgate |              | 4,163,538<br>4,163,538 |  |
| NONMAJOR GOVERNMENTAL                           |              |                        |  |
| General   | -            | 235,257                |  |
| Total Nonmajor Governmental                     | -            | 235,257                |  |
| TOTAL   | \$ 4,398,795 | \$ 4,398,795           |  |

The purposes of the material due from/to other funds are as follows:

• \$4,163,538 and \$235,257 due to the General Fund from the Colt Westgate Fund and Nonmajor Governmental Funds, respectively for short-term interfund loans to alleviate negative cash that will be paid back within the next fiscal year.

# 9. INDIVIDUAL FUND DISCLOSURES (Continued)

#### b. Transfers

Interfund transfers during the year ended December 31, 2018 consisted of the following:

| Fund                              | Transfers In | Transfers Out |  |  |
|-----------------------------------|--------------|---------------|--|--|
| Major Governmental Funds          |              |               |  |  |
| General                           | \$ 1,490,000 |               |  |  |
| Special Tax Allocation            | -            | 1,404,549     |  |  |
| General Obligation Debt Service   | 780,000      |               |  |  |
| Capital Improvements              | 1,836,000    | 2,564,210     |  |  |
| Total Major Governmental Funds    | 4,106,000    | 6,344,759     |  |  |
| Nonmajor Governmental Funds       |              |               |  |  |
| Federal RICO                      | -            | 190,000       |  |  |
| Motor Fuel Tax                    | -            | 1,336,000     |  |  |
| Special Service Area #1           | 786,346      | -             |  |  |
| Capital Building Improvement      | 567,250      | -             |  |  |
| Equipment Replacement             | 743,057      | -             |  |  |
| Fleet Replacement                 | 1,443,903    | -             |  |  |
| South Harlem Redevelopment        | 618,203      | -             |  |  |
| Total Nonmajor Governmental Funds | 4,158,759    | 1,526,000     |  |  |
| Major Enterprise Funds            |              |               |  |  |
| Parking                           | 40,000       | -             |  |  |
| Total Major Enterprise Funds      | 40,000       |               |  |  |
| Nonmajor Enterprise Funds         |              |               |  |  |
| Environmental Services            |              | 434,000       |  |  |
| TOTAL                             | \$ 8,304,759 | \$ 8,304,759  |  |  |

# 9. INDIVIDUAL FUND DISCLOSURES (Continued)

b. Transfers (Continued)

The purpose of significant transfers is as follows:

- \$1,490,000 transfer to the General Fund:
  - a. \$1,336,000 from the Motor Fuel Tax Fund for capital projects.
  - b. \$154,000 from the Environmental Services Fund to fund various expenditures
- \$500,000 transfer to the Debt Service Fund from the General Fund for routine annual debt service payments.
- \$280,000 transfer to the Debt Service Fund from the Environmental Services Fund for routine annual debt service payments.
- \$1,404,549 transfer from the Special Tax Allocation Fund to Special Service Area #1 Fund (\$786,346), and South Harlem Redevelopment Fund (\$618,203) pursuant to settlement agreement for surplus funds and to close the South Harlem Redevelopment Fund, respectively.
- \$1,836,000 transfer to the Capital Improvements Fund from the General Fund to fund capital projects and defer issuing bonds.
- \$2,564,210 transfer from the Capital Improvements Fund to the Capital Building Improvement Fund (\$567,250), Equipment Replacement Fund (\$743,057), and Fleet Replacement Fund (\$1,253,903) to fund various capital projects.

# 9. INDIVIDUAL FUND DISCLOSURES (Continued)

c. Deficit Fund Balances/Net Position

As of December 31, 2018, the Colt Westgate Redevelopment Fund, Community Development Block Grant Fund and Self-Insurance Retention Fund had deficit fund balances/net position of \$4,263,539, \$18,791 and \$4,571,360, respectively.

## **10. CONTINGENT LIABILITIES**

a. Litigation

The Village is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Village's attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the Village.

b. Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Village expects such amounts, if any, to be immaterial.

## 11. EMPLOYEE RETIREMENT SYSTEMS

The Village contributes to three defined benefit pension plans, the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer public employee retirement system; the Sheriff's Law Enforcement Personnel (SLEP) (also administered by IMRF); the Police Pension Plan which is a single-employer pension plan; and the Firefighters' Pension Plan which is also a single-employer pension plan. The benefits, benefit levels, employee contributions and employer contributions for all three plans are governed by Illinois Compiled Statutes (ILCS) and can only be amended by the Illinois General Assembly. None of the pension plans issue separate reports on the pension plans. However, IMRF does issue a publicly available report that includes financial statements and supplementary information for the plan as a whole, but not for individual employers. That report can be obtained from IMRF, 2211 York Road, Suite 500, Oak Brook, Illinois 60523.

The Village recognized an aggregate pension expense of \$21,440,356 for the year ended December 31, 2018 and the aggregate net pension liability was \$150,594,365 at December 31, 2018.

#### Illinois Municipal Retirement Fund and Sheriff's Law Enforcement Personnel

#### a. Plan Description

#### **Illinois Municipal Retirement Fund**

The Village and the Oak Park Public Library (the Library) participate jointly in the IMRF and, therefore, for financial reporting purposes, this plan is treated as a costsharing multiple-employer plan, although the plan itself is an agent multiple-employer plan. The plan treats the Village and IMRF as a single-employer for the purposes of allocating plan costs and assets. All employees (other than those covered by the Police or Firefighters' Pension Plans) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

Participating members are required to contribute 4.50% of their annual salary to IMRF. The Village is required to contribute the remaining amounts necessary to fund IMRF as specified by statute. The employer required contribution rate for calendar year 2018 was 9.64% for IMRF.

#### Sherriff's Law Enforcement Personnel

Sheriff's Law Enforcement Personnel (SLEP) provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits. For Tier 1 employees, having accumulated at least 20 years of SLEP service and terminating IMRF participation on or after January 1, 1988, may elect to retire at or after age 50 with no early retirement discount penalty. SLEP members meeting these two qualifications are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 2.50% of their final rate of earnings, for each year of credited service up to 32 years or 80% of their final rate of earnings. For those SLEP members retiring with less than 20 years of SLEP service, the regular IMRF pension formula applies. Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits.

Illinois Municipal Retirement Fund and Sheriff's Law Enforcement Personnel (Continued)

a. Plan Description (Continued)

Sherriff's Law Enforcement Personnel (Continued)

For Tier 2 employees, pension benefits vest after ten years of service. Participating members who retire at age 50 (reduced benefits) or after age 55 (full benefits) with ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 2.50% of their final rate of earnings, for each year of credited service up to 30 years of service to a maximum of 75%.

SLEP also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute. The employer required contribution rate for calendar year 2018 was 3.04% for SLEP.

b. Plan Membership

At December 31, 2017 (date of last actuarial valuation), the IMRF membership consisted of:

|   | IMRF | SLEP |
|---|------|------|
| Inactive plan members currently receiving benefits<br>Inactive plan members entitled to but not yet | 421  | -    |
| receiving benefits  | 253  | -    |
| Active plan members   | 247  | 1    |
| TOTAL   | 921  | 1    |

The IMRF data included in the table above includes membership of both the Village and the Library.

Illinois Municipal Retirement Fund and Sheriff's Law Enforcement Personnel (Continued)

c. Actuarial Assumptions

The total pension liability above was determined by an actuarial valuation performed as of December 31, 2017 using the following actuarial methods and assumptions.

| Actuarial valuation date   | December 31, 2017 |
|----------------------------|-------------------|
| Actuarial cost method      | Entry-age normal  |
| Assumptions<br>Inflation   | 2.50%             |
| Salary increases           | 3.39% to 14.25%   |
| Discount rate              | 7.50%             |
| Cost of living adjustments | 3.00%             |
| Asset valuation method     | Market            |

d. Discount Rate

The discount rate used to measure the IMRF total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the Village contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the fund's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

Illinois Municipal Retirement Fund and Sheriff's Law Enforcement Personnel (Continued)

#### e. Changes in the Net Pension Liability

Illinois Municipal Retirement Fund

|                              |     | (a)<br>Total<br>Pension<br>Liability | TotalPlanPensionFiduciary |          | (a) - (b)<br>Net<br>Pension<br>Liability |
|------------------------------|-----|--------------------------------------|---------------------------|----------|--|
| BALANCES AT                  |     |                                      |                           |          |  |
| JANUARY 1, 2017              | \$1 | 08,216,892                           | \$ 101,                   | 142,960  | \$<br>7,073,932                          |
| Changes for the period       |     |                                      |                           |          |  |
| Service cost                 | \$  | 1,544,524                            | \$                        | -        | \$<br>1,544,524                          |
| Interest                     | ·   | 7,938,400                            |                           | -        | 7,938,400                                |
| Difference between expected  |     | , ,                                  |                           |          | , ,                                      |
| and actual experience        |     | (278,051)                            |                           | -        | (278,051)                                |
| Changes in assumptions       |     | (3,483,275)                          |                           | -        | (3,483,275)                              |
| Employer contributions       |     | -                                    | 1,                        | 990,641  | (1,990,641)                              |
| Employee contributions       |     | -                                    |                           | 716,836  | (716,836)                                |
| Net investment income        |     | -                                    | 18,                       | 144,920  | (18,144,920)                             |
| Benefit payments and refunds |     | (6,287,629)                          | (6,                       | 287,629) | _  |
| Other (net transfer)         |     | -                                    | (2,                       | 480,568) | 2,480,568                                |
|                              |     |                                      |                           |          |  |
| Net changes                  |     | (566,031)                            | 12,                       | 084,200  | (12,650,231)                             |
| BALANCES AT                  |     |                                      |                           |          |  |
| DECEMBER 31, 2017            | \$1 | 07,650,861                           | \$ 113,                   | 227,160  | \$<br>(5,576,299)                        |

The table presented above includes amounts for both the Village and the Library. The Village's collective share of the net pension liability at January 1, 2017, the employer contributions and the net pension liability at December 31, 2017 was \$5,446,928, \$1,532,794 and \$(4,293,750), respectively. The Library's collective share of the net pension liability at January 1, 2017, the employer contributions and the net pension liability at January 1, 2017, the employer contributions and the net pension liability at January 1, 2017, the employer contributions and the net pension liability at December 31, 2017 was \$1,627,004, \$457,847 and \$(1,282,549), respectively.

Certain demographic assumptions were changed, which impacted mortality rates, mortality improvement rates, retirement rates, disability rates and termination rates.

Illinois Municipal Retirement Fund and Sheriff's Law Enforcement Personnel (Continued)

## e. Changes in the Net Pension Liability (Continued)

## Sheriff's Personnel Enforcement Fund

|                              |    | (a)<br>Total<br>Pension<br>Liability | otal<br>nsion Fie |         | (b) (b)<br>Plan<br>duciary (b)<br>Position (b) |          |
|------------------------------|----|--------------------------------------|-------------------|---------|--|----------|
| BALANCES AT                  |    |                                      |                   |         |  |          |
| JANUARY 1, 2017              | \$ | 41,520                               | \$                | 40,537  | \$   | 983      |
| Changes for the period       |    |                                      |                   |         |  |          |
| Service cost                 | \$ | 20,575                               | \$                | _       | \$   | 20,575   |
| Interest                     | Ŧ  | 3,886                                | Ŧ                 | _       | Ŷ  | 3,886    |
| Difference between expected  |    | 2,000                                |                   |         |  | 2,000    |
| and actual experience        |    | 8,465                                |                   | -       |  | 8,465    |
| Changes in assumptions       |    | (2,825)                              |                   | -       |  | (2,825)  |
| Employer contributions       |    | -                                    |                   | 21,064  |  | (21,064) |
| Employee contributions       |    | -                                    |                   | 10,944  |  | (10,944) |
| Net investment income        |    | -                                    |                   | 6,535   |  | (6,535)  |
| Benefit payments and refunds |    | -                                    |                   | -       |  | -        |
| Other (net transfer)         |    | -                                    |                   | (4,084) |  | 4,084    |
| Net changes                  |    | 30,101                               |                   | 34,459  |  | (4,358)  |
| BALANCES AT                  |    |                                      |                   |         |  |          |
| DECEMBER 31, 2017            | \$ | 71,621                               | \$                | 74,996  | \$   | (3,375)  |

Certain demographic assumptions were changed, which impacted mortality rates, mortality improvement rates, retirement rates, disability rates and termination rates.

Illinois Municipal Retirement Fund and Sheriff's Law Enforcement Personnel (Continued)

f. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended December 31, 2018, the Village recognized pension expense of \$1,320,308 for the Village and \$394,378 for the Library.

At December 31, 2018, the Village and the Library reported deferred outflows of resources and deferred inflows of resources related to IMRF from the following sources:

|   | Village   |                     |       |                      |  |  |
|---|-----------|---------------------|-------|----------------------|--|--|
|   |           | Deferred            |       | Deferred             |  |  |
|   | -         | Outflows of         | -     | Inflows of           |  |  |
|   | ]         | Resources           | ]     | Resources            |  |  |
| Difference between expected and actual experience<br>Changes in assumption                        | \$        | -<br>-<br>1 100 245 | \$    | 327,261<br>1,764,055 |  |  |
| Contributions made after measurement date<br>Net difference between projected and actual earnings |           | 1,122,345           |       | -                    |  |  |
| on pension plan investments   |           | -                   |       | 4,084,747            |  |  |
| TOTAL   | \$        | 1,122,345           | \$    | 6,176,063            |  |  |
|   |           | Lib                 | orary |                      |  |  |
|   |           | Deferred            |       | Deferred             |  |  |
|   | C         | Outflows of         | ]     | Inflows of           |  |  |
|   | Resources |                     | ]     | Resources            |  |  |
| Difference between expected and actual experience   | \$        | -                   | \$    | 97,753               |  |  |
| Changes in assumption   |           | -                   |       | 526,925              |  |  |
| Contributions made after measurement date   |           | 416,942             |       | -                    |  |  |
| Net difference between projected and actual earnings<br>on pension plan investments               |           | -                   |       | 1,220,120            |  |  |
| TOTAL   | \$        | 416,942             | \$    | 1,844,798            |  |  |

At December 31, 2018, the Village reported deferred outflows of resources and deferred inflows of resources related to SLEP from the following sources:

|  | Ou | Deferred<br>atflows of<br>esources | Deferred<br>Inflows of<br>Resources |       |
|--|----|------------------------------------|-------------------------------------|-------|
| Difference between expected and actual experience<br>Changes in assumption<br>Net difference between projected and actual earnings | \$ | 15,003                             | \$                                  | 2,335 |
| on pension plan investments  |    | 792                                |                                     | 1,958 |
| TOTAL  | \$ | 15,795                             | \$                                  | 4,293 |

Illinois Municipal Retirement Fund and Sheriff's Law Enforcement Personnel (Continued)

f. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources (Continued)

\$1,539,287 reported as deferred outflows of resources related to pensions resulted from the Village and Library's contributions of \$1,122,345 and \$416,942, respectively, after the measurement date. These amounts will be recognized as a reduction of the net pension liability in the reporting year ending December 31, 2019.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to IMRF will be recognized as pension expense by the Village as follows:

| Year Ending  |                |              |
|--------------|----------------|--------------|
| December 31, | IMRF           | SLEP         |
|              |                |              |
| 2019         | \$ (1,551,227) | \$<br>2,937  |
| 2020         | (1,380,756)    | 2,935        |
| 2021         | (1,582,964)    | 2,831        |
| 2022         | (1,161,116)    | 1,769        |
| 2023         | -              | 1,030        |
| Thereafter   |                | -            |
|              |                |              |
| TOTAL        | \$ (6,176,063) | \$<br>11,502 |
|              |                |              |

#### g. Discount Rate Sensitivity

The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Village calculated using the discount rate of 7.50% as well as what the Village's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.50%) or 1 percentage point higher (8.50%) than the current rate:

|  |    | Current1% Decrease(6.50%)(7.50%) |    |                                       | 1% Increase<br>(8.50%)                    |
|--|----|----------------------------------|----|---------------------------------------|---|
| Net pension liability (asset) (Village)<br>Net pension liability (asset) (Library)<br>Net pension liability (asset) (SLEP) | \$ | 4,816,754<br>1,438,771<br>3,753  | \$ | (4,293,750)<br>(1,282,549)<br>(3,375) | \$ (11,789,921)<br>(3,521,665)<br>(9,492) |
| Net pension liability (asset) total  | \$ | 6,259,278                        | \$ | (5,579,674)                           | \$ (15,321,078)                           |

#### Police Pension Plan

#### a. Plan Administration

Police sworn personnel are covered by the Police Pension Plan which is a defined benefit single-employer pension plan. Although this is a single-employer pension plan, the defined benefits and employee and employer contributions levels are governed by Illinois Compiled Statutes (Chapter 40 - Article 5/3) and may be amended only by the Illinois legislature. The Village accounts for the plan as a pension trust fund. The Police Pension Plan does not issue separate financial statements.

#### b. Plan Membership

At December 31, 2018, the Police Pension Plan membership consisted of:

| Inactive plan members currently receiving benefits | 128 |
|--|-----|
| Inactive plan members entitled to benefits but not |     |
| yet receiving them                                 | 6   |
| Active plan members                                | 105 |
|  |     |
| TOTAL  | 239 |

c. Benefits Provided

The Police Pension Plan provides retirement benefits as well as death and disability benefits. Tier 1 employees (those hired as a police officer prior to January 1, 2011) attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to one-half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a police officer who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension and 3% compounded annually thereafter.

### Police Pension Plan (Continued)

### c. Benefits Provided (Continued)

Tier 2 employees (those hired on or after January 1, 2011) attaining the age of 55 or older with ten or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the police officer during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period. Police officers' salary for pension purposes is capped at \$106,800, plus the lesser of 1/2 of the annual change in the Consumer Price Index or 3% compounded. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years may retire at or after age 50 and receive a reduced benefit (i.e., 1/2% for each month under 55). The monthly benefit of a Tier 2 police officer shall be increased annually at age 60 on the January 1st after the police officer retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3% or 1/2 of the change in the Consumer Price Index for the proceeding calendar year.

#### d. Contributions

Employees are required by ILCS to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The Village is required to contribute the remaining amounts necessary to finance the Police Pension Plan as actuarially determined by an enrolled actuary. Effective January 1, 2011, the Village has until the year 2040 to fund 90% of the past service cost for the Police Pension Plan. The Village has been funding the plan at 100% and as result it is solvent. For the year ended December 31, 2018, the Village's contribution was 54.41% of covered payroll.

e. Investment Policy

ILCS limits the Police Pension Fund's (the Fund) investments to those allowable by ILCS and require the Fund's Board of Trustees to adopt an investment policy which can be amended by a majority vote of the Board of Trustees. The Fund's investment policy authorizes the Fund to make deposits/invest in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States Government or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated

#### Police Pension Plan (Continued)

#### e. Investment Policy (Continued)

within the three highest classifications by at least two standard rating services, investment grade corporate bonds and the Illinois Funds. The Fund may also invest in certain non-U.S. obligations, Illinois municipal corporations tax anticipation warrants, veteran's loans, obligations of the State of Illinois and its political subdivisions, Illinois insurance company general and separate accounts, mutual funds and corporate equity securities and real estate investment trusts. During the year, the following changes to the investment policy were approved by the Board of Trustees: allowing investments in real estate investment trusts and the global tactical asset allocation mutual fund. In addition, target allocations across asset classes were adjusted.

The Fund's investment policy in accordance with ILCS establishes the following target allocation across asset classes:

| Asset Class                   | Target | Long-Term Expected<br>Real Rate of Return |
|-------------------------------|--------|---|
| Asset Class                   | Target | Real Rate of Return                       |
| U.S. large cap equity         | 27%    | 6.86%                                     |
| U.S. mid cap equity           | 3%     | 7.55%                                     |
| U.S. small cap equity         | 3%     | 8.05%                                     |
| Real estate investment trusts | 3%     | 5.70%                                     |
| Non-U.S. developed equity     | 16%    | 6.45%                                     |
| Emerging markets equity       | 8%     | 9.06%                                     |
| Fixed income                  | 38%    | 2.50%                                     |
| Cash and cash equivalents     | 2%     | 1.05%                                     |

ILCS limits the Fund's investments in equities, mutual funds and variable annuities to 65%. Securities in any one company should not exceed 5% of the total fund. The blended asset class is comprised of all other asset classes to allow for rebalancing the portfolio.

The long-term expected rate of return on the Fund's investments was determined using an asset allocation study by the Global Investment Committee of Morgan Stanley and was published in March 2018. The best estimate ranges of expected nominal rates of return (including inflation) were developed for each major asset class as of December 31, 2018. These ranges were combined to produce the long-term expected rate of return by weighting the expected future nominal rates of return by the target asset allocation percentage. Best estimates or geometric real rates of return excluding inflation for each major asset class included in the Fund's target asset allocation as of December 31, 2018 are listed in the table above.

Police Pension Plan (Continued)

f. Investment Valuations

The Fund categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. See below for the fair value level for each investment disclosed under interest rate risk (matrix pricing valuation technique). The Police Pension Plan's equity investments are Level 1 investments.

g. Investment Concentrations

There are no significant investments (other than United States Government guaranteed obligations) in any one organization that represent 5% or more of the Fund's investments.

h. Investment Rate of Return

For the year ended December 31, 2018, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was (7.23)%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

i. Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of a bank's failure, the Fund's deposits may not be returned to them. The Fund's investment policy requires all bank balances to be covered by federal depository insurance.

j. Interest Rate Risk

The following table presents the investments and maturities of the Fund's debt securities as of December 31, 2018:

|                  |       | _                | Investment Maturities (in Years) |               |            |                 |
|------------------|-------|------------------|----------------------------------|---------------|------------|-----------------|
| Investment Type  | Level | Fair Value       | Less than 1                      | 1-5           | 6-10       | Greater than 10 |
|                  |       |                  |                                  |               |            |                 |
| State, local and |       |                  |                                  |               |            |                 |
| municipal bonds  | 2     | \$ 1,762,575 \$  | \$ 108,771 \$                    | 434,054 \$    | 691,829    | \$ 527,921      |
| U.S. Treasury    | 2     | 14,181,417       | 2,460,955                        | 6,543,671     | 5,176,791  | -               |
| U.S. agency      | 2     | 716,449          | -                                | 321,238       | 55,155     | 340,056         |
| Corporate bonds  | 2     | 14,882,266       | 1,125,222                        | 8,531,915     | 4,710,974  | 514,155         |
|                  |       |                  |                                  |               |            |                 |
| TOTAL            |       | \$ 31,542,707 \$ | \$ 3,694,948 \$                  | 15,830,878 \$ | 10,634,749 | \$ 1,382,132    |

Police Pension Plan (Continued)

j. Interest Rate Risk (Continued)

In accordance with its investment policy, the Fund limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for operating funds and maximizing yields for funds not needed for expected current cash flows. The investment policy does not limit the maximum maturity length of investments in the Fund.

k. Credit Risk

The Fund limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in obligations guaranteed by the United States Government, securities issued by agencies of the United States Government that are explicitly or implicitly guaranteed by the United States Government, U.S. Government obligations, U.S. Government agency obligations and U.S. Government instrumentality obligations, which have a liquid market and a readily determinable market value and investment grade corporate bonds rated at or above BBB- by Standard and Poor's, Baa3 by Moody's and BBB- by Fitch by at least two of the three rating agencies. The state and local obligations are rated AA1 to AAA by Moody's. The investments in U.S. agency obligations are not rated. The corporate bonds were rated BAA3 to Aa1 by Moody's.

1. Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Fund will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Fund requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held by a third party acting as the Fund's agent separate from where the investment was purchased in the Fund's name. The money market mutual funds and equity mutual funds are not subject to custodial credit risk.

Police Pension Plan (Continued)

### m. Net Pension Liability

The components of the net pension liability of the Police Pension Plan as of December 31, 2018 were as follows:

|  | <br>(a)<br>Total<br>Pension<br>Liability | (b)<br>Plan<br>Fiduciary<br>Net Position |             | (a) - (b)<br>Net<br>Pension<br>Liability |
|--|--|--|-------------|--|
| BALANCES AT  |  |  |             |  |
| JANUARY 1, 2018                                      | \$<br>166,524,424                        | \$                                       | 98,885,224  | \$<br>67,639,200                         |
| Changes for the period<br>Service cost               | \$<br>2,581,990                          | \$                                       | -           | \$<br>2,581,990                          |
| Interest   | 10,970,093                               |  | -           | 10,970,093                               |
| Difference between expected<br>and actual experience | 594,308                                  |  | -           | 594,308                                  |
| Changes in assumptions                               | -  |  | -           | -  |
| Employer contributions                               | -  |  | 5,724,005   | (5,724,005)                              |
| Employee contributions                               | -  |  | 1,173,251   | (1,173,251)                              |
| Net investment income                                | -  |  | (7,214,486) | 7,214,486                                |
| Benefit payments and refunds                         | (8,009,047)                              |  | (8,009,047) | -  |
| Administrative expense                               | <br>-                                    |  | (74,757)    | 74,757                                   |
| Net changes  | <br>6,137,344                            |  | (8,401,034) | 14,538,378                               |
| BALANCES AT<br>DECEMBER 31, 2018                     | \$<br>172,661,768                        | \$                                       | 90,484,190  | \$<br>82,177,578                         |

See the schedule of changes in the employer's net pension liability and related ratios in the required supplementary information for additional information related to the funded status of the Police Pension Fund.

#### Police Pension Plan (Continued)

#### n. Actuarial Assumptions

The total pension liability above was determined by an actuarial valuation performed as of December 31, 2018 using the following actuarial methods and assumptions.

| Actuarial valuation date   | December 31, 2018 |
|----------------------------|-------------------|
| Actuarial cost method      | Entry-age normal  |
| Assumptions<br>Inflation   | 2.50%             |
| Salary increases           | 3.50% to16.41%    |
| Discount rate              | 6.75%             |
| Cost of living adjustments | 2.50%             |
| Asset valuation method     | Market            |

Active Mortality follows the Sex Distinct Raw Rates as developed in the RP-2014 Study, with Blue Collar Adjustment. These rates are improved generationally using MP-2016 Improvement Rates.

Retiree Mortality follows the L&A Assumption Study for Police 2016. These rates are experience weighted with the Raw Rates as developed in the RP-2014 Study, with Blue Collar Adjustment and improved generationally using MP-2016 Improvement Rates.

Disabled Mortality follows the Sex Distinct Raw Rates as developed in the RP-2014 Study for Disabled Participants. These rates are improved generationally using MP-2016 Improvement Rates.

Spouse Mortality follows the Sex Distinct Raw Rates as developed in the RP-2014 Study. These rates are improved generationally using MP-2016 Improvement Rates.

Other demographic assumption rates are based on a review of assumptions in the L&A 2016 study for Illinois Police Officers.

#### Police Pension Plan (Continued)

#### o. Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the Village contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

p. Discount Rate Sensitivity

The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the pension liability of the Village calculated using the discount rate of 6.75% as well as what the Village's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.75%) or 1 percentage point higher (7.75%) than the current rate:

|                       | 1% Decrease               | Current<br>Discount Rate              | 1% Increase              |  |  |
|-----------------------|---------------------------|---------------------------------------|--------------------------|--|--|
| Net pension liability | (5.75%)<br>\$ 106,297,152 | (6.75%) $(6.75%)$ $(6.75%)$ $(6.75%)$ | (7.75%)<br>\$ 62,490,175 |  |  |

q. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended December 31, 2018, the Village recognized police pension expense of \$10,469,043. At December 31, 2018, the Village reported deferred outflows of resources and deferred inflows of resources related to the police pension from the following sources:

|  | Deferred<br>Outflows of<br>Resources | Deferred<br>Inflows of<br>Resources |  |
|--|--------------------------------------|-------------------------------------|--|
| Difference between expected and actual experience<br>Changes in assumption       | \$ 487,225<br>6,295,130              | \$ 12,580,216<br>-                  |  |
| Net difference between projected and actual earnings on pension plan investments | 8,256,192                            |                                     |  |
| TOTAL  | \$ 15,038,547                        | \$ 12,580,216                       |  |

#### Police Pension Plan (Continued)

q. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the police pension will be recognized in pension expense as follows:

| Year Ending December 31, |    |             |
|--------------------------|----|-------------|
| December 51,             |    |             |
| 2019                     | \$ | 3,936,806   |
| 2020                     |    | (724,846)   |
| 2021                     |    | (1,376,131) |
| 2022                     |    | 563,609     |
| 2023                     |    | 58,893      |
|                          | —  |             |
| TOTAL                    | \$ | 2,458,331   |

#### Firefighters' Pension Plan

#### a. Plan Administration

Fire sworn personnel are covered by the Firefighters' Pension Plan which is a defined benefit single-employer pension plan. Although this is a single-employer pension plan, the defined benefits as well as the employee and employer contributions levels are mandated by Illinois Compiled Statutes (Chapter 40 - Article 5/4) and may be amended only by the Illinois legislature. The Village accounts for the Firefighters' Pension Plan as a pension trust fund.

The plan is governed by a five-member pension board. Two members are appointed by the Village's President, one member is elected by pension beneficiaries, and two members are elected by active police employees.

b. Plan Membership

At December 31, 2018, the Firefighters' Pension Plan membership consisted of:

| Inactive plan members currently receiving benefits               | 109 |
|--|-----|
| Inactive plan members entitled to but not yet receiving benefits | 1   |
| Active plan members  | 66  |
| _  |     |
| TOTAL  | 176 |

Firefighters' Pension Plan (Continued)

#### c. Benefits Provided

The Firefighters' Pension Plan provides retirement benefits as well as death and disability benefits. Tier 1 employees (those hired prior to January 1, 2011) attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to one-half of the salary attached to the rank held at the date of retirement. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a covered employee who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension and 3% compounded annually thereafter.

Tier 2 employees (those hired on or after January 1, 2011) attaining the age of 55 or older with ten or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the firefighter during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period. Firefighters' salary for pension purposes is capped at \$106,800, plus the lesser of <sup>1</sup>/<sub>2</sub> of the annual change in the Consumer Price Index or 3% compounded. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years may retire at or after age 50 and receive a reduced benefit (i.e., 1/2% for each month under 55). The monthly benefit of a Tier 2 firefighter shall be increased annually at age 60 on the January 1<sup>st</sup> after the firefighter retires or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3% or  $\frac{1}{2}$  of the change in the Consumer Price Index for the proceeding calendar year.

#### d. Contributions

Covered employees are required to contribute 9.455% of their base salary to the Firefighters' Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The Village is required to finance the Firefighters' Pension Plan as actuarially determined by an enrolled actuary. Effective January 1, 2011, the Village has until the year 2040 to fund 90% of the past service cost for the Firefighters' Pension Plan. The Village has been funding the plan at 100% and, therefore, it is solvent. For the year ended December 31, 2018, the Village's contribution was 88.34% of covered payroll.

Firefighters' Pension Plan (Continued)

#### e. Investment Policy

The Firefighters' Pension Fund's (the Fund) investment policy authorizes the Fund to invest in all investments allowed by ILCS. These include deposits/investments in insured commercial banks, savings and loan institutions, interest-bearing obligations of the U.S. Treasury and U.S. agencies, interest-bearing bonds of the State of Illinois or any county, township or municipal corporation of the State of Illinois, direct obligations of the State of Israel, money market mutual funds whose investments consist of obligations of the U.S. Treasury or U.S. agencies, separate accounts managed by life insurance companies, mutual funds, common and preferred stock, The Illinois Funds (created by the Illinois State Legislature under the control of the State cost) and Illinois Metropolitan Investment Fund (IMET), a not-for-profit investment trust formed pursuant to the Illinois Municipal Code and managed by a Board of Trustees elected from the participating members. IMET is not registered with the SEC as an investment company. Investments in IMET are valued at IMET's share price, the price for which the investment could be sold.

It is the policy of the Fund to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Fund and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objectives of the policy are, in order of priority, safety of principal, risk aversion, liquidity and return on investment.

Long-Term Expected Real Rate of Return Asset Class Target U.S. fixed income 35.00% 2.10% Global tactical 5.00% 3.90% U.S. equities 5.60% 32.50% International equities 20.00% 5.80% Real estate 7.50% 5.20%

The Fund's investment policy in accordance with ILCS establishes the following target allocation across asset classes:

The long-term expected real rate of return is based on expected average returns over the foreseeable future for each asset class voting on arithmetic calculation.

Firefighters' Pension Plan (Continued)

### f. Investment Valuations

The Fund categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. See below for the fair value level for each investment disclosed under interest rate risk. The Firefighters' Pension Plan's equity mutual funds are Level 1 investments. Its annuity contracts are considered Level 2 investments.

### g. Investment Concentrations

Concentration of credit risk is the risk that the Fund has a high percentage of its investments invested in one type of investment. The Fund's investment policy requires diversification of investment to avoid unreasonable risk. No financial institution, except any securities custodians of the Fund, shall hold more than 10% of the Fund's portfolio at any time. Neither shall The Illinois Funds hold more than 10% of the Fund's of the Fund's portfolio at any time. In addition, the following allocations are desired: depository accounts and money market mutual funds at 1% to 5%, fixed income securities at 40% to 44% and 55% in equity securities.

At December 31, 2018, there were no significant investments (other than United States Government guaranteed obligations) in any one organization that represent 5% or more of the Fund's investments.

h. Investment Rate of Return

For the year ended December 31, 2018, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was (4.98)%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

i. Custodial Credit Risk - Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Fund's deposits may not be returned to it. The Fund's investment policy requires pledging of collateral for all bank balances in excess of federal depository insurance, at an amount not less than 110% of the fair market value of the funds secured, with the collateral held by the an independent third party.

Firefighters' Pension Plan (Continued)

#### j. Interest Rate Risk

The following table presents the investments and maturities of the Fund's debt securities as of December 31, 2018:

|                 |       |               | Investment Maturities (in Years) |              |           |                 |  |
|-----------------|-------|---------------|----------------------------------|--------------|-----------|-----------------|--|
| Investment Type | Level | Fair Value    | Less than 1                      | 1-5          | 6-10      | Greater than 10 |  |
|                 |       |               |                                  |              |           |                 |  |
| U.S. Treasury   | 2     | \$ 2,004,634  | \$ - \$                          | 320,502 \$   | 1,005,581 | \$ 678,551      |  |
| U.S. agency     | 2     | 4,290,437     | -                                | 520,995      | 3,399,392 | 370,050         |  |
| Corporate bonds | 2     | 10,327,582    | 40,779                           | 5,565,668    | 2,698,469 | 2,022,666       |  |
| -               |       |               |                                  |              |           |                 |  |
| TOTAL           |       | \$ 16,622,653 | \$ 40,779 \$                     | 6,407,165 \$ | 7,103,442 | \$ 3,071,267    |  |

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the Fund limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for all reasonably anticipated operating requirements while providing a reasonable rate of return based on the current market with a minimum return of 7% desired during a market cycle. In addition, no investment in a fixed income security shall have a maturity of greater than 30 years from the time of purchase.

k. Credit Risk

Credit risk is the risk that the issuer of a debt security will not pay its par value upon maturity. The Fund limits its exposure to credit risk by investing U.S. Treasury obligations and other obligations which are rated AA or better by a national rating agency. The Fund's investment policy does not address the management of credit risk. The U.S. Treasuries and agencies and money market mutual funds are rated AAA. The corporate bonds are rated Baa3 to AAA.

1. Custodial Credit Risk - Investments

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Fund will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Fund's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment basis (DVP) with the underlying investments held by a third party custodian and evidenced by safekeeping receipts. The money market mutual funds are not subject to custodial credit risk.

Firefighters' Pension Plan (Continued)

## m. Net Pension Liability

The components of the net pension liability of the Firefighters' Pension Plan as of December 31, 2018 were as follows:

|                              | (a)<br>Total Pension<br>Liability |             | (b)<br>Plan<br>Fiduciary<br>Net Position |             | N  | (a) - (b)<br>Net Pension<br>Liability |
|------------------------------|-----------------------------------|-------------|--|-------------|----|---------------------------------------|
| BALANCES AT                  | ¢                                 | 116 711 062 | ¢  | 50.000 200  | ¢  | <u>(5.940.572</u>                     |
| JANUARY 1, 2018              | \$                                | 116,711,863 | \$                                       | 50,869,300  | \$ | 65,842,563                            |
| Changes for the period       |                                   |             |  |             |    |                                       |
| Service cost                 | \$                                | 1,594,354   | \$                                       | -           | \$ | 1,594,354                             |
| Interest                     |                                   | 7,654,679   |  | -           |    | 7,654,679                             |
| Difference between expected  |                                   |             |  |             |    |                                       |
| and actual experience        |                                   | 1,111,279   |  | -           |    | 1,111,279                             |
| Changes in assumptions       |                                   | -           |  | -           |    | -                                     |
| Employer contributions       |                                   | -           |  | 5,545,605   |    | (5,545,605)                           |
| Employee contributions       |                                   | -           |  | 593,207     |    | (593,207)                             |
| Other contributions          |                                   | -           |  | 54,719      |    | (54,719)                              |
| Net investment income        |                                   | -           |  | (2,609,288) |    | 2,609,288                             |
| Benefit payments and refunds |                                   | (6,618,461) |  | (6,618,461) |    | -                                     |
| Administrative expense       |                                   | -           |  | (95,280)    |    | 95,280                                |
| Net changes                  |                                   | 3,741,851   |  | (3,129,498) |    | 6,871,349                             |
| BALANCES AT                  |                                   |             |  |             |    |                                       |
| DECEMBER 31, 2018            | \$                                | 120,453,714 | \$                                       | 47,739,802  | \$ | 72,713,912                            |

See the schedule of changes in the employer's net pension liability and related ratios in the required supplementary information for additional information related to the funded status of the Fund.

Firefighters' Pension Plan (Continued)

#### n. Actuarial Assumptions

The total pension liability above was determined by an actuarial valuation performed as of December 31, 2018 using the following actuarial methods and assumptions.

| Actuarial valuation date   | December 31, 2018 |
|----------------------------|-------------------|
| Actuarial cost method      | Entry-age normal  |
| Assumptions<br>Inflation   | 2.50%             |
| Salary increases           | 3.50% to12.92%    |
| Discount rate              | 6.75%             |
| Cost of living adjustments | 2.50%             |
| Asset valuation method     | Market            |

Active Mortality follows the Sex Distinct Raw Rates as developed in the RP-2014 Study, with Blue Collar Adjustment. These rates are improved generationally using MP-2016 Improvement Rates.

Retiree Mortality follows the L&A Assumption Study for Firefighters 2016. These rates are experience weighted with the Raw Rates as developed in the RP-2014 Study, with Blue Collar Adjustment and improved generationally using MP-2016 Improvement Rates.

Disabled Mortality follows the Sex Distinct Raw Rates as developed in the RP-2014 Study for Disabled Participants. These rates are improved generationally using MP-2016 Improvement Rates.

Spouse Mortality follows the Sex Distinct Raw Rates as developed in the RP-2014 Study. These rates are improved generationally using MP-2016 Improvement Rates.

Other demographic assumption rates are based on a review of assumptions in the L&A 2016 study for Illinois Firefighters.

Firefighters' Pension Plan (Continued)

o. Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the Village contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

p. Discount Rate Sensitivity

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the pension liability of the Village calculated using the discount rate of 6.75% as well as what the Village's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.75%) or 1 percentage point higher (7.75%) than the current rate:

|                       |    | Current Discount |    |            |    |             |  |
|-----------------------|----|------------------|----|------------|----|-------------|--|
|                       | 1  | % Decrease       |    | Rate       | 1  | 1% Increase |  |
|                       |    | (5.75%)          |    | (6.75%)    |    | (7.75%)     |  |
| Net pension liability | \$ | 88,005,352       | \$ | 72,713,912 | \$ | 60,091,735  |  |

q. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended December 31, 2018, the Village recognized firefighters' pension expense of \$9,651,005. At December 31, 2018, the Village reported deferred outflows of resources and deferred inflows of resources related to the firefighter's pension from the following sources:

|   | C  | Deferred<br>Outflows of<br>Resources |    | Deferred<br>Inflows of<br>Resources |  |
|---|----|--------------------------------------|----|-------------------------------------|--|
| Difference between expected and actual experience<br>Changes in assumption<br>Net difference between projected and actual | \$ | 901,603<br>2,112,244                 | \$ | 7,932,814                           |  |
| earnings on pension plan investments  |    | 3,158,222                            |    | -                                   |  |
| TOTAL   | \$ | 6,172,069                            | \$ | 7,932,814                           |  |

Firefighters' Pension Plan (Continued)

q. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the firefighters' pension will be recognized in pension expense as follows:

| Year Ending  |                |
|--------------|----------------|
| December 31, |                |
|              |                |
| 2019         | \$ (163,865)   |
| 2020         | (1,446,548)    |
| 2021         | (1,316,423)    |
| 2022         | 1,103,192      |
| 2023         | 62,899         |
|              |                |
| TOTAL        | \$ (1,760,745) |

#### **12. OTHER POSTEMPLOYMENT BENEFITS**

#### a. Plan Description

In addition to providing the pension benefits described in Note 11, the Village provides postemployment health care benefits (OPEB) for retired employees through a single-employer defined benefit plan. The benefits, benefit levels, employee contributions and employer contributions are governed by the Village and can be amended by the Village through its personnel manual, except for the implicit subsidy which is governed by the State Legislature and ILCS. The plan does not issue a separate report. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75. The activity of the plan is reported in the Village's governmental and business-type activities.

b. Benefits Provided

The Village provides continued health insurance coverage at the active employee rates to all eligible retirees in accordance with ILCS, which creates an implicit subsidy of retiree health insurance since the retiree does not pay an age adjusted premium. To be eligible for benefits, an employee must qualify for retirement under the Village's retirement plan. The benefit levels are the same as those afforded to active employees. Once reaching Medicare age, retirees are covered by a Medicare supplement plan as opposed to the Village's active employee health plan. For certain disabled employees who qualify for health insurance benefits under the Public Safety Employee Benefits Act (PSEBA), the Village is required to pay 100% of the cost of basic health insurance for the employee and their dependents for their lifetime.

#### c. Membership

At December 31, 2017 (date of last actuarial valuation), membership consisted of:

| Inactive employees currently receiving benefit payments<br>Inactive employees entitled to but not yet receiving | 82    |
|---|-------|
| Benefit payments<br>Active employees  | - 313 |
| TOTAL   | 395   |
|   |       |
| Participating employers   | 1     |

#### d. Total OPEB Liability

The Village's total OPEB liability of \$10,582,722 was measured as of December 31, 2018 and was determined by an actuarial valuation as of January 1, 2018.

#### e. Actuarial Assumptions and Other Inputs

The total OPEB liability at December 31, 2018, as determined by an actuarial valuation as of January 1, 2018 actuarial valuation, was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified. The total OPEB liability was rolled forward by the actuary using updating procedures to December 31, 2018, including updating the discount rate at December 31, 2018, as noted below.

| Actuarial cost method       | Entry-age normal |
|-----------------------------|------------------|
| Actuarial value of assets   | Not applicable   |
| Salary increases            | 3.00%            |
| Discount rate               | 4.10%            |
| Healthcare cost trend rates | 0.00% to 6.50%   |

The discount rate used in the determination of the total OPEB liability is based on the municipal bond rate. The municipal bond rate was based on the index rate for 20-year tax exempt general obligation municipal bonds rated AA or better at December 31, 2018.

Active IMRF Mortality follows the Sex Distinct Raw Rates as Developed in the RP-2014 Study, with Blue Collar Adjustment. These Rates are Improved Generationally using MP-2016 Improvement Rates.

e. Actuarial Assumptions and Other Inputs (Continued)

Active Firefighter Mortality follows the Sex Distinct Raw Rates as Developed in the RP-2014 Study, with Blue Collar Adjustment. These Rates are Improved Generationally using MP-2016 Improvement Rates.

Retiree Firefighter Mortality follows the L&A Assumption Study for Firefighters 2016. These Rates are Experience Weighted with the Raw Rates as Developed in the RP-2014 Study, with Blue Collar Adjustment and Improved Generationally using MP-2016 Improvement Rates.

Active Police Mortality follows the Sex Distinct Raw Rates as Developed in the RP-2014 Study, with Blue Collar Adjustment. These Rates are Improved Generationally using MP-2016 Improvement Rates.

Retiree Police Mortality follows the L&A Assumption Study for Police 2016. These Rates are Experience Weighted with the Raw Rates as Developed in the RP-2014 Study, with Blue Collar Adjustment and Improved Generationally using MP-2016 Improvement Rates.

Disabled Mortality follows the Sex Distinct Raw Rates as Developed in the RP-2014 Study for Disabled Participants, with Blue Collar Adjustment. These Rates are Improved Generationally using MP-2016 Improvement Rates.

Spouse Mortality follows the Sex Distinct Raw Rates as developed in the RP-2014 Study. These rates are improved generationally using MP-2016 Improvement Rates.

f. Changes in the Total OPEB Liability

|                               | Total OPEB<br>Liability |
|-------------------------------|-------------------------|
| BALANCES AT JANUARY 1, 2018   | \$ 11,388,231           |
| Changes for the period        |                         |
| Service cost                  | 310,931                 |
| Interest                      | 382,924                 |
| Difference between expected   |                         |
| and actual experience         | -                       |
| Changes in benefit terms      | -                       |
| Changes in assumptions        | (971,740)               |
| Benefit payments              | (527,624)               |
| Net changes                   | (805,509)               |
| BALANCES AT DECEMBER 31, 2018 | \$ 10,582,722           |

f. Changes in the Total OPEB Liability (Continued)

Because this is implementation year of GASB 74/75, the beginning total OPEB liability is based on the same data and plan provisions as the ending total OPEB liability. For the purpose of developing changes in OPEB liability for GASB 74/75 reporting, the only change in assumptions was the discount rate.

g. Rate Sensitivity

The following is a sensitivity analysis of the total OPEB liability to changes in the discount rate and the healthcare cost trend rate. The table below presents the total OPEB liability of the Village calculated using the discount rate of 4.10% as well as what the Village total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.10%) or 1 percentage point higher (5.10%) than the current rate:

|                      |               | Current       |              |
|----------------------|---------------|---------------|--------------|
|                      | 1% Decrease   | Discount Rate | 1% Increase  |
|                      | (3.10%)       | (4.10%)       | (5.10%)      |
|                      |               |               |              |
| Total OPEB liability | \$ 12,118,685 | \$ 10,582,722 | \$ 9,343,039 |

The table below presents the total OPEB liability of the Village calculated using the healthcare rate of 1% to 6% as well as what the Village's total OPEB liability would be if it were calculated using a healthcare rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

|                      | Current |            |    |            |    |            |
|----------------------|---------|------------|----|------------|----|------------|
|                      |         |            | ]  | Healthcare |    |            |
|                      | 19      | % Decrease |    | Rate       | 1  | % Increase |
|                      |         |            |    |            |    |            |
| Total OPEB liability | \$      | 9,131,512  | \$ | 10,582,722 | \$ | 12,408,404 |

h. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2018, the Village recognized OPEB expense of \$584,915. At December 31, 2018, the Village reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

|   | Outflows of Inf |   | Deferred<br>of the sources |         |
|---|-----------------|---|----------------------------|---------|
| Differences between expected and<br>actual experience<br>Changes in assumptions | \$              | - | \$                         | 862,800 |
| TOTAL   | \$              | - | \$                         | 862,800 |

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

| Year Ending<br>December 31, |             |
|-----------------------------|-------------|
| 2019                        | \$ (108,940 |
| 2020                        | (108,940    |
| 2021                        | (108,940    |
| 2022                        | (108,940    |
| 2023                        | (108,940    |
| Thereafter                  | (318,100    |
| TOTAL                       | \$ (862,800 |

# **13. PENSION TRUST FUNDS**

Fiduciary Funds Summary Financial Information

The following is summary financial information for the Police Pension Plan and the Firefighters' Pension Plan.

a. Schedule of Net Position

|  | <br>PoliceFirefighters'PensionPension |    |   |    | Total                   |
|--|---------------------------------------|----|---|----|-------------------------|
| ASSETS   |                                       |    |   |    |                         |
| Cash and short-term investments                | \$<br>4,586,016                       | \$ | 949,968                                 | \$ | 5,535,984               |
| Investments                                    |                                       |    |   |    |                         |
| U.S. Government and agency                     | 14 007 000                            |    | C 205 071                               |    | 21 102 027              |
| obligations                                    | 14,897,866                            |    | 6,295,071                               |    | 21,192,937              |
| State and local obligations<br>Corporate bonds | 1,762,575<br>14,882,266               |    | 10,327,582                              |    | 1,762,575<br>25,209,848 |
| Equities                                       | 54,163,390                            |    | 25,702,687                              |    | 79,866,077              |
| Annuity contracts                              |                                       |    | 4,346,923                               |    | 4,346,923               |
| T minuty contracts                             |                                       |    | -,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, |    | 4,540,725               |
| Total cash and investments                     | <br>90,292,113                        |    | 47,622,231                              |    | 137,914,344             |
| Receivables                                    |                                       |    |   |    |                         |
| Accrued interest                               | 230,509                               |    | 129,870                                 |    | 360,379                 |
| Other  | <br>-                                 |    | 3,952                                   |    | 3,952                   |
|  | 220 500                               |    | 100.000                                 |    | 264 221                 |
| Total receivables                              | <br>230,509                           |    | 133,822                                 |    | 364,331                 |
| Total assets                                   | <br>90,522,622                        |    | 47,756,053                              |    | 138,278,675             |
| LIABILITIES                                    |                                       |    |   |    |                         |
| Accounts payable                               | 38,432                                |    | 16,251                                  |    | 54,683                  |
| Total liabilities                              | 38,432                                |    | 16,251                                  |    | 54,683                  |
|  | <br>                                  |    | -,                                      |    | - ,                     |
| NET POSITION                                   | \$<br>90,484,190                      | \$ | 47,739,802                              | \$ | 138,223,992             |

# **VILLAGE OF OAK PARK, ILLINOIS** NOTES TO FINANCIAL STATEMENTS (Continued)

# 13. PENSION TRUST FUNDS (Continued)

Fiduciary Funds Summary Financial Information (Continued)

# b. Changes in Plan Net Position

|  | Police<br>Pension | Firefighters'<br>Pension | Total          |
|--|-------------------|--------------------------|----------------|
| ADDITIONS  |                   |                          |                |
| Contributions                                      |                   |                          |                |
| Employer   | \$ 5,724,005      | \$ 5,545,605             | \$ 11,269,610  |
| Participants                                       | 1,173,251         | 647,926                  | 1,821,177      |
| 1  | . , ,             | ,                        | , , ,          |
| Total contributions                                | 6,897,256         | 6,193,531                | 13,090,787     |
| Investment income                                  |                   |                          |                |
| Net depreciation in                                |                   |                          |                |
| fair value of investments                          | (9,859,977)       | (3,821,524)              | (13,681,501)   |
| Interest earned                                    | 2,902,788         | 1,317,082                | 4,219,870      |
| Less investment expense                            | (257,297)         | (104,846)                | (362,143)      |
| *  | . <u> </u>        |                          | · · · ·        |
| Net investment income                              | (7,214,486)       | (2,609,288)              | (9,823,774)    |
| Total additions                                    | (317,230)         | 3,584,243                | 3,267,013      |
| DEDUCTIONS   |                   |                          |                |
| Administrative                                     |                   |                          |                |
| Contractual  | 74,757            | 95,280                   | 170,037        |
| Pension benefits and refunds                       | 8,009,047         | 6,618,461                | 14,627,508     |
|  |                   | - 1 1 -                  | <u> </u>       |
| Total deductions                                   | 8,083,804         | 6,713,741                | 14,797,545     |
| NET DECREASE                                       | (8,401,034)       | (3,129,498)              | (11,530,532)   |
| NET POSITION HELD IN TRUST<br>FOR PENSION BENEFITS |                   |                          |                |
| January 1  | 98,885,224        | 50,869,300               | 149,754,524    |
| December 31  | \$ 90,484,190     | \$ 47,739,802            | \$ 138,223,992 |

# 14. TAX REBATES

The Village rebates home rule sales tax and retailer's occupation taxes to encourage economic development in the Village. The terms of these rebate arrangements are specified within written agreements with the business concerned through the Village's economic development program. Certain rebates may be recaptured if the business fails to meet or maintain the criteria established in the written agreements. These agreements are authorized through ordinances approved by the Village Board of Trustees. The Village rebated \$66,913 in home rule sales tax and retailer's occupation tax taxes during the year ended December 31, 2018.

# 15. CHANGE IN ACCOUNTING PRINCIPLE/PRIOR PERIOD ADJUSTMENTS

For the fiscal year ended December 31, 2018, the Village implemented GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*. With the implementation, the Village is required to retroactively record the total postemployment benefit liability and write-off the net OPEB obligation. In addition to the change in accounting principle, the Village had prior period adjustments as described below.

The beginning net position/fund balance reported in the government-wide activities, business-type activities, major funds and aggregate non-major funds' financial statements has been restated as follows:

## GOVERNMENTAL ACTIVITIES

| BEGINNING NET POSITION, AS PREVIOUSLY REPORTED   | \$ (85,856,030)   |
|--|---|
| Write-off net OPEB obligation<br>Total OPEB liability<br>Transfer unamortized bond discount to business-type activities<br>Transfer bonds payable to business-type activities<br>Transfer interest expense to business-type activities<br>Record disposal of land held for resale<br>Recognize revenue in correct period | $\begin{array}{c} 1,136,513\\(10,464,358)\\(28,811)\\4,075,000\\215,703\\(205,306)\\(3,200)\end{array}$ |
| Total restatement  | (5,274,459)   |
| BEGINNING NET POSITION, AS RESTATED  | \$ (91,130,489)   |
| BUSINESS TYPE ACTIVITIES   |   |
| BEGINNING NET POSITION, AS PREVIOUSLY REPORTED   | \$ 88,146,807   |
| Write-off net OPEB obligation<br>Total OPEB liability<br>Transfer unamortized bond discount from governmental activities<br>Transfer bonds payable from governmental activities<br>Transfer interest expense from governmental activities  | 77,723<br>(923,873)<br>28,811<br>(4,075,000)<br>(215,703)   |
| Total restatement  | (5,108,042)   |
| BEGINNING NET POSITION, AS RESTATED  | \$ 83,038,765   |

MAJOR GOVERNMENTAL FUNDS

# 15. CHANGE IN ACCOUNTING PRINCIPLE/PRIOR PERIOD ADJUSTMENTS (Continued)

| MADISON STREET TIF FUND   |   |
|---|---|
| BEGINNING FUND BALANCE, AS PREVIOUSLY REPORTED  | \$ 14,509,630   |
| Record disposal of land held for resale   | (205,306)   |
| Total restatement   | (205,306)   |
| BEGINNING FUND BALANCE, AS RESTATED   | \$ 14,304,324   |
| GENERAL OBLIGATION DEBT SERVICE FUND  |   |
| BEGINNING FUND BALANCE, AS PREVIOUSLY REPORTED  | \$ 3,921,252  |
| Correct intergovernmental unavailable revenue<br>Transfer interest expense to Parking Fund  | (597,226)<br>215,703                                      |
| Total restatement   | (381,523)   |
| BEGINNING FUND BALANCE, AS RESTATED   | \$ 3,539,729  |
| MAJOR ENTERPRISE FUNDS  |   |
| WATER AND SEWER FUND  |   |
| BEGINNING FUND BALANCE, AS PREVIOUSLY REPORTED  | \$ 60,600,362   |
| Write-off net OPEB obligation<br>Total OPEB liability   | 37,255<br>(472,518)                                       |
| Total restatement   | (435,263)   |
| BEGINNING FUND BALANCE, AS RESTATED   | \$ 60,165,099   |
| PARKING FUND  |   |
| BEGINNING FUND BALANCE, AS PREVIOUSLY REPORTED  | \$ 26,984,723   |
| Write-off net OPEB obligation<br>Total OPEB liability<br>Transfer unamortized bond discount from governmental activities<br>Transfer bonds payable from governmental activities<br>Transfer interest expense from Madison Street TIF Fund | 40,468<br>(348,946)<br>28,811<br>(4,075,000)<br>(215,703) |
| Total restatement   | (4,570,370)   |
| BEGINNING FUND BALANCE, AS RESTATED   | \$ 22,414,353   |

# 15. CHANGE IN ACCOUNTING PRINCIPLE/PRIOR PERIOD ADJUSTMENTS (Continued)

| NONMAJOR GOVERNMENTAL FUNDS                    |                 |
|--|-----------------|
| BEGINNING FUND BALANCE, AS PREVIOUSLY REPORTED | \$<br>3,031,519 |
| Recognize revenue in correct period            | <br>(3,200)     |
| Total restatement                              | <br>(3,200)     |
| BEGINNING FUND BALANCE, AS RESTATED            | \$<br>3,028,319 |
| NONMAJOR ENTERPRISE FUNDS                      |                 |
| BEGINNING FUND BALANCE, AS PREVIOUSLY REPORTED | \$<br>561,722   |
| Total OPEB liability                           | <br>(102,409)   |
| Total restatement                              | <br>(102,409)   |
| BEGINNING FUND BALANCE, AS RESTATED            | \$<br>459,313   |

**REQUIRED SUPPLEMENTARY INFORMATION** 

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND

|                                       | Origir                      | nal            | Final           |    |                      |
|---------------------------------------|-----------------------------|----------------|-----------------|----|----------------------|
|                                       | Budg                        | et             | Budget          |    | Actual               |
| REVENUES                              |                             |                |                 |    |                      |
| Property taxes                        | \$ 28.91                    | 6,366 \$       | 28,916,366      | \$ | 29,296,211           |
| Other taxes                           | <sup>5</sup> 28,91<br>15,74 |                | 15,745,000      | φ  | 16,381,913           |
| Licenses, permits and fees            |                             | 7,160          | 3,047,160       |    | 3,634,912            |
| Intergovernmental                     |                             | 4,133          | 7,084,133       |    | 6,562,006            |
| Charges for services                  |                             | 4,133<br>9,200 | 2,339,200       |    | 2,830,405            |
| Fines and forfeits                    |                             | 9,200<br>7,500 | 2,339,200       |    | 2,830,403            |
| Investment income                     | ,                           | 7,300<br>5,000 | 2,537,500 5,000 |    | 2,088,771<br>308,436 |
|                                       |                             |                |                 |    |                      |
| Miscellaneous                         | 12                          | 5,250          | 125,250         |    | 353,249              |
| Total revenues                        | 59,61                       | 9,609          | 59,619,609      |    | 62,055,903           |
| EXPENDITURES                          |                             |                |                 |    |                      |
| Current                               |                             |                |                 |    |                      |
| General government                    | 7,44                        | 3,802          | 7,470,672       |    | 6,700,635            |
| Public safety                         | 37,90                       | 0,684          | 38,382,434      |    | 37,511,828           |
| Highways and streets                  | 7,92                        | 8,839          | 7,942,632       |    | 6,744,016            |
| Health                                | 71                          | 6,933          | 758,013         |    | 591,469              |
| Economic and community development    | 5,97                        | 4,273          | 6,946,301       |    | 5,687,988            |
| Debt service                          |                             |                |                 |    |                      |
| Principal retirement                  | 64                          | 9,149          | 1,022,071       |    | 1,022,982            |
| Interest and fiscal charges           |                             | 1,897          | 22,312          |    | 21,196               |
| Total expenditures                    | 60,63                       | 5,577          | 62,544,435      |    | 58,280,114           |
|                                       |                             |                |                 |    |                      |
| EXCESS (DEFICIENCY) OF REVNUES        | (1.01                       | 5.0.(0)        |                 |    | 2 775 700            |
| OVER EXPENDITURES                     | (1,01                       | 5,968)         | (2,924,826)     |    | 3,775,789            |
| <b>OTHER FINANCING SOURCES (USES)</b> |                             |                |                 |    |                      |
| Transfers in                          | 1,49                        | 0,000          | 1,490,000       |    | 1,490,000            |
| Transfers (out)                       | (87                         | 6,000)         | (2,376,000)     |    | (2,376,000)          |
| Proceeds from sale of capital assets  |                             | -              | -               |    | 318,125              |
| Total other financing sources (uses)  | 61                          | 4,000          | (886,000)       |    | (567,875)            |
| Total other Infancing sources (uses)  | 01                          | -,000          | (000,000)       |    | (307,073)            |
| NET CHANGE IN FUND BALANCE            | \$ (40                      | 1,968) \$      | (3,810,826)     | =  | 3,207,914            |
| FUND BALANCE, JANUARY 1               |                             |                |                 |    | 11,602,699           |
| FUND BALANCE, DECEMBER 31             |                             |                |                 | \$ | 14,810,613           |

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL SPECIAL TAX ALLOCATION FUND

|                                       | Original<br>Budget | Final<br>Budget | Actual        |
|---------------------------------------|--------------------|-----------------|---------------|
| REVENUES                              |                    |                 |               |
| Taxes                                 |                    |                 |               |
| Incremental property taxes            | \$ 10,100,000      | \$ 10,100,000   | \$ 11,044,259 |
| Investment income                     | 2,500              | 2,500           | 28,894        |
| Total revenues                        | 10,102,500         | 10,102,500      | 11,073,153    |
| EXPENDITURES                          |                    |                 |               |
| Current                               |                    |                 |               |
| Economic and community development    |                    |                 |               |
| Contractual services                  | 7,889,787          | 7,927,536       | 7,340,452     |
| Debt service                          |                    |                 |               |
| Principal                             | 1,460,000          | 1,645,000       | 1,645,000     |
| Interest                              | 397,713            | 214,459         | 375,483       |
| Total expenditures                    | 9,747,500          | 9,786,995       | 9,360,935     |
| EXCESS (DEFICIENCY) OF REVENUES       |                    |                 |               |
| OVER EXPENDITURES                     | 355,000            | 315,505         | 1,712,218     |
| <b>OTHER FINANCING SOURCES (USES)</b> |                    |                 |               |
| Transfers (out)                       | (355,000)          | (1,404,549)     | (1,404,549)   |
| Issuance of refunding bonds           | -                  | -               | 8,760,000     |
| Payment to escrow agent               |                    | -               | (8,594,974)   |
| Total other financing sources (uses)  | (355,000)          | (1,404,549)     | (1,239,523)   |
| NET CHANGE IN FUND BALANCE            | \$ -               | \$ (1,089,044)  | 472,695       |
| FUND BALANCE, JANUARY 1               |                    |                 | 2,787,204     |
| FUND BALANCE, DECEMBER 31             |                    |                 | \$ 3,259,899  |

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL MADISON STREET TIF FUND

|  |    | Original<br>Budget | Final<br>Budget | Actual           |
|--|----|--------------------|-----------------|------------------|
| REVENUES                                 |    |                    |                 |                  |
| Taxes                                    |    |                    |                 |                  |
| Incremental property taxes               | \$ | 2,120,000 \$       | 2,120,000       | \$<br>2,572,345  |
| Investment income                        |    | 2,500              | 2,500           | 7,731            |
| Total revenues                           |    | 2,122,500          | 2,122,500       | 2,580,076        |
| EXPENDITURES                             |    |                    |                 |                  |
| Current                                  |    |                    |                 |                  |
| Economic and community development       |    |                    |                 |                  |
| Contractual services                     |    | 825,000            | 825,000         | 449,139          |
| Capital outlay                           |    | 6,250,000          | 6,937,986       | 367,893          |
| Total expenditures                       | 1  | 7,075,000          | 7,762,986       | 817,032          |
| EXCESS (DEFICIENCY) OF REVENUES          |    |                    |                 |                  |
| OVER EXPENDITURES                        |    | (4,952,500)        | (5,640,486)     | 1,763,044        |
| <b>OTHER FINANCING SOURCES (USES)</b>    |    |                    |                 |                  |
| Loss on sale of property held for resale |    | -                  | -               | (24,109)         |
| Total other financing sources (uses)     |    | -                  | -               | (24,109)         |
| NET CHANGE IN FUND BALANCE               | \$ | (4,952,500) \$     | (5,640,486)     | <br>1,738,935    |
| FUND BALANCE, JANUARY 1                  |    |                    |                 | 14,509,630       |
| Prior period adjustment                  |    |                    |                 | <br>(205,306)    |
| FUND BALANCE, JANUARY 1, RESTATED        |    |                    |                 | <br>14,304,324   |
| FUND BALANCE, DECEMBER 31                |    |                    |                 | \$<br>16,043,259 |

#### SCHEDULE OF EMPLOYER CONTRIBUTIONS ILLINOIS MUNICIPAL RETIREMENT FUND AND SHERIFF'S LAW ENFORCEMENT PERSONNEL FUND

#### Last Four Fiscal Years

| FISCAL YEAR ENDED DECEMBER 31,                                       | 2                | 015 |          | 2                | 016 |          | 2017 |            |      |          |    | 2018       |      |         |  |      |
|--|------------------|-----|----------|------------------|-----|----------|------|------------|------|----------|----|------------|------|---------|--|------|
|  | <br>IMRF         |     | SLEP     | IMRF             |     | SLEP     | SLEP |            | IMRF |          |    | SLEP       | IMRF |         |  | SLEP |
| Actuarially determined contribution                                  | \$<br>1,568,308  | \$  | -        | \$<br>1,606,157  | \$  | -        | \$   | 1,522,527  | \$   | -        | \$ | 1,122,345  | \$   | -       |  |      |
| Contributions in relation to the actuarially determined contribution | <br>1,568,308    |     | 10,582   | 1,606,157        |     | 16,378   |      | 1,522,527  |      | 21,064   |    | 1,122,345  |      | 4,019   |  |      |
| CONTRIBUTION DEFICIENCY (Excess)                                     | \$<br>-          | \$  | (10,582) | \$<br>-          | \$  | (16,378) | \$   | -          | \$   | (21,064) | \$ | -          | \$   | (4,019) |  |      |
| Covered-employee payroll   | \$<br>11,067,809 | \$  | 73,846   | \$<br>10,687,316 | \$  | 114,288  | \$   | 10,952,791 | \$   | 127,461  | \$ | 11,645,429 | \$   | 132,378 |  |      |
| Contributions as a percentage of covered payroll                     | 14.17%           |     | 0.00%    | 15.03%           |     | 14.33%   |      | 13.90%     |      | 16.53%   |    | 9.64%      |      | 3.04%   |  |      |

Notes to Required Supplementary Information

The information presented was determined as part of the actuarial valuations as of January 1 of the prior fiscal year. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed and the amortization period was 26 years; the asset valuation method was five-year smoothed market; and the significant actuarial assumptions were an investment rate of return at 7.50% annually, projected salary increases assumption of 3.75% to 14.50% compounded annually and postretirement benefit increases of 2.75% compounded annually.

#### SCHEDULE OF EMPLOYER CONTRIBUTIONS POLICE PENSION FUND

#### Last Five Fiscal Years

| FISCAL YEAR ENDED DECEMBER 31,                                       | 2014             | 2015             | 2016             | 2017             | 2018             |
|--|------------------|------------------|------------------|------------------|------------------|
| Actuarially determined contribution                                  | \$<br>3,887,534  | \$<br>3,943,863  | \$<br>4,471,964  | \$<br>4,940,474  | \$<br>5,470,687  |
| Contributions in relation to the actuarially determined contribution | <br>3,952,354    | 4,121,194        | 4,735,676        | 5,202,555        | 5,724,005        |
| CONTRIBUTION DEFICIENCY (Excess)                                     | \$<br>(64,820)   | \$<br>(177,331)  | \$<br>(263,712)  | \$<br>(262,081)  | \$<br>(253,318)  |
| Covered payroll  | \$<br>10,168,700 | \$<br>10,197,328 | \$<br>10,309,444 | \$<br>10,618,727 | \$<br>10,520,828 |
| Contributions as a percentage of covered payroll                     | 38.87%           | 40.41%           | 45.94%           | 48.99%           | 54.41%           |

Notes to Required Supplementary Information

The information presented was determined as part of the actuarial valuations as of January 1 of the prior fiscal year. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed and the amortization period was 25 years; the asset valuation method was at the market value; and the significant actuarial assumptions were an investment rate of return at 6.75% annually, projected salary increases assumption of 3.00% compounded annually and inflation of 2.50% compounded annually.

#### SCHEDULE OF EMPLOYER CONTRIBUTIONS FIREFIGHTERS' PENSION FUND

#### Last Five Fiscal Years

| FISCAL YEAR ENDED DECEMBER 31,                                       | 2014            | 2015            | 2016            | 2017              | <br>2018        |
|--|-----------------|-----------------|-----------------|-------------------|-----------------|
| Actuarially determined contribution                                  | \$<br>3,224,986 | \$<br>3,318,566 | \$<br>3,574,416 | \$<br>4,101,488   | \$<br>5,277,679 |
| Contributions in relation to the actuarially determined contribution | <br>3,283,111   | 3,473,103       | 3,779,495       | 5,876,126         | <br>5,545,605   |
| CONTRIBUTION DEFICIENCY (Excess)                                     | \$<br>(58,125)  | \$<br>(154,537) | \$<br>(205,079) | \$<br>(1,774,638) | \$<br>(267,926) |
| Covered payroll  | \$<br>5,394,577 | \$<br>5,784,710 | \$<br>5,963,846 | \$<br>6,187,490   | \$<br>6,277,324 |
| Contributions as a percentage of covered payroll                     | 60.86%          | 60.04%          | 63.37%          | 94.97%            | 88.34%          |

Notes to Required Supplementary Information

The information presented was determined as part of the actuarial valuations as of January 1 of the prior fiscal year. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization period was level percent of pay, closed and the amortization period was 25 years; the asset valuation method was at market value; and the significant actuarial assumptions were an investment rate of return at 6.75% annually, projected salary increases assumption of 3.75% compounded annually and postretirement benefit increases of 2.50% compounded annually.

# SCHEDULE OF CHANGES IN THE EMPLOYER'S TOTAL OPEB LIABILITY AND RELATED RATIOS OTHER POSTEMPLOYMENT BENEFIT PLAN

Last Fiscal Year

| MEASUREMENT DATE DECEMBER 31,                      | 2018          |
|--|---------------|
| TOTAL OPEB LIABILITY                               |               |
| Service cost                                       | \$ 310,931    |
| Interest   | 382,924       |
| Differences between expected and actual experience | -             |
| Changes of benefit terms                           | -             |
| Changes of assumptions                             | (971,740)     |
| Benefit payments                                   | (527,624)     |
| Net change in total pension liability              | (805,509)     |
| Total OPEB liability - beginning                   | 11,388,231    |
| TOTAL OPEB LIABILITY - ENDING                      | \$ 10,582,722 |
| Covered payroll                                    | \$ 27,683,116 |
| Employer's total OPEB liability                    |               |
| as a percentage of covered payroll                 | 38.23%        |

Measurement Date December 31, 2018 - The changes in assumptions related to a change in the discount rate used.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

#### SCHEDULE OF THE VILLAGE'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY ILLINOIS MUNICIPAL RETIREMENT FUND

#### Last Four Actuarial Valuations

| MEASUREMENT DATE DECEMBER 31,  | 2014            | 2015            | 2016            | 2017              |
|--|-----------------|-----------------|-----------------|-------------------|
| Employer's proportion of net pension liability   | 77.00%          | 77.00%          | 77.00%          | 77.00%            |
| Employer's proportionate share of net pension liability (asset)  | \$<br>2,058,442 | \$<br>6,542,969 | \$<br>5,446,928 | \$<br>(4,293,750) |
| Employer's covered payroll   | 10,642,538      | 11,067,809      | 10,687,316      | 10,952,791        |
| Employer's proportionate share of the net pension liability (asset) as a percentage of its covered payroll | 19.34%          | 59.12%          | 50.97%          | -39.20%           |
| Plan fiduciary net position as a percentage of the total pension liability                                 | 97.40%          | 91.96%          | 93.46%          | 105.18%           |

Measurement Date December 31, 2017 - The price inflation percentage use was changed from 2.75% to 2.50%. The salary increases were changed from 3.75% - 14.50% to 3.39% - 14.25%. The retirement age and mortality studies were updated.

Measurement Date December 31, 2016 - There was a change in assumption related to the discount rate made since the prior measurement date. The discount rate used in the current actuarial valuation, dated December 31, 2016, is 7.50%. The discount rate used in the prior actuarial valuation, dated December 31, 2015, was 7.49%.

Measurement Date December 31, 2015 - There was a change with respect to the actuarial assumptions from the prior year to reflect revised expectations with respect to mortality rates, turnover rates and retirement rates.

## SCHEDULE OF CHANGES IN THE EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS SHERIFF'S LAW ENFORCEMENT PERSONNEL FUND

Last Three Actuarial Valuations

| MEASUREMENT DATE DECEMBER 31,  | 51, 2015 <sup>*</sup> |        | 2016 |         | 2017          |
|--|-----------------------|--------|------|---------|---------------|
| TOTAL PENSION LIABILITY  |                       |        |      |         |               |
| Service cost   | \$                    | 11,979 | \$   | 13,496  | \$<br>20,575  |
| Interest   |                       | 449    |      | 2,033   | 3,886         |
| Plan participant contributions   |                       | -      |      | -       | -             |
| Changes of benefit terms   |                       | -      |      | 5,627   | -             |
| Differences between expected and actual experience                                 |                       | 7,936  |      | -       | 8,465         |
| Changes of assumptions   |                       | -      |      | -       | (2,825)       |
| Benefit payments, including refunds of member contributions                        |                       | -      |      | -       | -             |
| Net change in total pension liability  |                       | 20,364 |      | 21,156  | 30,101        |
| Total pension liability - beginning  |                       | -      |      | 20,364  | 41,520        |
| TOTAL PENSION LIABILITY - ENDING   | \$                    | 20,364 | \$   | 41,520  | \$<br>71,621  |
| PLAN FIDUCIARY NET POSITION  |                       |        |      |         |               |
| Contributions - employer   | \$                    | 10,582 | \$   | 16,378  | \$<br>21,064  |
| Contributions - member   |                       | 5,538  | -    | 8,572   | 10,944        |
| Net investment income  |                       | 40     |      | 1,096   | 6,535         |
| Benefit payments, including refunds of member contributions                        |                       | -      |      | -       | -             |
| Other  |                       | (709)  |      | (960)   | (4,084)       |
| Net change in plan fiduciary net position  |                       | 15,451 |      | 25,086  | 34,459        |
| Plan fiduciary net position - beginning  |                       | -      |      | 15,451  | 40,537        |
| PLAN FIDUCIARY NET POSITION - ENDING   | \$                    | 15,451 | \$   | 40,537  | \$<br>74,996  |
| EMPLOYER'S NET PENSION LIABILITY (ASSET)   | \$                    | 4,913  | \$   | 983     | \$<br>(3,375) |
| Plan fiduciary net position  |                       |        |      |         |               |
| as a percentage of the total pension liability                                     |                       | 75.90% |      | 97.60%  | 104.70%       |
| Covered payroll  | \$                    | 73,846 | \$   | 114,288 | \$<br>127,461 |
| Employer's net pension liability (asset)<br>as a percentage of the covered payroll |                       | 6.65%  |      | 0.86%   | -2.65%        |

Measurement Date December 31, 2017 - The price inflation percentage use was changed from 2.75% to 2.50%. The salary increases were changed from 3.75% - 14.50% to 3.39% - 14.25%. The retirement age and mortality studies were updated.

\*2015 was the first actuarial valuation performed for the plan.

#### SCHEDULE OF CHANGES IN THE EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS POLICE PENSION FUND

| Last Five Fiscal Year | urs |
|-----------------------|-----|
|-----------------------|-----|

| MEASUREMENT DATE DECEMBER 31,                               | 2014              | 2015              | 2016              | 2017              | 2018              |
|---|-------------------|-------------------|-------------------|-------------------|-------------------|
| TOTAL PENSION LIABILITY                                     |                   |                   |                   |                   |                   |
| Service cost  | \$<br>2,369,707   | \$<br>3,389,390   | \$<br>1,565,071   | \$<br>2,418,726   | \$<br>2,581,990   |
| Interest  | 8,732,015         | 10,006,303        | 11,221,445        | 11,645,404        | 10,970,093        |
| Differences between expected and actual experience          | 1,225,725         | (4,735,007)       | (1,054,515)       | (17,416,103)      | 594,308           |
| Changes of assumptions                                      | 9,258,411         | 21,722,676        | 5,751,732         | 1,167,175         | -                 |
| Benefit payments, including refunds of member contributions | <br>(6,763,485)   | (7,086,910)       | (7,387,597)       | (7,630,550)       | (8,009,047)       |
| Net change in total pension liability                       | 14,822,373        | 23,296,452        | 10,096,136        | (9,815,348)       | 6,137,344         |
| Total pension liability - beginning                         | <br>128,124,811   | 142,947,184       | 166,243,636       | 176,339,772       | 166,524,424       |
| TOTAL PENSION LIABILITY - ENDING                            | \$<br>142,947,184 | \$<br>166,243,636 | \$<br>176,339,772 | \$<br>166,524,424 | \$<br>172,661,768 |
| PLAN FIDUCIARY NET POSITION                                 |                   |                   |                   |                   |                   |
| Contributions - employer                                    | \$<br>3,952,354   | \$<br>4,121,194   | \$<br>4,735,676   | \$<br>5,202,555   | \$<br>5,724,005   |
| Contributions - member                                      | 982,182           | 1,019,683         | 999,387           | 1,054,747         | 1,173,251         |
| Net investment income                                       | 4,536,080         | (559,458)         | 4,936,807         | 13,164,727        | (7,214,486)       |
| Benefit payments, including refunds of member contributions | (6,763,485)       | (7,094,339)       | (7,398,106)       | (7,630,550)       | (8,009,047)       |
| Administrative expense                                      | <br>(76,814)      | (66,201)          | (46,535)          | (76,811)          | (74,757)          |
| Net change in plan fiduciary net position                   | 2,630,317         | (2,579,121)       | 3,227,229         | 11,714,668        | (8,401,034)       |
| Plan fiduciary net position - beginning                     | 83,892,131        | 86,522,448        | 83,943,327        | 87,170,556        | 98,885,224        |
| PLAN FIDUCIARY NET POSITION - ENDING                        | \$<br>86,522,448  | \$<br>83,943,327  | \$<br>87,170,556  | \$<br>98,885,224  | \$<br>90,484,190  |
| EMPLOYER'S NET PENSION LIABILITY                            | \$<br>56,424,736  | \$<br>82,300,309  | \$<br>89,169,216  | \$<br>67,639,200  | \$<br>82,177,578  |
| Plan fiduciary net position                                 |                   |                   |                   |                   |                   |
| as a percentage of the total pension liability              | 60.50%            | 50.50%            | 49.40%            | 59.40%            | 52.40%            |
| Covered payroll   | \$<br>10,168,700  | \$<br>10,197,328  | \$<br>10,309,444  | \$<br>10,618,727  | \$<br>10,520,828  |
| Employer's net pension liability                            |                   |                   |                   |                   |                   |
| as a percentage of covered payroll                          | 554.90%           | 807.10%           | 864.90%           | 637.00%           | 781.10%           |

Year Ended December 31, 2017 - There was a change in assumption related to the discount rate made since the prior measurement date. The discount rate used in the current actuarial valuation, dated December 31, 2017, is 6.75%. The discount rate used in the prior actuarial valuation, dated December 31, 2016, was 6.50%. There was also a change in assumption related to the projected rate for annual pay increases made since the prior measurement date. The projected rate for annual pay increases used in the current actuarial valuation, dated December 31, 2016, was 2.50%. There was also a change in assumption related to the projected rate for annual pay increases used in the current actuarial valuation, dated December 31, 2017, is 3%. The projected rate for annual pay increases used in the prior actuarial valuation, dated December 31, 2016, was 2.75%. There was also a change in assumption made since the prior measurement date to reflect revised expectations with respect to mortality rates.

Year Ended December 31, 2016 - There was a change in assumption related to the discount rate made since the prior measurement date. The discount rate used in the current actuarial valuation, dated December 31, 2016, is 6.50%. The discount rate used in the prior actuarial valuation, dated December 31, 2015, was 6.75%. There was also a change in assumption made since the prior measurement date to reflect revised expectations with respect to mortality rates.

Year Ended December 31, 2015 - There was a change with respect to the actuarial assumptions from the prior year to reflect revised expectations with respect to mortality rates turnover rates and retirement rates.

Year Ended December 31, 2014 - There was a change with respect to the actuarial assumptions from the prior year to reflect revised expectations with respect to mortality rates turnover rates and retirement rates.

#### SCHEDULE OF CHANGES IN THE EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS FIREFIGHTERS' PENSION FUND

#### Last Five Fiscal Years

| MEASUREMENT DATE DECEMBER 31,                               | <br>2014         | 2015              | 2016              | 2017              | 2018              |
|---|------------------|-------------------|-------------------|-------------------|-------------------|
| TOTAL PENSION LIABILITY                                     |                  |                   |                   |                   |                   |
| Service cost  | \$<br>1,460,083  | \$<br>-,,,        | \$<br>1,121,758   | \$<br>, ,         | \$<br>1,594,354   |
| Interest  | 5,929,000        | 6,637,129         | 7,980,556         | 8,169,622         | 7,654,679         |
| Differences between expected and actual experience          | (117,555)        | 3,629,940         | (460,787)         | (12,801,515)      | 1,111,279         |
| Changes of assumptions                                      | 5,591,482        | 17,181,861        | 3,699,385         | 2,104,488         | -                 |
| Benefit payments, including refunds of member contributions | <br>(5,493,754)  | (5,981,707)       | (6,254,217)       | <br>(6,571,423)   | <br>(6,618,461)   |
| Net change in total pension liability                       | 7,369,256        | 23,414,323        | 6,086,695         | (7,605,288)       | 3,741,851         |
| Total pension liability - beginning                         | <br>87,446,877   | 94,816,133        | 118,230,456       | 124,317,151       | 116,711,863       |
| TOTAL PENSION LIABILITY - ENDING                            | \$<br>94,816,133 | \$<br>118,230,456 | \$<br>124,317,151 | \$<br>116,711,863 | \$<br>120,453,714 |
| PLAN FIDUCIARY NET POSITION                                 |                  |                   |                   |                   |                   |
| Contributions - employer                                    | \$<br>3,283,111  | \$<br>3,473,103   | \$<br>3,779,495   | \$<br>5,876,126   | \$<br>5,545,605   |
| Contributions - member                                      | 526,517          | 547,100           | 563,721           | 566,454           | 593,207           |
| Contributions - other                                       | -                | -                 | -                 | 49,566            | 54,719            |
| Net investment income                                       | 2,540,058        | 268,782           | 3,495,154         | 6,285,034         | (2,609,288)       |
| Benefit payments, including refunds of member contributions | (5,493,754)      | (5,981,707)       | (6,254,217)       | (6,571,422)       | (6,618,461)       |
| Administrative expense                                      | <br>(66,812)     | (76,329)          | (51,062)          | (73,492)          | (95,280)          |
| Net change in plan fiduciary net position                   | 789,120          | (1,769,051)       | 1,533,091         | 6,132,266         | (3,129,498)       |
| Plan fiduciary net position - beginning                     | <br>44,183,874   | 44,972,994        | 43,203,943        | 44,737,034        | 50,869,300        |
| PLAN FIDUCIARY NET POSITION - ENDING                        | \$<br>44,972,994 | \$<br>43,203,943  | \$<br>44,737,034  | \$<br>50,869,300  | \$<br>47,739,802  |
| EMPLOYER'S NET PENSION LIABILITY                            | \$<br>49,843,139 | \$<br>75,026,513  | \$<br>79,580,117  | \$<br>65,842,563  | \$<br>72,713,912  |
| Plan fiduciary net position                                 |                  |                   |                   |                   |                   |
| as a percentage of the total pension liability              | 47.40%           | 36.50%            | 36.00%            | 43.60%            | 39.60%            |
| Covered payroll   | \$<br>5,394,577  | \$<br>5,784,710   | \$<br>5,963,846   | \$<br>6,187,490   | \$<br>6,277,324   |
| Employer's net pension liability                            |                  |                   |                   |                   |                   |
| as a percentage of the covered payroll                      | 923.90%          | 1297.00%          | 1334.40%          | 1064.10%          | 1158.40%          |

Year Ended December 31, 2017 - There was a change in assumption related to the discount rate made since the prior measurement date. The discount rate used in the current actuarial valuation, dated December 31, 2017, is 6.75%. The discount rate used in the prior actuarial valuation, dated December 31, 2016, was 6.50%. There was also a change in assumption related to the projected rate for annual pay increases made since the prior measurement date. The projected rate for annual pay increases used in the current actuarial valuation, dated December 31, 2016, was 3%. There was also a change in assumption made since the prior measurement date to reflect revised expectations with respect to mortality rates.

Year Ended December 31, 2016 - There was a change in assumption related to the discount rate made since the prior measurement date. The discount rate used in the current actuarial valuation, dated December 31, 2016, is 6.50%. The discount rate used in the prior actuarial valuation, dated December 31, 2015, was 6.75%. There was also a change in assumption related to the projected rate for annual pay increases made since the prior measurement date. The projected rate for annual pay increases used in the current actuarial valuation, dated December 31, 2015, was 5%. There was also a change in assumption related to the projected rate for annual pay increases used in the prior actuarial valuation, dated December 31, 2015, was 5%. There was also a change in assumption made since the prior measurement date to reflect revised expectations with respect to mortality rates.

Year Ended December 31, 2015 - There was a change with respect to the actuarial assumptions from the prior year to reflect revised expectations with respect to mortality rates turnover rates and retirement rates.

Year Ended December 31, 2014 - There was a change with respect to the actuarial assumptions from the prior year to reflect revised expectations with respect to mortality rates turnover rates and retirement rates.

Ultimately, this schedule should present return information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

#### (See independent auditor's report.) - 94 -

#### SCHEDULE OF INVESTMENT RETURNS POLICE PENSION FUND

#### Last Five Fiscal Years

| FISCAL YEAR ENDED DECEMBER 31,                                     | 2014  | 2015  | 2016  | 2017   | 2018    |
|--|-------|-------|-------|--------|---------|
| Annual money-weighted rate of return,<br>net of investment expense | 5.59% | 0.65% | 5.95% | 15.12% | (7.23%) |

Information for prior years is not available.

#### SCHEDULE OF INVESTMENT RETURNS FIREFIGHTERS' PENSION FUND

#### Last Five Fiscal Years

| FISCAL YEAR ENDED DECEMBER 31,                                     | 2014  | 2015  | 2016  | 2017   | 2018    |
|--|-------|-------|-------|--------|---------|
| Annual money-weighted rate of return,<br>net of investment expense | 5.90% | 0.61% | 8.29% | 14.11% | (4.98%) |

Information for prior years is not available.

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

# December 31, 2018

# BUDGETS

All departments of the Village submit requests for appropriation to the Village's manager so that a budget may be prepared. Budgets are adopted on a modified accrual basis of accounting for all governmental funds and proprietary funds and on an accrual basis for pension trust funds.

The budget is prepared by fund, function and department and includes information on the past year, current year estimates and requested appropriations for the next fiscal year. Annual appropriated budgets are adopted for the general, special revenue (except the Colt Westgate Redevelopment, State RICO, Rescorp Development Acquisition and Special Service Area #8 Funds), debt service, capital projects (except the Colt Westgate Redevelopment Fund), enterprise and internal service funds. Budgets for Enterprise Funds do not provide for depreciation, capital improvements and principal payments are budgeted as expenses. All annual appropriations lapse at fiscal year end.

The proposed budget is presented to the governing body for review. The governing body holds public hearings and may add to, subtract from or change appropriations, but may not change the form of the budget. The manager is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the governing body. Expenditures may not legally exceed budgeted appropriations at the department level. During the year, several budget amendments were approved by the Village Board of Trustees.

Budget amounts are as originally adopted or as amended by the Village Board of Trustees.

a. Excess of Actual Expenditures/Expenses Over Budget in Individual Funds

The following funds had an excess of actual expenditures/expenses (exclusive of depreciation and amortization) over budget at the fund/department level for the fiscal year:

| Fund   | Excess      |   |
|--|-------------|---|
| SPECIAL REVENUE FUNDS<br>Special Service Area #1<br>Motor Fuel Tax | \$ 44<br>30 | • |
| INTERNAL SERVICE FUND<br>Self-Insurance Fund                       | 1,040,450   | 0 |

# MAJOR GOVERNMENTAL FUNDS

The General Fund is the Village's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

The Special Tax Allocation Fund accounts for the receipts and disbursements of tax increment revenues and other financial resources restricted to the Downtown Oak Park Business District.

The Madison Street TIF Fund accounts for the receipt and disbursement of tax increment revenues and other financial resources received restricted to the Madison Street Business corridor.

The General Obligation Debt Service Fund accounts for the resources restricted for the payment of principal and interest on the Village's general obligation debt.

The Capital Improvements Fund accounts for the revenues and expenditures related to capital improvements specifically committed to general governmental improvements such as street repair and construction curb and gutter replacement, street lighting and tree replacements.

The Colt Westgate Redevelopment Fund is used to account for the revenues and expenditures assigned for improvements to the Lake Street/Westgate/North Boulevard site in downtown Oak Park.

## COMBINING BALANCE SHEET GENERAL FUND

December 31, 2018

|   |              |      | Farmers  |      |             |              |                  |
|---|--------------|------|----------|------|-------------|--------------|------------------|
|   | General      |      | Market   | Sust | tainability | Eliminations | Total            |
| ASSETS  |              |      |          |      |             |              |                  |
| Cash and investments  | \$ 6,282,56  | 3 \$ | (32,553) | \$   | 1,734,720   | \$-          | \$<br>7,984,730  |
| Cash at paying agent  | 1,20         | 0    | -        |      | -           | -            | 1,200            |
| Receivables (net, where applicable,                             |              |      |          |      |             |              |                  |
| of allowances for uncollectibles)                               |              |      |          |      |             |              |                  |
| Property taxes  | 29,819,44    |      | -        |      | -           | -            | 29,819,440       |
| Other taxes   | 580,58       |      | -        |      | 33,570      | -            | 614,151          |
| Accounts  | 1,230,27     |      | -        |      | -           | -            | 1,230,276        |
| Notes   | 1,533,05     |      | -        |      | -           | -            | 1,533,051        |
| Interest  | 2,68         | 5    | -        |      | -           | -            | 2,685            |
| Other   | -            | ~    | -        |      | 11,833      | -            | 11,833           |
| Due from other funds  | 4,398,79     |      | -        |      | -           | -            | 4,398,795        |
| Due from other governments                                      | 1,592,91     | 8    | -        |      | -           | -            | 1,592,918        |
| TOTAL ASSETS  | \$ 45,441,50 | 9 \$ | (32,553) | \$   | 1,780,123   | \$-          | \$<br>47,189,079 |
| LIABILITIES, DEFERRED INFLOWS<br>OF RESOURCES AND FUND BALANCES |              |      |          |      |             |              |                  |
| LIABILITIES   |              |      |          |      |             |              |                  |
| Accounts payable  | \$ 1,176,96  | 4 \$ | 175      | \$   | 739         | \$ -         | \$<br>1,177,878  |
| Accrued payroll   | 958,09       | 5    | -        |      | 2,254       | -            | 960,349          |
| Other payables  | 442,62       | 1    | -        |      | -           | -            | 442,621          |
| Total liabilities   | 2,577,68     | 0    | 175      |      | 2,993       | -            | 2,580,848        |
| DEFERRED INFLOWS OF RESOURCES                                   |              |      |          |      |             |              |                  |
| Unavailable property taxes                                      | 29,797,61    | 8    | -        |      | -           | -            | 29,797,618       |
| Total liabilities and deferred inflows of resources             | 32,375,29    | 8    | 175      |      | 2,993       | -            | 32,378,466       |
| FUND BALANCES   |              |      |          |      |             |              |                  |
| Nonspendable  |              |      |          |      |             |              |                  |
| Long-term receivables   | 1,533,05     | 1    | -        |      | -           | -            | 1,533,051        |
| Restricted  |              |      |          |      |             |              |                  |
| Affordable housing  | 882,18       |      | -        |      | -           | -            | 882,183          |
| DUI enforcement   | 89,07        | 1    | -        |      | -           | -            | 89,071           |
| Unrestricted  |              |      |          |      |             |              |                  |
| Unassigned (deficit)  | 10,561,90    | 6    | (32,728) |      | 1,777,130   | -            | 12,306,308       |
| Total fund balances (deficit)                                   | 13,066,21    | 1    | (32,728) |      | 1,777,130   | -            | 14,810,613       |
| TOTAL LIABILITIES, DEFERRED INFLOWS                             |              |      |          |      |             |              |                  |
| OF RESOURCES AND FUND BALANCES                                  | \$ 45,441,50 | 9 \$ | (32,553) | \$   | 1,780,123   | \$ -         | \$<br>47,189,079 |

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GENERAL FUND

|                                      |              | Farmers     |                 |              |               |
|--------------------------------------|--------------|-------------|-----------------|--------------|---------------|
|                                      | General      | Market      | Sustainability  | Eliminations | Total         |
| REVENUES                             |              |             |                 |              |               |
| Property taxes                       | \$ 29,296,21 | 1 \$ -      | \$-             | \$ -         | \$ 29,296,211 |
| Other taxes                          | 16,381,91    |             | -               | -            | 16,381,913    |
| Licenses, permits and fees           | 3,634,91     |             | -               | -            | 3,634,912     |
| Intergovernmental                    | 6,562,00     | - 16        | -               | -            | 6,562,006     |
| Charges for services                 | 2,254,46     | 58 24,35    | 3 551,584       | -            | 2,830,405     |
| Fines and forfeits                   | 2,688,77     | '1 -        | -               | -            | 2,688,771     |
| Investment income                    | 308,43       | - 66        | -               | -            | 308,436       |
| Miscellaneous                        | 353,24       | - 9         | -               | -            | 353,249       |
| Total revenues                       | 61,479,96    | 66 24,35    | 3 551,584       | -            | 62,055,903    |
| EXPENDITURES                         |              |             |                 |              |               |
| Current                              |              |             |                 |              |               |
| General government                   | 6,700,63     | - 55        | -               | -            | 6,700,635     |
| Public safety                        | 37,511,82    | - 28        | -               | -            | 37,511,828    |
| Highways and streets                 | 6,744,01     | - 6         | -               | -            | 6,744,016     |
| Health                               | 591,46       | 59 -        | -               | -            | 591,469       |
| Economic and community development   | 5,524,65     | 63 45,82    | 0 117,515       | -            | 5,687,988     |
| Debt service                         |              |             |                 |              |               |
| Principal retirement                 | 1,022,98     | - 32        | -               | -            | 1,022,982     |
| Interest and fiscal charges          | 21,19        | - 06        | -               | -            | 21,196        |
| Total expenditures                   | 58,116,77    | 45,820      | 0 117,515       | -            | 58,280,114    |
| EXCESS (DEFICIENCY) OF REVENUES      |              |             |                 |              |               |
| OVER EXPENDITURES                    | 3,363,18     | 37 (21,46)  | 7) 434,069      | -            | 3,775,789     |
| OTHER FINANCING SOURCES (USES)       |              |             |                 |              |               |
| Transfers in                         | 1,340,00     | - 00        | 150,000         | -            | 1,490,000     |
| Transfers (out)                      | (2,376,00    | - (0        | -               | -            | (2,376,000)   |
| Proceeds from sale of capital assets | 318,12       | - 25        | -               | -            | 318,125       |
| Total other financing sources (uses) | (717,87      |             | 150,000         | -            | (567,875)     |
| NET CHANGE IN FUND BALANCES          | 2,645,31     | 2 (21,46    | 7) 584,069      | -            | 3,207,914     |
| FUND BALANCES (DEFICIT), JANUARY 1   | 10,420,89    | 9 (11,26    | 1) 1,193,061    | _            | 11,602,699    |
| FUND BALANCES (DEFICIT), DECEMBER 31 | \$ 13,066,21 | 1 \$ (32,72 | 8) \$ 1,777,130 | \$ -         | \$ 14,810,613 |

# SCHEDULE OF REVENUES - BUDGET AND ACTUAL GENERAL SUBFUND

|                                  | Original<br>Budget | Final<br>Budget | Actual        |
|----------------------------------|--------------------|-----------------|---------------|
| PROPERTY TAXES                   |                    |                 |               |
| General                          | \$ 18,168,000      | \$ 18,168,000   | \$ 18,074,153 |
| Police pension                   | 5,470,687          | 5,470,687       | 5,703,185     |
| Firefighters' pension            | 5,277,679          | 5,277,679       | 5,518,873     |
| Total property taxes             | 28,916,366         | 28,916,366      | 29,296,211    |
| OTHER TAXES                      |                    |                 |               |
| State sales/use tax              | 5,700,000          | 5,700,000       | 5,755,772     |
| Liquor tax                       | 615,000            | 615,000         | 683,088       |
| Gas utility tax                  | 1,240,000          | 1,240,000       | 1,261,632     |
| Telecommunication tax            | 1,100,000          | 1,100,000       | 992,140       |
| Real estate transfer tax         | 3,520,000          | 3,520,000       | 4,313,248     |
| Hotel/motel tax                  | 205,000            | 205,000         | 216,758       |
| Vehicle license fees             | 1,750,000          | 1,750,000       | 1,567,489     |
| Utility tax                      | 1,615,000          | 1,615,000       | 1,591,786     |
| Total other taxes                | 15,745,000         | 15,745,000      | 16,381,913    |
| LICENSES, PERMITS AND FEES       |                    |                 |               |
| Dog licenses                     | 32,160             | 32,160          | 28,078        |
| Liquor licenses                  | 130,000            | 130,000         | 167,097       |
| Business licenses                | 325,000            | 325,000         | 320,937       |
| Chauffeur license                | 4,000              | 4,000           | 3,605         |
| Cable TV franchise               | 1,050,000          | 1,050,000       | 892,841       |
| Building permit fees             | 1,301,500          | 1,301,500       | 2,112,032     |
| Inspection fees                  | -                  | -               | 310           |
| Street opening fees              | 80,000             | 80,000          | 44,991        |
| Multifamily dwelling licenses    | 118,000            | 118,000         | 58,766        |
| Residential rental licenses      | 6,500              | 6,500           | 6,255         |
| Total licenses, permits and fees | 3,047,160          | 3,047,160       | 3,634,912     |

# SCHEDULE OF REVENUES - BUDGET AND ACTUAL (Continued) GENERAL SUBFUND

|                                   | Original<br>Budget | Original Final<br>Budget Budge |            | Actual           |
|-----------------------------------|--------------------|--------------------------------|------------|------------------|
| INTERGOVERNMENTAL                 |                    |                                |            |                  |
| State income tax                  | \$ 5,136,1         | 44 \$                          | 5,136,144  | \$<br>4,968,152  |
| Personal property replacement tax | 1,100,0            | 00                             | 1,100,000  | 1,214,389        |
| CTA reimbursement                 | 200,0              | 00                             | 200,000    | 124,914          |
| MFT rebate                        | 9,0                | 00                             | 9,000      | 8,298            |
| Grants                            | 208,9              | 89                             | 208,989    | 246,253          |
| Total intergovernmental           | 6,654,1            | 33                             | 6,654,133  | 6,562,006        |
| CHARGES FOR SERVICES              |                    |                                |            |                  |
| Ambulance fees                    | 1,370,0            | 00                             | 1,370,000  | 1,220,421        |
| Crossing guard reimbursement      | 175,0              | 00                             | 175,000    | 215,081          |
| Environmental services            | 7,0                | 00                             | 7,000      | 7,400            |
| Sale of liquid gas                | 110,0              | 00                             | 110,000    | 47,510           |
| Rental income                     | 100,0              | 00                             | 100,000    | 43,286           |
| Charges for repair parts          | 133,0              | 00                             | 133,000    | 49,471           |
| Other                             | 417,9              | 00                             | 417,900    | 671,299          |
| Total charges for services        | 2,312,9            | 00                             | 2,312,900  | 2,254,468        |
| FINES AND FORFEITS                |                    |                                |            |                  |
| Fines - parking                   | 2,245,0            | 00                             | 2,245,000  | 2,448,867        |
| Fines - other local ordinances    | 42,5               | 00                             | 42,500     | 83,775           |
| Fines - circuit court             | 70,0               | 00                             | 70,000     | 156,129          |
| Total fines and forfeits          | 2,357,5            | 00                             | 2,357,500  | 2,688,771        |
| INVESTMENT INCOME                 | 5,0                | 00                             | 5,000      | 308,436          |
| MISCELLANEOUS                     |                    |                                |            |                  |
| Other revenue                     | 125,2              | 50                             | 125,250    | 353,249          |
| Total miscellaneous               | 125,2              | 50                             | 125,250    | 353,249          |
| TOTAL REVENUES                    | \$ 59,163,3        | 09 \$                          | 59,163,309 | \$<br>61,479,966 |

# SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL GENERAL SUBFUND

#### For the Year Ended December 31, 2018

|   | Original<br>Budget | Final<br>Budget | Actual        |
|---|--------------------|-----------------|---------------|
|   | 2uug!!             | Duugee          |               |
| GENERAL GOVERNMENT                              |                    |                 |               |
| President and Board                             | . ,                | \$ 120,474      | \$ 122,189    |
| Village Manager                                 | 1,117,794          | 1,117,794       | 1,021,609     |
| Information technology                          | 1,406,718          | 1,409,718       | 1,138,798     |
| Law department                                  | 695,441            | 695,441         | 583,295       |
| Human resources                                 | 700,439            | 704,309         | 604,918       |
| Village Clerk                                   | 223,356            | 223,356         | 207,976       |
| Office of communications                        | 444,614            | 444,614         | 405,939       |
| Finance department                              | 1,452,386          | 1,472,386       | 1,376,529     |
| Adjudication services                           | 532,580            | 532,580         | 489,382       |
| Administrative expenditures paid by other funds | 750,000            | 750,000         | 750,000       |
| Total general government                        | 7,443,802          | 7,470,672       | 6,700,635     |
| PUBLIC SAFETY                                   |                    |                 |               |
| Police  | 23,182,852         | 23,477,602      | 22,613,707    |
| Fire  | 14,717,832         | 14,904,832      | 14,898,121    |
| Total public safety                             | 37,900,684         | 38,382,434      | 37,511,828    |
| HIGHWAYS AND STREETS                            |                    |                 |               |
| Building maintenance                            | 1,137,247          | 1,161,847       | 1,060,262     |
| Engineering services                            | 394,205            | 394,205         | 367,724       |
| Public works administration                     | 589,881            | 589,881         | 512,809       |
| Street lighting                                 | 472,240            | 472,240         | 394,254       |
| Street services                                 | 1,756,041          | 1,809,774       | 1,525,902     |
| Forestry  | 1,840,546          | 1,783,506       | 1,232,100     |
| Fleet operations                                | 1,738,679          | 1,731,179       | 1,650,965     |
| Total highways and streets                      | 7,928,839          | 7,942,632       | 6,744,016     |
| HEALTH  |                    |                 |               |
| Health department                               | 716,933            | 758,013         | 591,469       |
| Total health                                    | 716,933            | 758,013         | 591,469       |
| ECONOMIC AND COMMUNITY DEVELOPMENT              |                    |                 |               |
| Planning and community development              | 1,975,690          | 2,919,718       | 2,090,656     |
| Community relations                             | 244,072            | 244,072         | 233,419       |
| Code administration                             | 1,697,565          | 1,692,792       | 1,512,762     |
| Business services                               | 591,182            | 606,182         | 502,054       |
| Housing services                                | 1,205,496          | 1,223,269       | 1,185,762     |
| Total economic and community development        | 5,714,005          | 6,686,033       | 5,524,653     |
| DEBT SERVICE                                    |                    |                 |               |
| Principal                                       | 649,149            | 1,022,071       | 1,022,982     |
| Interest  | 21,897             | 22,312          | 21,196        |
| Total debt service                              | 671,046            | 1,044,383       | 1,044,178     |
| TOTAL EXPENDITURES                              | \$ 60,375,309      | \$ 62,284,167   | \$ 58,116,779 |

(See independent auditor's report.) - 102 -

# SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL GENERAL SUBFUND

|                              | Original<br>Budget |           | Final<br>Budget |    | Actual    |
|------------------------------|--------------------|-----------|-----------------|----|-----------|
| GENERAL GOVERNMENT           |                    |           |                 |    |           |
| President and Board          |                    |           |                 |    |           |
| Personal services            | \$                 | 92,300    | \$ 92,300       | \$ | 105,206   |
| Employee benefits            | Ŧ                  | 7,674     | 7,674           | Ŧ  | 5,237     |
| Contractual services         |                    | 6,500     | 6,500           |    | 1,235     |
| Materials and supplies       |                    | 14,000    | 14,000          |    | 10,511    |
| III II                       |                    | ,         | ,               |    | - 7-      |
| Total President and Board    |                    | 120,474   | 120,474         |    | 122,189   |
| Village Manager              |                    |           |                 |    |           |
| Personal services            |                    | 430,461   | 430,461         |    | 451,629   |
| Employee benefits            |                    | 131,133   | 131,133         |    | 135,237   |
| Contractual services         |                    | 502,935   | 502,935         |    | 389,565   |
| Materials and supplies       |                    | 53,265    | 53,265          |    | 45,178    |
| Total Village Manager        |                    | 1,117,794 | 1,117,794       |    | 1,021,609 |
| Information technology       |                    |           |                 |    |           |
| Personal services            |                    | 558,205   | 558,205         |    | 550,320   |
| Employee benefits            |                    | 254,873   | 254,873         |    | 220,008   |
| Contractual services         |                    | 580,640   | 583,640         |    | 360,962   |
| Materials and supplies       |                    | 13,000    | 13,000          |    | 7,508     |
| Total information technology |                    | 1,406,718 | 1,409,718       |    | 1,138,798 |
| Law department               |                    |           |                 |    |           |
| Personal services            |                    | 335,295   | 335,295         |    | 333,597   |
| Employee benefits            |                    | 90,771    | 90,771          |    | 84,904    |
| Contractual services         |                    | 263,275   | 262,525         |    | 160,683   |
| Materials and supplies       |                    | 6,100     | 6,850           |    | 4,111     |
| Total law department         |                    | 695,441   | 695,441         |    | 583,295   |
| Human resources              |                    |           |                 |    |           |
| Personal services            |                    | 266,595   | 266,595         |    | 281,745   |
| Employee benefits            |                    | 110,932   | 110,932         |    | 93,729    |
| Contractual services         |                    | 312,400   | 316,270         |    | 222,887   |
| Materials and supplies       |                    | 10,512    | 10,512          |    | 6,557     |
| Total human resources        |                    | 700,439   | 704,309         |    | 604,918   |

# SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued) GENERAL SUBFUND

|   | Orig<br>Bud |           | Final<br>Budget | Actual   |     |
|---|-------------|-----------|-----------------|----------|-----|
| GENERAL GOVERNMENT (Continued)                  |             |           |                 |          |     |
| Village Clerk                                   |             |           |                 |          |     |
| Personal services                               | \$ 1        | 31,158 \$ | \$ 131,158      | \$ 132,9 | 85  |
| Employee benefits                               |             | 57,073    | 57,073          | 54,0     | 88  |
| Contractual services                            |             | 22,000    | 22,000          | 18,6     | 68  |
| Materials and supplies                          |             | 13,125    | 13,125          | 2,2      | 35  |
| Total Village Clerk                             | 2           | 23,356    | 223,356         | 207,9    | 76  |
| Office of communications                        |             |           |                 |          |     |
| Personal services                               | 2           | 32,102    | 232,102         | 239,0    | 46  |
| Employee benefits                               |             | 78,192    | 78,192          | 79,9     |     |
| Contractual services                            |             | 75,150    | 75,150          | 44,5     |     |
| Materials and supplies                          |             | 59,170    | 59,170          | 42,3     | 06  |
| Total office of communications                  | 4           | 44,614    | 444,614         | 405,9    | 39  |
| Finance department                              |             |           |                 |          |     |
| Personal services                               | 6           | 59,243    | 659,243         | 646,0    | 074 |
| Employee benefits                               | 34          | 46,748    | 346,748         | 251,5    | 77  |
| Contractual services                            | 34          | 43,670    | 363,670         | 379,9    | 39  |
| Materials and supplies                          | 1           | 02,725    | 102,725         | 98,9     | 39  |
| Total finance department                        | 1,4         | 52,386    | 1,472,386       | 1,376,5  | 29  |
| Adjudication services                           |             |           |                 |          |     |
| Personal services                               | 2           | 11,835    | 211,835         | 215,0    | 074 |
| Employee benefits                               | 1           | 01,473    | 101,473         | 92,6     | i99 |
| Contractual services                            | 1           | 75,172    | 175,172         | 147,8    | 34  |
| Materials and supplies                          |             | 44,100    | 44,100          | 33,7     | 75  |
| Total adjudication services                     | 5           | 32,580    | 532,580         | 489,3    | 82  |
| Administrative expenditures paid to other funds | 7           | 50,000    | 750,000         | 750,0    | 00  |
| Total general government                        | 7,4         | 43,802    | 7,470,672       | 6,700,6  | 35  |

# SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued) GENERAL SUBFUND

|                            | Original<br>Budget | Final<br>Budget | Actual        |
|----------------------------|--------------------|-----------------|---------------|
| PUBLIC SAFETY<br>Police    |                    |                 |               |
| Personal services          | \$ 13,740,432      | \$ 13,740,432   | \$ 13,042,435 |
| Employee benefits          | 2,798,250          | 2,798,250       | 2,470,972     |
| Pension fund contribution  | 5,470,687          | 5,470,687       | 5,724,005     |
| Contractual services       | 980,260            | 1,263,510       | 1,158,030     |
| Materials and supplies     | 173,223            | 179,723         | 195,335       |
| Capital outlay             | 20,000             | 25,000          | 22,930        |
| 1 2                        |                    | - ,             | · · · ·       |
| Total police               | 23,182,852         | 23,477,602      | 22,613,707    |
| Fire                       |                    |                 |               |
| Personal services          | 7,138,170          | 7,153,170       | 7,037,628     |
| Employee benefits          | 1,351,143          | 1,351,143       | 1,345,298     |
| Pension fund contribution  | 5,277,679          | 5,277,679       | 5,551,532     |
| Contractual services       | 752,340            | 919,340         | 773,684       |
| Materials and supplies     | 198,500            | 203,500         | 189,979       |
| Total fire                 | 14,717,832         | 14,904,832      | 14,898,121    |
| Total public safety        | 37,900,684         | 38,382,434      | 37,511,828    |
| HIGHWAYS AND STREETS       |                    |                 |               |
| Building maintenance       |                    |                 |               |
| Personal services          | 155,628            | 155,628         | 159,414       |
| Employee benefits          | 68,819             | 68,819          | 69,316        |
| Contractual services       | 837,300            | 864,400         | 780,809       |
| Materials and supplies     | 75,500             | 73,000          | 50,723        |
| Total building maintenance | 1,137,247          | 1,161,847       | 1,060,262     |
| Engineering services       |                    |                 |               |
| Administration             |                    |                 |               |
| Personal services          | 286,197            | 286,197         | 278,167       |
| Employee benefits          | 87,833             | 87,833          | 78,252        |
| Contractual services       | 17,155             | 17,155          | 9,052         |
| Materials and supplies     | 3,020              | 3,020           | 2,253         |
| Total engineering services | 394,205            | 394,205         | 367,724       |

# SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued) GENERAL SUBFUND

|                                   | Original<br>Budget | Final<br>Budget | Actual    |
|-----------------------------------|--------------------|-----------------|-----------|
| HIGHWAYS AND STREETS (Continued)  |                    |                 |           |
| Public works administration       |                    |                 |           |
| Personal services                 | \$ 383,334 \$      | \$ 383,334 \$   | 350,356   |
| Employee benefits                 | 173,273            | 173,273         | 143,718   |
| Contractual services              | 15,075             | 16,075          | 6,517     |
| Materials and supplies            | 18,199             | 17,199          | 12,218    |
| Total public works administration | 589,881            | 589,881         | 512,809   |
| Street lighting                   |                    |                 |           |
| Personal services                 | 165,071            | 163,071         | 154,313   |
| Employee benefits                 | 68,369             | 68,369          | 53,600    |
| Contractual services              | 181,200            | 183,200         | 139,715   |
| Materials and supplies            | 57,600             | 57,600          | 46,626    |
| Total street lighting             | 472,240            | 472,240         | 394,254   |
| Street services                   |                    |                 |           |
| Personal services                 | 692,220            | 731,470         | 672,285   |
| Employee benefits                 | 225,921            | 240,404         | 246,654   |
| Contractual services              | 508,200            | 502,700         | 406,902   |
| Materials and supplies            | 329,700            | 335,200         | 200,061   |
| Total street services             | 1,756,041          | 1,809,774       | 1,525,902 |
| Forestry                          |                    |                 |           |
| Personal services                 | 441,890            | 401,890         | 313,180   |
| Employee benefits                 | 186,851            | 169,811         | 135,231   |
| Contractual services              | 1,199,705          | 1,199,705       | 774,745   |
| Materials and supplies            | 12,100             | 12,100          | 8,944     |
| Total forestry                    | 1,840,546          | 1,783,506       | 1,232,100 |
| Fleet operations                  |                    |                 |           |
| Personal services                 | 728,808            | 721,813         | 713,330   |
| Employee benefits                 | 294,933            | 294,933         | 295,752   |
| Contractual services              | 126,638            | 131,638         | 84,007    |
| Materials and supplies            | 588,300            | 582,795         | 557,876   |
| Total fleet operations            | 1,738,679          | 1,731,179       | 1,650,965 |
| Total highways and streets        | 7,928,839          | 7,942,632       | 6,744,016 |

## SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued) GENERAL SUBFUND

|  | Original<br>Budget | Final<br>Budget | Actual    |
|--|--------------------|-----------------|-----------|
| HEALTH                                   |                    |                 |           |
| Health department                        |                    |                 |           |
| Personal services                        | \$ 437,539         | \$ 479,819 \$   | 353,091   |
| Employee benefits                        | 120,558            | 120,558         | 88,864    |
| Contractual services                     | 150,076            | 147,026         | 140,304   |
| Utilities                                | 8,760              | 10,610          | 9,210     |
| Total health department                  | 716,933            | 758,013         | 591,469   |
| Total health                             | 716,933            | 758,013         | 591,469   |
| ECONOMIC AND COMMUNITY DEVELOPMENT       |                    |                 |           |
| Planning and community development       |                    |                 |           |
| Personal services                        | 252,882            | 211,802         | 232,902   |
| Fringe benefits                          | 135,018            | 135,018         | 118,583   |
| Materials and supplies                   | 15,960             | 15,960          | 11,100    |
| Contractual services                     | 1,571,830          | 2,556,938       | 1,728,071 |
| Total planning and community development | 1,975,690          | 2,919,718       | 2,090,656 |
| Community relations                      |                    |                 |           |
| Personal services                        | 169,364            | 169,364         | 162,057   |
| Fringe benefits                          | 47,758             | 47,758          | 47,833    |
| Materials and supplies                   | 600                | 600             | 297       |
| Contractual services                     | 26,350             | 26,350          | 23,232    |
| Total community relations                | 244,072            | 244,072         | 233,419   |
| Code administration                      |                    |                 |           |
| Personal services                        | 356,231            | 356,231         | 353,494   |
| Fringe benefits                          | 145,534            | 145,534         | 151,189   |
| Materials and supplies                   | 600                | 600             | 541       |
| Contractual services                     | 1,195,200          | 1,190,427       | 1,007,538 |
| Total code administration                | 1,697,565          | 1,692,792       | 1,512,762 |
| Business services                        |                    |                 |           |
| Personal services                        | 148,921            | 148,921         | 129,825   |
| Fringe benefits                          | 47,161             | 47,161          | 40,451    |
| Contractual services                     | 395,100            | 410,100         | 331,778   |
| Total business services                  |                    |                 |           |

## SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued) GENERAL SUBFUND

|  |    | Original<br>Budget |    | Final<br>Budget |    | Actual     |
|--|----|--------------------|----|-----------------|----|------------|
| ECONOMIC AND COMMUNITY DEVELOPMENT       |    |                    |    |                 |    |            |
| (Continued)<br>Housing services          |    |                    |    |                 |    |            |
| Personal services                        | \$ | 355,127            | \$ | 355,127         | \$ | 304.666    |
| Fringe benefits                          | +  | 194,374            | +  | 194,374         | +  | 181,846    |
| Contractual services                     |    | 655,995            |    | 673,768         |    | 699,250    |
| Total housing services                   |    | 1,205,496          |    | 1,223,269       |    | 1,185,762  |
| Total economic and community development |    | 5,714,005          |    | 6,686,033       |    | 5,524,653  |
| DEBT SERVICE                             |    |                    |    |                 |    |            |
| Principal                                |    | 649,149            |    | 1,022,071       |    | 1,022,982  |
| Interest                                 |    | 21,897             |    | 22,312          |    | 21,196     |
| Total debt service                       |    | 671,046            |    | 1,044,383       |    | 1,044,178  |
| TOTAL EXPENDITURES                       | \$ | 60,375,309         | \$ | 62,284,167      | \$ | 58,116,779 |

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FARMERS MARKET SUBFUND

|                                     | riginal<br>udget  | Final<br>Budget | Actual   |
|-------------------------------------|-------------------|-----------------|----------|
| REVENUES                            |                   |                 |          |
| Charges for services                | \$<br>26,300 \$   | 26,300 \$       | 24,353   |
| Total revenues                      | <br>26,300        | 26,300          | 24,353   |
| EXPENDITURES                        |                   |                 |          |
| Economic and community development  |                   |                 |          |
| Personal services                   |                   |                 |          |
| Salaries                            | <br>-             | 5,000           | 4,870    |
| Total personal services             | <br>-             | 5,000           | 4,870    |
| Fringe benefits                     |                   |                 |          |
| Social Security                     | -                 | 305             | 296      |
| Medicare                            | -                 | 72              | 69       |
| IMRF                                | <br>-             | -               | 61       |
| Total fringe benefits               | <br>-             | 377             | 426      |
| Materials and supplies              |                   |                 |          |
| Postage                             | 50                | 50              | 6        |
| Operational supplies                | <br>5,000         | 5,000           | 4,834    |
| Total materials and supplies        | <br>5,050         | 5,050           | 4,840    |
| Contractual services                |                   |                 |          |
| External support                    | 24,000            | 18,623          | 18,623   |
| Bank charges                        | 800               | 800             | 483      |
| Crossing guard sharing program      | 11,000            | 11,000          | 10,668   |
| Special events                      | 900               | 900             | 855      |
| Advertising/promotions              | 500               | 500             | 36       |
| Rent                                | 5,020             | 5,020           | 5,019    |
| Printing                            | <br>300           | 300             | -        |
| Total contractual services          | <br>42,520        | 37,143          | 35,684   |
| Total expenditures                  | <br>47,570        | 47,570          | 45,820   |
| NET CHANGE IN FUND BALANCE          | \$<br>(21,270) \$ | (21,270)        | (21,467) |
| FUND BALANCE (DEFICIT), JANUARY 1   |                   | _               | (11,261) |
| FUND BALANCE (DEFICIT), DECEMBER 31 |                   | \$              | (32,728) |

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL SUSTAINABILITY SUBFUND

For the Year Ended December 31, 2018

|   | Original<br>Budget |         | -  |         |    | Actual       |
|---|--------------------|---------|----|---------|----|--------------|
| REVENUES                                |                    |         |    |         |    |              |
| Charges for services                    | \$                 | 430,000 | \$ | 430,000 | \$ | 551,584      |
|   | <u> </u>           |         | Ψ  | 120,000 | Ψ  |              |
| Total revenues                          |                    | 430,000 |    | 430,000 |    | 551,584      |
| EXPENDITURES                            |                    |         |    |         |    |              |
| Economic and community development      |                    |         |    |         |    |              |
| Personal services                       |                    |         |    |         |    |              |
| Salaries                                |                    | 98,000  |    | 98,000  |    | 71,428       |
| Total personal services                 |                    | 98,000  |    | 98,000  |    | 71,428       |
| Fringe benefits                         |                    |         |    |         |    |              |
| Life insurance                          |                    | 93      |    | 93      |    | 98           |
| Health insurance                        |                    | 25,164  |    | 25,164  |    | 8,942        |
| Social Security                         |                    | 7,500   |    | 7,500   |    | 4,267        |
| Medicare                                |                    | 2,600   |    | 2,600   |    | 4,207<br>998 |
| IMRF                                    |                    | 12,816  |    | 12,816  |    | 7,052        |
|   |                    | 12,010  |    | 12,010  |    | 7,052        |
| Total fringe benefits                   |                    | 48,173  |    | 48,173  |    | 21,357       |
| Materials and supplies                  |                    |         |    |         |    |              |
| Office supplies                         |                    | 500     |    | 500     |    | 11           |
| Total materials and supplies            |                    | 500     |    | 500     |    | 11           |
| Contractual services                    |                    |         |    |         |    |              |
| Conferences training                    |                    | 2,500   |    | 2,500   |    | 445          |
| External support                        |                    | 40,000  |    | 40,000  |    | 22,441       |
| Membership dues                         |                    | 5,000   |    | 5,000   |    | 1,095        |
| Travel and mileage reimbursement        |                    | 375     |    | 375     |    | 64           |
| Printing                                |                    | 17,500  |    | 17,500  |    | 635          |
| Postage                                 |                    | 400     |    | 400     |    | 39           |
| Books and subscriptions                 |                    | 250     |    | 250     |    | _            |
| r · · · · · · · · · · · · · · · · · · · |                    |         |    |         |    |              |
| Total contractual services              |                    | 66,025  |    | 66,025  |    | 24,719       |
| Total expenditures                      |                    | 212,698 |    | 212,698 |    | 117,515      |
| EXCESS (DEFICIENCY) OF REVENUES         |                    |         |    |         |    |              |
| OVER EXPENDITURES                       |                    | 217,302 |    | 217,302 |    | 434,069      |
| OTHER FINANCING SOURCES (USES)          |                    |         |    |         |    |              |
| Transfers in                            |                    | 150,000 |    | 150,000 |    | 150,000      |
|   |                    |         |    |         |    |              |
| Total other financing sources (uses)    |                    | 150,000 |    | 150,000 |    | 150,000      |
| NET CHANGE IN FUND BALANCE              | \$                 | 367,302 | \$ | 367,302 |    | 584,069      |
| FUND BALANCE, JANUARY 1                 |                    |         |    |         |    | 1,193,061    |
| FUND BALANCE, DECEMBER 31               |                    |         |    |         | \$ | 1,777,130    |

# (See independent auditor's report.) - 110 -

# SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL SPECIAL TAX ALLOCATION FUND

|   | Original<br>Budget |           | Final<br>Budget |           | Actual          |
|---|--------------------|-----------|-----------------|-----------|-----------------|
| <b>ECONOMIC AND COMMUNITY DEVELOPMENT</b><br>Contractual services<br>TIF surplus distribution | \$                 | 7,889,787 | \$              | 7,889,787 | \$<br>7,333,650 |
| Other   |                    | -         |                 | 37,749    | 6,802           |
| Total contractual services  |                    | 7,889,787 |                 | 7,927,536 | 7,340,452       |
| Debt service  |                    |           |                 |           |                 |
| Principal retirement  |                    | 1,460,000 |                 | 1,645,000 | 1,645,000       |
| Interest and fiscal charges   |                    | 397,713   |                 | 214,459   | 375,483         |
| Total debt service  |                    | 1,857,713 |                 | 1,859,459 | 2,020,483       |
| TOTAL EXPENDITURES  | \$                 | 9,747,500 | \$              | 9,786,995 | \$<br>9,360,935 |

# SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL MADISON STREET TIF FUND

|   | Original<br>Budget |           |    | Final<br>Budget | Actual        |
|---|--------------------|-----------|----|-----------------|---------------|
| ECONOMIC AND COMMUNITY DEVELOPMENT<br>Current |                    |           |    |                 |               |
| Economic development initiative               | \$                 | 825,000   | \$ | 825,000         | \$<br>449,139 |
| Total current                                 |                    | 825,000   |    | 825,000         | 449,139       |
| Capital outlay                                |                    |           |    |                 |               |
| Capital improvements                          |                    | 6,250,000 |    | 6,937,986       | 367,893       |
| Total capital outlay                          |                    | 6,250,000 |    | 6,937,986       | 367,893       |
| TOTAL EXPENDITURES                            | \$                 | 7,075,000 | \$ | 7,762,986       | \$<br>817,032 |

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL OBLIGATION DEBT SERVICE FUND

|                                       | <br>Original<br>Budget | Final<br>Budget | Actual          |
|---------------------------------------|------------------------|-----------------|-----------------|
| REVENUES                              |                        |                 |                 |
| Taxes                                 |                        |                 |                 |
| Property taxes                        | \$<br>3,933,800        | \$<br>3,933,800 | \$<br>4,203,223 |
| Intergovernmental - library           | 1,069,346              | 1,069,346       | 1,069,346       |
| Miscellaneous                         | 6,500                  | 6,500           | -               |
| Investment income                     | <br>-                  | -               | 10,457          |
| Total revenues                        | <br>5,009,646          | 5,009,646       | 5,283,026       |
| EXPENDITURES                          |                        |                 |                 |
| Debt service                          |                        |                 |                 |
| Principal retirement                  | 3,149,430              | 3,149,430       | 3,149,430       |
| Interest and fiscal charges           | <br>2,498,097          | 2,499,597       | 2,359,602       |
| Total expenditures                    | <br>5,647,527          | 5,649,027       | 5,509,032       |
| EXCESS (DEFICIENCY) OF REVENUES       |                        |                 |                 |
| OVER EXPENDITURES                     | <br>(637,881)          | (639,381)       | (226,006)       |
| <b>OTHER FINANCING SOURCES (USES)</b> |                        |                 |                 |
| Issuance of bonds                     | 3,888,320              | 3,888,320       | _               |
| Payment to escrow agent               | (50,000)               | (50,000)        | _               |
| Transfers in                          | 780,000                | 780,000         | 780,000         |
| Transfers (out)                       | <br>(3,888,320)        | (3,888,320)     | -               |
| Total other financing sources (uses)  | <br>730,000            | 730,000         | 780,000         |
| NET CHANGE IN FUND BALANCE            | \$<br>92,119           | \$<br>90,619    | 553,994         |
| FUND BALANCE, JANUARY 1               |                        |                 | 3,921,252       |
| Prior period adjustment               |                        |                 | (381,523)       |
| FUND BALANCE, JANUARY 1, RESTATED     |                        |                 | 3,539,729       |
| FUND BALANCE, DECEMBER 31             |                        |                 | \$<br>4,093,723 |

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL CAPITAL IMPROVEMENTS FUND

|                           | Origina<br>Budget |       | Final<br>Budget |    | Actual    |
|---------------------------|-------------------|-------|-----------------|----|-----------|
| REVENUES                  |                   |       |                 |    |           |
| Other taxes               | \$ 3,862,4        | 62 \$ | 3,862,462       | \$ | 3,592,495 |
| Charges for services      | 12,0              |       | 12,000          | Ψ  | 7,199     |
| Intergovernmental         | 1,549,2           |       | 1,549,280       |    | 42,016    |
| Investment income         | 2,0               |       | 2,000           |    | 9,431     |
| Miscellaneous             | 1,0               |       | 1,000           |    | 11,585    |
|                           |                   |       | _,              |    | ;e = -    |
| Total revenues            | 5,426,7           | 42    | 5,426,742       |    | 3,662,726 |
| EXPENDITURES              |                   |       |                 |    |           |
| Current                   |                   |       |                 |    |           |
| Highways and streets      |                   |       |                 |    |           |
| Personal services         |                   |       |                 |    |           |
| Salaries                  | 525,0             | 77    | 500,077         |    | 437,773   |
| Fringe benefits           | 174,6             | 63    | 174,663         |    | 145,822   |
| Contractual services      |                   |       |                 |    |           |
| Clothing                  | 2,0               | 00    | 2,000           |    | 310       |
| Conferences and training  | 7,5               | 00    | 7,500           |    | 2,767     |
| External support          | 195,0             | 00    | 310,951         |    | 143,002   |
| Landscape improvements    | 50,0              | 00    | 50,000          |    | 42,257    |
| Legal advertisements      | 3,0               | 00    | 4,200           |    | 3,654     |
| Membership dues           | 2,4               | 45    | 2,445           |    | 340       |
| Office machine service    | 10,3              | 50    | 10,350          |    | 10,281    |
| Office supplies           | 2,0               | 00    | 2,000           |    | 1,722     |
| Operational supplies      | 2,0               | 00    | 2,000           |    | 402       |
| Postage                   | 2,4               | -00   | 3,400           |    | 3,930     |
| Printing                  | 5,5               | 00    | 3,300           |    | 2,696     |
| Project engineering       | 2,017,0           | 00    | 3,292,777       |    | 867,824   |
| Repairs                   | 2                 | 50    | 250             |    | -         |
| Software license updates  | 21,8              | 48    | 21,848          |    | 17,813    |
| Capital outlay            |                   |       |                 |    |           |
| Alley improvements        | 2,700,0           | 00    | 3,049,272       |    | 2,977,363 |
| Bicycle plan improvements | 10,0              | 00    | 13,637          |    | 3,636     |
| Local street construction | 2,793,1           | 26    | 3,218,989       |    | 2,641,579 |
| Micro surfacing           | 300,0             | 00    | 259,591         |    | 251,575   |
| Public art                | 100,0             | 00    | 100,000         |    | -         |
| Sidewalk improvements     | 25,0              | 00    | 25,409          |    | 25,409    |

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued) CAPITAL IMPROVEMENTS FUND

|                                       | Original          | Final       |              |
|---------------------------------------|-------------------|-------------|--------------|
|                                       | Budget            | Budget      | Actual       |
| EXPENDITURES (Continued)              |                   |             |              |
| Capital outlay (Continued)            |                   |             |              |
| Streetscaping                         | \$ 1,405,156 \$   | 1,568,267   | \$ 625,918   |
| Street lighting improvements          | 50,000            | 50,000      | 30,155       |
| Traffic calming improvements          | 30,000            | 30,000      | 13,004       |
| Traffic signals                       | 130,352           | 265,662     | 39,038       |
| Tree replacement                      | 200,000           | 200,000     | 143,496      |
| Viaducts                              | 81,723            | (19,579)    | 31,071       |
| Total expenditures                    | 10,846,390        | 13,149,009  | 8,462,837    |
| EXCESS (DEFICIENCY) OF REVENUES       |                   |             |              |
| OVER EXPENDITURES                     | (5,419,648)       | (7,722,267) | (4,800,111)  |
| <b>OTHER FINANCING SOURCES (USES)</b> |                   |             |              |
| Transfers in                          | 4,224,320         | 4,224,320   | 1,836,000    |
| Transfers (out)                       | (2,564,210)       | (2,564,210) | (2,564,210)  |
| Total other financing sources (uses)  | 1,660,110         | 1,660,110   | (728,210)    |
| NET CHANGE IN FUND BALANCE            | \$ (3,759,538) \$ | (6,062,157) | (5,528,321)  |
| FUND BALANCE, JANUARY 1               |                   |             | 7,014,218    |
| FUND BALANCE, DECEMBER 31             |                   |             | \$ 1,485,897 |

### NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

The Foreign Fire Insurance Fund is used to account for a restricted tax on insurance premiums assessed on insurance companies located outside of the State of Illinois that provide coverage to homes and businesses within the Village.

The Rescorp Development Acquisition Fund is used to account for Community Development Block Grant non-interest bearing loans issued to the Oak Park Residence Corporation to promote economic and racial diversity

The Community Development Loan Fund accounts for revenues and expenses of programs which provide rehabilitation loans to not-for-profit housing agencies and grants to qualified residents.

The State RICO Fund is used to account for restricted revenues from the State of Illinois related to the seizure of illegal drug assets by the Oak Park Police Department.

The Federal RICO Fund is used to account for restricted revenues from the U.S. Government related to the seizure of illegal drug assets by the Oak Park Police Department.

The Motor Fuel Tax Fund is used to account for street maintenance and improvements financed by the Village's restricted share of state gasoline taxes. All projects require the advance approval of the Illinois Department of Transportation.

The Emergency Solutions Grant Fund is used to account for the receipt and disbursement of restricted Emergency Solutions Grant Funds among village funded projects.

The Special Service Area #1 Fund is used to account for the operation of this special restricted taxing district located within Downtown Oak Park.

### NONMAJOR GOVERNMENTAL FUNDS (Continued)

### **SPECIAL REVENUE FUNDS (Continued)**

The Community Development Block Grant Fund is used to account for the receipt and disbursement of restricted Community Development Block Grant Funds among village funded projects, its partner social service and development agencies and administrative overhead costs. Funds are received from the U.S. Department of Housing and Urban Development.

The Special Service Area #7 Fund is used to account for the special service area construction of streetscape improvements.

The Cook County Lead Hazard Reduction Fund is used to account for the receipt and disbursement of the lead hazard reduction program, which is limited to single family homes within a residential building. Qualifying units must be owned by low income homeowners and be occupied by at least one pregnant woman or by at least one child six years or younger who has tested positive for lead in the blood. Lead controls include lead abatement or mitigation, lead risk assessments, occupant relocation and clearance testing

The Special Service Area #8 Fund is used to account for the special service area construction of streetscape improvements.

The Grants Fund is used to account for restricted grant revenues and expenditures of the Village's grant awards.

### CAPITAL PROJECTS FUNDS

The Capital Building Improvements Fund is used to account for the revenues, expenditures and disbursement of operating transfers assigned for improvements to village facilities not funded by Enterprise Funds.

The Equipment Replacement Fund is used to account for the receipts of operating transfers assigned for replacement of village equipment such as furniture, data processing equipment and other capital equipment not funded by Enterprise Funds.

The Fleet Replacement Fund is used to account for the receipts of operating transfers assigned for replacement of village vehicles not funded by Enterprise Funds.

The South Harlem Redevelopment Fund is used to account for revenues and expenditures assigned for improvements to the South Harlem site in Oak Park.

#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

December 31, 2018

|   | Nonmajor<br>Special<br>Revenue |           | Nonmajor<br>Capital<br>Projects |           | Total           |
|---|--------------------------------|-----------|---------------------------------|-----------|-----------------|
| ASSETS  |                                |           |                                 |           |                 |
| Cash and investments  | \$                             | 2,403,698 | \$                              | 3,636,881 | \$<br>6,040,579 |
| Receivables   |                                |           |                                 |           |                 |
| Property taxes  |                                | 43,586    |                                 | -         | 43,586          |
| Grants  |                                | 19,319    |                                 | -         | 19,319          |
| Notes   |                                | 3,029,769 |                                 | -         | 3,029,769       |
| Interest  |                                | 492       |                                 | -         | 492             |
| Other   |                                | -         |                                 | 14,000    | 14,000          |
| Due from other governments                                      |                                | 397,023   |                                 | _         | 397,023         |
| TOTAL ASSETS  | \$                             | 5,893,887 | \$                              | 3,650,881 | \$<br>9,544,768 |
| LIABILITIES, DEFERRED INFLOWS OF<br>RESOURCES AND FUND BALANCES |                                |           |                                 |           |                 |
| LIABILITIES   |                                |           |                                 |           |                 |
| Accounts payable  | \$                             | 150,439   | \$                              | 455,368   | \$<br>605,807   |
| Due to other funds  |                                | 235,257   |                                 | -         | 235,257         |
| Unearned revenues   |                                | 3,190,659 |                                 | -         | 3,190,659       |
| Total liabilities   |                                | 3,576,355 |                                 | 455,368   | 4,031,723       |
| DEFERRED INFLOWS OF RESOURCES                                   |                                |           |                                 |           |                 |
| Deferred property taxes   |                                | 38,625    |                                 | -         | 38,625          |
| Total deferred inflows of resources                             |                                | 38,625    |                                 | -         | 38,625          |
| Total liabilities and deferred inflows of resources             |                                | 3,614,980 |                                 | 455,368   | 4,070,348       |
| FUND BALANCES   |                                |           |                                 |           |                 |
| Restricted  |                                |           |                                 |           |                 |
| Public safety   |                                | 821,378   |                                 | -         | 821,378         |
| Highways and streets  |                                | 342,643   |                                 | -         | 342,643         |
| Economic and community development                              |                                | 1,133,677 |                                 | -         | 1,133,677       |
| Unrestricted  |                                |           |                                 |           |                 |
| Assigned  |                                |           |                                 |           |                 |
| Capital acquisition   |                                | -         |                                 | 3,195,513 | 3,195,513       |
| Unassigned (deficit)  |                                | (18,791)  |                                 | -         | (18,791)        |
| Total fund balances   |                                | 2,278,907 |                                 | 3,195,513 | 5,474,420       |
| TOTAL LIABILITIES, DEFERRED INFLOWS                             |                                |           |                                 |           |                 |
| OF RESOURCES AND FUND BALANCES                                  | \$                             | 5,893,887 | \$                              | 3,650,881 | \$<br>9,544,768 |

(See independent auditor's report.) - 116 -

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

|  | Sp   | major<br>ecial<br>⁄enue |    | Vonmajor<br>Capital<br>Projects |    | Total       |
|--|------|-------------------------|----|---------------------------------|----|-------------|
| REVENUES   |      |                         |    |                                 |    |             |
| Property taxes                                       | \$   | 784,786                 | \$ | _                               | \$ | 784,786     |
| Intergovernmental                                    |      | 820,747                 | Ψ  | -                               | Ψ  | 3,820,747   |
| Investment income                                    | 5,   | 23,929                  |    | -                               |    | 23,929      |
| Miscellaneous  |      | 3,821                   |    | _                               |    | 3,821       |
|  |      | - ) -                   |    |                                 |    | - 7 -       |
| Total revenues                                       | 4,   | 633,283                 |    | -                               |    | 4,633,283   |
| EXPENDITURES   |      |                         |    |                                 |    |             |
| Current  |      |                         |    |                                 |    |             |
| Public safety  |      | 82,253                  |    | -                               |    | 82,253      |
| Health   |      | 221,448                 |    | -                               |    | 221,448     |
| Highways and streets                                 |      | 30                      |    | -                               |    | 30          |
| Economic and community development                   | 2,   | 512,172                 |    | 313,071                         |    | 2,825,243   |
| Capital outlay                                       |      | -                       |    | 1,443,572                       |    | 1,443,572   |
| Debt service   |      |                         |    |                                 |    |             |
| Principal  |      | -                       |    | 240,165                         |    | 240,165     |
| Interest   |      | -                       |    | 25,736                          |    | 25,736      |
| Total expenditures                                   | 2,   | 815,903                 |    | 2,022,544                       |    | 4,838,447   |
| EXCESS (DEFICIENCY) OF REVENUES<br>OVER DEFICIENCIES | 1,   | 817,380                 |    | (2,022,544)                     |    | (205,164)   |
| OTHER FINANCING SOURCES (USES)                       |      |                         |    |                                 |    |             |
| Transfers in   |      | 786,346                 |    | 3,372,413                       |    | 4,158,759   |
| Transfers (out)                                      |      | 526,000)                |    | -                               |    | (1,526,000) |
| Proceeds from sale of capital assets                 | ( )  | 18,506                  |    | -                               |    | 18,506      |
| Total other financing sources (uses)                 | (    | 721,148)                |    | 3,372,413                       |    | 2,651,265   |
| NET CHANGE IN FUND BALANCES                          | 1,   | 096,232                 |    | 1,349,869                       |    | 2,446,101   |
| FUND BALANCES, JANUARY 1                             | 1,   | 185,875                 |    | 1,845,644                       |    | 3,031,519   |
| Prior period adjustment                              |      | (3,200)                 |    | -                               |    | (3,200)     |
| FUND BALANCES, JANUARY 1, RESTATED                   | 1,   | 182,675                 |    | 1,845,644                       |    | 3,028,319   |
| FUND BALANCES, DECEMBER 31                           | \$2, | 278,907                 | \$ | 3,195,513                       | \$ | 5,474,420   |

#### COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS

December 31, 2018

|   |    |         | Community<br>Development<br>Loan |                 | State<br>RICO | ]      | Federal<br>RICO |         |
|---|----|---------|----------------------------------|-----------------|---------------|--------|-----------------|---------|
| ASSETS  |    |         |                                  |                 |               |        |                 |         |
| Cash and investments  | \$ | 283,301 | \$<br>-                          | \$<br>229,954   | \$            | 57,823 | \$              | 480,847 |
| Receivables   |    |         |                                  |                 |               |        |                 |         |
| Property taxes  |    | -       | -                                | -               |               | -      |                 | -       |
| Grants  |    | -       | -                                | -               |               | -      |                 | -       |
| Notes   |    | -       | 1,962,460                        | 1,017,309       |               | -      |                 | -       |
| Interest  |    | 21      | -                                | -               |               | -      |                 | 290     |
| Due from other governments  |    | -       | <br>-                            | <br>-           |               | -      |                 | -       |
| TOTAL ASSETS  | \$ | 283,322 | \$<br>1,962,460                  | \$<br>1,247,263 | \$            | 57,823 | \$              | 481,137 |
| LIABILITIES, DEFERRED INFLOWS<br>OF RESOURCES AND FUND BALANCES       |    |         |                                  |                 |               |        |                 |         |
| LIABILITIES   |    |         |                                  |                 |               |        |                 |         |
| Accounts payable  | \$ | 809     | \$<br>-                          | \$<br>31,764    | \$            | 95     | \$              | -       |
| Due to other funds  |    | -       | -                                | -               |               | -      |                 | -       |
| Unearned revenues   |    | -       | 1,962,460                        | 1,204,017       |               | -      |                 | -       |
| Total liabilities   |    | 809     | 1,962,460                        | 1,235,781       |               | 95     |                 | -       |
| <b>DEFERRED INFLOWS OF RESOURCES</b><br>Unavailable property taxes    |    | -       | -                                | -               |               | _      |                 | -       |
| Total deferred inflows of resources                                   |    | -       | -                                | -               |               | -      |                 | -       |
| Total liabilities and deferred inflows of resources                   |    | 809     | 1,962,460                        | 1,235,781       |               | 95     |                 | -       |
| FUND BALANCES   |    |         |                                  |                 |               |        |                 |         |
| Restricted  |    |         |                                  |                 |               |        |                 | 101 :   |
| Public safety   |    | 282,513 | -                                | -               |               | 57,728 |                 | 481,137 |
| Highways and streets  |    | -       | -                                | -               |               | -      |                 | -       |
| Economic and community development                                    |    | -       | -                                | 11,482          |               | -      |                 | -       |
| Unassigned  |    | -       | -                                | -               |               | -      |                 | -       |
| Total fund balances (deficit)   |    | 282,513 | -                                | 11,482          |               | 57,728 |                 | 481,137 |
| TOTAL LIABILITIES, DEFERRED INFLOWS<br>OF RESOURCES AND FUND BALANCES | \$ | 283,322 | \$<br>1,962,460                  | \$<br>1,247,263 | \$            | 57,823 | \$              | 481,137 |

| Motor<br>Fuel Tax | Cmergency<br>Solutions<br>Grant | Special<br>Service<br>Area #1 | De | ommunity<br>velopment<br>ock Grant | Special<br>Service<br>Area #7 |    | ook County<br>Lead<br>azard Red |    | Special<br>Service<br>Area #8 |    | Grants      | Total           |
|-------------------|---------------------------------|-------------------------------|----|------------------------------------|-------------------------------|----|---------------------------------|----|-------------------------------|----|-------------|-----------------|
|                   |                                 |                               |    |                                    |                               |    |                                 |    |                               |    |             |                 |
| \$<br>229,888     | \$<br>-                         | \$<br>1,088,050               | \$ | -                                  | \$<br>29,185                  | \$ | 4,650                           | \$ | -                             | \$ | -           | \$<br>2,403,698 |
| -                 | -                               | 30,711                        |    | -                                  | 7,725                         |    | -                               |    | 5,150                         |    | -           | 43,586          |
| -                 | 19,319                          | -                             |    | -                                  | -                             |    | -                               |    | -                             |    | -           | 19,319          |
| -                 | -                               | -                             |    | 50,000                             | -                             |    | -                               |    | -                             |    | -           | 3,029,769       |
| 78<br>112,677     | -                               | 103                           |    | -<br>197,539                       | -                             |    | -                               |    | -                             |    | -<br>86,807 | 492<br>397,023  |
| 112,077           | -                               | -                             |    | 197,339                            | -                             |    | -                               |    | -                             |    | 80,807      | 397,023         |
| \$<br>342,643     | \$<br>19,319                    | \$<br>1,118,864               | \$ | 247,539                            | \$<br>36,910                  | \$ | 4,650                           | \$ | 5,150                         | \$ | 86,807      | \$<br>5,893,887 |
|                   |                                 |                               |    |                                    |                               |    |                                 |    |                               |    |             |                 |
| \$<br>-           | \$<br>16,976                    | \$<br>-                       | \$ | 97,625                             | \$<br>104                     | \$ | 1,450                           | \$ | -                             | \$ | 1,616       | \$<br>150,439   |
| -                 | 2,343                           | -                             |    | 168,705                            | -                             |    | -                               |    | -                             |    | 64,209      | 235,257         |
| -                 | -                               | -                             |    | -                                  | -                             |    | 3,200                           |    | -                             |    | 20,982      | 3,190,659       |
| -                 | 19,319                          | -                             |    | 266,330                            | 104                           |    | 4,650                           |    | -                             |    | 86,807      | 3,576,355       |
|                   |                                 |                               |    |                                    |                               |    |                                 |    |                               |    |             |                 |
| -                 | -                               | 25,750                        |    | -                                  | 7,725                         |    | -                               |    | 5,150                         |    | -           | 38,625          |
| -                 | -                               | 25,750                        |    | -                                  | 7,725                         |    | -                               |    | 5,150                         |    | -           | 38,625          |
| -                 | <br>19,319                      | 25,750                        |    | 266,330                            | 7,829                         |    | 4,650                           |    | 5,150                         |    | 86,807      | 3,614,980       |
| _                 |                                 |                               |    |                                    | _                             |    |                                 |    |                               |    |             | 821,378         |
| -<br>342,643      | -                               | -                             |    | -                                  | -                             |    | -                               |    | -                             |    | -           | 342,643         |
| -                 | -                               | 1,093,114                     |    | -                                  | 29,081                        |    | -                               |    | -                             |    | -           | 1,133,677       |
| -                 | -                               | -                             |    | (18,791)                           | -                             |    | -                               |    | -                             |    | -           | (18,791)        |
| 342,643           | <br>-                           | 1,093,114                     |    | (18,791)                           | 29,081                        |    | -                               |    | _                             |    | -           | 2,278,907       |
| \$<br>342,643     | \$<br>19 319                    | \$<br>1,118,864               | \$ | 247,539                            | \$<br>36,910                  | ¢  | 4,650                           | ¢  | 5,150                         | ¢  | 86,807      | \$<br>5,893,887 |

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS

|  | Foreign<br>Fire<br>Insurance | Rescorp<br>Development<br>Acquisition | Community<br>Development<br>Loan | State<br>RICO |
|--|------------------------------|---------------------------------------|----------------------------------|---------------|
| REVENUES                                     |                              |                                       |                                  |               |
| Property taxes                               | \$ -                         | \$ -                                  | \$ - \$                          | -             |
| Intergovernmental                            | 102,592                      | -                                     | -                                | 486           |
| Investment income                            | 21                           | -                                     | 7,750                            | -             |
| Miscellaneous                                |                              | -                                     | 3,821                            | -             |
| Total revenues                               | 102,613                      | _                                     | 11,571                           | 486           |
| EXPENDITURES                                 |                              |                                       |                                  |               |
| Current                                      |                              |                                       |                                  |               |
| Public safety                                | 47,734                       | -                                     | -                                | 95            |
| Highways and streets                         | -                            | -                                     | -                                | -             |
| Health                                       | -                            | -                                     | -                                | -             |
| Economic and community development           | -                            | -                                     | 89                               | -             |
| Capital outlay                               |                              | -                                     | -                                | -             |
| Total expenditures                           | 47,734                       | -                                     | 89                               | 95            |
| EXCESS (DEFICIENCY) OF REVENUES              |                              |                                       |                                  |               |
| OVER EXPENDITURES                            | 54,879                       | -                                     | 11,482                           | 391           |
| OTHER FINANCING SOURCES (USES)               |                              |                                       |                                  |               |
| Transfers in                                 | -                            | -                                     | -                                | -             |
| Transfers (out)                              | -                            | -                                     | -                                | -             |
| Proceeds from sale of capital assets         | -                            | -                                     | -                                | 10,600        |
| Total other financing sources (uses)         |                              | -                                     | -                                | 10,600        |
| NET CHANGE IN FUND BALANCES                  | 54,879                       | -                                     | 11,482                           | 10,991        |
| FUND BALANCES (DEFICIT), JANUARY 1           | 227,634                      | -                                     | -                                | 46,737        |
| Prior period adjustment                      |                              | -                                     | -                                |               |
| FUND BALANCES (DEFICIT), JANUARY 1, RESTATED | 227,634                      | -                                     | -                                | 46,737        |
| FUND BALANCES (DEFICIT), DECEMBER 31         | \$ 282,513                   | \$-                                   | \$ 11,482 \$                     | 57,728        |

| <br>Federal<br>RICO         | Motor<br>Fuel Tax           | Emergency<br>Solutions<br>Grant | Special<br>Service<br>Area #1 | Community<br>Development<br>Block Grant | Special<br>Service<br>Area #7 | Cook County<br>Lead<br>Hazard Red | Grants                      | Total                             |
|-----------------------------|-----------------------------|---------------------------------|-------------------------------|---|-------------------------------|-----------------------------------|-----------------------------|-----------------------------------|
| \$<br>-<br>328,646<br>290   | \$ -<br>1,327,852<br>11,282 | \$<br>126,606<br>-              | \$ 777,115<br>-<br>4,586      | 1,685,329                               | \$ 7,671<br>-<br>-            | -                                 | \$ <u>-</u><br>249,236<br>- | \$ 784,786<br>3,820,747<br>23,929 |
| <br>-<br>328,936            | - 1,339,134                 | - 126,606                       | - 781,701                     | -<br>1,685,329                          | 7,671                         | -                                 | - 249,236                   | 3,821<br>4,633,283                |
| 6,636<br>-                  | - 30                        | -                               | -                             | -                                       | -                             | -                                 | 27,788                      | 82,253<br>30<br>221,448           |
| <br>-                       | -                           | 126,606                         | 700,044                       | 1,685,329                               | -<br>104<br>-                 | -                                 | 221,448                     | 2,512,172                         |
| <br>6,636                   | 30                          | 126,606                         | 700,044                       | 1,685,329                               | 104                           | -                                 | 249,236                     | 2,815,903                         |
| <br>322,300                 | 1,339,104                   |                                 | 81,657                        |   | 7,567                         |                                   |                             | 1,817,380                         |
| <br>-<br>(190,000)<br>7,906 | -<br>(1,336,000)<br>-       | -<br>-                          | 786,346<br>-<br>-             | -<br>-                                  | -<br>-                        | -<br>-                            | -<br>-                      | 786,346<br>(1,526,000)<br>18,506  |
| <br>(182,094)               | (1,336,000)                 | -                               | 786,346                       | -                                       | -                             | -                                 | -                           | (721,148)                         |
| <br>140,206                 | 3,104                       | -                               | 868,003                       | -                                       | 7,567                         | -                                 | -                           | 1,096,232                         |
| 340,931                     | 339,539                     | -                               | 225,111                       | (18,791)                                | 21,514                        | 3,200                             | -                           | 1,185,875                         |
| <br>-                       | -                           | -                               | -                             | -                                       | -                             | (3,200)                           | -                           | (3,200)                           |
| <br>340,931                 | 339,539                     | -                               | 225,111                       | (18,791)                                | 21,514                        | -                                 | -                           | 1,182,675                         |
| \$<br>481,137               | \$ 342,643                  | \$ -                            | \$ 1,093,114                  | \$ (18,791)                             | \$ 29,081                     | \$ -                              | \$ -                        | \$ 2,278,907                      |

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOREIGN FIRE INSURANCE FUND

|                            | ginal and<br>al Budget | Actual        |
|----------------------------|------------------------|---------------|
| REVENUES                   |                        |               |
| Intergovernmental          |                        |               |
| Annual allotment           | \$<br>95,000           | \$<br>102,592 |
| Investment income          | <br>-                  | 21            |
| Total revenues             | <br>95,000             | 102,613       |
| EXPENDITURES               |                        |               |
| Public safety              |                        |               |
| Contractual services       |                        |               |
| Cable television           | 12,000                 | 5,883         |
| General contractual        | 10,000                 | 6,495         |
| Capital outlay             |                        |               |
| Equipment                  | <br>100,000            | 35,356        |
| Total expenditures         | <br>122,000            | 47,734        |
| NET CHANGE IN FUND BALANCE | \$<br>(27,000)         | \$<br>54,879  |
| FUND BALANCE, JANUARY 1    |                        | 227,634       |
| FUND BALANCE, DECEMBER 31  | :                      | \$<br>282,513 |

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL COMMUNITY DEVELOPMENT LOAN FUND

|                                    | <br>ginal and<br>al Budget |    | Actual |
|------------------------------------|----------------------------|----|--------|
| REVENUES                           |                            |    |        |
| Investment income                  | \$<br>-                    | \$ | 7,750  |
| Miscellaneous                      | 175,000                    |    | 3,821  |
| Total revenues                     | <br>175,000                |    | 11,571 |
| EXPENDITURES                       |                            |    |        |
| Economic and community development |                            |    |        |
| Contractual services               | -                          |    | 89     |
| Capital outlay                     | <br>175,000                |    | -      |
| Total expenditures                 | <br>175,000                |    | 89     |
| NET CHANGE IN FUND BALANCE         | \$<br>_                    | :  | 11,482 |
| FUND BALANCE, JANUARY 1            |                            |    | _      |
| FUND BALANCE, DECEMBER 31          |                            | \$ | 11,482 |

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FEDERAL RICO FUND

|                                       |      | iginal<br>ıdget | Final<br>Budget |    | Actual    |
|---------------------------------------|------|-----------------|-----------------|----|-----------|
| REVENUES                              |      |                 |                 |    |           |
| Intergovernmental                     |      |                 |                 |    |           |
| Seized assets                         | \$   | 150,000         | \$<br>150,000   | \$ | 328,646   |
| Investment income                     |      | -               | -               |    | 290       |
| Total revenues                        |      | 150,000         | 150,000         |    | 328,936   |
| EXPENDITURES                          |      |                 |                 |    |           |
| Public safety                         |      |                 |                 |    |           |
| Materials and supplies                |      |                 |                 |    |           |
| Operational supplies                  |      | -               | 5,800           |    | 1,824     |
| Contractual services                  |      |                 |                 |    |           |
| Employee physicals                    |      | -               | 4,500           |    | 3,840     |
| Reimbursements                        |      | -               | -               |    | 972       |
| Total expenditures                    |      | -               | 10,300          |    | 6,636     |
| EXCESS (DEFICIENCY) OF REVENUES       |      |                 |                 |    |           |
| OVER EXPENDITURES                     |      | 150,000         | 139,700         |    | 322,300   |
| <b>OTHER FINANCING SOURCES (USES)</b> |      |                 |                 |    |           |
| Transfers (out)                       | (    | 300,000)        | (300,000)       |    | (190,000) |
| Proceeds from sale of capital assets  |      | 15,000          | 15,000          |    | 7,906     |
| Total other financing sources (uses)  | (2   | 285,000)        | (285,000)       |    | (182,094) |
| NET CHANGE IN FUND BALANCE            | \$ ( | 135,000)        | \$<br>(145,300) | 1  | 140,206   |
| FUND BALANCE, JANUARY 1               |      |                 |                 |    | 340,931   |
| FUND BALANCE, DECEMBER 31             |      |                 |                 | \$ | 481,137   |

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL MOTOR FUEL TAX FUND

|                                       | Original and<br>Final Budget | Actual       |
|---------------------------------------|------------------------------|--------------|
| REVENUES                              |                              |              |
| Intergovernmental                     |                              |              |
| Motor fuel tax allotments             | \$ 1,336,000                 | \$ 1,327,852 |
| Investment income                     |                              | 11,282       |
| Total revenues                        | 1,336,000                    | 1,339,134    |
| EXPENDITURES                          |                              |              |
| Highways and streets                  |                              |              |
| Contractual services                  |                              | 30           |
| Total expenditures                    |                              | 30           |
| EXCESS (DEFICIENCY) OF REVENUES       |                              |              |
| OVER EXPENDITURES                     | 1,336,000                    | 1,339,104    |
| <b>OTHER FINANCING SOURCES (USES)</b> |                              |              |
| Transfers (out)                       | (1,336,000)                  | (1,336,000)  |
| Total other financing sources (uses)  | (1,336,000)                  | (1,336,000)  |
| NET CHANGE IN FUND BALANCE            | \$-                          | 3,104        |
| FUND BALANCE, JANUARY 1               |                              | 339,539      |
| FUND BALANCE, DECEMBER 31             |                              | \$ 342,643   |

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL EMERGENCY SOLUTIONS GRANT FUND

|  | ginal and<br>al Budget | Actual |         |  |
|--|------------------------|--------|---------|--|
| REVENUES   |                        |        |         |  |
| Intergovernmental  |                        |        |         |  |
| Grant revenue  | \$<br>136,947          | \$     | 126,606 |  |
| Total revenues   | <br>136,947            |        | 126,606 |  |
| EXPENDITURES<br>Economic and community development<br>Community services | 136,947                |        | 126,606 |  |
| Total expenditures   | <br>136,947            |        | 126,606 |  |
| NET CHANGE IN FUND BALANCE   | \$<br>                 | :      | -       |  |
| FUND BALANCE, JANUARY 1  |                        |        | _       |  |
| FUND BALANCE, DECEMBER 31  |                        | \$     |         |  |

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL SPECIAL SERVICE AREA #1 FUND

|                                    |    | iginal and<br>1al Budget |    | Actual    |
|------------------------------------|----|--------------------------|----|-----------|
| REVENUES                           |    |                          |    |           |
| Taxes                              |    |                          |    |           |
| Property taxes                     | \$ | 402,000                  | \$ | 777,115   |
| Investment income                  |    | 650                      |    | 4,586     |
| Total revenues                     |    | 402,650                  |    | 781,701   |
| EXPENDITURES                       |    |                          |    |           |
| Economic and community development |    |                          |    |           |
| Contractual services               |    |                          |    |           |
| Public contributions               | 1  | 700,000                  |    | 700,044   |
| Total expenditures                 |    | 700,000                  |    | 700,044   |
| EXCESS (DEFICIENCY) OF REVENUES    |    |                          |    |           |
| OVER EXPENDITURES                  |    | (297,350)                |    | 81,657    |
| OTHER FINANCING SOURCES            |    |                          |    |           |
| Transfers in                       |    | 355,000                  |    | 786,346   |
| NET CHANGE IN FUND BALANCE         | \$ | 57,650                   | 1  | 868,003   |
| FUND BALANCE JANUARY 1             |    |                          |    | 225,111   |
| FUND BALANCE, DECEMBER 31          |    |                          | \$ | 1,093,114 |

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL COMMUNITY DEVELOPMENT BLOCK GRANT FUND

|  | <br>Original<br>Budget   | Final<br>Budget      | Actual               |
|--|--------------------------|----------------------|----------------------|
| <b>REVENUES</b>  |                          |                      |                      |
| Intergovernmental<br>Grant - CDBG  | \$<br>1,968,787          | \$<br>1,968,787      | \$<br>1,685,329      |
| Total revenues   | <br>1,968,787            | 1,968,787            | 1,685,329            |
| <b>EXPENDITURES</b><br>Economic and community development<br>Personal services<br>Community programs | <br>1,702,437<br>266,350 | 1,846,875<br>323,173 | 1,484,831<br>200,498 |
| Total expenditures   | <br>1,968,787            | 2,170,048            | 1,685,329            |
| NET CHANGE IN FUND BALANCE   | \$<br>_                  | \$<br>(201,261)      | -                    |
| FUND BALANCE (DEFICIT), JANUARY 1  |                          |                      | (18,791)             |
| FUND BALANCE (DEFICIT),<br>DECEMBER 31   |                          |                      | \$<br>(18,791)       |

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL SPECIAL SERVICE AREA #7 FUND

|                                    | riginal<br>udget | Final<br>Budget | Actual       |  |  |
|------------------------------------|------------------|-----------------|--------------|--|--|
| REVENUES                           |                  |                 |              |  |  |
| Intergovernmental                  |                  |                 |              |  |  |
| Property taxes                     | \$<br>7,500 \$   | 7,500           | \$<br>7,671  |  |  |
| Total revenues                     | <br>_            | _               | 7,671        |  |  |
| EXPENDITURES                       |                  |                 |              |  |  |
| Economic and community development |                  |                 |              |  |  |
| Contractual services               | -                | -               | 104          |  |  |
| Capital outlay                     | 7,500            | 7,500           | -            |  |  |
| Total expenditures                 | <br>7,500        | 7,500           | 104          |  |  |
| NET CHANGE IN FUND BALANCE         | \$<br>(7,500) \$ | (7,500)         | 7,567        |  |  |
| FUND BALANCE, JANUARY 1            |                  |                 | 21,514       |  |  |
| FUND BALANCE, DECEMBER 31          |                  |                 | \$<br>29,081 |  |  |

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL COOK COUNTY LEAD HAZARD REDUCTION FUND

|  |    | Original<br>Budget | Final<br>Budget |    | Actual   |
|--|----|--------------------|-----------------|----|----------|
| REVENUES   |    |                    |                 |    |          |
| Miscellaneous                                      | \$ | 80,000             | \$<br>80,000    | \$ |          |
| Total revenues                                     |    | 80,000             | 80,000          |    |          |
| EXPENDITURES<br>Economic and community development |    |                    |                 |    |          |
| Contractual services                               |    | 80,000             | 80,000          |    | -        |
| Total expenditures                                 |    | 80,000             | 80,000          |    | <u> </u> |
| NET CHANGE IN FUND BALANCE                         | \$ | -                  | \$<br>-         | =  |          |
| FUND BALANCE, JANUARY 1                            |    |                    |                 |    | 3,200    |
| Prior period adjustment                            |    |                    |                 |    | (3,200)  |
| FUND BALANCE, JANUARY 1, RESTATEI                  | )  |                    |                 |    | -        |
| FUND BALANCE, DECEMBER 31                          |    |                    |                 | \$ | -        |

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GRANTS FUND

|                            | Original<br>Budget |         |    | Final<br>Budget |    | Actual  |
|----------------------------|--------------------|---------|----|-----------------|----|---------|
| REVENUES                   |                    |         |    |                 |    |         |
| Intergovernmental          |                    |         |    |                 |    |         |
| Grant revenue              | \$                 | 321,074 | \$ | 321,074         | \$ | 249,236 |
| Total revenues             |                    | 321,074 |    | 321,074         |    | 249,236 |
| EXPENDITURES               |                    |         |    |                 |    |         |
| Public safety              |                    |         |    |                 |    |         |
| Personal services          |                    | -       |    | 15,000          |    | 16,511  |
| Contractual services       |                    | -       |    | -               |    | 4,052   |
| Materials and supplies     |                    | 7,500   |    | 7,500           |    | 7,225   |
| Health                     |                    |         |    |                 |    |         |
| Personal services          |                    | 227,533 |    | 270,123         |    | 169,941 |
| Fringe benefits            |                    | 9,381   |    | 9,381           |    | 4,898   |
| Materials and supplies     |                    | 8,874   |    | 8,966           |    | 3,863   |
| Contractual services       |                    | 67,786  |    | 64,750          |    | 42,746  |
| Total expenditures         |                    | 321,074 |    | 375,720         |    | 249,236 |
| NET CHANGE IN FUND BALANCE | \$                 | _       | \$ | (54,646)        | :  | -       |
| FUND BALANCE, JANUARY 1    |                    |         |    |                 |    | -       |
| FUND BALANCE, DECEMBER 31  |                    |         |    |                 | \$ | -       |

### SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL COMMUNITY DEVELOPMENT BLOCK GRANT FUND

|   | Original Final<br>Budget Budget |           |    |           | Actual |           |  |
|---|---------------------------------|-----------|----|-----------|--------|-----------|--|
| ECONOMIC AND COMMUNITY DEVELOPMENT                    |                                 |           |    |           |        |           |  |
| Community programs                                    |                                 |           |    |           |        |           |  |
| Personal services                                     |                                 |           |    |           |        |           |  |
| Village administration                                | \$                              | 630,922   | \$ | 750,922   | \$     | 519,185   |  |
| Contractual services                                  |                                 |           |    |           |        |           |  |
| Section 108 Underwriting Consultation                 |                                 | -         |    | 56,823    |        | 4,200     |  |
| SFR/SRR project implementation                        |                                 | 85,000    |    | 85,000    |        | 89,327    |  |
| Small rental rehab                                    |                                 | 90,000    |    | 90,000    |        | 39,810    |  |
| UCP Seguin Services Facility Improvements             |                                 | 20,300    |    | 20,300    |        | 20,300    |  |
| VOP Neighborhood Services Property Maintenance        |                                 | 71,050    |    | 71,050    |        | 46,862    |  |
| VOP Public Works Infrastructure Streets and Sidewalks |                                 | 900,000   |    | 905,688   |        | 794,131   |  |
| VOP Public Works Infrastructure Alleys                |                                 | 171,515   |    | 190,265   |        | 171,515   |  |
| TOTAL EXPENDITURES                                    | \$                              | 1,968,787 | \$ | 2,170,048 | \$     | 1,685,330 |  |

#### COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS

#### December 31, 2018

|                                     | Capital<br>Building Equipment<br>Improvements Replacemen |         |    |           | R  | Fleet<br>eplacement | Total           |
|-------------------------------------|--|---------|----|-----------|----|---------------------|-----------------|
| ASSETS                              |  |         |    |           |    |                     |                 |
| Cash and investments<br>Receivables | \$   | 628,581 | \$ | 1,743,209 | \$ | 1,265,091           | \$<br>3,636,881 |
| Other                               |  | -       |    | -         |    | 14,000              | 14,000          |
| TOTAL ASSETS                        | \$   | 628,581 | \$ | 1,743,209 | \$ | 1,279,091           | \$<br>3,650,881 |
| LIABILITIES AND FUND BALANCES       |  |         |    |           |    |                     |                 |
| LIABILITIES                         |  |         |    |           |    |                     |                 |
| Accounts payable                    | \$   | 74,698  | \$ | 205       | \$ | 380,465             | \$<br>455,368   |
| Total liabilities                   |  | 74,698  |    | 205       |    | 380,465             | 455,368         |
| FUND BALANCES<br>Unrestricted       |  |         |    |           |    |                     |                 |
| Assigned<br>Capital acquisition     |  | 553,883 |    | 1,743,004 |    | 898,626             | 3,195,513       |
| Cupital acquisition                 |  | 555,005 |    | 1,7-5,00- |    | 070,020             | 5,175,515       |
| Total fund balances                 |  | 553,883 |    | 1,743,004 |    | 898,626             | 3,195,513       |
| TOTAL LIABILITIES AND FUND BALANCES | \$   | 628,581 | \$ | 1,743,209 | \$ | 1,279,091           | \$<br>3,650,881 |

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS

|  | В  | Capital<br>Building Equipment<br>provements Replacement |    |           |    |             | h Harlem<br>velopment | Total     |             |
|--|----|---|----|-----------|----|-------------|-----------------------|-----------|-------------|
| REVENUES   |    |   |    |           |    |             |                       |           |             |
| None   | \$ | -   | \$ | -         | \$ | -           | \$                    | - \$      | -           |
| Total revenues                                       |    | -   |    | -         |    | -           |                       | -         |             |
| EXPENDITURES<br>Current                              |    |   |    |           |    |             |                       |           |             |
| Economic and community development                   |    | 260,647   |    | -         |    | -           |                       | 52,424    | 313,071     |
| Capital outlay                                       |    | -   |    | 327,761   |    | 1,115,811   |                       | -         | 1,443,572   |
| Debt service   |    |   |    |           |    | -,,         |                       |           | _,,         |
| Principal  |    | -   |    | -         |    | 240,165     |                       | -         | 240,165     |
| Interest   |    | -   |    | -         |    | 25,736      |                       | -         | 25,736      |
| Total expenditures                                   |    | 260,647   |    | 327,761   |    | 1,381,712   |                       | 52,424    | 2,022,544   |
| EXCESS (DEFICIENCY) OF REVENUES<br>OVER EXPENDITURES |    | (260,647)   |    | (327,761) |    | (1,381,712) |                       | (52,424)  | (2,022,544) |
| OTHER FINANCING SOURCES (USES)<br>Transfers in       |    | 567,250   |    | 743,057   |    | 1,443,903   |                       | 618,203   | 3,372,413   |
| Total other financing sources (uses)                 |    | 567,250   |    | 743,057   |    | 1,443,903   |                       | 618,203   | 3,372,413   |
| NET CHANGE IN FUND BALANCES                          |    | 306,603   |    | 415,296   |    | 62,191      |                       | 565,779   | 1,349,869   |
| FUND BALANCES (DEFICIT), JANUARY 1                   |    | 247,280   |    | 1,327,708 |    | 836,435     |                       | (565,779) | 1,845,644   |
| FUND BALANCES, DECEMBER 31                           | \$ | 553,883   | \$ | 1,743,004 | \$ | 898,626     | \$                    | - \$      | 3,195,513   |

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL CAPITAL BUILDING IMPROVEMENTS FUND

|                                       |    | ginal<br>Iget |    | Final<br>Budget |    | Actual    |
|---------------------------------------|----|---------------|----|-----------------|----|-----------|
| <b>REVENUES</b><br>None               | \$ | _             | \$ | _               | \$ | _         |
|                                       | Ψ  |               | Ψ  |                 | Ψ  |           |
| Total revenues                        |    | -             |    | -               |    | -         |
| EXPENDITURES                          |    |               |    |                 |    |           |
| Current                               |    |               |    |                 |    |           |
| Economic and community development    |    |               |    |                 |    |           |
| Contractual services                  |    | 567,250       |    | 581,418         |    | 260,647   |
| Total expenditures                    | :  | 567,250       |    | 581,418         |    | 260,647   |
| EXCESS (DEFICIENCY) OF REVENUES       |    |               |    |                 |    |           |
| OVER EXPENDITURES                     | (: | 567,250       | )  | (581,418)       |    | (260,647) |
| <b>OTHER FINANCING SOURCES (USES)</b> |    |               |    |                 |    |           |
| Transfers in                          | :  | 567,250       |    | 567,250         |    | 567,250   |
| Total other financing sources (uses)  | :  | 567,250       |    | 567,250         |    | 567,250   |
| NET CHANGE IN FUND BALANCE            | \$ | -             | \$ | (14,168)        | =  | 306,603   |
| FUND BALANCE, JANUARY 1               |    |               |    |                 |    | 247,280   |
| FUND BALANCE, DECEMBER 31             |    |               |    |                 | \$ | 553,883   |

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL EQUIPMENT REPLACEMENT FUND

|  | Original<br>Budget |              |    | Final<br>Budget    |         | Actual           |
|--|--------------------|--------------|----|--------------------|---------|------------------|
| REVENUES   | ¢                  |              | ¢  |                    | ¢       |                  |
| None   | \$                 | -            | \$ | -                  | \$      |                  |
| Total revenues   |                    | -            |    | -                  |         |                  |
| EXPENDITURES   |                    |              |    |                    |         |                  |
| Capital outlay   |                    | 2 000        |    | 2 000              |         | 0.124            |
| Printers   |                    | 3,000        |    | 3,000              |         | 2,134<br>110,470 |
| Equipment replacement - software<br>Computer equipment |                    | -<br>740,057 |    | 111,010<br>740,057 | 215,157 |                  |
| Computer equipment                                     |                    | 740,037      |    | 740,037            |         | 213,137          |
| Total expenditures                                     |                    | 743,057      |    | 854,067            |         | 327,761          |
| EXCESS (DEFICIENCY) OF REVENUES                        |                    |              |    |                    |         |                  |
| OVER EXPENDITURES                                      |                    | (743,057)    |    | (854,067)          |         | (327,761)        |
| <b>OTHER FINANCING SOURCES (USES)</b>                  |                    |              |    |                    |         |                  |
| Transfers in   |                    | 743,057      |    | 743,057            |         | 743,057          |
| Total other financing sources (uses)                   |                    | 743,057      |    | 743,057            |         | 743,057          |
| NET CHANGE IN FUND BALANCE                             | \$                 | _            | \$ | (111,010)          | =       | 415,296          |
| FUND BALANCE, JANUARY 1                                |                    |              |    |                    |         | 1,327,708        |
| FUND BALANCE, DECEMBER 31                              |                    |              |    |                    | \$      | 1,743,004        |

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FLEET REPLACEMENT FUND

|   | Original<br>Budget | Final<br>Budget | Actual      |  |
|---|--------------------|-----------------|-------------|--|
| REVENUES  |                    |                 |             |  |
| None  | \$ -               | \$-             | \$ -        |  |
| Total revenues  |                    |                 |             |  |
| EXPENDITURES  |                    |                 |             |  |
| Capital outlay  | 1,288,000          | 1,466,774       | 1,115,811   |  |
| Debt service  |                    |                 |             |  |
| Principal   | 240,165            | 240,165         | 240,165     |  |
| Interest  | 25,738             | 25,738          | 25,736      |  |
| Total expenditures                                    | 1,553,903          | 1,732,677       | 1,381,712   |  |
| EXCESS (DEFICIENCY) OF REVENUES<br>OVER EXPENDITURES  | (1,553,903)        | (1,732,677)     | (1,381,712) |  |
| <b>OTHER FINANCING SOURCES (USES)</b><br>Transfers in | 1,553,903          | 1,553,903       | 1,443,903   |  |
| Total other financing sources (uses)                  | 1,553,903          | 1,553,903       | 1,443,903   |  |
| NET CHANGE IN FUND BALANCE                            | \$ -               | \$ (178,774)    | 62,191      |  |
| FUND BALANCE, JANUARY 1                               |                    |                 | 836,435     |  |
| FUND BALANCE, DECEMBER 31                             |                    |                 | \$ 898,626  |  |

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL SOUTH HARLEM REDEVELOPMENT FUND

|  | Original Final<br>Budget Budget |   | Actual         |    |           |
|--|---------------------------------|---|----------------|----|-----------|
| REVENUES   |                                 |   |                |    |           |
| None   | \$                              | - | \$<br>-        | \$ | -         |
| Total revenues                                       |                                 | - | -              |    |           |
| EXPENDITURES<br>Current                              |                                 |   |                |    |           |
| Economic and community development                   |                                 |   |                |    |           |
| Contractual services                                 |                                 | - | 52,424         |    | 52,424    |
|  |                                 |   | ,              |    | <u> </u>  |
| Total expenditures                                   |                                 | - | 52,424         |    | 52,424    |
| EXCESS (DEFICIENCY) OF REVENUES<br>OVER EXPENDITURES |                                 | _ | (52,424)       |    | (52,424)  |
| OVER EM ENDITORES                                    |                                 |   | (32,424)       |    | (32,727)  |
| <b>OTHER FINANCING SOURCES (USES)</b>                |                                 |   |                |    |           |
| Transfers in   |                                 | - | -              |    | 618,203   |
| Total other financing sources (uses)                 |                                 | _ | -              |    | 618,203   |
| NET CHANGE IN FUND BALANCE                           | \$                              | - | \$<br>(52,424) |    | 565,779   |
| FUND BALANCE, JANUARY 1                              |                                 |   |                |    | (565,779) |
| FUND BALANCE, DECEMBER 31                            |                                 |   |                | \$ | -         |

### MAJOR ENTERPRISE FUNDS

Water and Sewer Fund is used to account for the provision of water and sewer services to the residents of the Village. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, financing of debt service, maintenance, billing and collection.

Parking Fund is used to account for the administration and operation of parking areas within the Village as well as the development of new parking areas. All activities necessary to provide such services are accounted for in this fund including administration, operations, maintenance, financing of debt service and collection efforts.

#### SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - BUDGET AND ACTUAL WATER AND SEWER FUND

|   | Original<br>Budget | Final<br>Budget | Actual        |
|---|--------------------|-----------------|---------------|
| OPERATING REVENUES                              |                    |                 |               |
| Charges for services                            | \$ 18,290,500      | \$ 18,290,500   | \$ 17,621,279 |
| Total operating revenues                        | 18,290,500         | 18,290,500      | 17,621,279    |
| OPERATING EXPENSES                              |                    |                 |               |
| Costs of sales and service                      |                    |                 |               |
| Personal services                               | 1,018,906          | 983,906         | 884,616       |
| Fringe benefits                                 | 422,627            | 422,627         | 388,996       |
| Materials and supplies                          | 199,800            | 213,800         | 176,495       |
| Contractual services                            | 934,300            | 1,138,873       | 808,977       |
| Cost of water                                   | 7,040,000          | 7,040,000       | 7,137,996     |
| Insurance and claims                            | 1,000,000          | 1,000,000       | 1,000,000     |
| Capital outlay                                  | 3,613,041          | 6,051,500       | 3,991,396     |
| Total operating expenses excluding depreciation | 14,228,674         | 16,850,706      | 14,388,476    |
| OPERATING INCOME                                | 4,061,826          | 1,439,794       | 3,232,803     |
| NON-OPERATING REVENUES (EXPENSES)               |                    |                 |               |
| Debt service                                    |                    |                 |               |
| Principal                                       | (715,930)          | (715,930)       | (715,930)     |
| Interest expense                                | (188,535)          | (188,535)       | (172,438)     |
| Miscellaneous                                   | 2,500              | 2,500           | 65,829        |
| Total non-operating revenues (expenses)         | (901,965)          | (901,965)       | (822,539)     |
| NET INCOME BEFORE CAPITAL CONTRIBUTIONS         | 3,159,861          | 537,829         | 2,410,264     |
| CAPITAL CONTRIBUTIONS                           |                    | -               | -             |
| NET INCOME - BUDGET BASIS                       | 3,159,861          | 537,829         | 2,410,264     |
| ADJUSTMENT TO GAAP BASIS                        |                    |                 |               |
| Assets capitalized                              | -                  | -               | 3,254,912     |
| Depreciation                                    | -                  | -               | (1,466,661)   |
| Principal paid                                  | -                  | -               | 715,930       |
| Total adjustments to GAAP basis                 |                    | -               | 2,504,181     |
| CHANGE IN NET POSITION                          | \$ 3,159,861       | \$ 537,829      | 4,914,445     |
| NET POSITION, JANUARY 1                         |                    |                 | 60,600,362    |
| Change in accounting principle                  |                    | -               | (435,263)     |
| NET POSITION, JANUARY 1, RESTATED               |                    | -               | 60,165,099    |
| NET POSITION, DECEMBER 31                       |                    | =               | \$ 65,079,544 |

#### SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - BUDGET AND ACTUAL PARKING FUND

|   | Original Final<br>Budget Budget Actual        |
|---|---|
| OPERATING REVENUES  |   |
| Charges for services                                      | \$ 7,327,350 \$ 7,327,350 \$ 6,456,68         |
| Total operating revenues                                  | 7,327,350 7,327,350 6,456,68                  |
| OPERATING EXPENSES  |   |
| Costs of sales and service                                |   |
| Personal services   | 761,004 761,004 773,10                        |
| Fringe benefits   | 323,285 323,285 308,34                        |
| Materials and supplies                                    | 127,600 127,600 113,82                        |
| Contractual services                                      | 2,114,000 2,124,418 1,516,20                  |
| Insurance and claims                                      | 1,000,000 1,000,000 1,000,00                  |
| Capital outlay  | 2,146,403 2,158,753 1,221,53                  |
| Total operating expenses excluding depreciation           | 6,472,292 6,495,060 4,933,00                  |
| OPERATING INCOME  | 855,058 832,290 1,523,68                      |
| NON-OPERATING REVENUES (EXPENSES)                         |   |
| Debt service  |   |
| Principal   | (1,484,640) $(1,484,640)$ $(1,484,640)$       |
| Interest expense  | (504,490) (504,490) (622,86                   |
| Loss on disposal of capital assets                        | (108,72                                       |
| Investment income   | 11  |
| Miscellaneous   | 214,40  |
| Total non-operating revenues (expenses)                   | (1,989,130) (1,989,130) (2,001,71             |
| NET INCOME (LOSS) BEFORE TRANSFERS AND CONTRIBUTIONS      | (1,134,072) (1,156,840) (478,03               |
| TRANSFERS   |   |
| Transfers in  | 40,000 40,000 40,00                           |
| Total transfers   | 40,000 40,000 40,00                           |
| CONTRIBUTIONS   | 4,000,00                                      |
| NET INCOME (LOSS) - BUDGET BASIS                          | (1,094,072) (1,116,840) 3,561,96              |
| ADJUSTMENT TO GAAP BASIS                                  |   |
| Assets capitalized  | 838,34  |
| Depreciation and amortization                             | (1,559,10                                     |
| Principal paid  | 1,484,64                                      |
| Total adjustments to GAAP basis                           | 763,87  |
| CHANGE IN NET POSITION                                    | <u>\$ (1,094,072) \$ (1,116,840)</u> 4,325,84 |
| NET POSITION, JANUARY 1                                   | 26,984,72                                     |
| Change in accounting principle                            | (308,47                                       |
| Prior period adjustment NET POSITION, JANUARY 1, RESTATED | (4,261,89<br>22,414,35                        |
| NET I OSITION, JANUARI I, RESTATED                        | 22,414,55                                     |
| NET POSITION, DECEMBER 31                                 | \$ 26,740,19                                  |

## NONMAJOR ENTERPRISE FUND

The Environmental Services Fund is used to account for the financial activity of the Village's solid waste hauling contract, disposal and recycling costs and the supporting overhead costs of the program.

#### SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - BUDGET AND ACTUAL ENVIRONMENTAL SERVICES FUND

|  | Original<br>Budget | Final<br>Budget | Actual       |  |
|--|--------------------|-----------------|--------------|--|
|  |                    |                 |              |  |
| OPERATING REVENUES<br>Billings                     | \$ 4,175,525       | \$ 4,175,525    | \$ 4,034,861 |  |
| 2  | <u> </u>           | • .,170,020     | ¢ 1,001,001  |  |
| Total operating revenues                           | 4,175,525          | 4,175,525       | 4,034,861    |  |
| OPERATING EXPENSES                                 |                    |                 |              |  |
| Costs of sales and service                         |                    |                 |              |  |
| Personal services                                  | 220,744            | 228,994         | 196,397      |  |
| Fringe benefits                                    | 93,383             | 95,940          | 84,604       |  |
| Materials and supplies                             | 10,500             | 10,475          | 6,002        |  |
| Contractual services                               | 3,378,647          | 3,378,672       | 3,234,414    |  |
| Total operating expenses excluding depreciation    | 3,703,274          | 3,714,081       | 3,521,417    |  |
| OPERATING INCOME                                   | 472,251            | 461,444         | 513,444      |  |
| NON-OPERATING REVENUES (EXPENSES)<br>Miscellaneous |                    | -               | 4,966        |  |
| Total non-operating revenues (expenses)            |                    | -               | 4,966        |  |
| NET INCOME BEFORE TRANSFERS                        | 472,251            | 461,444         | 518,410      |  |
| TRANSFERS  |                    |                 |              |  |
| Transfers (out)                                    | (434,000)          | (434,000)       | (434,000)    |  |
| Total transfers                                    | (434,000)          | (434,000)       | (434,000)    |  |
| NET INCOME - BUDGET BASIS                          | 38,251             | 27,444          | 84,410       |  |
| CHANGE IN NET POSITION - GAAP BASIS                | \$ 38,251          | \$ 27,444       | 84,410       |  |
| NET POSITION, JANUARY 1                            |                    |                 | 561,722      |  |
| Change in accounting principle                     |                    | _               | (102,409)    |  |
| NET POSITION, JANUARY 1, RESTATED                  |                    | _               | 459,313      |  |
| NET POSITION, DECEMBER 31                          |                    |                 | \$ 543,723   |  |

### **INTERNAL SERVICE FUNDS**

The Self-Insurance Retention Fund is used to account for the financial activity of the Village's self-funding for excess general liability that is above retention levels of conventionally purchased insurance.

The Employee Health and Life Insurance Fund is used to account for the financial activity of the Village's funding for health, life and dental insurance.

## COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS

December 31, 2018

|                             | Self-Insurance<br>Retention |    | Employee<br>Health and<br>ife Insurance | Total             |
|-----------------------------|-----------------------------|----|---|-------------------|
| CURRENT ASSETS              |                             |    |   |                   |
| Cash and investments        | \$<br>722,693               | \$ | 3,870,144                               | \$<br>4,592,837   |
| Deposits                    | <br>100,000                 |    | -                                       | 100,000           |
| Total current assets        | <br>822,693                 |    | 3,870,144                               | 4,692,837         |
| CURRENT LIABILITIES         |                             |    |   |                   |
| Accounts payable            | 307,442                     |    | 587,678                                 | 895,120           |
| Accrued payroll             | 2,342                       |    | -                                       | 2,342             |
| Claims payable              | <br>1,078,068               |    | 30,907                                  | 1,108,975         |
| Total current liabilities   | <br>1,387,852               |    | 618,585                                 | 2,006,437         |
| LONG-TERM LIABILITIES       |                             |    |   |                   |
| Claims payable              | <br>4,006,201               |    | 114,878                                 | 4,121,079         |
| Total long-term liabilities | <br>4,006,201               |    | 114,878                                 | 4,121,079         |
| Total liabilities           | <br>5,394,053               |    | 733,463                                 | 6,127,516         |
| NET POSITION                |                             |    |   |                   |
| Unrestricted (deficit)      | \$<br>(4,571,360)           | \$ | 3,136,681                               | \$<br>(1,434,679) |

### COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS

|                                     | Self-Insurance<br>Retention |    | Employee<br>fealth and<br>fe Insurance | Total          |
|-------------------------------------|-----------------------------|----|--|----------------|
| OPERATING REVENUES                  |                             |    |  |                |
| Contributions                       |                             |    |  |                |
| Employer                            | \$<br>2,750,000             | \$ | 5,092,232                              | \$ 7,842,232   |
| Employee                            | -                           |    | 1,693,622                              | 1,693,622      |
| Outside agency                      | -                           |    | 40,125                                 | 40,125         |
| Pensioner                           | <br>-                       |    | 1,022,588                              | 1,022,588      |
| Total operating revenues            | <br>2,750,000               |    | 7,848,567                              | 10,598,567     |
| OPERATING EXPENSES                  |                             |    |  |                |
| Insurance and claims                |                             |    |  |                |
| Personal services                   | 62,990                      |    | -                                      | 62,990         |
| Claims                              | 2,882,159                   |    | -                                      | 2,882,159      |
| Contractual services                | <br>551,998                 |    | 6,773,706                              | 7,325,704      |
| Total operating expenses            | <br>3,497,147               |    | 6,773,706                              | 10,270,853     |
| OPERATING INCOME (LOSS)             | <br>(747,147)               |    | 1,074,861                              | 327,714        |
| CHANGE IN NET POSITION              | (747,147)                   |    | 1,074,861                              | 327,714        |
| NET POSITION (DEFICIT), JANUARY 1   | <br>(3,824,213)             |    | 2,061,820                              | (1,762,393)    |
| NET POSITION (DEFICIT), DECEMBER 31 | \$<br>(4,571,360)           | \$ | 3,136,681                              | \$ (1,434,679) |

### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS

|   |    | -Insurance<br>etention    | He | mployee<br>ealth and<br>Insurance |    | Total                      |
|---|----|---------------------------|----|-----------------------------------|----|----------------------------|
| CASH FLOWS FROM OPERATING ACTIVITIES                                |    |                           |    |                                   |    |                            |
| Receipts from customers and users                                   | \$ |                           | \$ | 1,062,713                         | \$ | 1,062,713                  |
| Receipts from internal services transactions                        | φ  | 2,750,000                 | φ  | 6,785,854                         | φ  | 9,535,854                  |
| Payments to suppliers   |    | (298,848)                 |    | (6,951,866)                       |    | (7,250,714)                |
| Payments to employees   |    | (298, 648)<br>(1,810,511) |    | (0,931,800)                       |    | (7,230,714)<br>(1,810,511) |
| r ayments to employees  |    | (1,010,011)               |    |                                   |    | (1,810,511)                |
| Net cash from operating activities                                  |    | 640,641                   |    | 896,701                           |    | 1,537,342                  |
| CASH FLOWS FROM NONCAPITAL<br>FINANCING ACTIVITIES<br>None          |    | <u> </u>                  |    | <u> </u>                          |    |                            |
| Net cash from noncapital financing activities                       |    | -                         |    | -                                 |    | -                          |
| CASH FLOWS FROM CAPITAL AND RELATED<br>FINANCING ACTIVITIES<br>None |    | -                         |    | -                                 |    | -                          |
| CASH FLOWS FROM INVESTING ACTIVITIES<br>None                        |    | -                         |    | -                                 |    |                            |
| Net cash from investing activities                                  |    | -                         |    | -                                 |    |                            |
| NET INCREASE IN CASH AND<br>CASH EQUIVALENTS                        |    | 640,641                   |    | 896,701                           |    | 1,537,342                  |
| CASH AND CASH EQUIVALENTS, JANUARY 1                                |    | 82,052                    |    | 2,973,443                         |    | 3,055,495                  |
| CASH AND CASH EQUIVALENTS, DECEMBER 31                              | \$ | 722,693                   | \$ | 3,870,144                         | \$ | 4,592,837                  |

### COMBINING STATEMENT OF CASH FLOWS (Continued) INTERNAL SERVICE FUNDS

|   | 10 1 - | f-Insurance<br>Retention | H  | Employee<br>lealth and<br>e Insurance | Total           |
|---|--------|--------------------------|----|---------------------------------------|-----------------|
| <b>RECONCILIATION OF OPERATING INCOME (LOSS)</b>    |        |                          |    |                                       |                 |
| TO NET CASH FLOWS FROM                              |        |                          |    |                                       |                 |
| OPERATING ACTIVITIES                                |        |                          |    |                                       |                 |
| Operating income (loss)                             | \$     | (747,147)                | \$ | 1,074,861                             | \$<br>327,714   |
| Adjustments to reconcile operating income (loss) to |        |                          |    |                                       |                 |
| net cash from operating activities                  |        |                          |    |                                       |                 |
| Increase (decrease) in                              |        |                          |    |                                       |                 |
| Accounts payable                                    |        | 253,150                  |    | 25,454                                | 278,604         |
| Accrued payroll                                     |        | 339                      |    | -                                     | 339             |
| Claims payable                                      |        | 1,134,299                |    | (203,614)                             | 930,685         |
| NET CASH FROM OPERATING ACTIVITIES                  | \$     | 640,641                  | \$ | 896,701                               | \$<br>1,537,342 |

# SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - BUDGET AND ACTUAL SELF-INSURANCE RETENTION FUND

|                                   | Original<br>Budget | Final<br>Budget |    | Actual      |
|-----------------------------------|--------------------|-----------------|----|-------------|
| <b>OPERATING REVENUES</b>         |                    |                 |    |             |
| Contributions                     | \$<br>2,750,000    | \$<br>2,750,000 | \$ | 2,750,000   |
| Total operating revenues          | <br>2,750,000      | 2,750,000       |    | 2,750,000   |
| OPERATING EXPENSES                |                    |                 |    |             |
| Insurance and claims              |                    |                 |    |             |
| Personal services                 | 54,294             | 54,294          |    | 62,990      |
| Claims                            | 1,132,403          | 1,780,759       |    | 2,882,159   |
| Contractual services              | 620,000            | 621,644         |    | 551,998     |
| Total operating expenses          | <br>1,806,697      | 2,456,697       |    | 3,497,147   |
| OPERATING INCOME (LOSS)           | <br>943,303        | 293,303         |    | (747,147)   |
| NON-OPERATING REVENUES<br>None    | <br>-              |                 |    |             |
| CHANGE IN NET POSITION            | \$<br>943,303      | \$<br>293,303   | =  | (747,147)   |
| NET POSITION (DEFICIT), JANUARY 1 |                    |                 |    | (3,824,213) |
| NET POSITION (DEFICIT),           |                    |                 | \$ | (4,571,360) |

### SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - BUDGET AND ACTUAL EMPLOYEE HEALTH AND LIFE INSURANCE FUND

|  | <br>Original<br>Budget |                 | Actual |           |
|--|------------------------|-----------------|--------|-----------|
| <b>OPERATING REVENUES</b>  |                        |                 |        |           |
| Contributions  |                        |                 |        |           |
| Employer   | \$<br>6,063,512        | \$<br>6,063,512 | \$     | 5,092,232 |
| Employee   | 1,230,000              | 1,230,000       |        | 1,693,622 |
| Outside agency   | -                      | -               |        | 40,125    |
| Pensioner  | 1,008,000              | 1,008,000       |        | 1,022,588 |
|  |                        |                 |        |           |
| Total operating revenues   | 8,301,512              | 8,301,512       |        | 7,848,567 |
| OPERATING EXPENSES<br>Insurance and claims<br>Contractual services | <br>7,512,000          | 8,048,100       |        | 6,773,706 |
| Total operating expenses   | <br>7,512,000          | 8,048,100       |        | 6,773,706 |
| CHANGE IN NET POSITION   | \$<br>789,512          | \$<br>253,412   | =      | 1,074,861 |
| NET POSITION, JANUARY 1  |                        |                 |        | 2,061,820 |
| NET POSITION, DECEMBER 31  |                        |                 | \$     | 3,136,681 |

### FIDUCIARY FUNDS

Fiduciary Funds are used to account for assets held by the Village in a fiduciary capacity. The following funds are currently established:

### PENSION TRUST FUNDS

The Police Pension Fund is used to account for the accumulation of resources to pay pension costs. Resources are contributed by police force members at rates fixed by state statutes and by the Village through an annual property tax levy.

The Firefighters' Pension Fund is used to account for the accumulation of resources to pay pension costs. Resources are contributed by fire personnel members at rates fixed by state statutes and by the Village through an annual property tax levy.

### COMBINING STATEMENT OF NET POSITION PENSION TRUST FUNDS

|   | <br>Police<br>Pension | F  | irefighters'<br>Pension | Total             |
|---|-----------------------|----|-------------------------|-------------------|
| ASSETS  |                       |    |                         |                   |
| Cash and investments                            |                       |    |                         |                   |
| Cash and short-term investments                 | \$<br>4,586,016       | \$ | 949,968                 | \$<br>5,535,984   |
| Investments                                     |                       |    |                         |                   |
| U.S. Government and U.S. agency obligations     | 14,897,866            |    | 6,295,071               | 21,192,937        |
| State and local obligations                     | 1,762,575             |    | -                       | 1,762,575         |
| Corporate bonds                                 | 14,882,266            |    | 10,327,582              | 25,209,848        |
| Equities  | 54,163,390            |    | 25,702,687              | 79,866,077        |
| Annuity contracts                               | <br>-                 |    | 4,346,923               | 4,346,923         |
| Total cash and investments                      | <br>90,292,113        |    | 47,622,231              | 137,914,344       |
| Receivables                                     |                       |    |                         |                   |
| Accrued interest                                | 230,509               |    | 129,870                 | 360,379           |
| Other   | -                     |    | 3,952                   | 3,952             |
| Total receivables                               | <br>230,509           |    | 133,822                 | 364,331           |
| Total assets                                    | <br>90,522,622        |    | 47,756,053              | 138,278,675       |
| LIABILITIES                                     |                       |    |                         |                   |
| Accounts payable                                | 38,432                |    | 16,251                  | 54,683            |
| Total liabilities                               | <br>38,432            |    | 16,251                  | 54,683            |
| NET POSITION RESTRICTED<br>FOR PENSION BENEFITS | \$<br>90,484,190      | \$ | 47,739,802              | \$<br>138,223,992 |

## COMBINING STATEMENT OF CHANGES IN NET POSITION PENSION TRUST FUNDS

|   | <br>Police<br>Pension | F  | irefighters'<br>Pension | Total             |
|---|-----------------------|----|-------------------------|-------------------|
| ADDITIONS                                       |                       |    |                         |                   |
| Contributions                                   |                       |    |                         |                   |
| Employer  | \$<br>5,724,005       | \$ | 5,545,605               | \$<br>11,269,610  |
| Participants                                    | <br>1,173,251         |    | 647,926                 | 1,821,177         |
| Total contributions                             | <br>6,897,256         |    | 6,193,531               | 13,090,787        |
| Investment income                               |                       |    |                         |                   |
| Net appreciation (depreciation)                 |                       |    |                         |                   |
| in fair value of investments                    | (9,859,977)           |    | (3,821,524)             | (13,681,501)      |
| Interest earned                                 | 2,902,788             |    | 1,317,082               | 4,219,870         |
| Less investment expenses                        | <br>(257,297)         |    | (104,846)               | (362,143)         |
| Net investment income                           | <br>(7,214,486)       |    | (2,609,288)             | (9,823,774)       |
| Total additions                                 | <br>(317,230)         |    | 3,584,243               | 3,267,013         |
| DEDUCTIONS                                      |                       |    |                         |                   |
| Administration                                  |                       |    |                         |                   |
| Contractual                                     | 74,757                |    | 95,280                  | 170,037           |
| Pension benefits and refunds                    | <br>8,009,047         |    | 6,618,461               | 14,627,508        |
| Total deductions                                | <br>8,083,804         |    | 6,713,741               | 14,797,545        |
| NET DECREASE (DECREASE)                         | (8,401,034)           |    | (3,129,498)             | (11,530,532)      |
| NET POSITION RESTRICTED<br>FOR PENSION BENEFITS |                       |    |                         |                   |
| January 1                                       | <br>98,885,224        |    | 50,869,300              | 149,754,524       |
| December 31                                     | \$<br>90,484,190      | \$ | 47,739,802              | \$<br>138,223,992 |

**OTHER SUPPLEMENTAL INFORMATION** 

# ILLINOIS GRANT ACCOUNTABILITY AND TRANSPARENCY ACT CONSOLIDATED YEAR END FINANCIAL REPORT

| CSFA<br>Number | Program<br>Name   | State           | Federal         | Other          | Total          |
|----------------|---|-----------------|-----------------|----------------|----------------|
| 444-26-1565    | Tobacco Enforcement Program   | \$<br>2,051     | \$<br>-         | \$ -           | \$ 2,051       |
| 482-00-0263    | Public Health Emergency Preparedness                                    | -               | 40,104          | -              | 40,104         |
| 482-00-0265    | Cities Readiness Initiative<br>Cooperative Agreement                    | -               | 42,113          | -              | 42,113         |
| 482-00-0901    | Local Health Protection Grant   | 67,258          | -               | -              | 67,258         |
| 482-00-0904    | Vector Surveillance and Control Grants                                  | 11,325          | -               | -              | 11,325         |
| 482-00-0911    | Illinois Tobacco-Free Communities                                       | 15,349          | -               | -              | 15,349         |
| 482-00-1583    | Lead Poisoning Prevention and Response                                  | 10,400          | -               | -              | 10,400         |
| 494-00-1488    | Motor Fuel Tax Program  | 1,336,030       | -               | -              | 1,336,030      |
| 494-10-0343    | State and Community Highway Safety/<br>National Priority Safety Program | -               | 16,511          | -              | 16,511         |
|                | Other grant programs and activities                                     | -               | 2,167,396       | -              | 2,167,396      |
|                | All other costs not allocated   | <br>-           | -               | 105,819,711    | 105,819,711    |
|                | TOTALS  | \$<br>1,442,413 | \$<br>2,266,124 | \$ 105,819,711 | \$ 109,528,248 |

# STATISTICAL SECTION

This part of the Village of Oak Park, Illinois' comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the Village's overall financial health.

| Contents  | Page(s) |
|---|---------|
| Financial Trends<br>These schedules contain trend information to help the reader understand how<br>the Village's financial performance and well-being have changed over time.   | 151-162 |
| Revenue Capacity<br>These schedules contain information to help the reader assess the Village's most<br>significant local revenue source, the property tax.   | 163-166 |
| Debt Capacity<br>These schedules present information to help the reader assess the affordability of<br>the Village's current levels of outstanding debt and the Village's ability to issue<br>additional debt in the future.                            | 167-170 |
| Demographic and Economic Information<br>These schedules offer demographic and economic indicators to help the reader<br>understand the environment within which the Village's financial activities take<br>place.                                       | 171     |
| Operating Information<br>These schedules contain service and infrastructure data to help the reader<br>understand how the information in the Village's financial report relates to the<br>services the Village provides and the activities it performs. | 172-175 |
|   | 1 6 1   |

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

### NET POSITION BY COMPONENT

### Last Ten Fiscal Years

| Fiscal Year                      | 2009              | 2010              | 2011              | 2012              |
|----------------------------------|-------------------|-------------------|-------------------|-------------------|
| GOVERNMENTAL ACTIVITIES          |                   |                   |                   |                   |
| Net investment in capital assets | \$<br>64,035,585  | \$<br>63,822,117  | \$<br>66,229,600  | \$<br>53,615,876  |
| Restricted                       | 33,183,002        | 30,001,024        | 15,479,168        | 15,695,253        |
| Unrestricted                     | <br>(14,499,226)  | (9,681,208)       | 1,531,545         | (485,355)         |
| TOTAL GOVERNMENTAL ACTIVITIES    | \$<br>82,719,361  | \$<br>84,141,933  | \$<br>83,240,313  | \$<br>68,825,774  |
| <b>BUSINESS-TYPE ACTIVITIES</b>  |                   |                   |                   |                   |
| Net investment in capital assets | \$<br>62,709,742  | \$<br>64,308,643  | \$<br>65,029,568  | \$<br>66,860,884  |
| Restricted                       | 950,463           | 617,801           | 254,125           | -                 |
| Unrestricted                     | <br>(7,760,770)   | (5,516,165)       | (5,002,177)       | 1,266,830         |
| TOTAL BUSINESS-TYPE ACTIVITIES   | \$<br>55,899,435  | \$<br>59,410,279  | \$<br>60,281,516  | \$<br>68,127,714  |
| PRIMARY GOVERNMENT               |                   |                   |                   |                   |
| Net investment in capital assets | \$<br>126,745,327 | \$<br>128,130,760 | \$<br>131,259,168 | \$<br>120,476,760 |
| Restricted                       | 34,133,465        | 30,618,825        | 15,733,293        | 15,695,253        |
| Unrestricted                     | <br>(22,259,996)  | (15,197,373)      | (3,470,632)       | 781,475           |
| TOTAL PRIMARY GOVERNMENT         | \$<br>138,618,796 | \$<br>143,552,212 | \$<br>143,521,829 | \$<br>136,953,488 |

Note: The Village implemented GASB Statement No. 68 for the fiscal year ended December 31, 2015 and GASB Statement

#### Data Source

Audited Financial Statements

| <br>2013                                     | 2014   | 2015   | 2016   | 2017   | 2018   |
|--|--|--|--|--|--|
|  |  |  |  |  |  |
| \$<br>53,867,238<br>13,789,491               | \$<br>55,742,582<br>15,461,474               | \$<br>46,042,805<br>18,113,844                   | \$<br>25,899,662<br>11,310,314                 | \$<br>29,116,987<br>13,283,043                   | \$<br>40,473,767<br>26,665,833                   |
| 3,714,391                                    | 1,938,040                                    | (131,560,638)                                    | (117,530,532)                                  | (128,256,060)                                    | (154,483,516)                                    |
| \$<br>71,371,120                             | \$<br>73,142,096                             | \$<br>(67,403,989)                               | \$<br>(80,320,556)                             | \$<br>(85,856,030)                               | \$<br>(87,343,916)                               |
|  |  |  |  |  |  |
| \$<br>68,264,641                             | \$<br>67,780,048                             | \$<br>72,726,816                                 | \$<br>64,907,954                               | \$<br>76,636,518                                 | \$<br>79,792,301                                 |
| 2,856,100                                    | 7,188,181                                    | 6,847,630  | 19,191,138                                     | 11,510,289                                       | 12,571,161                                       |
| \$<br>71,120,741                             | \$<br>74,968,229                             | \$<br>79,574,446                                 | \$<br>84,099,092                               | \$<br>88,146,807                                 | \$<br>92,363,462                                 |
|  |  |  |  |  |  |
| \$<br>122,131,879<br>13,789,491<br>6,570,491 | \$<br>123,522,630<br>15,461,474<br>9,126,221 | \$<br>118,769,621<br>18,113,844<br>(124,713,008) | \$<br>90,807,616<br>11,310,314<br>(98,339,394) | \$<br>105,753,505<br>13,283,043<br>(116,745,771) | \$<br>120,266,068<br>26,665,833<br>(141,912,355) |
| \$<br>142,491,861                            | \$<br>148,110,325                            | \$<br>12,170,457                                 | \$<br>3,778,536                                | \$<br>2,290,777                                  | \$<br>5,019,546                                  |

No. 75 for the fiscal year ended December 31, 2018.

#### CHANGE IN NET POSITION

#### Last Ten Fiscal Years

| Fiscal Year                                  |    | 2009       |    | 2010       |    | 2011       |    | 2012       |
|--|----|------------|----|------------|----|------------|----|------------|
| EXPENSES                                     |    |            |    |            |    |            |    |            |
| Governmental activities                      |    |            |    |            |    |            |    |            |
| General government                           | \$ | 5.743.592  | \$ | 6,889,455  | \$ | 7,368,702  | \$ | 5,900,634  |
| Public safety                                | φ  | 31,464,189 | Ψ  | 28,284,102 | Ψ  | 30,797,361 | Ψ  | 31,348,787 |
| Highways and streets                         |    | 13,669,799 |    | 11,819,670 |    | 5,267,146  |    | 12,122,952 |
| Health                                       |    | 1,267,038  |    | 1,378,832  |    | 1,157,316  |    | 1,078,014  |
| Economic and community development           |    | 10,632,008 |    | 14,965,836 |    | 21,651,959 |    | 11,572,707 |
| Interest                                     |    | 3,613,002  |    | 3,680,817  |    | 3,081,344  |    | 3,167,680  |
| Total governmental activities expenses       |    | 66,389,628 |    | 67,018,712 |    | 69,323,828 |    | 65,190,774 |
| Business-type activities                     |    |            |    |            |    |            |    |            |
| Water and Sewer                              |    | 6,566,085  |    | 7,318,695  |    | 7,203,446  |    | 8,826,627  |
| Sewer  |    | 1,545,462  |    | 1,802,471  |    | 2,307,480  |    | 2,555,940  |
| Parking system                               |    | 4,171,947  |    | 4,627,557  |    | 4,475,965  |    | 4,458,836  |
| Environmental services                       |    | 2,522,457  |    | 2,544,081  |    | 2,818,572  |    | 2,824,616  |
| On-street parking                            |    | -          |    | -          |    | -          |    | -          |
| Total business-type activities expenses      |    | 14,805,951 |    | 16,292,804 |    | 16,805,463 |    | 18,666,019 |
| TOTAL PRIMARY GOVERNMENT EXPENSES            | \$ | 81,195,579 | \$ | 83,311,516 | \$ | 86,129,291 | \$ | 83,856,793 |
| PROGRAM REVENUES                             |    |            |    |            |    |            |    |            |
| Governmental activities                      |    |            |    |            |    |            |    |            |
| Charges for services                         |    |            |    |            |    |            |    |            |
| General government                           | \$ | 1,577,868  | \$ | 1,787,538  | \$ | 1,716,278  | \$ | 1,828,110  |
| Public safety                                |    | 1,588,901  |    | 1,622,839  |    | 1,668,586  |    | 2,130,873  |
| Highways and streets                         |    | 4,266,889  |    | 3,823,373  |    | 2,161,765  |    | 2,429,974  |
| Health                                       |    | 33,000     |    | 33,000     |    | 33,512     |    | -          |
| Economic and community development           |    | 364,646    |    | 275,368    |    | 191,696    |    | 171,752    |
| Operating grants and contributions           |    | 4,913,676  |    | 4,969,044  |    | 4,425,658  |    | 4,295,117  |
| Capital grants and contributions             |    | 11,445     |    | -          |    | 15,209     |    | -          |
| Total governmental activities                |    |            |    |            |    |            |    |            |
| program revenues                             |    | 12,756,425 |    | 12,511,162 |    | 10,212,704 |    | 10,855,826 |
| Business-type activities                     |    |            |    |            |    |            |    |            |
| Charges for services                         |    |            |    |            |    |            |    |            |
| Water and Sewer                              |    | 7,212,468  |    | 8,274,537  |    | 8,040,368  |    | 9,342,156  |
| Sewer  |    | 2,705,216  |    | 3,067,625  |    | 3,057,757  |    | 3,080,621  |
| Parking system                               |    | 4,511,286  |    | 5,115,044  |    | 5,422,082  |    | 5,699,331  |
| Environmental services                       |    | 2,843,486  |    | 2,935,124  |    | 2,969,103  |    | 3,092,237  |
| On-street parking                            |    | -          |    | -          |    | -          |    | -          |
| Operating grants and contributions           |    | 45,884     |    | 169,116    |    | -          |    | 248,091    |
| Capital grants and contributions             |    | 1,295,298  |    | -          |    | -          |    | -          |
| Total business-type activities               |    |            |    |            |    |            |    |            |
| program revenues                             |    | 18,613,638 |    | 19,561,446 |    | 19,489,310 |    | 21,462,436 |
| TOTAL PRIMARY GOVERNMENT<br>PROGRAM REVENUES | \$ | 31,370,063 | \$ | 32,072,608 | \$ | 29,702,014 | \$ | 32,318,262 |

|    | 2013                 |    | 2014                 |    | 2015                 |    | 2016                                    |    | 2017             |    | 2018                 |
|----|----------------------|----|----------------------|----|----------------------|----|---|----|------------------|----|----------------------|
|    |                      |    |                      |    |                      |    |   |    |                  |    |                      |
|    |                      |    |                      |    |                      |    |   |    |                  |    |                      |
| \$ | 5,537,004            | \$ | 5,616,383            | \$ | 12,739,011           | \$ | 5,992,781                               | \$ | 7,034,596        | \$ | 6,782,427            |
| -  | 31,896,281           | Ŧ  | 31,880,563           | +  | 45,690,430           | -  | 50,242,343                              | +  | 46,533,217       | -  | 47,749,854           |
|    | 12,146,222           |    | 15,660,120           |    | 15,500,285           |    | 13,265,875                              |    | 7,478,711        |    | 12,273,021           |
|    | 1,146,704            |    | 1,056,036            |    | 3,194,937            |    | 1,243,133                               |    | 1,113,912        |    | 814,072              |
|    | 12,146,864           |    | 12,539,117           |    | 21,640,032           |    | 18,054,103                              |    | 23,136,579       |    | 16,634,599           |
|    | 3,126,599            |    | 3,023,197            |    | 3,170,606            |    | 3,967,426                               |    | 3,108,524        |    | 2,703,557            |
|    | 65,999,674           |    | 69,775,416           |    | 101,935,301          |    | 92,765,661                              |    | 88,405,539       |    | 86,957,530           |
|    | 00,777,071           |    | 0,,,,0,,110          |    | 101,955,501          |    | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, |    | 00,100,000       |    | 00,757,550           |
|    |                      |    |                      |    |                      |    |   |    |                  |    |                      |
|    | 11,317,067           |    | 12,667,716           |    | 12,933,659           |    | 13,405,319                              |    | 12,955,649       |    | 12,772,663           |
|    | -<br>5,220,096       |    | -<br>5,107,593       |    | -<br>5,743,479       |    | -<br>5,941,015                          |    | -<br>6,871,282   |    | -<br>6,276,638       |
|    | 2,969,179            |    | 3,013,303            |    | 3,111,308            |    | 3,109,004                               |    | 3,453,309        |    | 3,521,417            |
|    | -                    |    | -                    |    | -                    |    | -                                       |    | -                |    | -                    |
|    |                      |    |                      |    |                      |    |   |    |                  |    |                      |
|    | 19,506,342           |    | 20,788,612           |    | 21,788,446           |    | 22,455,338                              |    | 23,280,240       |    | 22,570,718           |
| \$ | 85,506,016           | \$ | 90,564,028           | \$ | 123,723,747          | \$ | 115,220,999                             | \$ | 111,685,779      | \$ | 109,528,248          |
|    |                      |    |                      |    |                      |    |   |    |                  |    |                      |
| \$ | 1,829,674            | \$ | 2,179,945            | \$ | 2,196,116            | \$ | 2,155,709                               | \$ | 2,477,248        | \$ | 3,362,358            |
|    | 1,859,212            |    | 2,104,509            |    | 2,116,524            |    | 2,171,454                               |    | 1,333,733        |    | 1,675,726            |
|    | 2,388,978            |    | 2,138,399            |    | 2,217,776            |    | 1,945,884                               |    | 2,386,778        |    | 2,500,133            |
|    | -                    |    | -                    |    | -<br>176 106         |    | -                                       |    | -<br>42,244      |    | -                    |
|    | 174,509<br>6,929,935 |    | 134,170<br>4,902,947 |    | 176,106<br>3,180,925 |    | 74,221<br>4,065,197                     |    | 42,244 3,785,704 |    | 173,073<br>4,799,371 |
|    | 239,458              |    | 1,875,594            |    | 919,942              |    | 110,324                                 |    | 347,896          |    | 1,823,567            |
|    |                      |    | -,-,-,-,-            |    |                      |    |   |    | ,                |    | -,,                  |
|    | 12 401 766           |    | 13,335,564           |    | 10 907 290           |    | 10 522 780                              |    | 10 272 602       |    | 14 224 229           |
|    | 13,421,766           |    | 15,555,504           |    | 10,807,389           |    | 10,522,789                              |    | 10,373,603       |    | 14,334,228           |
|    |                      |    |                      |    |                      |    |   |    |                  |    |                      |
|    | 13,249,130           |    | 14,717,350           |    | 16,691,651           |    | 17,711,843                              |    | 17,979,239       |    | 17,621,279           |
|    | 5,813,773            |    | 6,045,322            |    | 6,375,503            |    | -<br>6,461,746                          |    | 6,146,519        |    | -<br>6,456,689       |
|    | 3,115,019            |    | 3,172,257            |    | 3,401,319            |    | 3,423,769                               |    | 3,824,592        |    | 4,034,861            |
|    | -                    |    | -                    |    | -                    |    | -                                       |    | -                |    | -                    |
|    | -                    |    | 325,968              |    | -                    |    | -                                       |    | -                |    | -                    |
|    | -                    |    | -                    |    | -                    |    | -                                       |    | -                |    | 4,000,000            |
|    | 22,177,922           |    | 24,260,897           |    | 26,468,473           |    | 27,597,358                              |    | 27,950,350       |    | 32,112,829           |
|    |                      |    |                      |    |                      |    |   |    |                  |    |                      |
| \$ | 35,599,688           | \$ | 37,596,461           | \$ | 37,275,862           | \$ | 38,120,147                              | \$ | 38,323,953       | \$ | 46,447,057           |

#### CHANGE IN NET POSITION (Continued)

#### Last Ten Fiscal Years

| Fiscal Year                           |    | 2009         |    | 2010         |    | 2011         |    | 2012         |
|---------------------------------------|----|--------------|----|--------------|----|--------------|----|--------------|
| NET REVENUE (EXPENSE)                 |    |              |    |              |    |              |    |              |
| Governmental activities               | \$ | (53,633,203) | \$ | (54,507,550) | \$ | (59.111.124) | \$ | (54,334,948) |
| Business-type activities              |    | 3,807,687    | Ŷ  | 3,268,642    | Ŷ  | 2,683,847    | Ψ  | 2,796,417    |
| TOTAL PRIMARY GOVERNMENT              |    |              |    |              |    |              |    |              |
| NET REVENUE (EXPENSE)                 | \$ | (49,825,516) | \$ | (51,238,908) | \$ | (56,427,277) | \$ | (51,538,531) |
| GENERAL REVENUES AND OTHER            |    |              |    |              |    |              |    |              |
| CHANGES IN NET POSITION               |    |              |    |              |    |              |    |              |
| Governmental activities               |    |              |    |              |    |              |    |              |
| Taxes                                 |    |              |    |              |    |              |    |              |
| Property                              | \$ | 30,051,357   | \$ | 31,215,365   | \$ | 32,714,127   | \$ | 33,506,400   |
| Replacement                           |    | 1,232,844    |    | 1,329,286    |    | 1,171,380    |    | 1,173,533    |
| Income                                |    | 4,269,097    |    | 4,133,751    |    | 4,095,982    |    | 4,558,385    |
| Sales                                 |    | 3,764,095    |    | 4,004,841    |    | 4,273,813    |    | 4,269,978    |
| Home rule sales                       |    | 2,013,314    |    | 2,210,517    |    | 2,406,956    |    | 2,351,809    |
| Telecommunication                     |    | 379,719      |    | 358,850      |    | 349,993      |    | 339,037      |
| Utility                               |    | 4,526,893    |    | 4,575,376    |    | 4,423,531    |    | 4,071,816    |
| Real estate transfer                  |    | 1,932,296    |    | 1,887,970    |    | 1,627,224    |    | 3,089,201    |
| Other                                 |    | 2,420,977    |    | 3,624,999    |    | 4,773,484    |    | 4,459,789    |
| Investment earnings                   |    | 89,194       |    | 52,393       |    | 34,831       |    | 14,348       |
| Miscellaneous                         |    | 666,939      |    | 1,159,661    |    | 496,454      |    | 555,433      |
| Gain on sale of capital assets        |    | 1,009,120    |    | -            |    | -            |    | -            |
| Transfers                             |    | 2,198,895    |    | 95,327       |    | 1,841,729    |    | (5,033,866)  |
| Total governmental activities         |    | 54,554,740   |    | 54,648,336   |    | 58,209,504   |    | 53,355,863   |
| Business-type activities              |    |              |    |              |    |              |    |              |
| Investment earnings                   |    | 4,030        |    | 578          |    | 109          |    | 3            |
| Miscellaneous                         |    | 12,491       |    | 336,951      |    | 29,010       |    | 24,039       |
| Gain (loss) on sale of capital assets |    | 44,398       |    | -            |    | -            |    | -            |
| Transfers                             |    | (2,198,895)  |    | (95,327)     |    | (1,841,729)  |    | 5,033,866    |
| Total business-type activities        |    | (2,137,976)  |    | 242,202      |    | (1,812,610)  |    | 5,057,908    |
| TOTAL PRIMARY GOVERNMENT              | \$ | 52,416,764   | \$ | 54,890,538   | \$ | 56,396,894   | \$ | 58,413,771   |
| CHANGE IN NET POSITION                |    |              |    |              |    |              |    |              |
| Governmental activities               | \$ | 921,537      | \$ | 140,786      | \$ | (901,620)    | \$ | (979,085)    |
| Business-type activities              | φ  | 1,669,711    | +  | 3,510,844    | 7  | 871,237      | 7  | 7,854,325    |
| TOTAL PRIMARY GOVERNMENT              |    |              |    |              |    |              |    |              |
| CHANGE IN NET POSITION                | \$ | 2,591,248    | \$ | 3,651,630    | \$ | (30,383)     | \$ | 6,875,240    |

Data Source

Audited Financial Statements

|    | 2013         |    | 2014         |    | 2015         |    | 2016         |    | 2017          |    | 2018         |
|----|--------------|----|--------------|----|--------------|----|--------------|----|---------------|----|--------------|
|    |              |    |              |    |              |    |              |    |               |    |              |
| \$ | (52,577,908) | \$ | (56 439 852) | \$ | (91 127 912) | \$ | (82,242,872) | \$ | (78,031,936)  | \$ | (72,623,302) |
| Ψ  | 2,671,580    | Ψ  | 3,472,285    | Ψ  | 4,680,027    | ψ  | 5,142,020    | Ψ  | 4,670,110     | Ψ  | 9,542,111    |
|    | 2,071,000    |    | 3,172,203    |    | 1,000,027    |    | 5,112,020    |    | 1,070,110     |    | >,512,111    |
|    |              |    |              |    |              |    |              |    |               |    |              |
| \$ | (49,906,328) | \$ | (52,967,567) | \$ | (86,447,885) | \$ | (77,100,852) | \$ | (73,361,826)  | \$ | (63,081,191) |
|    |              |    |              |    |              |    |              |    |               |    |              |
|    |              |    |              |    |              |    |              |    |               |    |              |
|    |              |    |              |    |              |    |              |    |               |    |              |
| \$ | 31,115,950   | \$ | 33,992,132   | \$ | 35,979,776   | \$ | 39,387,902   | \$ | 44,694,826    | \$ | 47,900,824   |
|    | 1,300,964    |    | 1,339,184    |    | 1,263,351    |    | 1,264,935    |    | 1,499,997     |    | 1,214,389    |
|    | 4,942,954    |    | 4,966,998    |    | 5,519,985    |    | 5,050,013    |    | 4,764,951     |    | 4,968,152    |
|    | 4,383,127    |    | 4,473,774    |    | 4,757,561    |    | 5,126,275    |    | 5,331,337     |    | 5,755,772    |
|    | 2,351,489    |    | 2,398,122    |    | 2,374,857    |    | 2,401,271    |    | 2,466,647     |    | 2,626,012    |
|    | 309,334      |    | 261,698      |    | -            |    | -            |    | -             |    | -            |
|    | 4,060,357    |    | 4,129,038    |    | 3,690,075    |    | 1,731,314    |    | 1,963,628     |    | 2,075,909    |
|    | 2,492,336    |    | 2,942,978    |    | 2,767,200    |    | 3,897,630    |    | 3,300,696     |    | 4,298,368    |
|    | 3,837,190    |    | 4,153,607    |    | 3,997,772    |    | 6,303,482    |    | 6,308,385     |    | 6,096,307    |
|    | 33,853       |    | (553,032)    |    | 15,577       |    | 44,420       |    | 33,054        |    | 389,482      |
|    | 576,871      |    | 136,388      |    | 182,124      |    | 706,840      |    | 541,117       |    | 354,029      |
|    |              |    | 287,723      |    | 162,013      |    | 700,040      |    | 668,984       |    | 336,631      |
|    | (281,171)    |    | (317,782)    |    | (44,004)     |    | 1,440,604    |    | 922,840       |    | 394,000      |
|    | (201,171)    |    | (317,762)    |    | (++,00+)     |    | 1,440,004    |    | 722,040       |    | 374,000      |
|    | 55,123,254   |    | 58,210,828   |    | 60,666,287   |    | 67,354,686   |    | 72,496,462    |    | 76,409,875   |
|    | , ,          |    |              |    |              |    |              |    |               |    |              |
|    | -            |    | 11           |    | 249          |    | 209          |    | 145           |    | 114          |
|    | 30,279       |    | 42,350       |    | 33,330       |    | 247,000      |    | 87,759        |    | 285,197      |
|    | 9,997        |    | 15,060       |    | 6,207        |    | -            |    | -             |    | (108,725)    |
|    | 281,171      |    | 317,782      |    | 44,004       |    | (1,440,604)  |    | (922,840)     |    | (394,000)    |
|    |              |    |              |    |              |    | (1.100.00.0) |    | (0.0.1.0.0.1) |    |              |
|    | 321,447      |    | 375,203      |    | 83,790       |    | (1,193,395)  |    | (834,936)     |    | (217,414)    |
| \$ | 55,444,701   | \$ | 58,586,031   | \$ | 60,750,077   | \$ | 66,161,291   | \$ | 71,661,526    | \$ | 76,192,461   |
|    |              |    |              |    |              |    |              |    |               |    |              |
| \$ | 2,545,346    | \$ | 1,770,976    | \$ | (30 461 625) | \$ | (14,888,186) | \$ | (5,535,474)   | \$ | 3,786,573    |
| Ψ  | 2,993,027    | Ψ  | 3,847,488    | Ψ  | 4,763,817    | Ψ  | 3,948,625    | Ψ  | 3,835,174     | Ψ  | 9,324,697    |
|    | 2,773,021    |    | 5,077,700    |    | т,/05,01/    |    | 5,770,025    |    | 5,055,174     |    | 7,524,077    |
| ¢  | 5 520 272    | ¢  | 5 619 161    | ¢  | (25 607 000) | ¢  | (10.030.561) | ¢  | (1 700 200)   | ¢  | 12 111 270   |
| \$ | 5,538,373    | \$ | 5,618,464    | ¢  | (23,097,808) | ф  | (10,939,561) | Ф  | (1,700,300)   | ф  | 13,111,270   |

### FUND BALANCES OF GOVERNMENTAL FUNDS

#### Last Ten Fiscal Years

| Fiscal Year                           | 2009             | 2010             | 2011             | 2012             |
|---------------------------------------|------------------|------------------|------------------|------------------|
| GENERAL FUND                          |                  |                  |                  |                  |
| Reserved                              | \$<br>4,666,646  | \$<br>4,304,585  | \$<br>-          | \$<br>-          |
| Unreserved                            | 1,393,110        | 4,886,211        | -                | -                |
| Nonspendable                          | -                | -                | 5,837,109        | 4,583,310        |
| Restricted                            | -                | -                | 295,608          | 97,095           |
| Assigned                              | -                | -                | -                | 261,000          |
| Unassigned                            | <br>-            | -                | 1,735,425        | 2,506,546        |
| TOTAL GENERAL FUND                    | \$<br>6,059,756  | \$<br>9,190,796  | \$<br>7,868,142  | \$<br>7,447,951  |
| ALL OTHER GOVERNMENTAL FUNDS          |                  |                  |                  |                  |
| Reserved                              | \$<br>35,728,379 | \$<br>32,246,400 | \$<br>-          | \$<br>-          |
| Unreserved, reported in               |                  |                  |                  |                  |
| Special Revenue Funds                 | (1,659,080)      | (3,329,407)      | -                | -                |
| Debt Service Funds                    | -                | -                | -                | -                |
| Capital Project Funds                 | (1,397,373)      | (1,424,599)      | -                | -                |
| Permanent Funds                       | (59,503)         | (59,503)         | -                | -                |
| Nonspendable                          | -                | -                | 15,773,742       | 70,000           |
| Restricted                            | -                | -                | 15,183,560       | 28,745,124       |
| Committed                             | -                | -                | 858,606          | 175,674          |
| Assigned                              | -                | -                | 663,672          | 449,015          |
| Unassigned (deficit)                  | <br>-            | -                | (8,337,845)      | (5,779,814)      |
| TOTAL ALL OTHER<br>GOVERNMENTAL FUNDS | \$<br>32,612,423 | \$<br>27,432,891 | \$<br>24,141,735 | \$<br>23,659,999 |

Note: The Village implemented GASB Statement No. 54 in 2011, resulting in the change of terminology related to fund balance classifications.

Data Source

Audited Financial Statements

|    | 2013              | 2014              | 2015                                    | 2016             | 2017             | 2018             |
|----|-------------------|-------------------|---|------------------|------------------|------------------|
| \$ | -                 | \$<br>-           | \$<br>-                                 | \$<br>-          | \$<br>-          | \$<br>-          |
|    | -                 | -                 | -                                       | -                | -                | -                |
|    | 2,847,600         | 2,093,337         | 1,839,560                               | 2,005,088        | 1,597,015        | 1,533,051        |
|    | 90,882<br>251,000 | 31,408<br>512,000 | 19,796                                  | 5,963            | 1,275,291        | 971,254          |
|    | 4,454,245         | 4,982,481         | -<br>5,278,056                          | 8,508,824        | -<br>8,730,393   | 12,306,308       |
|    | .,                | .,,,              | -,_, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, | 0,000,000        | .,,              | ,                |
| \$ | 7,643,727         | \$<br>7,619,226   | \$<br>7,137,412                         | \$<br>10,519,875 | \$<br>11,602,699 | \$<br>14,810,613 |
|    |                   |                   |   |                  |                  |                  |
| 5  | -                 | \$<br>-           | \$<br>-                                 | \$<br>-          | \$<br>-          | \$<br>-          |
|    | -                 | -                 | -                                       | -                | -                | -                |
|    | -                 | -                 | -                                       | -                | -                | -                |
|    | -                 | -                 | -                                       | -                | -                | -                |
|    | -                 | -                 | -                                       | -                | -                | -                |
|    | 70,000            | -                 | -                                       | 11,521           | -                | -                |
|    | 25,179,237        | 27,169,039        | 18,094,048                              | 27,493,784       | 22,422,752       | 25,694,579       |
|    | 303,006           | -                 | -                                       | -                | -                | -                |
|    | 663,221           | 2,702,867         | 2,913,941                               | 5,261,326        | 9,425,641        | 4,681,410        |
|    | (271,248)         | (3,654,118)       | (2,279,877)                             | (4,852,553)      | (4,848,713)      | (4,282,330)      |

### CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

### Last Ten Fiscal Years

| Fiscal Year                        | 2009          | 2010          | 2011          | 2012          |
|------------------------------------|---------------|---------------|---------------|---------------|
| REVENUES                           |               |               |               |               |
| Taxes                              | \$ 50,874,139 | \$ 53,750,304 | \$ 49,672,805 | \$ 51,162,392 |
| Licenses and permits               | 1,854,550     | 2,019,803     | 2,134,259     | 2,299,706     |
| Intergovernmental                  | 4,770,005     | 5,788,515     | 9,640,797     | 10,248,621    |
| Charges for services               | 2,622,088     | 2,383,484     | 2,211,392     | 2,647,179     |
| Fines and forfeitures              | 3,179,029     | 2,737,864     | 2,264,092     | 2,523,936     |
| Investment income                  | 89,194        | 52,393        | 34,831        | 14,348        |
| Miscellaneous                      | 702,700       | 331,808       | 622,303       | 349,373       |
| Total revenues                     | 64,091,705    | 67,064,171    | 66,580,479    | 69,245,555    |
| EXPENDITURES                       |               |               |               |               |
| General government                 | 5,416,015     | 6,409,819     | 6,891,800     | 6,147,145     |
| Public safety                      | 31,441,873    | 27,409,726    | 31,693,794    | 31,668,103    |
| Highways and streets               | 6,854,745     | 6,399,296     | 7,371,145     | 6,708,642     |
| Health                             | 1,246,704     | 1,341,096     | 1,191,777     | 1,058,136     |
| Economic and community development | 10,319,443    | 14,837,214    | 16,658,951    | 11,403,014    |
| Capital outlay                     | 4,309,449     | 3,248,192     | 8,081,848     | 3,650,673     |
| Debt service                       |               |               |               |               |
| Principal                          | 3,726,756     | 17,135,822    | 4,052,204     | 8,131,944     |
| Interest                           | 2,237,586     | 2,361,704     | 1,645,986     | 1,654,680     |
| Total expenditures                 | 65,552,571    | 79,142,869    | 77,587,505    | 70,422,337    |
| EXCESS (DEFICIENCY) OF REVENUES    |               |               |               |               |
| OVER EXPENDITURES                  | (1,460,866)   | (12,078,698)  | (11,007,026)  | (1,176,782)   |

| 2013          | 2014          | 2015          | 2016          | 2017          | 2018          |
|---------------|---------------|---------------|---------------|---------------|---------------|
|               |               |               |               |               |               |
| \$ 47,628,717 | \$ 51,392,164 | \$ 52,583,220 | \$ 57,855,682 | \$ 63,350,240 | \$ 67,875,232 |
| 2,444,591     | 2,745,828     | 2,897,130     | 2,941,167     | 2,989,999     | 3,634,912     |
| 15,623,355    | 15,333,885    | 13,626,131    | 12,661,177    | 11,276,366    | 11,494,115    |
| 2,264,886     | 2,445,464     | 2,503,311     | 2,826,384     | 2,194,725     | 2,837,604     |
| 2,463,571     | 2,217,829     | 2,088,735     | 1,889,054     | 2,299,572     | 2,688,771     |
| 33,853        | (553,032)     | 24,098        | 49,059        | 32,120        | 389,482       |
| 507,529       | 198,761       | 436,493       | 327,136       | 163,788       | 368,655       |
|               |               |               |               |               |               |
| 70,966,502    | 73,780,899    | 74,159,118    | 78,549,659    | 82,306,810    | 89,288,771    |
|               |               |               |               |               |               |
| 4,983,273     | 5,105,712     | 6,590,355     | 6,019,397     | 6,690,802     | 6,700,635     |
| 31,100,002    | 32,597,856    | 31,473,984    | 33,602,707    | 38,054,146    | 37,594,081    |
| 7,020,228     | 7,550,701     | 7,821,881     | 8,456,331     | 8,816,414     | 8,424,639     |
| 1,130,884     | 1,060,521     | 986,358       | 983,430       | 988,365       | 812,917       |
| 11,968,347    | 12,391,101    | 21,902,072    | 18,179,028    | 24,428,277    | 16,670,715    |
| 3,115,438     | 6,926,240     | 14,433,404    | 9,363,541     | 9,860,853     | 8,225,816     |
|               |               |               |               |               |               |
| 7,244,412     | 8,111,864     | 8,321,876     | 6,660,690     | 5,417,511     | 6,057,577     |
| 1,582,825     | 1,433,964     | 1,459,196     | 2,834,605     | 3,149,276     | 2,782,017     |
| 68,145,409    | 75,177,959    | 92,989,126    | 86,099,729    | 97,405,644    | 87,268,397    |
| , ,           | , ,           | , , -         |               | · · · ·       |               |
| 2,821,093     | (1,397,060)   | (18,830,008)  | (7,550,070)   | (15,098,834)  | 2,020,374     |

### CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS (Continued)

### Last Ten Fiscal Years

| Fiscal Year  | 2009             | 2010              | 2011           | 2012              |
|--|------------------|-------------------|----------------|-------------------|
| OTHER FINANCING RESOURCES (USES)                           |                  |                   |                |                   |
| Transfers in   | \$<br>10,066,081 | \$<br>7,384,523   | \$ 14,318,024  | \$<br>6,616,645   |
| Transfers (out)  | (7,867,186)      | (7,289,196)       | (12,476,295)   | (10,749,487)      |
| Bonds issued   | -                | -                 | 6,994,783      | 8,613,375         |
| Issuance of refunding bonds                                | -                | -                 | -              | -                 |
| Issuance of note   | -                | -                 | -              | -                 |
| Issuance line of credit                                    | 3,911,790        | 7,695,000         | -              | -                 |
| Issuance of loan   | -                | -                 | -              | -                 |
| Issuance of capital lease                                  | -                | 935,770           | -              | 123,346           |
| Premium on bonds issued                                    | -                | -                 | 156,869        | 211,671           |
| Payments to bond escrow agent                              | -                | -                 | (2,128,776)    | (5,293,597)       |
| Discount on bonds issued                                   | -                | -                 | -              | -                 |
| Gain (loss) on sale of land held for resale                | (252,251)        | 2,946             | (93,923)       | 276,086           |
| Land held for resale - change in value                     | -                | -                 | -              | -                 |
| Proceeds from sale of capital assets                       | <br>1,009,120    | 19,377            | (377,466)      | 18,256            |
| Total other financing sources (uses)                       | <br>6,867,554    | 8,748,420         | 6,393,216      | <br>(183,705)     |
| NET CHANGES IN FUND BALANCES                               | \$<br>5,406,688  | \$<br>(3,330,278) | \$ (4,613,810) | \$<br>(1,360,487) |
| DEBT SERVICE AS A PERCENTAGE<br>OF NONCAPITAL EXPENDITURES | 9.74%            | 25.69%            | 8.46%          | 14.41%            |

Note: Debt service expenditures in 2010 include the current refinancing of tax revenue notes and line of credit.

#### Data Source

Audited Financial Statements

| 2013               | 2014         | 2015         | 2016          | 2017          | 2018         |
|--------------------|--------------|--------------|---------------|---------------|--------------|
|                    |              |              |               |               |              |
| \$<br>6,823,360 \$ | 8,659,326 \$ | 6,265,656    | \$ 22,730,225 | \$ 27,725,646 | \$ 8,264,759 |
| (7,104,531)        | (8,977,108)  | (6,309,660)  | (21,289,621)  | (26,802,806)  | (7,870,759)  |
| -                  | -            | 22,470,000   | 37,225,000    | 13,415,000    | -            |
| -                  | -            | -            | -             | 4,105,000     | 8,760,000    |
| -                  | -            | 1,430,000    | -             | -             | -            |
| -                  | -            | -            | -             | -             | -            |
| -                  | 800,000      | -            | -             | -             | -            |
| 168,083            | 795,294      | -            | 203,830       | -             | -            |
| -                  | -            | 278,461      | 228,540       | 348,798       | -            |
| -                  | -            | (13,411,954) | (19,997,126)  | (4,229,750)   | (8,594,974)  |
| -                  | -            | -            | -             | -             | -            |
| -                  | -            | -            | -             | -             | (24,109)     |
| -                  | -            | -            | (945,838)     | -             | -            |
| <br>32,988         | 291,741      | 162,013      | 2,291,426     | 705,372       | 336,631      |
| (80,100)           | 1,569,253    | 10,884,516   | 20,446,436    | 15,267,260    | 871,548      |
| <br>(00,100)       | 1,009,200    | 10,00 .,010  | 20,110,100    | 10,207,200    | 0,1,010      |
| \$<br>2,740,993 \$ | 172,193 \$   | (7,945,492)  | \$ 12,896,366 | \$ 168,426    | \$ 2,891,922 |
|                    |              |              |               |               |              |
| 13.42%             | 13.43%       | 11.20%       | 9.97%         | 7.55%         | 9.16%        |

#### ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY

#### Last Ten Levy Years

| Levy<br>Year | Residential<br>Property | Commercial<br>Property | Industrial<br>Property | Railroad<br>Property | Less:<br>Tax-Exempt<br>Property | Total Taxable<br>Assessed<br>Value | Total<br>Direct<br>Tax<br>Rate | Estimated<br>Actual<br>Taxable<br>Value | Estimated<br>Actual<br>Taxable<br>Value |
|--------------|-------------------------|------------------------|------------------------|----------------------|---------------------------------|------------------------------------|--------------------------------|---|---|
| 2008         | \$ 1,474,657,614        | \$ 219,500,534         | \$ 46,099,803          | \$ 343,524           | \$ -                            | \$ 1,740,601,475                   | \$ 1.107                       | \$ 5,221,804,425                        | 33.333%                                 |
| 2009         | 1,595,699,486           | 204,683,802            | 43,319,081             | 399,947              | -                               | 1,844,102,316                      | 1.123                          | 5,532,306,948                           | 33.333%                                 |
| 2010         | 1,625,220,687           | 176,379,919            | 48,563,359             | 485,843              | -                               | 1,850,649,808                      | 1.189                          | 5,551,949,424                           | 33.333%                                 |
| 2011         | 1,383,444,292           | 158,040,103            | 54,880,906             | 538,498              | -                               | 1,596,903,799                      | 1.421                          | 4,790,711,397                           | 33.333%                                 |
| 2012         | 1,268,623,126           | 152,355,629            | 48,602,242             | 581,655              | -                               | 1,470,162,652                      | 1.562                          | 4,410,487,956                           | 33.333%                                 |
| 2013         | 1,177,616,951           | 147,197,290            | 43,727,696             | 674,123              | -                               | 1,369,216,060                      | 1.798                          | 4,107,648,180                           | 33.333%                                 |
| 2014         | 1,245,449,945           | 130,674,617            | 6,194,369              | 686,942              | -                               | 1,383,005,873                      | 1.841                          | 4,149,017,619                           | 33.333%                                 |
| 2015         | 1,199,866,188           | 127,872,693            | 5,900,388              | 802,244              | -                               | 1,334,441,513                      | 2.062                          | 4,003,324,539                           | 33.333%                                 |
| 2016         | 1,246,938,421           | 132,519,945            | 6,391,541              | 803,610              | -                               | 1,386,653,517                      | 2.257                          | 4,159,960,551                           | 33.333%                                 |
| 2017         | 1,500,233,150           | 148,386,046            | 6,349,852              | 807,105              | -                               | 1,655,776,153                      | 1.996                          | 4,967,328,459                           | 33.333%                                 |

Note: Property in the Village is reassessed each year. Property is assessed at 33% of actual value.

Data Source

#### PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS

### Last Ten Levy Years

| Tax Levy Year                           | 2008  | 2009  | 2010  | 2011   | 2012   | 2013   | 2014   | 2015   | 2016   | 2017   |
|---|-------|-------|-------|--------|--------|--------|--------|--------|--------|--------|
| VILLAGE DIRECT RATES                    |       |       |       |        |        |        |        |        |        |        |
| Corporate                               | 0.611 | 0.633 | 0.650 | 0.776  | 0.868  | 0.960  | 0.988  | 1.055  | 1.132  | 1.077  |
| Bonds and Interest                      | 0.184 | 0.153 | 0.146 | 0.230  | 0.219  | 0.303  | 0.312  | 0.386  | 0.342  | 0.250  |
| Police Pension                          | 0.166 | 0.170 | 0.219 | 0.224  | 0.250  | 0.292  | 0.294  | 0.345  | 0.367  | 0.340  |
| Fire Pension                            | 0.146 | 0.167 | 0.174 | 0.191  | 0.225  | 0.243  | 0.247  | 0.276  | 0.416  | 0.328  |
| Village of Oak Park Total               | 1.107 | 1.123 | 1.189 | 1.421  | 1.562  | 1.798  | 1.841  | 2.062  | 2.257  | 1.996  |
| TOTAL VILLAGE DIRECT RATES              | 1.107 | 1.123 | 1.189 | 1.421  | 1.562  | 1.798  | 1.841  | 2.062  | 2.257  | 1.996  |
| OVERLAPPING RATES                       |       |       |       |        |        |        |        |        |        |        |
| Cook County                             | 0.415 | 0.394 | 0.423 | 0.462  | 0.531  | 0.560  | 0.568  | 0.552  | 0.533  | 0.496  |
| Cook County Health Facilities           | 0.000 | 0.000 | 0.000 | 0.000  | 0.000  | 0.000  | 0.000  | 0.000  | 0.000  | 0.000  |
| Cook County Forest Preserve District    | 0.051 | 0.049 | 0.051 | 0.058  | 0.063  | 0.069  | 0.069  | 0.069  | 0.063  | 0.062  |
| Consolidated Elections                  | 0.012 | 0.002 | 0.000 | 0.025  | 0.000  | 0.031  | 0.000  | 0.034  | 0.000  | 0.031  |
| Suburban TB Sanitarium                  | 0.000 | 0.000 | 0.000 | 0.000  | 0.000  | 0.000  | 0.000  | 0.000  | 0.000  | 0.000  |
| Township                                | 0.120 | 0.115 | 0.119 | 0.142  | 0.164  | 0.183  | 0.188  | 0.199  | 0.195  | 0.171  |
| General assistance - Township           | 0.025 | 0.024 | 0.024 | 0.029  | 0.032  | 0.035  | 0.035  | 0.036  | 0.035  | 0.030  |
| Metropolitan Water Reclamation District | 0.252 | 0.261 | 0.274 | 0.320  | 0.370  | 0.417  | 0.430  | 0.426  | 0.406  | 0.402  |
| Des Plaines Mosquito Abatement          | 0.120 | 0.011 | 0.011 | 0.014  | 0.015  | 0.016  | 0.016  | 0.017  | 0.017  | 0.015  |
| School districts                        | 5.638 | 5.338 | 5.786 | 6.911  | 7.537  | 7.658  | 7.663  | 8.583  | 9.443  | 7.768  |
| Park District of Oak Park               | 0.412 | 0.424 | 0.436 | 0.518  | 0.579  | 0.633  | 0.639  | 0.674  | 0.654  | 0.564  |
| Oak Park Public Library                 | 0.456 | 0.444 | 0.451 | 0.557  | 0.641  | 0.715  | 0.739  | 0.750  | 0.647  | 0.565  |
| Oak Park Mental Health District         | 0.077 | 0.074 | 0.077 | 0.093  | 0.101  | 0.109  | 0.108  | 0.112  | 0.108  | 0.091  |
| TOTAL OVERLAPPING RATES                 | 7.578 | 7.136 | 7.652 | 9.129  | 10.033 | 10.426 | 10.455 | 11.452 | 12.101 | 10.195 |
| TOTAL DIRECT AND OVERLAPPING RATES      | 8.685 | 8.259 | 8.841 | 10.550 | 11.595 | 12.224 | 12.296 | 13.514 | 14.358 | 12.191 |

#### Data Source

#### PRINCIPAL PROPERTY TAXPAYERS

Current Year and Nine Years Ago

|                                     |                                | Tax        | Year 2017 | 7   |                                | Tax        | Year 2008 |   |
|-------------------------------------|--------------------------------|------------|-----------|---|--------------------------------|------------|-----------|---|
| Taxpayer                            | Equalized<br>Assessed<br>Value |            | Rank      | Percentage<br>of Total<br>Assessed<br>Valuation | Equalized<br>Assessed<br>Value |            | Rank      | Percentage<br>of Total<br>Assessed<br>Valuation |
|                                     |                                |            |           |   |                                |            |           |   |
| MacNeal Hospital                    | \$                             | 16,703,950 | 1         | 1.01%   |                                |            |           |   |
| Greenplan Property Management, Inc. |                                | 10,861,781 | 2         | 0.66%   |                                |            |           |   |
| HTA Rush LLC                        |                                | 10,249,116 | 3         | 0.62%   |                                |            |           |   |
| Fox Partners LP                     |                                | 7,603,123  | 4         | 0.46%   |                                |            |           |   |
| Ryan LLC                            |                                | 5,816,965  | 5         | 0.35%   |                                |            |           |   |
| Oak Park Place Apartments           |                                | 5,805,228  | 6         | 0.35%   |                                |            |           |   |
| Oak Park Residences Corp.           |                                | 5,487,952  | 7         | 0.33%   |                                |            |           |   |
| Shaker and Assoc.                   |                                | 5,187,829  | 8         | 0.31%   |                                |            |           |   |
| SDOP Corp. Midamerica               |                                | 5,049,055  | 9         | 0.30%   |                                |            |           |   |
| 1120 Club LLC                       |                                | 4,536,512  | 10        | 0.27%   |                                |            |           |   |
| Maple AV MED                        |                                |            |           |   | \$                             | 14,715,955 | 1         | 0.85%   |
| Village of Oak Park                 |                                |            |           |   |                                | 10,425,839 | 3         | 0.60%   |
| Greenplan Property Management, Inc. |                                |            |           |   |                                | 13,687,689 | 2         | 0.79%   |
| Oak Park Residences Corp.           |                                |            |           |   |                                | 9,758,591  | 4         | 0.56%   |
| The Taxman Corp                     |                                |            |           |   |                                | 8,277,753  | 5         | 0.48%   |
| Aimco TTA                           |                                |            |           |   |                                | 7,254,702  | 6         | 0.42%   |
| Fox Partners LP                     |                                |            |           |   |                                | 7,057,051  | 7         | 0.41%   |
| 1120 Club                           |                                |            |           |   |                                | 6,739,583  | 8         | 0.39%   |
| Shaker and Assoc.                   |                                |            |           |   |                                | 6,508,792  | 9         | 0.37%   |
| D Tessler Oak Bldg                  |                                |            |           |   |                                | 6,107,479  | 10        | 0.35%   |
|                                     | \$                             | 77,301,511 |           | 4.67%   | \$                             | 90,533,434 |           | 5.20%   |

Note: Every effort has been made to seek out and report the largest taxpayers. However, many of the taxpayers contain multiple parcels, and it is possible that some parcels and their valuations have been overlooked.

#### Data Source

### PROPERTY TAX LEVIES AND COLLECTIONS

### Last Ten Levy Years

|              |                 |               |                       | Collections            | Total Collect | ions to Date          |
|--------------|-----------------|---------------|-----------------------|------------------------|---------------|-----------------------|
| Levy<br>Year | –<br>Tax Levied | Amount        | Percentage<br>of Levy | in Subsequent<br>Years | Amount        | Percentage<br>of Levy |
| 2008         | \$ 19,270,178   | \$ 18,582,542 | 96.43%                | \$ 285,585             | \$ 18,868,127 | 97.91%                |
| 2009         | 20,703,295      | 20,095,532    | 97.06%                | 289,336                | 20,384,868    | 98.46%                |
| 2010         | 22,004,258      | 21,530,147    | 97.85%                | 274,751                | 21,804,898    | 99.09%                |
| 2011         | 22,694,817      | 21,659,448    | 95.44%                | 175,695                | 21,835,143    | 96.21%                |
| 2012         | 22,974,294      | 22,625,791    | 98.48%                | -                      | 22,625,791    | 98.48%                |
| 2013         | 24,624,892      | 24,286,997    | 98.63%                | -                      | 24,286,997    | 98.63%                |
| 2014         | 25,429,926      | 24,902,954    | 97.93%                | -                      | 24,902,954    | 97.93%                |
| 2015         | 27,516,631      | 27,506,917    | 99.96%                | -                      | 27,506,917    | 99.96%                |
| 2016         | 31,283,206      | 31,109,288    | 99.44%                | -                      | 31,109,288    | 99.44%                |
| 2017         | 33,038,847      | 32,762,107    | 99.16%                | -                      | 32,762,107    | 99.16%                |

Data Source

#### RATIOS OF OUTSTANDING DEBT BY TYPE

#### Last Ten Fiscal Years

|        | Governmental Activities Business-Type Activities |               |               |              |              |           |    |           |              |    | _          |                |          |          |      |
|--------|--|---------------|---------------|--------------|--------------|-----------|----|-----------|--------------|----|------------|----------------|----------|----------|------|
| Fiscal | General  | Sales Tax     | Capital       | Tax          |              |           |    |           | General      |    |            | Total          | of       |          |      |
| Year   | Obligation                                       | Revenue       | Appreciation  | Revenue      | Line         | Capital   |    | Notes     | Obligation   |    | Revenue    | Primary        | Personal | Per      |      |
| Ended  | Bonds*   | Bonds         | Bonds         | Notes        | of Credit    | Lease     |    | Payable   | Bonds        |    | Bonds      | Government     | Income** | Capita   | **   |
| 2009   | \$ 38,398,209                                    | \$ 13,499,998 | \$ 26,661,803 | \$ 7,600,000 | \$ 6,900,000 | \$-       | \$ | -         | \$ 9,240,547 | \$ | 11,800,000 | \$ 114,100,557 | 5.44%    | \$ 2,172 | 2.35 |
| 2010   | 44,209,441                                       | 13,069,528    | 28,016,200    | -            | -            | 664,442   |    | -         | 19,613,379   |    | 550,000    | 106,122,990    | 5.06%    | 2,04     | 5.63 |
| 2011   | 43,833,025                                       | 12,584,059    | 29,439,663    | -            | -            | 617,951   |    | -         | 19,922,368   |    | 150,000    | 106,547,066    | 4.55%    | 2,05     | 3.80 |
| 2012   | 38,851,632                                       | 12,048,591    | 30,435,674    | -            | -            | 580,824   |    | -         | 18,465,053   |    | -          | 100,381,774    | 4.29%    | 1,934    | 4.96 |
| 2013   | 32,766,545                                       | 11,453,122    | 31,486,884    | -            | -            | 613,638   |    | -         | 16,780,760   |    | -          | 93,100,949     | 3.97%    | 1,794    | 4.61 |
| 2014   | 32,710,924                                       | 10,787,329    | 32,595,701    | -            | -            | 1,167,400 |    | 762,796   | 15,195,452   |    | -          | 93,219,602     | 3.98%    | 1,79     | 6.90 |
| 2015   | 42,565,650                                       | 9,995,000     | 19,606,452    | -            | -            | 954,540   |    | 2,041,191 | 13,554,422   |    | -          | 88,717,255     | 3.79%    | 1,710    | 0.11 |
| 2016   | 75,111,902                                       | 9,225,000     | -             | -            | -            | 971,360   |    | 1,655,631 | 22,269,371   |    | -          | 109,233,264    | 4.66%    | 2,10     | 5.58 |
| 2017   | 85,006,196                                       | 8,435,000     | -             | -            | -            | 740,228   |    | 1,022,982 | 20,514,590   |    | -          | 115,718,996    | 4.94%    | 2,23     | 0.60 |
| 2018   | 84,139,180                                       | -             | -             | -            | -            | 500,063   |    | -         | 22,278,294   |    | -          | 106,917,537    | 4.56%    | 2,06     | 0.94 |

\*Library outstanding debt included in 2013 with implementation of GASB Statement No. 61.

\*\*See the schedule of Demographic and Economic Information on page 172 for personal income and population data.

Note: Details of the Village's outstanding debt can be found in the notes to financial statements. Beginning in 2013, the Library is included in the Governmental Activities, General Obligation Bonds. Prior to 2013, the Library was reported as a component unit of the Village. They are no longer included in this report.

### RATIOS OF GENERAL BONDED DEBT OUTSTANDING

### Last Ten Fiscal Years

| Fiscal<br>Year | General<br>Obligation<br>Bonds* | Less: Amounts<br>Reserved<br>for<br>Debt Service | Total         | Percentage of<br>Estimated<br>Actual Taxable<br>Value of<br>Property** | e<br>Per<br>Capita |
|----------------|---------------------------------|--|---------------|--|--------------------|
|                |                                 |  |               |  |                    |
| 2009           | \$ 47,638,756                   | \$ 7,713,756                                     | \$ 39,925,000 | 2.60%  | \$ 760.13          |
| 2010           | 63,822,820                      | 3,879,422  | 59,943,398    | 3.44%  | 1,155.47           |
| 2011           | 63,755,393                      | 5,851,114  | 57,904,279    | 3.13%  | 1,116.16           |
| 2012           | 57,316,685                      | 372,922  | 56,943,763    | 3.57%  | 1,097.65           |
| 2013           | 49,547,305                      | 618,031  | 48,929,274    | 3.33%  | 943.16             |
| 2014           | 47,906,376                      | 437,718  | 47,468,658    | 3.47%  | 915.01             |
| 2015           | 56,120,072                      | 566,691  | 55,553,381    | 4.02%  | 1,070.85           |
| 2016           | 97,381,273                      | 8,815,564  | 88,565,709    | 6.64%  | 1,707.19           |
| 2017           | 85,006,196                      | 3,921,252  | 81,084,944    | 5.85%  | 1,562.99           |
| 2018           | 106,417,474                     | 4,093,723  | 102,323,751   | 6.18%  | 1,972.39           |

\*Library outstanding debt included in 2013 with implementation of GASB Statement No. 61.

\*\*See the schedule of Assessed Value and Actual Value of Taxable Property on page 164 for property value data.

Note: Details of the Village's outstanding debt can be found in the notes to financial statements. Beginning in 2013, the Library is included in the Governmental Activities, General Obligation Bonds. Prior to 2013, the Library was reported as a component unit of the Village. They are no longer included in this report.

#### DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT

| Governmental unit                       |    | Gross<br>Debt (1) (3) | Percentage<br>Debt Applicable<br>to the Village (2) | Т  | he Village's<br>Share<br>of Debt |
|---|----|-----------------------|---|----|----------------------------------|
| Village                                 | \$ | 84,639,243            | 100.00%   | \$ | 84,639,243                       |
| Cook County                             |    | 3,213,141,750         | 0.97%   |    | 31,167,475                       |
| Cook County Forest Preserve             |    | 157,510,000           | 0.97%   |    | 1,527,847                        |
| Metropolitan Water Reclamation District |    | 2,583,922,748         | 0.99%   |    | 25,580,835                       |
| Community College District 504          |    | 45,205,000            | 17.10%  |    | 7,730,055                        |
| School District No. 97                  |    | 16,520,000            | 100.00%   |    | 16,520,000                       |
| School District No. 200                 |    | 985,000               | 74.06%  |    | 729,491                          |
| Park District of Oak Park               |    | 25,345,000            | 100.00%   |    | 25,345,000                       |
|   |    | 6,042,629,498         |   |    | 108,600,703                      |
|   | \$ | 6,042,629,498         |   | \$ | 193,239,946                      |

#### December 31, 2018

(1) Amount of the Village outstanding general obligation principal as December 31, 2018. Other balances as of October 3, 2017 or as recently as publicly available.

(2) Determined by ratio of assessed valuation of property subject to taxation in the Village to valuation of property subject to taxation in overlapping unit.

(3) Beginning in 2013, the Library is included in the Governmental Activities, General Obligation Bonds. Prior to 2013, the Library was reported as a component unit of the Village. They are no longer included in this report.

SCHEDULE OF LEGAL DEBT MARGIN

December 31, 2018

Under the 1970 Illinois Constitution, there is no legal limit for home rule municipalities except as set by the General Assembly.

# DEMOGRAPHIC AND ECONOMIC INFORMATION

### Last Ten Fiscal Years

| Fiscal<br>Year Population |        | Personal<br>Income | Per<br>Capita<br>Personal Unemployme<br>Income Rate |       |  |  |  |
|---------------------------|--------|--------------------|---|-------|--|--|--|
| 2009                      | 52,524 | \$ 2,097,561,070   | \$ 39,935   | 7.50% |  |  |  |
| 2010                      | 51,878 | 2,097,561,070      | 40,433  | 6.20% |  |  |  |
| 2011                      | 51,878 | 2,342,291,700      | 45,150  | 6.50% |  |  |  |
| 2012                      | 51,878 | 2,342,291,700      | 45,150  | 6.20% |  |  |  |
| 2013                      | 51,878 | 2,342,291,700      | 45,150  | 6.00% |  |  |  |
| 2014                      | 51,878 | 2,342,291,700      | 45,150  | 4.30% |  |  |  |
| 2015                      | 51,878 | 2,342,291,700      | 45,150  | 4.30% |  |  |  |
| 2016                      | 51,878 | 2,342,291,700      | 45,150  | 4.10% |  |  |  |
| 2017                      | 51,878 | 2,342,291,700      | 45,150  | 3.90% |  |  |  |
| 2018                      | 51,878 | 2,342,291,700      | 45,150  | 2.90% |  |  |  |

# Data Sources

U.S. Census Bureau and U.S. Bureau of Labor Statistics Illinois Department of Employment (IDES)

### PRINCIPAL EMPLOYERS

### Current Year and Nine Years Ago

|   |           | 2017*  | 2008      |                |            |            |  |
|---|-----------|--------|-----------|----------------|------------|------------|--|
| Employer  | Employees | Rank   | Employees | Employees Rank |            |            |  |
| West Suburban Hospital Madical Canton                           | 1,000     | 1      | 1.93%     | N/A            | N/A        | N/A        |  |
| West Suburban Hospital Medical Center<br>Rush Oak Park Hospital | 816       | 1 2    | 1.93%     | N/A<br>N/A     | N/A<br>N/A | N/A<br>N/A |  |
| School District 97  | 600       | 2 3    | 1.16%     | N/A<br>N/A     | N/A<br>N/A | N/A<br>N/A |  |
| School District 200   | 420       | 4      | 0.81%     | N/A<br>N/A     | N/A<br>N/A | N/A<br>N/A |  |
| Village of Oak Park   | 369       | 4<br>5 | 0.81%     | N/A<br>N/A     | N/A<br>N/A | N/A<br>N/A |  |
| Citizens RX, LLC  | 100       | 5<br>6 | 0.19%     | N/A            | N/A        | N/A        |  |
| Focuscope Inc.  | 80        | 7      | 0.15%     | N/A            | N/A        | N/A        |  |
| Shaker Recruitment Advertising                                  | 80        | 8      | 0.15%     | N/A            | N/A        | N/A        |  |
| NewSecure, Inc.   | 70        | 9      | 0.13%     | N/A            | N/A        | N/A        |  |
| Oak Park Arms Retirement Community                              | 60        | 10     | 0.12%     | N/A            | N/A        | N/A        |  |
| TOTAL   | 3,595     |        | 6.92%     | N/A            |            | N/A        |  |

\*Most recent information available N/A - Information not available

Data Source

Oak Park Development Corporation

#### FULL-TIME EQUIVALENT EMPLOYEES

#### Last Ten Fiscal Years

| Function/Program                                  | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 |
|---|------|------|------|------|------|------|------|------|------|------|
| GENERAL GOVERNMENT                                | 177  | 170  | 163  | 166  | 158  | 153  | 167  | 162  | 163  | 158  |
| PUBLIC SAFETY<br>Police<br>Officers and personnel | 156  | 139  | 143  | 136  | 138  | 143  | 150  | 146  | 146  | 147  |
| Fire<br>Firefighters and officers                 | 60   | 60   | 62   | 62   | 62   | 59   | 60   | 60   | 60   | 67   |
| Data Source                                       |      |      |      |      |      |      |      |      |      |      |

Village Department of Finance

#### OPERATING INDICATORS

#### Last Ten Fiscal Years

| Function/Program                              | 2009        | 2010     | 2011    | 2012    | 2013    | 2014    | 2015    | 2016    | 2017    | 2018    |
|---|-------------|----------|---------|---------|---------|---------|---------|---------|---------|---------|
| PUBLIC SAFETY                                 |             |          |         |         |         |         |         |         |         |         |
| Police  |             |          |         |         |         |         |         |         |         |         |
| Physical arrests                              | 1,498       | 1,560    | 1,468   | 1,647   | 1,370   | 1.192   | 1,024   | 982     | 901     | 884     |
| Citations issued                              | 13,668      | 14,940   | 15,300  | 15,704  | 13,692  | 15,286  | 13,720  | 13,043  | 13,643  | 16,989  |
| Fire  | - ,         | <u> </u> | - ,     |         |         | - ,     | - ,     | - ,     | - ,     | - ,     |
| Ambulance calls                               | 3,483       | 3,719    | 3,657   | 3,724   | 3,570   | 3,895   | 4,199   | 4,132   | 4,294   | 4,607   |
| Fires calls                                   | 2,419       | 2,669    | 2,591   | 2,452   | 2,437   | 2,524   | 2,503   | 2,580   | 2,528   | 2,661   |
| PUBLIC WORKS                                  |             |          |         |         |         |         |         |         |         |         |
| Quality street repairs (lane miles)           | 5           | 7        | 8       | 6       | -       | 9       | 10      | 10      | 10      | 6       |
| Pothole repairs                               | 30,000      | 27,600   | 24,000  | 23,000  | 7,840   | 5,429   | 4,000   | 4,850   | 4,795   | 5,530   |
| BUILDING AND PERMITS                          |             |          |         |         |         |         |         |         |         |         |
| Residential construction (number of units)    | 5,761       | 5,388    | 5,354   | 5,892   | 6,642   | 6,381   | 6,429   | 6,420   | 4,653   | 3,736   |
| Commercial construction (number of units)     | 667         | 507      | 386     | 391     | 443     | 417     | 362     | 435     | 357     | 438     |
| LIBRARY                                       |             |          |         |         |         |         |         |         |         |         |
| Number of books                               | 449,820     | 537,245  | 565,000 | 546,174 | 464,569 | 445,343 | 238,001 | 242,558 | 244,474 | 248,447 |
| Number of registered borrowers                | 64,086      | 67,854   | 65,296  | 66,964  | 65,535  | 104,791 | 56,118  | 57,544  | 57,755  | 57,882  |
| MUNICIPAL WATER DISTRIBUTION                  |             |          |         |         |         |         |         |         |         |         |
| SYSTEM  |             |          |         |         |         |         |         |         |         |         |
| Number of consumer accounts                   | 10,680      | 10,680   | 10,680  | 10,680  | 10,680  | 10,680  | 10,680  | 10,680  | 10,680  | 12,653  |
| Total annual billed (gallons in millions)     | Unavailable | 1.71     | 1.51    | 1.67    | 1.56    | 1.52    | 1.46    | 1.45    | 1.43    | 1.39    |
| Total annual pumpage (gallons in millions)    | Unavailable | 1.93     | 1.95    | 2.03    | 2.00    | 2.03    | 1.90    | 1.82    | 1.91    | 1.83    |
| Daily average pumpage (gallons in thousands)  | Unavailable | 5.29     | 5.33    | 5.57    | 5.48    | 5.55    | 5.21    | 4.98    | 5.23    | 5.01    |
| Daily average per capita pumpage (gallons)    | Unavailable | 101      | 103     | 107     | 106     | 107     | 100     | 100     | 101     | 97      |
| Daily pumpage capacity (gallons in thousands) | 15.84       | 15.84    | 15.84   | 15.84   | 15.84   | 15.84   | 15.84   | 15.84   | 16      | 16      |

Data Source

Various village departments

### CAPITAL ASSET STATISTICS

Last Ten Fiscal Years

| Even etion /Duo guom              | 2009  | 2010  | 2011  | 2012  | 2013  | 2014  | 2015  | 2016  | 2017  | 2010  |
|-----------------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Function/Program                  | 2009  | 2010  | 2011  | 2012  | 2015  | 2014  | 2015  | 2010  | 2017  | 2018  |
| PUBLIC SAFETY                     |       |       |       |       |       |       |       |       |       |       |
| Police                            |       |       |       |       |       |       |       |       |       |       |
| Stations                          | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1     |
| Patrol units                      | 46    | 46    | 46    | 48    | 49    | 49    | 49    | 49    | 49    | 49    |
| Fire                              |       |       |       |       |       |       |       |       |       |       |
| Fire stations                     | 3     | 3     | 3     | 3     | 3     | 3     | 3     | 3     | 3     | 3     |
| Fire engines                      | 8     | 10    | 10    | 10    | 10    | 10    | 10    | 10    | 10    | 10    |
| PUBLIC WORKS                      |       |       |       |       |       |       |       |       |       |       |
| Arterial streets (miles)          | 59    | 59    | 59    | 59    | 59    | 59    | 59    | 59    | 59    | 59    |
| Residential streets (miles)       | 188   | 188   | 188   | 188   | 188   | 188   | 188   | 188   | 188   | 188   |
| Streetlights                      | 5,136 | 5,136 | 5,136 | 5,136 | 5,136 | 5,136 | 5,136 | 5,136 | 5,136 | 5,136 |
| Traffic signals                   | 40    | 40    | 40    | 40    | 40    | 40    | 40    | 40    | 40    | 40    |
| WATER                             |       |       |       |       |       |       |       |       |       |       |
| Water mains (miles)               | 113   | 113   | 113   | 113   | 113   | 113   | 113   | 113   | 113   | 113   |
| Fire hydrants                     | 1,306 | 1,306 | 1,306 | 1,306 | 1,306 | 1,306 | 1,306 | 1,306 | 1,306 | 1,306 |
| Storage capacity (gallons)        | N/A   |
| WASTEWATER                        |       |       |       |       |       |       |       |       |       |       |
| Sanitary and storm sewers (miles) | 111   | 112   | 113   | 113   | 113   | 113   | 113   | 113   | 113   | 113   |
| Treatment capacity (gallons)      | N/A   |

Data Source

Various village departments